

Procedure file

| Basic information | | |
|--|--------------------------------|---------------------|
| COS - Procedure on a strategy paper (historic) | 1996/2041(COS) | Procedure completed |
| Air traffic management: freeing europe's airspace. White paper | | |
| Subject 3.20.01 Air transport and air freight | | |

| Key players | | | |
|-------------------------------|--|---|------------|
| European Parliament | Committee responsible | Rapporteur | Appointed |
| | TRAN Transport and Tourism | | 23/05/1995 |
| | | PPE CORNELISSEN Petrus A.M. | |
| | Committee for opinion | Rapporteur for opinion | Appointed |
| | AFET Foreign Affairs, Security and Defense Policy | The committee decided not to give an opinion. | |
| | ECON Economic and Monetary Affairs, Industrial Policy | The committee decided not to give an opinion. | |
| | RELA External Economic Relations | | 23/04/1996 |
| | | PSE BERÈS Pervenche | |
| | ENVI Environment, Public Health and Consumer Protection | | |
| Council of the European Union | Council configuration | Meeting | Date |
| | Transport, Telecommunications and Energy | 1979 | 13/12/1996 |
| | Transport, Telecommunications and Energy | 1951 | 03/10/1996 |
| | Transport, Telecommunications and Energy | 1937 | 18/06/1996 |

| Key events | | | |
|------------|--|------------------------------|---------|
| 06/03/1996 | Non-legislative basic document published | COM(1996)0057 | Summary |
| 27/03/1996 | Committee referral announced in Parliament | | |
| 18/06/1996 | Debate in Council | 1937 | |
| 03/10/1996 | Debate in Council | 1951 | |
| 19/11/1996 | Vote in committee | | Summary |
| 19/11/1996 | Committee report tabled for plenary | A4-0381/1996 | |
| 13/12/1996 | Debate in Council | 1979 | |

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|------------|---|--------------|---------|
| 15/01/1997 | Debate in Parliament | | |
| 17/01/1997 | Decision by Parliament | T4-0019/1997 | Summary |
| 17/01/1997 | End of procedure in Parliament | | |
| 03/02/1997 | Final act published in Official Journal | | |

Technical information

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| Procedure reference | 1996/2041(COS) |
| Procedure type | COS - Procedure on a strategy paper (historic) |
| Procedure subtype | Commission strategy paper |
| Legal basis | Rules of Procedure EP 142 |
| Stage reached in procedure | Procedure completed |
| Committee dossier | TRAN/4/07708 |

Documentation gateway

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|---|--|------------|-----|---------|
| Non-legislative basic document | COM(1996)0057 | 06/03/1996 | EC | Summary |
| Motion for a resolution | B4-0305/1996 | 19/03/1996 | EP | |
| Economic and Social Committee: opinion, report | CES1258/1996 OJ C 056 24.02.1997, p. 0016 | 31/10/1996 | ESC | Summary |
| Committee report tabled for plenary, single reading | A4-0381/1996 OJ C 020 20.01.1997, p. 0002 | 19/11/1996 | EP | |
| Text adopted by Parliament, single reading | T4-0019/1997 OJ C 033 03.02.1997, p. 0112-0124 | 17/01/1997 | EP | Summary |

Air traffic management: freeing europe's airspace. White paper

OBJECTIVE: the White Paper begins by considering the background to the current situation as regards air traffic management (ATM) in Europe and the gaps in the existing arrangements, before going on to define a single ATM system for Europe and, lastly, putting forward what the Commission regards as the best institutional arrangement for the future. **SUBSTANCE:** In 1995 approximately 18.4% of intra-European flights were delayed by more than 15 minutes because of air traffic congestion and the situation is gradually worsening as the volume of air traffic continues to grow. Despite the aeronautical community's achievements (in particular the European Civil Aviation Conference (ECAC), Eurocontrol and the ICAO) and the quality of the programmes it has adopted, the prevailing conditions are not yet such as to enable the Community to develop an air-traffic management system which will satisfy the requirements of users and enable the Community to achieve its political objectives. There are a number of reasons which account for the inadequacy of the existing systems: the lack of a single, centralized structure, gaps in decision-making structures (the various systems operate in parallel), the lack of decision-making aids (absence of management information), inefficient use of available resources (proliferation of certain types of equipment, both civil and military, slowness of the standardization process); a lack of means of following up decisions, a lack of tools for implementation and support and, lastly, inadequate cost control (providers of ATM services have no incentive to seek cost-effectiveness and the concept of commercial management is extremely underdeveloped in the ATM sector). To remedy these shortcomings the Commission believes that a Europe-wide air traffic management system (i.e. one which stretches beyond national frontiers) should be set up on the basis of a separation between regulatory and operational tasks relating to air traffic flow management, with the management of airspace to be carried out on a centralized basis, whereas other operational tasks would continue to be the responsibility of the individual Member States. The Commission proposes that Eurocontrol should be 'reinvented' and restructured so that it can serve as a single regulatory authority for the whole of Europe. It considers that the new Eurocontrol should be given appropriate powers and resources as regards decision-making and supervision, whilst emphasizing that the Community should become a member of Eurocontrol so as to be able to exercise its powers therein. The Commission will put recommendations forward in the near future so as to enable the Community to become a member of a stronger Eurocontrol. ?

Air traffic management: freeing europe's airspace. White paper

The Committee endorses, in general, the Commission's description of the shortcomings of the current air-traffic management system in Europe and strongly supports the need for action to improve the system in the interest of reducing delays, air safety and in providing consistency of national management systems. The Committee believes the situation demands a multinational solution and supports the

Commission's conclusion that EUROCONTROL should be "reinvented" with stronger regulatory powers. The Commission does, however, need to provide more detailed information on its view on the differences between regulatory and operational functions and the role of the bodies responsible for their performance. The Committee's view is that central flow management should be the responsibility of the "re-invented" EUROCONTROL with all other operational services being provided by national authorities. In any event the Committee would welcome the membership of those EU Member States and other European States that are not members currently. Indeed, the Committee believes that the jurisdiction of EUROCONTROL should be comprehensive of all European countries. The Commission's proposal - that the EU should be a party to the "re-invented" EUROCONTROL - is, in the Committee's view, a possible political solution. However, it does raise questions that need to be answered such as "what would be the role and mandate of the Commission?" "What would be the voting balance of the European Union vis-à-vis other non-EU states?" and "under which jurisdiction would military airspace fall?" Variants on the Commission's proposal should, in the Committee's view, be considered. However, a Commission involvement is necessary, particularly if there is a need to translate EUROCONTROL decisions into Community legislation or other action. Finally, an obligation should be placed on any new structure to submit annual reports on its activities to the Council, the European Parliament and the Economic and Social Committee. ?

Air traffic management: freeing europe's airspace. White paper

Air carriers and air passengers pay an annual price of billions of ecu yearly due to the fragmentation of Europe's air traffic management (ATM) systems. Reporting on the Commission's White Paper on ATM - "Freeing Europe's airspace" transport committee chairman Mr Pam CORNELISSEN (EPP, NL) accused the Commission of not putting forward one single specific measure nor any form of action programme to achieve a single consistent and uniform ATM system throughout Europe. The Commission must rewrite its White Paper, which the committee considered as falling far, far short of expectations. The rapporteur's conclusion: "This means that the airspace must be unified and managed as a common resource, regardless of national borders, to optimise its use and satisfy all users on the basis of clear policies on access to it". In 1995, 18% of flights were delayed by more than 15 minutes and a total of 100.000 - 170,000 hours of departure delays could be attributed to ATM. There is also the necessity to fly longer routes determined by border considerations and the placing of ground-based navigation aids. Said the rapporteur: "Just because of this one factor, aircraft cover a distance 10% greater than the length of the most direct route. If these penalties could be overcome, 2,600 million ECU could be saved per year in Europe. Furthermore, 60 to 70 additional aircraft are usually in the air at any given moment because of this congestion". The cost of ATM in route services now accounts for 5,6% of the cost of intra-European services. Finally, the rapporteur had figured out that the current cost of ATM infrastructure in 33 European states is in the range of mecu 15,000-20,000 per year. The capital investment programme is running at around mecu 1.000 per year. The cost of the European commercial fleet - 2.200 jets and 500 turboprops - is estimated around mecu 150,000. The investment-service ratio accordingly stands at 10 : 1.?

Air traffic management: freeing europe's airspace. White paper

In adopting the report by Mr Pam CORNELISSEN (PPE, NL) Parliament took note of the Commission's White Paper on air traffic management and called for the establishment of a single, consistent and uniform ATM system throughout Europe which would also incorporate, as far as possible, military flights. Parliament took the view that European airspace must be seen as a common resource and unified and managed as such, regardless of national borders, in order to optimize the use of airspace and satisfy all users on the basis of clear policies on access to it. In view of the international scope of air transport Parliament called on the European Union to promote the harmonization of regulations and standards and establish cooperation schemes with the CEEC and with the Mediterranean countries. In general, access to European airspace should no longer be subject to bilateral agreements between the EU Member States and third countries but must be negotiated by the European Union on behalf of all fifteen Member States. Parliament advocated the establishment of a single European regulatory system. An ATM authority should be responsible for the major policy and regulatory/legislative aspects required to attain the basic goals of the single ATM system. It considered that the Eurocontrol International Convention relating to Cooperation for the Safety of Air Navigation should be revised to allow a new coordinating body to be set up to replace Eurocontrol. ?