

# Procedure file

Basic information		
COS - Procedure on a strategy paper (historic)	<a href="#">1998/2033(COS)</a>	Procedure completed
Environment, biodiversity : community strategy		
Subject 3.70 Environmental policy		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	<b>ENVI</b> Environment, Public Health and Consumer Protection		25/02/1998
		GUE/NGL <a href="#">SJÖSTEDT Jonas</a>	
	Committee for opinion	Rapporteur for opinion	Appointed
	<b>AGRI</b> Agriculture and Rural Development		16/04/1998
		V <a href="#">GRAEFE ZU BARINGDORF Friedrich-Wilhelm</a>	
	<b>ENER</b> Research, Technological Development and Energy		17/03/1998
		PPE <a href="#">TRAKATELLIS Antonios</a>	
	<b>TRAN</b> Transport and Tourism		21/04/1998
		V <a href="#">TAMINO Gianni</a>	
	<b>PECH</b> Fisheries		19/03/1998
		PPE <a href="#">LANGENHAGEN Brigitte</a>	
Council of the European Union	Council configuration	Meeting	Date
	<a href="#">Environment</a>	<a href="#">2106</a>	16/06/1998
	<a href="#">Environment</a>	<a href="#">2062</a>	16/12/1997

Key events			
16/12/1997	Resolution/conclusions adopted by Council		
04/02/1998	Non-legislative basic document published	COM(1998)0042	Summary
13/03/1998	Committee referral announced in Parliament		
16/06/1998	Resolution/conclusions adopted by Council		
23/09/1998	Vote in committee		Summary
23/09/1998	Committee report tabled for plenary	<a href="#">A4-0347/1998</a>	

19/10/1998	Debate in Parliament		
20/10/1998	Decision by Parliament	T4-0609/1998	Summary
20/10/1998	End of procedure in Parliament		
09/11/1998	Final act published in Official Journal		

### Technical information

Procedure reference	1998/2033(COS)
Procedure type	COS - Procedure on a strategy paper (historic)
Procedure subtype	Commission strategy paper
Legal basis	Rules of Procedure EP 142
Stage reached in procedure	Procedure completed
Committee dossier	ENVI/4/09758

### Documentation gateway

Non-legislative basic document	COM(1998)0042	04/02/1998	EC	Summary
Supplementary non-legislative basic document	SEC(1998)0348	20/02/1998	EC	Summary
Committee report tabled for plenary, single reading	<a href="#">A4-0347/1998</a> <a href="#">OJ C 328 26.10.1998, p. 0005</a>	23/09/1998	EP	
Text adopted by Parliament, single reading	T4-0609/1998 <a href="#">OJ C 341 09.11.1998, p. 0012-0041</a>	20/10/1998	EP	Summary

## Environment, biodiversity : community strategy

**OBJECTIVE:** to define a Community strategy for biological diversity in the EU. **SUBSTANCE:** the communication from the Commission indicates that in recent decades there has been a spectacular decline in global biodiversity. It may be recalled that biodiversity is defined as diversity of living organisms of whatever origin (sea, land, etc.) and comprises diversity both of species and of ecosystems. The objective of the proposed Community strategy is to help to reverse this phenomenon of erosion and to preserve species and ecosystems (including those which are agricultural) in a satisfactory state of conservation in the Union and elsewhere. The basic elements of this strategy are closely linked to the implementation of the United Nations Convention on Biological Diversity, ratified by the Union on 21.12.1993. At present this is the only worldwide legally binding instrument in its field (Rio Conference, 1992). All Member States are contracting parties to the Convention and have adopted national implementation strategies. The Community strategy seeks mainly to consolidate and implement existing Community policies and instruments in application of the objectives of the Convention. Two stages are envisaged: a. the adoption of a strategy laying down the broad outlines of the policy to be pursued; b. the drawing up and implementation of action plans and other measures by the Commission to attain the objectives derived from the Convention. The main elements of the proposed Community strategy are as follows: 1) the main themes of the strategy: 4 horizontal themes are formulated, within which specific objectives must be attained by means of the action plans and other Community measures, both existing and future: -conservation and sustainable use of biodiversity (in situ and ex situ): restoration of ecosystems and populations of species in their natural surroundings; -sharing of benefits arising out of the utilisation of genetic resources: access to genetic resources and sharing of the benefits of biotechnology including research and commercial partnerships; technology transfer; scientific cooperation and improved knowledge of traditional life styles; -research, identification, monitoring and exchange of information: intensification of efforts to identify and monitor the constituents of biodiversity and the threats to it; -education, training and awareness: implementing measures to improve public awareness of the causes and consequences of loss of biodiversity. 2) action plans and other measures to attain at Community level the objectives formulated for each theme and field of activity: a procedure is to be devised to ensure that biodiversity aspects are taken into account in the Union's sectoral policies: conservation of natural resources, agriculture, fisheries, regional policy and regional development, forests, energy and transport, tourism, development aid and economic cooperation. As regards conservation of natural resources, the following measures are proposed: -establishment of networks of designated areas, particularly the EU NATURA 2000 network, -financial and technical assistance with the conservation and sustainable use of biodiversity in these areas, -development in cooperation with Member States of instruments to enhance the conservation and sustainable use of biodiversity across the territory outside protected areas. In the field of agriculture, the strategy stresses taking biodiversity into account in the reform of the CAP announced in Agenda 2000. There is also an emphasis on the ecological function of rural areas, promoting farming methods which promote biodiversity (particularly by making farm support conditional on respect for ecological criteria). With regard to regional policies and land use planning, the Community strategy devotes special attention to rural areas, where farming is often the only barrier to loss of biodiversity and deterioration of natural habitats.?

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In a working document on the European biodiversity strategy, the Commission submits the first report on the implementation in the Union of the objectives of the International Convention on Biodiversity. In particular, in accordance with the Community's commitments in this field, the Commission seeks to monitor the development of biodiversity in the Member States at regular intervals (Decision II/17 of the Second Conference of the Parties to the Biodiversity Convention). The report is also a useful means of verifying compliance with the Union's obligations and commitments under the Convention. It contains an in-depth assessment of the biological situation in the Union and its importance, looking particularly at ecosystems, habitats and species. It gives an overview of the measures in progress or planned and of Community instruments which could help to pursue the objectives of the Convention. These objectives are being pursued in 8 priority sectors: -conservation of natural resources, -agriculture, -forestry, -fisheries, -regional policy and land-use planning, -transport and energy, -tourism, -development and economic cooperation. For each of these sectors, the Commission gives details of the measures taken.?

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The harmful effects of the common agriculture and fisheries policies on biodiversity are highlighted in a motion for a resolution adopted by the Committee. Biodiversity, which is increasingly threatened by human activity, can be defined as the existence of a wide variety of plants and animals in their natural environments. According to the motion, it guarantees water, air and soil quality as well as climate stability and provides man with resources indispensable for survival. The motion is contained in a non-legislative report drafted by Mr Jonas SJÖSTEDT (EUL/NGL, Sw) on a Commission communication regarding a European Community biodiversity strategy. The strategy fits into the context of the UN Biodiversity Convention which resulted from the Rio Earth Summit in 1992. The motion urges that the EU stop aiding projects with a directly negative impact on biodiversity. A "state of nature" inventory of species, ecosystems and gene banks should be drawn up, it says, and biodiversity conservation integrated into the Community's other policies. The motion notes that the common agricultural policy often has a directly negative impact on the Community's biological diversity and calls on the Commission to press for a switch to sustainable agriculture (eg extensive pasturage). More agricultural aid should be earmarked for environmental measures and organic farming. It says that genetically modified organisms may have far-reaching implications for existing indigenous organisms and the Commission should commit itself to a binding Biosafety Protocol as a safeguard against the potential risks of biotechnology. It also notes the extremely negative impact of EU fisheries policy on certain fish stocks, marine mammals and turtles. Fishing methods and gear should be adapted to reduce habitat degradation. The committee urges the Commission to make aid to applicant countries dependent on biological diversity criteria. The motion also refers to biodiversity problems in the world's less developed countries. The committee criticizes the Commission for failing to draw up biodiversity action plans for transport and energy, adding that "the Commission devotes no attention at all to the impact of chemical and industrial processes on biological diversity". Tourism should be sustainable. The EU should fully compensate for damage caused by the common agricultural policy, Trans-European Networks or regional policy. Positive economic incentives should be adopted to conserve biodiversity and fines or taxes should be employed as a deterrent. ?

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Adopting the report by Mr Jonas Sjöstedt (GUE/NGL, S) on biodiversity, Parliament denounces the negative impact of agricultural and fisheries policies on biodiversity. It stresses the particular need for initiatives, measures and programmes on this subject at national, international and Community level. Welcoming the Commission communication as a first step towards raising awareness of loss of biodiversity, Parliament considers that there is a need for an inventory of species, ecosystems and natural gene banks to enable the situation of those that are threatened to be assessed. Parliament also urges the Commission to present an overview of the measures which the Community has initiated and to encourage incorporation of the biodiversity element in the various policies which are implemented and to include in its strategy the development of basic knowledge of biodiversity. Overall, Parliament inveighs against EU projects with a negative direct impact on biodiversity and urges the Union no longer to support this type of project. It calls on the Commission to ensure that the habitats and birds directives are implemented fully, to adopt appropriate measures to require Member States fully to comply with Community law on the environment and nature conservancy and to intensify monitoring in sensitive area. It calls on the Commission to stipulate that the action plans on biodiversity be ready within two years and to specify timetables for the individual measures proposed. It calls for action also in the areas of transport and energy. Parliament firmly denounces the damage to biodiversity caused by the common agricultural policy and calls on the EU to cease financing projects which directly harm biodiversity through the CAP, trans-European networks or the Structural Funds. In the context of the current CAP reform, Parliament calls for a switch to sustainable agriculture (e.g. low- density grazing) and financial support for environmental measures and organic farming. In relation to negotiations for enlarging the EU, priority should be given to this aspect so as not to impoverish these countries' biological heritage. Parliament is also concerned at the proliferation of genetically modified organisms (GMOs) which could have a considerable impact on indigenous organisms. In this regard, Parliament calls for an investigation into the impact of the CAP on the use and preservation of genetic resources in agriculture and forestry. Parliament also points out that caution is needed with regard to introducing foreign species and GMOs. With regard to GMOs, measures at international level are also needed. Parliament calls in particular for some simple rules: for the export of GMOs or products containing GMOs to non-member states, exporters or importers should obtain approval of the import from the country of destination and from the authority in the competent Member State. Approval should also be obtained for the export from the country of destination. Parliament also calls for a clear and all-inclusive system for labelling products derived from or containing GMOs. Parliament also notes the disastrous impact of the European fisheries policy on certain fish stocks, marine mammals and turtles; fishing methods and fishing gear should be adapted to reduce habitat degradation. The FAO code of conduct for responsible fishing should be fully applied and a plan should be implemented for research into the interaction between fisheries and marine ecosystems. Pointing out once more the importance of managing fish stocks, Parliament calls on the Commission to draw up an action plan to achieve sustainable management of fish stocks and support traditional fishing methods. Where necessary, activities of distant water fishing fleets operating in international waters should be reduced. Underlining the importance of raising public awareness of environmental damage, Parliament calls for appropriate financial resources to be provided for public information. Parliament considers indispensable the establishment of an institutional framework to legally safeguard the use and balanced sharing-out of the benefits of biodiversity. It calls on the Commission to commit itself to a binding Biosafety Protocol, linked to the Convention on Biodiversity, which safeguards human and animal health, the environment and biological diversity and which protects the socio-economic welfare of societies. Economic incentives should also be provided to safeguard biodiversity and legislative measures (fines or taxes) to discourage practices which harm biodiversity. Parliament calls for aid to the regions to be withdrawn if the projects implemented do not meet the required environmental criteria or have a directly harmful impact on

biological diversity, and urges the Commission to take account of the strategy for biological diversity in the forthcoming regulation concerning the EU Structural Funds for the period 2000-2006. It calls on the EIB to improve its environment work. Improvements are also called for with regard to transport, particularly with regard to implementing networks. The construction of new infrastructure in protected areas should not lead to a reduction of biodiversity, or projects not respecting this rule should not receive Community financial support. Parliament calls for revision of the TEN guidelines in the light of their impact on biodiversity, by July 1999. It also calls for more awareness in private and public tourism installations in order to promote sustainable tourism. In particular it suggests international guidelines for sustainable tourism and the concept of an ecolabel for sustainable tourism. Parliament criticises the fact that the Commission has not considered the effect of chemical products and industrial processes on biodiversity. ?