



Procedure file

Basic information		
COS - Procedure on a strategy paper (historic)	2000/2136(COS)	Procedure completed
Road safety: priorities, progress report and ranking of actions		
Subject 3.20.06 Transport regulations, road safety, roadworthiness tests, driving licence		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Regional Policy, Transport and Tourism		19/04/2000
		PSE HEDKVIST PETERSEN Ewa	
Council of the European Union	Council configuration	Meeting	Date
	Transport, Telecommunications and Energy	2279	26/06/2000
	Transport, Telecommunications and Energy	2252	28/03/2000
European Commission	Commission DG	Commissioner	
	Energy and Transport		

Key events			
17/03/2000	Non-legislative basic document published	COM(2000)0125	Summary
28/03/2000	Debate in Council	2252	
13/06/2000	Committee referral announced in Parliament		
26/06/2000	Resolution/conclusions adopted by Council		Summary
05/12/2000	Vote in committee		Summary
05/12/2000	Committee report tabled for plenary	A5-0381/2000	
17/01/2001	Debate in Parliament		
18/01/2001	Decision by Parliament	T5-0031/2001	Summary
18/01/2001	End of procedure in Parliament		
18/09/2001	Final act published in Official Journal		

Technical information

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Procedure subtype	Commission strategy paper
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Stage reached in procedure	Procedure completed
Committee dossier	RETT/5/12640

Documentation gateway

Non-legislative basic document		COM(2000)0125	17/03/2000	EC	Summary
Committee of the Regions: opinion		CDR0166/2000 OJ C 022 24.01.2001, p. 0025	20/09/2000	CofR	
Economic and Social Committee: opinion, report		CES1207/2000 OJ C 014 16.01.2001, p. 0030	19/10/2000	ESC	
Committee report tabled for plenary, single reading		A5-0381/2000 OJ C 232 17.08.2001, p. 0009	05/12/2000	EP	
Text adopted by Parliament, single reading		T5-0031/2001 OJ C 262 18.09.2001, p. 0178-0236	18/01/2001	EP	Summary

Road safety: priorities, progress report and ranking of actions

PURPOSE : to present a Communication on priorities in EU road safety progress report and ranking of actions. **CONTENT** : this Communication takes us beyond the Action Programme of 1997-2001, which introduced a socio-economic dimension to road safety with the "EUR 1 million principle" which for the first time sought to give an economic cost to a fatality and the associated injuries and damage. It takes up suggestions from the Council and the European Parliament to issue a report on the Action Programme. Also, as requested from the European Parliament, it gives a ranking to future measures at the Community level, and it makes a Recommendation to decision makers at all levels, to give more weight to the fact that the cost of preventing accidents is generally much less than the economic cost of casualties and damage caused by them. Furthermore, a multi-criteria analysis followed by a cost effective assessment of the actions listed in the Programme 1997-2001, has led to the definition of the following short and medium term priorities in road safety in the EU: - continue to work with and develop the European New Car Assessment Programme (EuroNCAP); - campaigns and legislation on seat belts and child restraints; - recommendation to the Member States on maximum blood/alcohol levels in traffic; - legislation on speed limiters for light commercial vehicles; - develop guidelines for "Black Spot" management and the design for "forgiving" roadsides; - legislation on safer car fronts for pedestrians and cyclists. Beyond these key points this Communication lists a further 5 measures for which more research into cost effectiveness is desirable: medical standards for driving licences; standards for driving tests; daytime running lights; effects of medicines on driver behaviour; post accident care. These supporting measures also received a high priority: the CARE accident statistics data base; an integrated information system; and, research into vehicle standards and telematics. Finally, this Communication contains a Recommendation of the Commission encouraging governments, local and regional authorities of the Member States to establishing a practice of calculating costs and effects of road safety measures, to increase investments in these measures and to develop mechanisms that will enable the benefits of road safety measures to be felt more directly by those taking the decisions and bearing the costs of their implementation.?

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The Council held a general discussion on the Commission's communication and then approved a resolution in which it stressed that improving road safety should be one of the main priorities of transport policy, given the unacceptable number of deaths and injuries as a result of road accidents in Europe. It, therefore, considers that progress at Community level on the following measures is essential: 1. Legislative measures: - Amendment of Directive 91/671/EEC (3) with the aim of extending compulsory use of seat belts to all vehicles already fitted with this device as standard, and making it compulsory to use type-approved child restraint systems. - Extension of the scope of Directive 92/6/EEC (4) on speed limitation devices to goods or passenger vehicles weighing over 3,5 tonnes taking into account the next evaluation report by the Commission on the experience gained in implementing that Directive. - Directive on the type-approval of vehicles with a forgiving front design, in the event of a collision, for the most vulnerable road users, in particular children, pedestrians and cyclists. - Directive on the requirement that users of motor-cycles and mopeds wear helmets. - Amendment of Directive 91/439/EEC (5) on driving licences with the aim of harmonising the subcategories in accordance with the various types of vehicles as well as targeting better the application of the medical criteria for driving licences. - Amendment of Directive 71/127/EEC (6) so as to increase the field of lateral and rear visibility, thus reducing "blind spots". - Measures relating to the problem of drunken driving: recommendation for driving under the influence of alcohol, encouraging Member States to consider, inter alia, the adoption of a maximum blood-alcohol level of 0,5 mg/ml for drivers, without prejudice to the establishment of lower general limits or lower limits for specific categories of drivers. 2. Investigative measures: - Pursuing and intensifying work under the European New Car Assessment Programme (EURO-NCAP) with a view to possibly including additional criteria concerning, in particular, active safety and the safety of pedestrians; assessing the results of the EURO-NCAP programme in terms of road safety. - Continuing to investigate road

safety problems caused by the behaviour of drivers under the influence of drugs and certain medicinal products, by studying in particular the best control practices in the Member States and developing methods of detection by screening which will permit more effective control. - Continuing investigative work aimed at establishing rules for the application of telematic systems in vehicles, given the current importance of the development of such systems and the need to increase knowledge of their effects in terms of road safety. - Continuing to investigate the use of advanced assisted driving technology, relating both to vehicles and infrastructure, which has considerable potential for improving road safety. - Continuing to evaluate technology relating to speed limitation devices and to identify any technical, organisational, administrative and legal difficulties in introducing them; defining a coherent strategy to eliminate those obstacles and promote the marketing of such technology. - Continuing and developing work on the protection of car occupants in the event of rear impact (whiplash). - Investigating the scope for using devices which prevent the engine from starting if the maximum blood-alcohol level authorised at national level has been exceeded. - Continuing work on the installation in vehicles of devices reminding users to wear belts with a view to developing specifications. - Examining whether a requirement that cyclists wear helmets might not have negative repercussions for cycling and assessing the problems of applying such a measure in practice. - Continuing to look into the advantages and the consequences of permanent use of dipped headlights or special lights by vehicles for day-time driving. - Examining the possible secondary effects of air bags' being activated particularly in the event of a multiple impact. - Studying the affects and means of possible compulsory installation in light vehicles of adjustable devices warning of speed-limit infringements, which drivers could operate.

3. Information measures: - Promoting the dissemination of the results of the test campaigns conducted in the framework of the EURO-NCAP programme. - Facilitating and reinforcing the exchange of information on road safety, particularly by exploiting the Community CARE (7) database on road accidents, since the availability of qualitative and quantitative information makes it possible to establish priorities and the measures to be taken to define road safety policies. - Promoting campaigns to raise awareness of the consequences of driving under the influence of alcohol and speeding. - Promoting campaigns to raise awareness of the importance of the use of seat belts by vehicle users and of helmets in the case of those using two-wheeled vehicles. - Setting up and administering an integrated information system collecting, comparing, interpreting and disseminating statistics on all aspects of road safety in the European Union. - Encouraging the exchange of information at European level on first aid for accident victims, since improving the effectiveness of that aid is one of the factors which has helped to reduce the number of road deaths. - Establishing guidelines for the dissemination of information on best practice for designing "forgiving" infrastructure and defining policies for eliminating black spots, as well as for informing drivers of their existence. - Promoting exchange of information on the best strategies for awareness campaigns.

In conclusion, the Council: - supports the Commission Recommendation which aims at encouraging Member States' national, regional and local authorities to calculate expenditure on road safety measures and to monitor their effects, in order to compare expenditure with savings calculated on the basis of the total cost of accidents avoided; - invites the abovementioned authorities to increase their investment in road safety projects and create new incentives, in particular financial incentives, designed to speed up investment at all levels; - encourages the Member States to implement the Convention on Driving Disqualifications, signed on 17 June 1998; - invites the Member States to complete the work already initiated under the Schengen Convention aimed at drawing up a cooperation agreement on proceedings for road traffic offences and the enforcement of financial penalties imposed in respect thereof. In addition, the Council invites the Commission to: - submit as quickly as possible the legislative proposals referred to above; - continue work on investigative and information measures; - continue, in cooperation with the Member States, work aimed at improving the quality of the CARE database and harmonising the concepts used; - take into account when drafting its next action programme any measures which could reduce the harmful consequences of inappropriate speed for road safety; the wisdom of setting a target figure for a reduction in the total number of victims on the roads of the Community.?

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The committee adopted the report by Ewa HEDKVIST PETERSEN (PES, S) on the Commission communication. It felt that an EU recommendation on blood alcohol limits was not the best way of reducing the wide differences between Member States in this area, and reconfirmed its support for the existing proposal for a maximum common limit of 0.5 parts per thousand. The report added that Member States should enforce compliance with blood alcohol limits more strictly. The committee also recommended: - a legislative proposal requiring the fitting of speed limiters to vehicles weighing more than 3.5 tonnes; - further support for the European New Car Assessment Programme (EuroNCAP); - support for seat belt campaigns; - EU best practice guidelines on low cost measures, safer roadside designs and policies for eliminating accident black spots; - support for the further development of the EU road accident database. The report said that the next road safety programme for the years 2002-2010 should clearly define the main priorities and employ a systematic approach to the problem of road safety. The programme should also address the main road safety issues common to all Member States, such as excessive speed, consumption of alcohol and other substances which can impair driving ability, the high accident risk of young novice drivers and the failure to use seat belts and crash helmets. Special attention should be given to vulnerable road users like pedestrians and cyclists. Given the large number of road deaths among young people, the committee urged the Commission, in its forthcoming proposal on driving licences, to consider further measures including a graduated licensing scheme involving stage-by-stage access to a full licence.?

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The resolution, drafted by Mrs Ewa HEDKVIST PETERSEN (PES, Sw), was adopted by 313 votes to 135 with 51 abstentions. (Please refer to the previous text for recommendations tabled by the committee and subsequently adopted by the House). In addition, current legislation on driving time and rest periods was felt to be insufficient to guarantee that drivers worked reasonable hours. Finally there is a call for the monitoring and application of the law to be improved and harmonised across the EU. ?