

## Basic information

**2011/0285(COD)**

COD - Ordinary legislative procedure (ex-codecision procedure)  
Regulation

Common organisation of agricultural markets (CMO): regime of the single payment scheme and support to vine-growers 2014-2020

Amending Regulation (EC) No 1234/2007 [2006/0269\(CNS\)](#)

See also [2011/0280\(COD\)](#)

See also [2011/0281\(COD\)](#)

See also [2011/0282\(COD\)](#)

See also [2011/0286\(COD\)](#)

See also [2011/0288\(COD\)](#)

### Subject

3.10.03 Marketing and trade of agricultural products and livestock

3.10.06.08 Wine, alcoholic and non-alcoholic beverages

3.10.14 Support for producers and premiums

Procedure completed

## Key players

European  
Parliament

### Committee responsible

**AGRI** Agriculture and Rural Development

### Rapporteur

Shadow rapporteur

[GUTIÉRREZ PRIETO](#)  
Sergio (S&D)

[GOULARD Sylvie](#) (ALDE)

[FAJMON Hynek](#) (ECR)

[SCOTTÀ Giancarlo](#) (EFD)

### Appointed

### Committee for opinion

**DEVE** Development

### Rapporteur for opinion

The committee decided not to give an opinion.

**BUDG** Budgets

The committee decided not to give an opinion.

**EMPL** Employment and Social Affairs

The committee decided not to give an opinion.



**ENVI** Environment, Public Health and Food Safety

The committee decided not to give an opinion.

**REGI** Regional Development




The committee decided not to give an opinion.

|  |  |                               |                  |
|--|--|-------------------------------|------------------|
|  | <b>Committee for opinion on the legal basis</b>                              | <b>Rapporteur for opinion</b> | <b>Appointed</b> |
|  | <span style="border: 1px solid red; padding: 2px;">JURI</span> Legal Affairs | LEHNE Klaus-Heiner (PPE)      | 26/03/2012       |
| Council of the European Union          | <b>Council configuration</b>   | <b>Meetings</b>               | <b>Date</b>      |
|  | Employment, Social Policy, Health and Consumer Affairs                       | 3188                          | 2012-10-04       |
|  | Agriculture and Fisheries  | 3176                          | 2012-06-18       |
|  | Agriculture and Fisheries  | 3120                          | 2011-10-20       |
| European Commission                    | <b>Commission DG</b>   | <b>Commissioner</b>           |                  |
|  | Agriculture and Rural Development  | CIOLO Dacian                  |                  |
| European Economic and Social Committee |  |                               |                  |

| Key events |   |   |         |
|------------|---|---|---------|
| Date       | Event   | Reference   | Summary |
| 12/10/2011 | Legislative proposal published                          | COM(2011)0631<br> | Summary |
| 20/10/2011 | Debate in Council                                       |   | Summary |
| 25/10/2011 | Committee referral announced in Parliament, 1st reading |   |         |
| 18/06/2012 | Debate in Council                                       |   | Summary |
| 19/06/2012 | Vote in committee, 1st reading                          |   |         |
| 25/06/2012 | Committee report tabled for plenary, 1st reading        | A7-0203/2012  | Summary |
| 11/09/2012 | Decision by Parliament, 1st reading                     | T7-0316/2012  | Summary |
| 11/09/2012 | Results of vote in Parliament                           |                  |         |
| 04/10/2012 | Act adopted by Council after Parliament's 1st reading   |   |         |
| 25/10/2012 | Final act signed  |   |         |
| 25/10/2012 | End of procedure in Parliament                          |   |         |
| 14/11/2012 | Final act published in Official Journal                 |   |         |

| Technical information         |  |
|-------------------------------|--|
| <b>Procedure reference</b>    | 2011/0285(COD)   |
| <b>Procedure type</b>         | COD - Ordinary legislative procedure (ex-codecision procedure)   |
| <b>Procedure subtype</b>      | Legislation  |
| <b>Legislative instrument</b> | Regulation   |
|                               | Amending Regulation (EC) No 1234/2007 <a href="#">2006/0269(CNS)</a><br>See also <a href="#">2011/0280(COD)</a><br>See also <a href="#">2011/0281(COD)</a> |

|   |   |
|---|---|
|   | See also <a href="#">2011/0282(COD)</a><br>See also <a href="#">2011/0286(COD)</a><br>See also <a href="#">2011/0288(COD)</a> |
| <b>Legal basis</b>                                  | Treaty on the Functioning of the EU TFEU 043-p2   |
| <b>Other legal basis</b>                            | Rules of Procedure EP 165   |
| <b>Mandatory consultation of other institutions</b> | <a href="#">European Economic and Social Committee</a>  |
| <b>Stage reached in procedure</b>                   | Procedure completed   |
| <b>Committee dossier</b>                            | AGRI/7/07550  |

| Documentation gateway   |  |                               |                         |                         |
|---|--|-------------------------------|-------------------------|-------------------------|
| <b>European Parliament</b>                                      |  |                               |                         |                         |
| Document type   | Committee  | Reference                     | Date                    | Summary                 |
| Specific opinion  | <a href="#">JURI</a>   | <a href="#">PE486.128</a>     | 28/03/2012              |                         |
| Committee draft report  |  | <a href="#">PE474.054</a>     | 27/04/2012              |                         |
| Amendments tabled in committee                                  |  | <a href="#">PE487.892</a>     | 05/06/2012              |                         |
| Committee report tabled for plenary, 1st reading/single reading |  | <a href="#">A7-0203/2012</a>  | 25/06/2012              | <a href="#">Summary</a> |
| Text adopted by Parliament, 1st reading/single reading          |  | <a href="#">T7-0316/2012</a>  | 11/09/2012              | <a href="#">Summary</a> |
| <b>Council of the EU</b>  |  |                               |                         |                         |
| Document type   | Reference  | Date                          | Summary                 |                         |
| Draft final act   | <a href="#">00046/2012/LEX</a>   | 25/10/2012                    |                         |                         |
| <b>European Commission</b>                                      |  |                               |                         |                         |
| Document type   | Reference  | Date                          | Summary                 |                         |
| Legislative proposal  | <a href="#">COM(2011)0631</a><br> | 12/10/2011                    | <a href="#">Summary</a> |                         |
| Document attached to the procedure                              | <a href="#">SEC(2011)1153</a><br> | 12/10/2011                    |                         |                         |
| Document attached to the procedure                              | <a href="#">SEC(2011)1154</a><br> | 12/10/2011                    |                         |                         |
| Commission response to text adopted in plenary                  | <a href="#">SP(2012)665</a>  | 11/10/2012                    |                         |                         |
| <b>National parliaments</b>                                     |  |                               |                         |                         |
| Document type   | Parliament/Chamber   | Reference                     | Date                    | Summary                 |
| Contribution  | <a href="#">PT_PARLIAMENT</a>  | <a href="#">COM(2011)0631</a> | 15/12/2011              |                         |
| Contribution  | <a href="#">BG_PARLIAMENT</a>  | <a href="#">COM(2011)0631</a> | 16/12/2011              |                         |
| Contribution  | <a href="#">DE_BUNDESRAT</a>   | <a href="#">COM(2011)0631</a> | 20/12/2011              |                         |
| Contribution  | <a href="#">UK_HOUSE-OF-LORDS</a>  | <a href="#">COM(2011)0631</a> | 10/02/2012              |                         |
| Contribution  | <a href="#">IT_SENATE</a>  | <a href="#">COM(2011)0631</a> | 02/05/2012              |                         |

| Contribution                         | <a href="#">IT_CHAMBER</a>         | <a href="#">COM(2011)0631</a>  | <a href="#">20/08/2012</a> |                         |
|--------------------------------------|------------------------------------|--|----------------------------|-------------------------|
| <b>Other institutions and bodies</b> |                                    |  |                            |                         |
| Institution/body                     | Document type                      | Reference  | Date                       | Summary                 |
| EDPS                                 | Document attached to the procedure | <a href="#">N7-0044/2012</a><br><a href="#">OJ C 035 09.02.2012, p. 0001</a> | <a href="#">14/12/2011</a> | <a href="#">Summary</a> |
| CofR                                 | Committee of the Regions: opinion  | <a href="#">CDR0065/2012</a>   | <a href="#">04/05/2012</a> |                         |

| Additional information |                         |      |
|------------------------|-------------------------|------|
| Source                 | Document                | Date |
| National parliaments   | <a href="#">IPEX</a>    |      |
| European Commission    | <a href="#">EUR-Lex</a> |      |

| Final act   |
|---|
| <a href="#">Regulation 2012/1028</a><br><a href="#">OJ L 316 14.11.2012, p. 0041</a> <span style="float: right;"><a href="#">Summary</a></span> |

## Common organisation of agricultural markets (CMO): regime of the single payment scheme and support to vine-growers 2014-2020

2011/0285(COD) - 14/12/2011

### Opinion of the European Data Protection Supervisor on the legal proposals for the common agricultural policy after 2013.

On 12 October 2011, the Commission adopted a package of seven proposals on the common agricultural policy (CAP) after 2013 that were sent to the EDPS for consultation on the same day.

The Proposals aim at providing a framework for (1) viable food production, (2) sustainable management of natural resources and climate action, and (3) balanced territorial development. To this end, they establish several support schemes for farmers as well as other measures to stimulate agricultural and rural development.

In the course of these programmes, personal data — mainly relating to aid beneficiaries but also to third parties — are processed at various stages (processing of aid applications, ensuring the transparency of payments, control and fight against fraud, etc.) While the bulk of the processing is carried out by and under the responsibility of the Member States, the Commission is able to access most of these data. Beneficiaries and in some instances third parties (-e.g. for the purpose of fraud checks — have to provide information to the designated competent authorities.)

The EDPS welcomes that references to the applicability of Directive 95/46/EC and Regulation (EC) No 45/2001 are included in the preambles of the [proposed Regulation on direct payments](#), the [proposed Regulation establishing a common organisation of the markets in agricultural products](#), the [proposed Regulation on rural development](#) and the [proposed "horizontal" Regulation](#).

The goal of this Opinion is not to analyse the whole set of proposals, but to offer input and guidance for designing the processing of personal data necessary for the administration of the CAP in a way that respects the fundamental rights to privacy and data protection.

To this end, the present Opinion is structured in two parts: a first, more general part includes analysis and recommendations relevant for most of the proposals. This mostly refers to comments on delegated and implementing powers for the Commission. A second part then discusses specific provisions contained in several of the proposals and gives recommendations to address the issues identified therein.

**Delegated and implementing acts:** in general, it is observed that many questions central to data protection are not included in the present proposals, but will be regulated by implementing or delegated acts. This applies, for example, to measures to be adopted regarding the monitoring of aid, the establishment of IT systems, transfers of information to third countries and on-the-spot checks.

However, The EDPS considers that the central aspects of the processing envisaged in the proposals and the necessary data protection safeguards cannot be regarded as 'non-essential elements', as required by Article 290 of the Treaty on the Functioning of the EU. Therefore, **at least the following elements should be regulated in the main legislative texts** in order to increase legal certainty:

- the specific purpose of every processing operation should be explicitly stated. This is especially relevant as regards publication of personal data and transfers to third countries;

- the categories of data to be processed should be specified;
- access rights should be clarified, in particular as regards access to data by the Commission. In this regard, it should be specified that the Commission may only process personal data where necessary, e.g. for control purposes;
- maximum retention periods should be laid down, as in some cases only minimum retention periods are mentioned in the proposals
- the rights of data subjects should be specified, especially as regards the right of information; while beneficiaries might be aware of their data being processed, third parties should also be adequately informed that their data could be used for control purposes;
- the scope and the purpose of transfers to third countries should also be limited to what is necessary and should be fixed in an appropriate manner in the proposals.

Once these elements are specified in the main legislative proposals, delegated or implementing acts might be used to implement in more detail these specific safeguards. The EDPS expects to be consulted in this regard.

**Rights of data subjects:** the rights of data subjects should be specified, especially as regards the right of information and the right of access. This is especially relevant as regards the horizontal regulation, according to which commercial documents of beneficiaries, but also of suppliers, customers, carriers and other third parties can be checked. While beneficiaries might be aware of their data being processed, third parties should also be adequately informed that their data could be used for control purposes (e.g. by a privacy notice to be given at the moment of collection and information provided on all relevant websites and documents). The obligation to inform data subjects, including third parties, should be included in the proposals.

**Security measures:** in addition, security measures should be provided at least by implementing or delegated acts, especially as regards computerised databases and systems. The principles of accountability and Privacy by Design should also be taken into account.

**Prior check:** lastly, taking into account that in some cases data relating to (suspected) offences may be processed (e.g. related to fraud), a prior check by the competent national DPAs or the EDPS may be needed.

## Common organisation of agricultural markets (CMO): regime of the single payment scheme and support to vine-growers 2014-2020

2011/0285(COD) - 25/06/2012 - Committee report tabled for plenary, 1st reading/single reading

The Committee on Agriculture and Rural Development adopted the report by Herbert DORFMANN (EPP, IT) on the proposal for a regulation of the European Parliament and of the Council amending Council regulation (EC) N° 1234/2007 as regards the regime of the single payment scheme and support to vine-growers.

The committee recommends that the European Parliament's position in first reading following the ordinary legislative procedure should amend the Commission proposal as follows:

**Legal basis:** the committee specified that the legal basis of the text should be both the first subparagraph of Article 42 and Article 43(2) TFEU, as opposed to just Article 43(2) as proposed by the Commission.

**Increase national ceilings for direct payments:** in order to simplify the management of the Single Payment Scheme and to ensure that it is consistent with the objectives of the rules for direct support schemes for farmers, Members inserted an amendment stating that the Scheme is to be amended, so that it includes the possibility for Member States to definitively decrease the funds allocated to the support programmes in the wine sector by 1 August 2013, and thereby increase the national ceilings for direct payments.

**Support to vine growers for 2014:** a new clause states that Member States should be allowed to continue applying the support provided for in Article 103o of Regulation (EC) No 1234/2007.

Lastly, the committee inserted an amendment stating that if a Member State decides to use its national envelope in the form of payments per hectare to vine growers, such payments shall be **exempt from any modulation system** between Member States.

## Common organisation of agricultural markets (CMO): regime of the single payment scheme and support to vine-growers 2014-2020

2011/0285(COD) - 18/06/2012

The Presidency presented to the ministers its progress report on the reform of the common agricultural policy (CAP) (8949/12).

Member states broadly welcomed the progress report and overall considered it a fair and accurate reflection of the debate in the Council, which would lay a solid foundation for the next steps in the process under the Cypriot and Irish Presidencies. They also noted that the next presidencies had to deepen discussions on the open issues. Some delegations commented on issues of importance to them, particularly in relation to **capping, convergence of direct payments and greening**.

This progress report highlights the progress achieved during the first half of 2012 on the CAP reform proposals. It has been drawn up under the responsibility of the Presidency on the basis of the positions expressed within the Council and its preparatory bodies during this semester. It makes clear that nothing is agreed until everything is agreed.

The report highlights the efforts made by the Presidency, especially on increased flexibility, simplification and greening. It indicates the main amendments suggested to the Commission proposals and on which the Presidency has noted broad support from delegations.

The Presidency's suggested amendments aim to resolve a number of issues raised by delegations, particularly with a view to ensuring that future CAP legislation is workable in practice and can be implemented in a cost-effective manner.

This report also identifies for each of the proposals the key issues which remain outstanding as at June 2012, including issues contained in the negotiating box for heading 2 of the Multiannual financial framework (MFF).

The report distinguishes between three categories of issues:

- issues on which there is broad support among delegations for the amendments suggested by the Presidency to the Commission proposals;
- issues which remain outstanding as at June 2012;
- issues which are included in the negotiating box of the Multi-Annual Financial Framework and which the European Council will ultimately decide upon.

As regards the proposal aiming to amend the current Single CMO Regulation by providing for the definite transfer of the support measures to vine-growers to the Single Payment Scheme, the EP Committee on Agriculture is expected to adopt its report on 18 June 2012. **The position reached in the Special Committee on Agriculture includes amendments providing for a one-year measure applicable in 2014 and the possibility to operate a one-off transfer as from 2015.**

## Common organisation of agricultural markets (CMO): regime of the single payment scheme and support to vine-growers 2014-2020

2011/0285(COD) - 11/09/2012 - Text adopted by Parliament, 1st reading/single reading

The European Parliament adopted by 643 votes to 28 with 12 abstentions a legislative resolution on the proposal for a Regulation of the European Parliament and of the Council amending Council Regulation (EC) N° 1234/2007 as regards the regime of the single payment scheme and support to vine-growers.

Parliament adopted its position on first reading following the ordinary legislative procedure. The agreement was the result of a compromise negotiated between Parliament and Council. The main amendments are as follows:

**Legal basis:** Parliament specified that the legal basis of the text should be both the first subparagraph of Article 42 and Article 43(2) TFEU, as opposed to just Article 43(2) as proposed by the Commission.

**Increase national ceilings for direct payments:** in order to simplify the management of this specific support measure and to ensure its consistency with the objectives of the rules for direct support schemes for farmers, it is appropriate to convert it into the possibility for Member States to definitively decrease the funds allocated to the support programmes in the wine sector and thereby increase the national ceilings for direct payments.

Accordingly, by 1 August 2013, Member States may decide to reduce, from 2015, the amount available for the support programmes referred to in Annex Xb of Regulation (EC) No 1234/2007, in order to increase their national ceilings for direct payments referred to in Article 40 of Regulation (EC) No 73/2009.

The amount resulting from the decrease shall definitively remain in the national ceilings for direct payments referred to in Article 40 of Regulation (EC) No 73/2009 and shall no longer be available for the measures listed in Articles 103p to 103y.

**Support to vine growers for 2014:** a new clause states that Member States should be allowed to continue applying the support provided for in Article 103o of Regulation (EC) No 1234/2007 for 2014.

## Common organisation of agricultural markets (CMO): regime of the single payment scheme and support to vine-growers 2014-2020

2011/0285(COD) - 12/10/2011 - Legislative proposal

**PURPOSE:** to reform the Common Agricultural Policy (CAP) after 2013 (regime of the single payment scheme and support to vine-growers).

**PROPOSED ACT:** Regulation of the European Parliament and of the Council.

**BACKGROUND:** the Commission presents a set of regulations laying down the **legislative framework for the CAP in the period 2014-2020**. The current reform proposals are based on the [Communication on the CAP towards 2020](#) that outlined broad policy options in order to respond to the future challenges for agriculture and rural areas and to meet the objectives set for the CAP, namely (1) **viable food production**; (2) **sustainable management** of natural resources and climate action; and (3) **balanced territorial development**.

A common theme that has emerged throughout this process is the need to promote resource efficiency with a view to smart, sustainable and inclusive growth for EU agriculture and rural areas in line with the Europe 2020 strategy, keeping the structure of the CAP **around two pillars** that use complementary instruments in pursuit of the same objectives.

- **Pillar I** covers direct payments and market measures providing a basic annual income support to EU farmers and support in case of specific market disturbances.
- **Pillar II** covers rural development where Member States draw up and co-finance multiannual programmes under a common framework.

The framework set out in the [Commission proposal for the multiannual financial framework for the years 2014-2020 \(MFF\)](#) proposal foresees that the CAP should maintain its two-pillar structure with the budget for each pillar maintained in nominal terms at its 2013 level and with a clear focus on delivering results on the key EU priorities.

- Direct payments should promote sustainable production by assigning 30% of their budgetary envelope to mandatory measures that are beneficial to climate and the environment.
- Payment levels should progressively converge and payments to large beneficiaries be subject to progressive capping.
- Rural development should be included in a Common Strategic Framework with other EU shared management funds with a reinforced outcome-orientated approach and subject to clearer, improved ex-ante conditionalities.
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- Finally, on market measures the financing of the CAP should be reinforced with two instruments outside the MFF: (1) an emergency reserve to react to crisis situations; and (2) the extension of the scope of the European Globalization Adjustment Fund.

On this basis, the main elements of the legislative framework for the CAP during the period 2014-2020 are set out in the following regulations:

- [Proposal for a Regulation](#) of the European Parliament and of the Council establishing rules for direct payments to farmers under support schemes within the framework of the common agricultural policy ('the direct payments regulation');
- [Proposal for a Regulation](#) of the European Parliament and of the Council establishing a common organisation of the markets in agricultural products (Single CMO Regulation) ('the Single CMO regulation');
- [Proposal for a Regulation](#) of the European Parliament and of the Council on support for rural development by the European Agricultural Fund for Rural Development (EAFRD) ('the rural development regulation');
- [Proposal for a Regulation](#) of the European Parliament and of the Council on the financing, management and monitoring of the common agricultural policy ('the horizontal regulation');
- [Proposal for a Council Regulation](#) determining measures on fixing certain aids and refunds related to the common organisation of the markets in agricultural products;
- [Proposal for a Regulation](#) of the European Parliament and of the Council amending Council Regulation (EC) No 73/2009 as regards the application of direct payments to farmers in respect of the year 2013;
- **Proposal for a Regulation of the European Parliament and of the Council amending Council Regulation (EC) No 1234/2007 as regards the regime of the single payment scheme and support to vine-growers.**

The rural development regulation builds on the proposal presented by the [Commission on 6 October 2011](#) that sets out common rules for all funds operating under a Common Strategic Framework. A regulation will follow on the scheme for most deprived persons, for which funding is now placed under a different heading of the MFF.

In addition, new rules on the publication of information on beneficiaries taking account of the objections expressed by the Court of Justice of the European Union are also under preparation with a view to finding the most appropriate way to reconcile beneficiaries' right to protection of personal data with the principle of transparency.

IMPACT ASSESSMENT: the **three scenarios** elaborated in the impact assessment are:

- an **adjustment scenario** that continues with the current policy framework while addressing its most important shortcomings, such as the distribution of direct payments;
- an **integration scenario** that entails major policy changes in the form of enhanced targeting and greening of direct payments and reinforced strategic targeting for rural development policy in better coordination with other EU policies, as well as extending the legal base for a broader scope of producer cooperation; and
- a **refocus scenario** that reorients the policy exclusively towards the environment with a progressive phasing out of direct payments, assuming that productive capacity can be maintained without support and that the socio-economic needs of rural areas can be served by other policies.

The impact assessment concludes that the **integration scenario** is the most balanced in progressively aligning the CAP with the EU's strategic objectives. It will also be essential to develop an evaluation framework to measure the performance of the CAP with a common set of indicators linked to policy objectives.

LEGAL BASIS: Article 43(2) of the Treaty on the Functioning of the European Union (TFEU).

CONTENT: Council Regulation (EC) No 1234/2007 establishing a common organisation of agricultural markets and on specific provisions for certain agricultural products (Single CMO Regulation) provides for a possibility for the Member States to grant decoupled aid under the Single Payment Scheme to vine-growers. Several Member States have used this possibility, which shows the utility of that measure.

This amendment to the current Single CMO regulation provides for the definite transfer of the measure on support to vine-growers to the SPS. **Member States must decide by 1 December 2012 with effect from 2014.**

BUDGETARY IMPLICATION: in current prices, it is proposed that the CAP should focus on its core activities with **EUR 317.2 billion allocated to Pillar I and EUR 101.2 billion to Pillar II** over the 2014-2020 period.

The Pillar I and Pillar II funding is complemented by **additional funding of EUR 17.1 billion** consisting of:

- EUR 5.1 billion for research and innovation,
- EUR 2.5 billion for food safety and
- EUR 2.8 billion for food support for the most deprived persons in other headings of the MFF,
- EUR 3.9 billion in a new reserve for crises in the agricultural sector,
- up to EUR 2.8 billion in the European Globalization Adjustment Fund outside the MFF, thus bringing the total budget to EUR 435.6 billion over the 2014-2020 period.

The total budget to **EUR 435.6 billion over the 2014-2020 period.**

**Distribution of support among Member States:** it is proposed that all Member States with direct payments below 90% of the EU average will see one third of this gap closed. The national ceilings in the direct payments regulation are calculated on this basis.

**Rural development aid:** this is based on objective criteria linked to the policy objectives taking into account the current distribution. As is the case today, less developed regions should continue to benefit from higher co-financing rates, which will also apply to certain measures such as knowledge transfer, producer groups, cooperation and Leader.

Lastly, some **flexibility** for transfers between pillars is introduced (up to 5% of direct payments): from Pillar I to Pillar II to allow Member States to reinforce their rural development policy, and from Pillar II to Pillar I for those Member States where the level of direct payments remains below 90% of the EU average.

# Common organisation of agricultural markets (CMO): regime of the single payment scheme and support to vine-growers 2014-2020

2011/0285(COD) - 20/10/2011

Ministers held an **exchange of views** on the common agricultural policy (CAP) reform package thus launching within the Council the debate on the future of the CAP for the months ahead:

**Direct payments:** several Member States raised concerns or stated their opposition to the proposed redistribution of payments between Member States.

- On the proposed greening of the first pillar while they generally could agree with the introduction of "greening" measures in the first pillar, several questioned the compulsory character of the proposed measures or challenged the proposed 30% proportion of direct payment envelopes devoted to this "greening".
- In addition some delegations expressed their opposition to progressive reduction and capping of direct payments amounts.
- The proposed definition of "active farmer" also raised many questions.
- Actions proposed in favour of small farms and young farmers were generally well received.

Moreover, a vast majority of delegations raised concerns that the **direct payments and rural development** proposals seemed to run counter to the important objective of simplification of the CAP.

**Market management mechanisms:** most of the Member States acknowledged the measures proposed by the Commission. They noted in particular the importance of extending the existing possibilities to allow the Commission to take emergency measures.

- Some Member States regretted the Commission's intention to stick to the abolition of the sugar quota system for 2015, while others welcomed the confirmation that the sugar sector would be liberalised after 2015.
- Several delegations welcomed the proposals to strengthen the role of the farmer in the food supply chain with mandatory recognition of producers and interbranch organisations, while others were concerned that this would imply the risk of competition distortion.

The Council will hold **two more policy debates** on the CAP reform proposals before the end of the year: one on **direct payments in November and another on rural development in December 2011**.

It should be noted that the Commission prepared the CAP reform package following the interinstitutional debate initiated by its [communication](#) The CAP towards 2020: Meeting the food, natural resources and territorial challenges of the future and on the basis of impact assessments for the various policies. The new rules should enter into force on 1 January 2014.

In March 2011, the Council took note of the Presidency conclusions on the Commission communication supported by a very large number of Member States. These conclusions on the communication followed an initial exchange of views and three policy debates focusing on the three main objectives of the future CAP identified in the Commission communication, namely: (i) **viable food production**; (ii) **sustainable management of natural resources and climate action**, and (iii) **balanced territorial development**.

# Common organisation of agricultural markets (CMO): regime of the single payment scheme and support to vine-growers 2014-2020

2011/0285(COD) - 25/10/2012 - Final act

**PURPOSE:** to reform the current common organisation of agricultural markets (single CMO) as regards the regime of the single payment scheme (SPS) and support to vine-growers.

**LEGISLATIVE ACT:** Regulation (EU) No 1028/2012 of the European Parliament and of the Council amending Council Regulation (EC) No 1234/2007 as regards the regime of the single payment scheme and support to vine-growers.

**CONTENT:** following an agreement with the European Parliament at first reading, the Council adopted a regulation amending the existing common organisation of the markets (single CMO) as regards the regime of the single payment scheme and support to vine-growers.

Council Regulation (EC) No 1234/2007 establishing a common organisation of agricultural markets and on specific provisions for certain agricultural products (Single CMO Regulation) provides for a possibility for Member States to grant decoupled aid under the single payment scheme to vine-growers. The current support programmes have a five-year duration whilst payment entitlements giving rise to direct payments are granted for an indeterminate period of time.

In order to **simplify the management of this specific support measure** and to ensure its consistency with the objectives of the rules for direct support schemes for farmers, the amended regulation adapts the regime to allow Member States **to definitively decrease the funds allocated to the support programmes in the wine sector** and thereby increase the national ceilings for direct payments.

This regulation provides for the definitive transfer of the measure on support to vine-growers to the SPS. This transition will occur in **two stages**: Member States must notify:

- by 1 December 2012 their decision concerning support for vine-growers for one year **applicable to the 2014 calendar year** and
- by 1 August 2013 their decision concerning **the single payment from 2015**.

This Regulation is one of two transitional regulations adopted this year ahead of the Common Agricultural Policy (CAP) reform which is scheduled to enter into force in 2014. The [first transitional regulation](#), adopted by the Council in July 2012, concerned the application of direct support schemes for farmers for the calendar year 2013 and provides for a smooth transition from the current direct payments system (Regulation (EC) No 73/2009) to the new payments scheme foreseen by the Commission in the CAP reform proposals.



ENTRY INTO FORCE: 21/12/2012.