


# Procedure file

Basic information		
INI - Own-initiative procedure	<a href="#">2001/2242(INI)</a>	Procedure completed
Growth and employment initiative for small and medium enterprises SMEs		
Subject 3.45.02 Small and medium-sized enterprises (SME), craft industries		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	<b>EMPL</b> Employment and Social Affairs		23/04/2002
		PPE-DE <a href="#">BUSHILL-MATTHEWS Philip</a>	
	Committee for opinion	Rapporteur for opinion	Appointed
	<b>ITRE</b> Industry, External Trade, Research, Energy		09/06/2002
		PSE <a href="#">GILL Neena</a>	

Key events			
17/01/2002	Committee referral announced in Parliament		
11/09/2002	Vote in committee		Summary
11/09/2002	Committee report tabled for plenary	<a href="#">A5-0304/2002</a>	
09/10/2002	Debate in Parliament		
10/10/2002	Decision by Parliament	<a href="#">T5-0458/2002</a>	Summary
10/10/2002	End of procedure in Parliament		
20/11/2003	Final act published in Official Journal		

Technical information	
Procedure reference	2001/2242(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 142-p2; Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	EMPL/5/15640

Documentation gateway					
Document attached to the procedure		<a href="#">COM(2002)0345</a>	01/07/2002	EC	Summary
Document attached to the procedure		SEC(2002)0731	01/07/2002	EC	
Committee report tabled for plenary, single reading		<a href="#">A5-0304/2002</a>	11/09/2002	EP	
Text adopted by Parliament, single reading		<a href="#">T5-0458/2002</a> <a href="#">OJ C 279 20.11.2003, p. 0020-0078 E</a>	10/10/2002	EP	Summary

## Growth and employment initiative for small and medium enterprises SMEs

The 2001 annual report on the Growth and Employment Initiative is drawn up in accordance with Article 7(1) of the Council Decision (Decision 98/347/CE) adopted on 19 May 1998. This Decision requires the Commission to submit an annual report to the European Parliament and Council on the progress achieved on the implementation of three financial instruments, ETF Start-up Facility, JEV and SME Guarantee Facility. This third annual report will be followed by the overall evaluation report, to be prepared by the Commission according to Article 7(2) of the Decision. In that article, the Council requests the Commission to provide an evaluation of the programme, notably as regards its overall utilisation and its immediate and long-term employment effects. The annual report is broken down into three sections, one for each of the financial instruments. It is complemented by annexes, referring particularly to statistics on SMEs that are beneficiaries of either the ETF Start-up Facility or the SME Guarantee Facility. These statistics are based on data concerning the year 2000, submitted to the Commission in the framework of surveys conducted in 2001. Finally, the conclusion describes further developments of the instruments of the Initiative within the context of the multiannual programme for enterprise and entrepreneurship (2001-2005) (MAP) which gave them a new legal basis. As at 31 December 2001, an amount of EUR 116.58 million out of a total appropriation of EUR 443.71 million<sup>1</sup> was still available for commitments by the EIF for ETF Start-up Facility (EUR 49.68 million) and SME Guarantee Facility (EUR 20.8 million), and by the Financial Intermediaries for JEV (EUR 46.1 million). The conclusions of the report concern: 1) the ETF Start-up and SME Guarantee Facilities : the overall utilisation appears to be quite satisfactory, even considering the current economic downturn that led to a serious decline in the investment activities by venture capitalists and increasing reluctance of banks to lend to SMEs at the end of 2001. The worsening economic climate may also have a significant impact on the expected returns of venture capital funds and potential losses for guarantee schemes. 2) JEV : the take-up by the market was far below expectations, the employment creation impact was minimum and the cost effectiveness was very low. The slowdown of the economic activity within the European Union and the reluctance of banks to finance SMEs may also be having an impact on the finance of transnational joint ventures by SMEs within the European Union. An evaluation which is currently being carried out will provide more detailed data on the impact of the Growth and Employment Initiative as regards its overall utilisation and its immediate and forecasted effects on employment. When presenting the evaluation, the Commission will, if necessary, make recommendations on the future of those three schemes and in particular of JEV. 3) Multi Annual Programme : On 20 December 2000, by decision 2000/819/EC, the Council decided to extend the financial instruments of the Growth and Employment Initiative under a new legal basis, the multiannual programme for enterprise and entrepreneurship, and in particular for small and medium-sized enterprises 2001-2005 (MAP). The new MAP proposes modifications and extensions of the ETF Start-up Facility and the SME Guarantee Facility and introduces a new action, the Seed Capital Action. All three actions are to be managed by the EIF and aim to address recognised market failures in order to improve SMEs' access to finance. Within the new MAP, the ETF Start-up Facility has been adapted to support the establishment and financing of SMEs in their start-up phase, by investing in specialised VC funds and incubators. Three new sub-windows have been added to the SME Guarantee Facility in order to expand the range of available guarantee instruments: micro-credits; equity investments; loans to cover IT equipment, software and training in the area of internet and ecommerce. The Seed Capital Action is intended to support seed funds, incubators or similar organisations in which the EIF participates. The support is aimed at the long-term recruitment of additional investment managers to reinforce the capacity of the venture capital industry to cater for investments in seed capital.?

## Growth and employment initiative for small and medium enterprises SMEs

The committee adopted the own-initiative report by Philip Rodway BUSHILL-MATTHEWS (EPP-ED, UK) on the Commission report entitled "Growth and Employment Initiative - Measures on financial assistance for innovative and job-creating SMEs". MEPs supported the aims of the initiative and praised the strong progress that had been made in increasing employment and employment prospects. However, they pointed out that SMEs had not made much use of the Joint European Venture (JEV) programme and that it had had only a limited impact on employment. They therefore said that the JEV programme in its current form was no longer appropriate and called on the Commission to come forward with new proposals to encourage SMEs to develop business links across national borders. As far as the annual Commission reports were concerned, MEPs were critical of the delays in the past and called for subsequent reports to be made available to Parliament at an earlier stage. They also called for the reports to provide a fuller analysis of certain issues and pointed out that Parliament could not fully exert its responsibilities in reporting on the Growth and Employment Initiative unless it was given more information on the auditing that had taken place. Lastly, the committee noted that, while the 2000 Commission report had referred to the aim of achieving the Community growth and employment objectives not only in the existing Member States but also in the accession countries, the 2001 report made minimal mention of those countries. It therefore called for an explanation and confirmation that a proactive approach would be taken in this area in the coming year.?

## Growth and employment initiative for small and medium enterprises SMEs

The European Parliament adopted a resolution based on its own initiative report drafted by Philip Rodway BUSHILL-MATTHEWS (EPP-ED,

United Kingdom) on the Commission's report. (Please refer to the document dated 11/09/02.) Parliament went on to note that there are some Member States which have not received aid from the ETF Start-Up Facility or the SME Guarantee Facility. The Commission must take the necessary measures to ensure full geographical cover and effective support for SMEs in all Member States. The SME Guarantee Facility is forecasting a growth in two years of 25 000 employees in beneficiary SMEs in Spain, an increase of over 100% and by far the largest increase of each Member State. Parliament wants a fuller analysis of this in the next report. It also wishes to know why France is still attracting nearly 30% of the total take-up of the ETF Start-Up Facility. SMEs in the high technology sector account for 88% of the total number of SMEs currently in the portfolios of risk capital funds. The Commission needs to correct the one-sided emphasis on SMEs in this sector. Small businesses in the craft, commercial, tourist and other service sectors, including the third sector, should also have the opportunity to benefit from the available appropriations. Finally, Parliament called on the banking systems of all Member States to improve their openness towards SMEs, and particularly those that have become bankrupt owing to natural disasters and are being reconstructed. The Commission and the Member States must exercise particular care in selecting the intermediaries for each financial instrument on the basis of their merits. ?