


Procedure file

Basic information		
COS - Procedure on a strategy paper (historic)	1998/2068(COS)	Procedure completed
Action against racism: action plan		
Subject 7.30.08 Action to combat racism and xenophobia		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	LIBE Civil Liberties and Internal Affairs		30/06/1998
	Committee for opinion	PPE OOSTLANDER Arie M.	Appointed
	AFET Foreign Affairs, Security and Defense Policy	Rapporteur for opinion	03/06/1998
Council of the European Union		PSE TERRÓN I CUSÍ Anna	

Key events			
25/03/1998	Non-legislative basic document published	COM(1998)0183	Summary
11/05/1998	Committee referral announced in Parliament		
01/12/1998	Vote in committee		Summary
01/12/1998	Committee report tabled for plenary	A4-0478/1998	
17/12/1998	Debate in Parliament		
18/12/1998	Decision by Parliament	T4-0771/1998	Summary
18/12/1998	End of procedure in Parliament		
09/04/1999	Final act published in Official Journal		

Technical information	
Procedure reference	1998/2068(COS)
Procedure type	COS - Procedure on a strategy paper (historic)
Procedure subtype	Commission strategy paper
Legal basis	Rules of Procedure EP 142
Stage reached in procedure	Procedure completed
Committee dossier	LIBE/4/09951

Documentation gateway					
Non-legislative basic document		COM(1998)0183	25/03/1998	EC	Summary

Economic and Social Committee: opinion, report		CES1145/1998 OJ C 407 28.12.1998, p. 0183	09/09/1998	ESC	
Committee draft report		PE228.559	23/10/1998	EP	
Committee opinion	AFET	PE228.396/DEF	13/11/1998	EP	
Amendments tabled in committee		PE228.559/AM	22/11/1998	EP	
Committee report tabled for plenary, single reading		A4-0478/1998 OJ C 098 09.04.1999, p. 0006	01/12/1998	EP	
Committee opinion	EMPL	PE228.817/DEF	01/12/1998	EP	
Text adopted by Parliament, single reading		T4-0771/1998 OJ C 098 09.04.1999, p. 0482-0491	18/12/1998	EP	Summary
Committee of the Regions: opinion		CDR0369/1998 OJ C 198 14.07.1999, p. 0048	10/03/1999	CofR	

Action against racism: action plan

OBJECTIVE: establishing a coherent framework for measures to combat racism at European level. **SUBSTANCE:** in the Commission's view, racism continues to present a major challenge for our societies. This is borne out by the continuing high levels of racist incidents and discrimination (33% of those interviewed in the latest Eurobarometer opinion poll described themselves as 'quite racist'). In view of this, the possibility for achieving further progress in this area provided by the Treaty of Amsterdam which includes a general non-discrimination clause the Commission decided to propose an action plan with a genuinely European dimension for combatting racism. This builds upon the very positive achievements of the European Year Against Racism (CNS95355) and the partnership arrangements set up by this initiative (creation of networks seeking to make the public more aware of the dangers of racism etc.). With this action plan, the Commission proposes practical and procedural measures to prepare the ground for future and more ambitious action to combat racism within the framework of the new treaty provisions on non-discrimination. The action plan seeks to draw together all concerned: citizens national or local authorities, non-governmental organizations, social partners, media and sports bodies. The action plan consists of four strands: (1) Paving the way for legislative initiatives: with the inclusion of a general non-discrimination clause in the text of the Treaty of Amsterdam (Article 13) providing new scope for action by the Commission. Pending the ratification of the treaty, the action plan sets out a number of measures to promote non-discrimination in the Union (for example by means of a major conference on the question at the end of 1998). When the treaty is ratified the Commission will be able to submit a legislative proposal seeking to combat racial discrimination (before the end of 1999); (2) Mainstreaming the fight against racism within Community policies and programmes: developing the potential offered by certain sectors of activity in the Community in particular in the areas of employment, the European structural funds, education, training and youth programmes, public procurement policy, research, external relations, information actions and cultural and sports events. An interservice group will be established within the Commission to push this process forward and the Commission will continue to take full account of the principles of non-discrimination in its own recruitment and promotion policies; (3) Developing and exchanging new models, launching a range of private projects to combat racism and promote an exchange of experience at European level. (4) Strengthening information and communication actions: the Commission is seeking to build upon the work initiated during the European Year Against Racism and give this action a clear and recognisable identity (logo, media actions and Internet site, publications and prizes). In addition, initiatives could also be launched in cooperation with various media partners to promote codes of good practice for journalists, editors and advertising bodies.?

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The Committee had a discussion with Beate WINKLER, Director of the Vienna-based European Monitoring Centre on Racism and Xenophobia. Ms Winkler said she was keen to support and maintain networks for combatting racism and xenophobia within the EU and emphasised the need to raise public awareness of the issue. MEPs then adopted a report by Arie OOSTLANDER (EPP, NL) on the Commission paper "An Action Plan against Racism". Action Plan against Racism - Turning to the Commission paper "An Action Plan Against Racism" the committee argues that the plan contains few specific proposals with corresponding objectives, time-scales or funding. It recommends that the Commission support political and educational initiatives to assist the acceptance of minority ethnic groups, including the Roma and Sinti, by the societies of Member States. It also calls for the removal of any obstacles to the performance of religious obligations that do not themselves infringe the rights of others (the approach it advocates is that of a "partnership", under which the Action Plan would bring together all concerned - citizens, national and local authorities, non-governmental organisations, social partners, the media and sporting bodies). MEPs also backed the "mainstreaming" approach proposed by the Commission, but believed it was essential for one Commissioner to have prime responsibility for anti-racism measures. They urged that primary and secondary pupils and young people be invited to take part in the Commission's main activities, particularly on TV, on the Internet site installed on its Europa server for European Year Against Racism, and via the proposed prize for innovative anti-racist projects. Lastly, the committee called on the Commission, when drawing up binding legal rules, to take steps to ensure that they could actually be used in practice by the persons affected; this would include assistance in making use of the opportunities afforded by the law (e.g. by creating independent official bodies to grant the persons affected legal and financial aid to assert their rights, or by creating or extending opportunities for claiming compensation through the civil courts).?

Action against racism: action plan

The Parliament in adopting its report by Mr. Arie OOSTLANDER (EPP, NL) on the Commission's 'Action Plan against Racism', regretted the fact that the Plan contains few specific proposals with corresponding objectives, time-scales or funding. The reports calls on the Commission :

- to support, in particular, projects of groups suffering discrimination who are fighting racism, to increase their resilience and to counteract the causes of negative stereotyping;
- to continue providing assistance in the future - with a low threshold - to small local NGOs, which often organise dynamic and innovative initiatives aimed at promoting a multicultural, tolerant society and combating racism and xenophobia;
- to pay close attention to the way in which voluntary sector networks interact;
- to submit a report on the management of the budget line on combating racism, with particular attention to : the priorities in granting subsidies, the decision-making process and the criteria for subsidies, in particular a review of the ceiling of 25 000 ECU and the opening up of funding possibilities to applicant countries;
- to evaluate all existing Community legislation and programmes as a means of developing a mainstreaming approach to combating racism and discrimination;
- to submit to the Council and the Parliament a communication on the policy it is pursuing to ensure reasonable representation of racial and ethnic minority groups in its own staff;
- to use the starting Line Group proposals as a contribution to its discussions on new legislation to combat racism and to promote equal rights;
- to take account, in proposals for legislation, of the fundamental differences in the reasons for discrimination, as well as the specific nature of the discrimination in different areas of life;
- to proceed at the earliest opportunity with a proposal for a Directive against racial discrimination under Article 13 of the Amsterdam Treaty (and calls on the Council, in the meantime, to include an article prohibiting discrimination in all new pieces of legislation in the employment and social field);
- to draw up a Code of Conduct, in conjunction with the social partners, on measures to combat race discrimination at the workplace, with a view to establishing policies and practices for improving the integration of ethnic minorities and migrants into the labour market;
- to submit, in co-operation with the Committee of the Regions, to the European Parliament and the Council a proposal for a code of conduct relating to non-discrimination in the housing market.

The Parliament, furthermore, urges the Council, the Commission and the Member States to give special priority in all EU external activities to combating ethnic hatred and racism. It also calls on the Council to draw up a common position to ensure a co-ordinated and coherent EU strategy at the World Conference on Racism to be organised by the UN in 2000. The Parliament also reminds the Commission, in the context of accession negotiations, that it takes particular note of the treatment of minorities in applicant countries. Lastly, it calls on the Council and the Commission to point out to third countries that their former subjects have the right to live freely in the society to which they have migrated and to become completely integrated, without suffering any interference from the government of their countries of origin.?