


Basic information	
2023/0448(COD) COD - Ordinary legislative procedure (ex-codecision procedure) Regulation	Awaiting committee decision
Protection of animals during transport and related operations Repealing Regulation 2005/1 2003/0171(CNS) Subject 3.10.04.02 Animal protection 3.10.08 Animal health requirements, veterinary legislation and pharmacy	

Key players			
European Parliament	Joint committee responsible	Rapporteur	Appointed
	TRAN Transport and Tourism	METZ Tilly (Greens/EFA)	19/09/2024
	AGRI Agriculture and Rural Development	BUDA Daniel (EPP)	19/09/2024
		Shadow rapporteur GIMÉNEZ LARRAZ Borja (EPP) VIND Marianne (S&D) NOICHL Maria (S&D) DELOGE Valérie (PfE) AXINIA Adrian-George (ECR) FRAGKOS Emmanouil (ECR) CASSART Benoit (Renew) CHRISTENSEN Asger (Renew) WAITZ Thomas (Greens /EFA) HAZEKAMP Anja (The Left) SAEIDI Arash (The Left) DAVID Ivan (ESN) STOYANOV Stanislav (ESN)	
	Former joint committee responsible	Former rapporteur	Appointed
	TRAN Transport and Tourism	DEPARNAY-GRUNENBERG Anna (Greens/EFA)	22/02/2024
AGRI Agriculture and Rural Development	BUDA Daniel (EPP)	22/02/2024	





		Shadow rapporteur LUTGEN Benoît (EPP) VIND Marianne (S&D) KATAINEN Elsi (Renew) CONTE Rosanna (ID)	
	Committee for opinion	Rapporteur for opinion	Appointed
	PECH Fisheries	LÖVIN Isabella (Greens/EFA)	10/10/2024
	Former committee for opinion	Former rapporteur for opinion	Appointed
	ENVI Environment, Climate and Food Safety		
	PECH Fisheries (Associated committee)	ROOSE Caroline (Greens /EFA)	24/01/2024
Council of the European Union			
European Commission	Commission DG	Commissioner	
	Health and Food Safety	KYRIAKIDES Stella	
European Economic and Social Committee			

Key events			
Date	Event	Reference	Summary
07/12/2023	Legislative proposal published	COM(2023)0770 	Summary
26/02/2024	Committee referral announced in Parliament, 1st reading		
26/02/2024	Referral to associated committees announced in Parliament		
26/02/2024	Referral to joint committee announced in Parliament		
13/11/2024	Committee referral announced in Parliament, 1st reading		

Forecasts	
02/10/2025	Vote scheduled in committee, 1st reading

Technical information

Procedure reference	2023/0448(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)
Procedure subtype	Legislation
Legislative instrument	Regulation
	Repealing Regulation 2005/1 2003/0171(CNS)
Legal basis	Rules of Procedure EP 59 Rules of Procedure EP 57_o Treaty on the Functioning of the EU TFEU 043-p2 Treaty on the Functioning of the EU TFEU 114-p1
Mandatory consultation of other institutions	European Economic and Social Committee
Stage reached in procedure	Awaiting committee decision
Committee dossier	CJ48/10/00305

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee draft report		PE770.070	03/03/2025	
Amendments tabled in committee		PE770.106	05/03/2025	
European Commission				
Document type		Reference	Date	Summary
Document attached to the procedure		SWD(2023)0402	07/12/2023	
Document attached to the procedure		SWD(2023)0401	07/12/2023	
Document attached to the procedure		SWD(2023)0399	07/12/2023	
Document attached to the procedure		SEC(2023)0397	07/12/2023	
Legislative proposal		COM(2023)0770	07/12/2023	Summary
National parliaments				
Document type	Parliament/Chamber	Reference	Date	Summary
Contribution	ES_PARLIAMENT	COM(2023)0770	09/04/2024	
Contribution	IE_HOUSES-OF-OIREACTHAS	COM(2023)0770	03/06/2024	
Contribution	RO_SENATE	COM(2023)0770	06/06/2024	

Additional information		
Source	Document	Date
EP Research Service	Briefing	13/03/2024

Meetings with interest representatives published in line with the Rules of Procedure

Rapporteurs, Shadow Rapporteurs and Committee Chairs

Name	Role	Committee	Date	Interest representatives
GIMÉNEZ LARRAZ Borja	Shadow rapporteur	TRAN	12/03/2025	INTERBEV, France's Inter-professional Livestock and Meat Association
GIMÉNEZ LARRAZ Borja	Shadow rapporteur	TRAN	12/03/2025	Euro Foie Gras
BUDA Daniel	Rapporteur	AGRI	12/03/2025	Euro Foie Gras
GIMÉNEZ LARRAZ Borja	Shadow rapporteur	TRAN	07/03/2025	Asociación Nacional de Transporte Animal - ANTA
CASSART Benoit	Shadow rapporteur	TRAN	07/03/2025	Nordic Logistics Association
NOICHL Maria	Shadow rapporteur	AGRI	06/03/2025	AVEFC-poultry
WAITZ Thomas	Shadow rapporteur	AGRI	06/03/2025	Nordic Logistics Association
GIMÉNEZ LARRAZ Borja	Shadow rapporteur	TRAN	05/03/2025	Asociación Española de Productores de Vacuno de Carne - ASOPROVAC
AXINIA Adrian-George	Shadow rapporteur	TRAN	04/03/2025	INPORK
CHRISTENSEN Asger	Shadow rapporteur	AGRI	03/03/2025	Dyrenes Beskyttelse
WAITZ Thomas	Shadow rapporteur	AGRI	26/02/2025	Verband der Zoologischen Gärten (VdZ) e.V.
BUDA Daniel	Rapporteur	AGRI	20/02/2025	International Road Transport Union Permanent Delegation to the EU
NOICHL Maria	Shadow rapporteur	AGRI	19/02/2025	Humane World for Animals Europe FOUR PAWS
NOICHL Maria	Shadow rapporteur	AGRI	19/02/2025	Copa-Cogeca
MENDIA Idoia	Shadow rapporteur for opinion	PECH	18/02/2025	Compassion in World Farming International
BUDA Daniel	Rapporteur	AGRI	10/02/2025	INAPORC
GIMÉNEZ LARRAZ Borja	Shadow rapporteur	TRAN	07/02/2025	CONFEDERACION ESPAÑOLA DE TRANSPORTE DE MERCANCIAS Asociación de Jóvenes Agricultores de Huesca Confederación Española de Organizaciones Empresariales Huesca Confederación Española de la Pequeña y Mediana Empresa Huesca
NOICHL Maria	Shadow rapporteur	AGRI	06/02/2025	European Federation of Food, Agriculture and Tourism Trade Unions
METZ Tilly	Rapporteur	TRAN	05/02/2025	The European Institute for Animal Law & Policy
METZ Tilly	Rapporteur	TRAN	05/02/2025	Copa-Cogeca
MENDIA Idoia	Shadow rapporteur for opinion	PECH	04/02/2025	Permanent Representation of Spain in the EU
WAITZ Thomas	Shadow rapporteur	AGRI	04/02/2025	VIER PFOTEN Österreich VGT the marker
CASSART Benoit	Shadow rapporteur	TRAN	31/01/2025	European Forum of Farm Animal Breeders
CASSART Benoit	Shadow rapporteur	TRAN	31/01/2025	Fédération wallonne de l'agriculture
NOICHL Maria	Shadow rapporteur	AGRI	29/01/2025	European Forum of Farm Animal Breeders
NOICHL Maria	Shadow rapporteur	AGRI	28/01/2025	Eurogroup for Animals Humane Society International/Europe

VRECIKOVÁ Veronika	Committee chair	AGRI	22/01/2025	European Forum of Farm Animal Breeders
WAITZ Thomas	Shadow rapporteur	AGRI	22/01/2025	Animal Welfare Foundation e.V. Animals International (The global arm of Animals Australia) Animals' Angels e.V. Eurogroup for Animals VIER PFOTEN International
MENDIA Idoia	Shadow rapporteur for opinion	PECH	21/01/2025	Federación Nacional de Asociaciones Provinciales de Empresarios Detallistas de Pescados y Productos Congelados
CASSART Benoit	Shadow rapporteur	TRAN	17/01/2025	Fédération des Jeunes Agriculteurs (FJA)
BUDA Daniel	Rapporteur	AGRI	16/01/2025	Federation of Veterinarians of Europe
METZ Tilly	Rapporteur	TRAN	16/01/2025	European Rural Poultry Association
METZ Tilly	Rapporteur	TRAN	16/01/2025	Eurogroup for Animals
WAITZ Thomas	Shadow rapporteur	AGRI	16/01/2025	Eurogroup for Animals
MENDIA Idoia	Shadow rapporteur for opinion	PECH	15/01/2025	Asociación empresarial de acuicultura española (APROMAR)
MENDIA Idoia	Shadow rapporteur for opinion	PECH	15/01/2025	Eurogroup for Animals
NOICHL Maria	Shadow rapporteur	AGRI	14/01/2025	European Pet Organization
NOICHL Maria	Shadow rapporteur	AGRI	14/01/2025	Tiergarten der Stadt Nürnberg Verband der Zoologischen Gärten
NOICHL Maria	Shadow rapporteur	AGRI	14/01/2025	office of Finnish Agriculture, Forestry and Cooperatives
GIMÉNEZ LARRAZ Borja	Shadow rapporteur	TRAN	14/01/2025	Grupo Vall Companys
BUDA Daniel	Rapporteur	AGRI	13/01/2025	Copa-cogeca
DELOGE Valérie	Shadow rapporteur	AGRI	18/12/2024	Fondation 30 Millions d'Amis
CASSART Benoit	Shadow rapporteur	TRAN	12/12/2024	European Rabbit Association
AXINIA Adrian-George	Shadow rapporteur	TRAN	11/12/2024	IRU
NOICHL Maria	Shadow rapporteur	AGRI	10/12/2024	Boehringer Ingelheim
CASSART Benoit	Shadow rapporteur	TRAN	10/12/2024	COPA-COGECA
BUDA Daniel	Rapporteur	AGRI	05/12/2024	EU Rural Poultry Association
CASSART Benoit	Shadow rapporteur	TRAN	04/12/2024	Association de l'Aviculture, de l'Industrie et du Commerce de Volailles dans les Pays de l'Union Européenne asbl
BUDA Daniel	Rapporteur	AGRI	03/12/2024	Office of Finnish Agriculture, Forestry and Cooperatives
CRESPO DÍAZ Carmen	Shadow rapporteur for opinion	PECH	28/11/2024	FAADA
CASSART Benoit	Shadow rapporteur	TRAN	27/11/2024	Association nationale interprofessionnelle du bétail et des viandes
CASSART Benoit	Shadow rapporteur	TRAN	27/11/2024	Interprofession Nationale Porcine
GIMÉNEZ LARRAZ Borja	Shadow rapporteur	TRAN	27/11/2024	Eurogroup for Animals
GIMÉNEZ LARRAZ Borja	Shadow rapporteur	TRAN	22/11/2024	MERCADONA SA
METZ Tilly	Rapporteur	TRAN	21/11/2024	Federation of Veterinarians of Europe
METZ Tilly	Rapporteur	TRAN	18/11/2024	IFOAM

NOICHL Maria	Shadow rapporteur	AGRI	12/11/2024	AnimalhealthEurope
GIMÉNEZ LARRAZ Borja	Shadow rapporteur	TRAN	12/11/2024	Real Federación de Caza Española
NOICHL Maria	Shadow rapporteur	AGRI	08/11/2024	University of Bristol
NOICHL Maria	Shadow rapporteur	AGRI	07/11/2024	Albert Schweitzer Stiftung für unsere Mitwelt
METZ Tilly	Rapporteur	TRAN	07/11/2024	European Rabbit Association
NOICHL Maria	Shadow rapporteur	AGRI	06/11/2024	International Federation of Organic Agriculture Movements EU Regional Group
KÖHLER Stefan	Shadow rapporteur for opinion	ENVI	06/11/2024	Albert Schweitzer Stiftung für unsere Mitwelt
DELOGE Valérie	Shadow rapporteur	AGRI	05/11/2024	Federation of Associations for Hunting & Conservation of the EU
DELOGE Valérie	Shadow rapporteur	AGRI	05/11/2024	European Rabbit Association
CHRISTENSEN Asger	Shadow rapporteur	AGRI	05/11/2024	IFOAM Organics Europe
CASSART Benoit	Shadow rapporteur	TRAN	05/11/2024	Maa- ja metsätaloustuottajain Keskusliitto – Central Union of Agricultural Producers and Forest Owners
LÖVIN Isabella	Rapporteur for opinion	PECH	05/11/2024	Federation of European Aquaculture Producers
BUDA Daniel	Rapporteur	AGRI	04/11/2024	European Rabbit Association
LÖVIN Isabella	Rapporteur for opinion	PECH	04/11/2024	Eurogroup for Animals
CHRISTENSEN Asger	Shadow rapporteur	AGRI	29/10/2024	SamMark
NOICHL Maria	Shadow rapporteur	AGRI	23/10/2024	Eurogroup for Animals
CHRISTENSEN Asger	Shadow rapporteur	AGRI	23/10/2024	AnimalhealthEurope
BUDA Daniel	Rapporteur	AGRI	17/10/2024	IFOAM Organics Europe
CHRISTENSEN Asger	Shadow rapporteur	AGRI	16/10/2024	Danish Shipping
INSELVINI Paolo	Shadow rapporteur for opinion	ENVI	16/10/2024	Confederazione Nazionale Coldiretti
NOICHL Maria	Shadow rapporteur	AGRI	15/10/2024	European Rabbit Association
GIMÉNEZ LARRAZ Borja	Shadow rapporteur	TRAN	15/10/2024	ARRECAL - Asociación de Rehalas Regionales Españolas
METZ Tilly	Rapporteur	TRAN	15/10/2024	Eurogroup for Animals
BUDA Daniel	Rapporteur	AGRI	10/10/2024	Vinces Consulting
CASSART Benoit	Shadow rapporteur	TRAN	08/10/2024	SEPAB - Region Occitanie
KÖHLER Stefan	Shadow rapporteur for opinion	ENVI	08/10/2024	Four Paws - Animal Welfare asbl
NOICHL Maria	Shadow rapporteur	AGRI	03/10/2024	FACE European Federation for Hunting and Conservation
KÖHLER Stefan	Shadow rapporteur for opinion	ENVI	02/10/2024	Bundesverband Vieh und Fleisch
WAITZ Thomas	Shadow rapporteur	AGRI	02/10/2024	People for the Ethical Treatment of Animals (PETA)
WAITZ Thomas	Shadow rapporteur	AGRI	02/10/2024	Albert Schweitzer Stiftung für unsere Mitwelt
KÖHLER Stefan	Shadow rapporteur for opinion	ENVI	01/10/2024	Albert Schweitzer Stiftung für unsere Mitwelt Deutscher Tierschutzbund - German Animal Welfare Federation Eurogroup for Animals

				VIER PFOTEN International
NOICHL Maria	Shadow rapporteur	AGRI	01/10/2024	Deutscher Tierschutzbund - German Animal Welfare Federation
WIESNER Emma	Shadow rapporteur for opinion	PECH	01/10/2024	Svenska Djurskyddsforeningen
NOICHL Maria	Shadow rapporteur	AGRI	30/09/2024	The European Institute for Animal Law & Policy
WAITZ Thomas	Shadow rapporteur	AGRI	25/09/2024	Compassion in World Farming Brussels
WAITZ Thomas	Shadow rapporteur	AGRI	25/09/2024	Animal Welfare Foundation e.V.
NOICHL Maria	Shadow rapporteur	AGRI	24/09/2024	4 PAWS
WAITZ Thomas	Shadow rapporteur	AGRI	24/09/2024	International Fund for Animal Welfare
METZ Tilly	Rapporteur	TRAN	24/09/2024	Animal Welfare Foundation e.V.
METZ Tilly	Shadow rapporteur	TRAN	24/09/2024	4Paws
METZ Tilly	Rapporteur	TRAN	15/09/2024	Eurogroup for Animals
BUDA Daniel	Rapporteur	AGRI	09/09/2024	European Forum of Farm Animal Breeders
BUDA Daniel	Rapporteur	AGRI	04/09/2024	Copa-cogeca
BUDA Daniel	Rapporteur	AGRI	23/07/2024	European Livestock Voice
BUDA Daniel	Rapporteur	AGRI	10/07/2024	Arbeitsgemeinschaft Deutscher Tierzüchter e. V.
BUDA Daniel	Rapporteur	AGRI	04/04/2024	Copa-cogeca
KATAINEN Elsi	Shadow rapporteur	TRAN	04/04/2024	Maa- ja metsätaloustuottajain Keskusliitto – Central Union of Agricultural Producers and Forest Owners
DEPARNAY-GRUNENBERG Anna	Rapporteur	TRAN	27/03/2024	FOUR PAWS Europe
VIND Marianne	Shadow rapporteur	TRAN	07/03/2024	Fødevareforbundet NNF
VIND Marianne	Shadow rapporteur	TRAN	07/03/2024	Dyrenes Beskyttelse
VIND Marianne	Shadow rapporteur	TRAN	05/03/2024	ITD, Brancheorganisation for den danske vejgodstransport
RONDINELLI Daniela	Shadow rapporteur	AGRI	04/03/2024	RPP Group
DECERLE Jérémy	Shadow rapporteur	AGRI	18/12/2023	Bardy Bresse

Other Members

Name	Date	Interest representatives
WALSH Maria	18/03/2025	European Animal Research Association
CRESPO DÍAZ Carmen	19/02/2025	Grupo Vall Companys
CARBERRY Nina	18/02/2025	European Horse Network European and Mediterranean Horseracing Federation
HAYER Valérie	11/02/2025	Fédération Française d'Equitation
WALSH Maria	06/02/2025	European Forum of Farm Animal Breeders
HOMS GINEL Alicia	06/02/2025	Asociación Nacional de Transportistas de Animales Vivos (ANTA)
HAYER Valérie	22/01/2025	European Forum of Farm Animal Breeders
HERRANZ GARCÍA Esther	14/01/2025	Grupo Vall Companys
WIEZIK Michal	11/12/2024	Animal Welfare Foundation e.V.

KYLLÖNEN Merja	10/12/2024	Atrian, HKFoodsin ja Snellmanin asiantuntijat
CARBERRY Nina	10/12/2024	European Horse Network
HERRANZ GARCÍA Esther	27/11/2024	INAPORC
CRESPO DÍAZ Carmen	12/11/2024	RFEC
BERNHUBER Alexander	05/11/2024	Landwirtschaftskammer Österreich
GIMÉNEZ LARRAZ Borja	04/11/2024	ASAJA, ANPROGAPOR
CRESPO DÍAZ Carmen	04/11/2024	ASAJA, ANPROGAPOR
HOLMGREN Pär	17/10/2024	Four Paws
BUXADÉ VILLALBA Jorge	02/10/2024	Federación Española Caza y Union Criadores Toro de Lidia
HAYER Valérie	24/09/2024	Eurogroup for Animals
HETMAN Krzysztof	18/09/2024	Maa- ja metsätaloustuottajain Keskusliitto – Central Union of Agricultural Producers and Forest Owners
NOICHL Maria	24/07/2024	European Horseracing Federation Fédération nationale des courses hippiques French Institute of Horse and Riding

Protection of animals during transport and related operations

2023/0448(COD) - 07/12/2023 - Legislative proposal

PURPOSE: to ensure a harmonised approach with regard to the protection of animals during transport.

PROPOSED ACT: Regulation of the European Parliament and of the Council.

ROLE OF THE EUROPEAN PARLIAMENT: the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

BACKGROUND: Council Regulation (EC) No 1/2005 on the protection of animals during transport established common minimum rules for the protection of animals during transport. Since its adoption, science and technology have evolved. There is a better understanding of space allowance requirements and of the needs of animals during transport, in particular those of unweaned and aquatic animals. There have also been significant developments in the availability of digital solutions for the administrative steps involved in the transport of animals. With increasing citizens' awareness and concerns about animal welfare and the trend towards more sustainable production methods, many Member States are revising or adopting national rules going beyond the Union minimum requirements.

As part of the **Farm to Fork strategy**, the Commission has announced its intention to review EU legislation on animal welfare, including the welfare of animals during transport.

CONTENT: this draft Regulation lays down rules for the protection of animals during transport in connection with an economic activity. It focuses on the following essential elements for better welfare of animals in transport:

Limited journey times and more rest breaks

Animals meant for slaughter have a maximum journey time of 9 hours, while currently there is no limit in the duration of the journey to a slaughterhouse (only a requirement to rest for 24 hours in a control post after 24 to 29 hours of journey, depending on the species).

For other animals, the maximum journey time is 21 hours, which must include at least 1 hour rest after 10 hours. After this journey, the animals must be given 24 hours of rest outside the vehicle before the continuation of the journey. During rest, the animals must be fed and given water. After the 24h rest period, animals can be transported for one more stage of 21h (including a 1h rest after 10 hours), after which they must reach the final destination.

Furthermore, **journey logs** are important tools to allow all actors involved in the transport of animals, and competent authorities, to be aware of the planned route and timing of the journey, and to check if the planned route is followed in practice, therefore facilitating enforcement. Specific elements of the journey log should be designed to ensure better enforcement of animal welfare standards, in particular by increasing the traceability and transparency of transport operations.

Competent authorities in the Member States should approve journey logs for long journeys both within the Union and to third countries, as well as short journeys to third countries. The use of journey logs should be fully digitalised by making use of and expanding the possibilities provided by TRACES.

Increased space allowances

The proposal significantly improves space allowances compared to the existing legislation. The proposal identifies the minimum space that each animal must have, according to weight and species. These minimal standards follow the EFSA recommendations and are important to allow animals to safely adjust their position and rest during the journey.

Enhanced conditions for exports to non-EU countries

The proposal includes a series of new requirements to ensure that EU's updated rules to protect animals during transport will be effectively applied also for export, until destination in the non-EU country. This includes stricter rules for the transport of animals by sea (higher maritime safety standards for the vessels and animal welfare trained staff on board) as well as a new independent audit and certification system for export of animals both by road and by sea.

Temperature limits during transport

The proposal protects animals from extreme temperatures (both hot and cold).

If temperatures are expected to be between 25°C and 30°C, journeys must be limited to a maximum **9 hours**. When day temperatures are above 30°C, transport of animals will only be permitted at night. When the night temperature forecast is above 30°C, animals will be given more space to prevent heat stress.

At the same time, when the temperature is expected to be below 0°C, road vehicles have to be covered and the animals must be protected from exposure to windchill. Below -5°C, in addition to the above measures, the journey time shall not exceed 9 hours.

Special provisions are included for vulnerable animals, such as pregnant animals, hens at the end of the production cycle and unweaned calves.

Digitalisation

The proposal aims to facilitate enforcement of EU rules on the protection of animals through digitalisation. It introduces a digital application at EU level to reduce administrative costs and facilitate data exchange between Member States.

Budgetary implications

This proposal has the following budgetary implications for the EU budget over the period 2022-2027 of the EU Multiannual Financial Framework (MFF): human resources for the implementation of the proposal, the studies, audits, tertiary legislation and international activities: 6.5 full-time equivalents per year as from 2026. Under heading 1 "Contributing to a high level of health and welfare for humans, animals and plants" of the multiannual financial framework: EUR 2.4 million for the period 2024- 2027.