

# Procedure file

Basic information		
INI - Own-initiative procedure	<a href="#">2001/2022(INI)</a>	Procedure completed
The Treaty of Nice and the future of the European Union		
Subject 8.10 Revision of the Treaties, intergovernmental conferences 8.20.06 Institutional reform and enlargement		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	<b>AFCO</b> Constitutional Affairs		24/01/2001
		PPE-DE <a href="#">MÉNDEZ DE VIGO Íñigo</a>	24/01/2001
		PSE <a href="#">SEGURO António José</a>	
	Committee for opinion	Rapporteur for opinion	Appointed
	<b>AFET</b> Foreign Affairs, Human Rights, Common Security, Defense		27/02/2001
		PPE-DE <a href="#">BROK Elmar</a>	
	<b>BUDG</b> Budgets		27/02/2001
		PSE <a href="#">COLOM I NAVAL Joan</a>	
	<b>LIBE</b> Citizens' Freedoms and Rights, Justice and Home Affairs		27/02/2001
		PSE <a href="#">PACIOTTI Elena Ornella</a>	
	<b>ECON</b> Economic and Monetary Affairs	The committee decided not to give an opinion.	
	<b>JURI</b> Legal Affairs and Internal Market	The committee decided not to give an opinion.	
	<b>ITRE</b> Industry, External Trade, Research, Energy		24/04/2001
		PSE <a href="#">WESTENDORP Y CABEZA Carlos</a>	
	<b>EMPL</b> Employment and Social Affairs		15/02/2001
		ELDR <a href="#">ATTWOOLL Elspeth</a>	
<b>AGRI</b> Agriculture and Rural Development		26/02/2001	
	PSE <a href="#">RODRÍGUEZ RAMOS María Soraya</a>		
<b>PECH</b> Fisheries		06/03/2001	
	PPE-DE <a href="#">LANGENHAGEN Brigitte</a>		
<b>RETT</b> Regional Policy, Transport and Tourism	The committee decided not to give an opinion.		
<b>CULT</b> Culture, Youth, Education, Media and Sport		06/03/2001	

<b>FEMM</b>	Women's Rights and Equal Opportunities	27/02/2001
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PPE-DE	<a href="#">KRATSA-TSAGAROPOULOU</a>	<a href="#">Rodi</a>
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<b>PETI</b>	Petitions	06/03/2001
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V/ALE	<a href="#">WYN Eurig</a>
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Council of the European Union

Council configuration

Meeting

Date

[General Affairs](#)[2356](#)

11/06/2001

### Key events

15/03/2001	Committee referral announced in Parliament		
03/05/2001	Vote in committee		Summary
03/05/2001	Committee report tabled for plenary	<a href="#">A5-0168/2001</a>	
30/05/2001	Debate in Parliament		
31/05/2001	Decision by Parliament	<a href="#">T5-0301/2001</a>	Summary
31/05/2001	End of procedure in Parliament		
11/06/2001	Resolution/conclusions adopted by Council		Summary
21/02/2002	Final act published in Official Journal		

### Technical information

Procedure reference	2001/2022(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	AFCO/5/14520

### Documentation gateway

Supplementary non-legislative basic document	<a href="#">06879/2001</a>	06/04/2001	CSL	Summary
Document attached to the procedure	COM(2001)0178	25/04/2001	EC	Summary
Committee report tabled for plenary, single reading	<a href="#">A5-0168/2001</a>	03/05/2001	EP	
Text adopted by Parliament, single reading	<a href="#">T5-0301/2001</a> OJ C 047 21.02.2002, p. 0015-0108 E	31/05/2001	EP	Summary

## The Treaty of Nice and the future of the European Union

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This document presents the report from the European Council to the European Parliament on the progress achieved by the European Union in 2000. In its last written annual report submitted to the European Parliament, the European Council concluded by expressing its confidence that the Union, building on the solid progress achieved in 1999, would prove equal to the various challenges that lay before it. Developments in 2000 under the Portuguese and French presidencies clearly demonstrated that that note of optimism was well-founded, with the Union simultaneously consolidating and building on previous achievements and showing its capacity to strike out in new directions in response to new situations. Progress achieved was underpinned by the ability of the Institutions to work closely together in the pursuit of commonly-shared objectives and served, moreover, to highlight even more closely than hitherto the role of the European Council in providing the Union with the necessary impetus for its development. Thus, the Intergovernmental Conference was brought to a successful conclusion with the agreement on a draft Treaty of Nice, a precondition for future enlargement of the Union. The enlargement process itself was marked by a stepping up of accession negotiations with the candidate countries. The Union's Common Foreign and Security Policy continued to be developed, with particularly significant advances made in forging a common security and defence policy intended to strengthen the Union's contribution to international peace and security in accordance with the principles of the UN Charter. Areas of direct and particular importance for the well-being of the citizen also remained uppermost in the Union's mind, as borne out, in particular, by the adoption of a strategy for turning the Union into the most competitive and dynamic knowledge-based economy in the world, capable of sustainable economic growth with more and better jobs and greater social cohesion. Intensive negotiations on the institutional issues left open at the Amsterdam European Council but needing to be resolved given the prospect of a Union with almost double the present membership resulted in the overall agreement on a new draft Treaty in Nice in December 2000. This new Treaty, negotiated on the basis of the brief laid down at the Cologne, Helsinki and Santa Maria da Feira European Councils, strengthens the legitimacy, effectiveness and public acceptability of the Union's Institutions; once ratified, the Union will have completed the institutional changes necessary for the accession of new Member States. The key reforms introduced by the draft Nice Treaty are interconnected and are four-fold. The Commission will, from 2005, consist of only one national from each Member State; in future, when the Union reaches 27 Member States, it will contain fewer members than the number of Member States, with nationals from Member States chosen according to a rotational systems based on the principle of equality. The powers of the President of the Commission have also been reinforced. As from 2005, the dual nature of the Union as the Union of peoples and a Union of states will be further underlined in qualified majority voting. Moreover, qualified majority voting has also been extended to around a further 40 Treaty provisions, including such important areas as the common commercial policy, asylum and immigration policy and cohesion. Lastly, they agreed that a new Intergovernmental Conference should be convened in 2004. The enlargement process itself remained a top of political priority for the Union. The year 2000 saw very considerable progress achieved through the stepping up of the accession negotiations. All areas of the *acquis*, except covering the Institutions, i.e. 29 in all, have been opened with Cyprus, the Czech Republic, Estonia, Hungary, Poland and Slovenia and between 13 and 17 closed provisionally. As far as Malta, Romania, Slovakia, Latvia, Lithuania and Bulgaria were concerned, negotiations were opened in February. Beyond enlargement, the European Union continued to affirm its presence both on the wider European scene and further afield in pursuit of its foreign policy objectives. Other issues of importance include: confirming the role of the Secretary-General/High Representative for CFSP; establishing the Common European Security and Defence Policy; issues affecting the citizens; the Charter of Fundamental Rights of the European Union; Justice and Home Affairs; food safety; immediate measures to combat BSE; economic and social development; the ten-year strategy intended to transform the Union into the most competitive and dynamic knowledge-based economy in the world, capable of sustainable economic growth with more and better jobs and greater social cohesion and lastly, the adoption of the European Social Agenda. ?

## The Treaty of Nice and the future of the European Union

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**PURPOSE:** To present Commission proposal on targeted and timely arrangements for the debate on the future of the European Union.  
**CONTENT:** The Intergovernmental Conference (IGC) responsible for drawing up the Treaty of Nice recognises that the Treaty itself does not significantly reform the EU Treaties. Rather it makes a number of adjustments to the Treaties to allow for a smooth enlargement of the European Union. In order to further the reform process, the IGC adopted the "Declaration on the future of the Union". This declaration calls for a "deeper and wider debate about the future development of the European Union." It also envisages a three pronged process: 1. A period of open reflection commencing in 2001; 2. A period of structured reflection as from 2002; 3. The calling of a new Intergovernmental Conference in 2004. Subjects for debate during the period of reflection should focus on: - The delineation of powers between the European Union and the Member States; - The status of the Charter of Fundamental Rights; - The simplification of the Treaties; and - The role of national Parliaments within Europe. The key element in these discussions is how to involve as much as possible European citizens. The IGC is anxious that comments should not be restricted to government officials and Parliaments. Given the far reaching changes implicated in the IGC there is a perceived need to address the fundamental issues with as wide an audience as possible. The Commission, given past experience, and its institutional role, believes it is in a unique position to facilitate a co-ordinated, effective campaign. Past experience working on the "Dialogue on Europe" is presented as a good reason to entrust the Commission with the organisation of the new "Debate on the future of the European Union". Furthermore a budget line, B3-306 which aims to offer information to EU civilians such as the euro, enlargement etc. already exists. Organising an information strategy on the future of Europe under this budget heading would be both appropriate and natural. The Commission recognises that the key criteria for a successful, all inclusive debate, depends on: - A bottom-up, citizens-driven approach; - Regular contributions from politicians and senior officials; - An efficient feedback mechanism to ensure that contributions from citizens and other interested parties is channelled back to the political level for information and reaction. In light of the above the Commission proposes the following specific actions for the year 2001: - The development of a "Future of Europe" website; - The establishment of discussion forums on the web; - Internet chats; - Active involve of the Commission's relays all over Europe; - Active involvement of the media; - Inter-active cross-border events (e.g video conferences); - Involvement of schools in the Member States and applicant countries; - Preparing and translating summaries of meetings, discussions and chats; - Organisation of tenders; - Preparation of electronic mail system; - Preparation of the necessary budget and human resources for a larger operation as from 2002 onwards. ?

## The Treaty of Nice and the future of the European Union

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The committee adopted the own-initiative report by Inigo MENDEZ DE VIGO (EPP-ED, E) and Antonio José SEGURO (PES, P) on the Treaty of Nice and the future of the European Union. The committee believed that the unsatisfactory outcome of the last IGC served to underline the limits of the purely intergovernmental method, something which was acknowledged by the Heads of State or Government in a Declaration

annexed to the Treaty. It therefore wanted the convening of the new IGC (which would carry out the next revision of the Treaties) to be based on a radically different process, one which was transparent and open. The committee accordingly proposed that a Convention be convened at the start of 2002, made up of members of the EP, national parliaments, the Commission and the governments of the Member States, to prepare for the IGC. The Convention should submit to the IGC a constitutional proposal based on the findings of a broad public debate. The committee issued an appeal to the national parliaments to support the convening of such a Convention when taking their decision on the ratification of the Nice Treaty, and said the candidate countries should also be involved in the Convention. While highly critical of the Nice Treaty, the report noted that it had nevertheless removed the last formal obstacle to enlargement. However, it stressed that a Union of 27 Member States or more required more far-reaching reforms in order to ensure democracy, efficiency and transparency. It insisted in particular on the need to widen the use of qualified majority voting in Council, together with the use of co-decision with Parliament for all decisions of a legislative nature, and on the need to incorporate the Charter of Fundamental Rights into the Treaty. The report said that Parliament should take account of the results of the next reform when it delivered its verdict on the various accession Treaties. The report took the view that the Nice Treaty marked the end of one process; it now called for a constitutional process to be launched which would culminate in a constitution for the EU. A debate on the future of the EU could not be limited to the four subjects specified in Declaration 23 annexed to the Nice Treaty, which were not exclusive. Parliament should put forward specific proposals with a view to the European Council to be held at Laeken. Lastly, the report said Parliament must take into account the outcome of the Laeken European Council when it gave its opinion on the opening of the next IGC, which should be held in the second half of 2003 rather than in 2004 (the year of the European elections), as envisaged at Nice.?

## The Treaty of Nice and the future of the European Union

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The European Parliament approved the resolution by Mr Iñigo MENDEZ DE VIGO (EPP-ED, E) and Mr António José SEGURO (PES, P) however it should be noted that it regrets profoundly that the Treaty of Nice has provided a half-hearted and in some cases inadequate response to the matters encompassed within the already modest Intergovernmental Conference agenda. (Please refer to the previous document). Moreover, the Parliament hopes that the deficits and shortcomings with regard to the establishment of an effective and democratic European Union can be dealt with in the course of the post-Nice process. The Parliament also emphasises the point that Union decision-making has become more confused and less transparent, that the principle of existing codecision to cover all the matters in which legislation is adopted by a qualified majority has not followed and that the Charter of Fundamental Rights of the European Union has not been incorporated into the Treaties. The new IGC should be based on a radically different process which is transparent and open and it should initiate a constitutional development. With regard to the proposed make-up of the European Parliament, the Parliament itself deplores the fact that this does not follow any clear logic. It expresses its surprise at the decision to exceed the limit of 700 Members laid down at Amsterdam. In addition, the House regrets the fact that the pillar structure of the treaty has been retained and that, above all in the sphere of the CFSP, unnecessary duplicate structures have established. It calls for the tasks of the Commissioner with responsibility for external relations and the High Representative for the CFSP to be placed in the hands of a Commission Vice-President with specific obligations vis-à-vis the Council.?

## The Treaty of Nice and the future of the European Union

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While respecting the will of the Irish people, Ministers expressed their regret at the results of the Irish referendum on the Treaty of Nice. They ruled out any reopening of the text signed in Nice. The ratification of the Treaty will continue on the basis of the text and in accordance with the agreed timetable. The Fourteen expressed their readiness to contribute in every possible way to help the Irish government find a way forward, taking into account the concerns reflected by this result, without re-opening the text of the Nice Treaty.?