


Procedure file

Basic information				
COS - Procedure on a strategy paper (historic)		2002/2023(COS)	Procedure completed	
2004 enlargement: state of the negotiations, progress towards accession by the candidate countries. Report				
Subject 8.20.02 Enlargement 2004: new Member States				
Key players				
European Parliament	Committee responsible		Rapporteur	Appointed
	AFET Foreign Affairs, Human Rights, Common Security, Defense			12/12/2001
			PPE-DE BROK Elmar	12/12/2001
				12/12/2001
			PPE-DE CARLSSON Gunilla	12/12/2001
				12/12/2001
			PPE-DE GAWRONSKI Jas	12/12/2001
				12/12/2001
			PPE-DE SCHRÖDER Jürgen	12/12/2001
				12/12/2001
			PPE-DE STENZEL Ursula	12/12/2001
				12/12/2001
			PPE-DE VAN ORDEN Geoffrey	12/12/2001
			PSE POOS Jacques F.	
			PSE SOULADAKIS Ioannis	
			PSE VOLCIC Demetrio	
			PSE WIERSMA Jan Marinus	
			ELDR NICHOLSON OF WINTERBOURNE Baroness	
			V/ALE SCHROEDTER Elisabeth	
		UEN QUEIRÓ Luís		

	Committee for opinion	Rapporteur for opinion	Appointed
	CONT Budgetary Control		21/02/2002
		PSE SCARBONCHI Michel-Ange	
	LIBE Citizens' Freedoms and Rights, Justice and Home Affairs		
	ECON Economic and Monetary Affairs		23/01/2002
		PSE ETTL Harald	
	JURI Legal Affairs and Internal Market		19/02/2002
		PPE-DE WUERMELING Joachim	
	ITRE Industry, External Trade, Research, Energy		19/02/2002
		PSE GLANTE Norbert	
	EMPL Employment and Social Affairs		
	ENVI Environment, Public Health, Consumer Policy		23/04/2002
		PPE-DE JACKSON Caroline	
	AGRI Agriculture and Rural Development		08/01/2002
		PSE GÖRLACH Willi	
	PECH Fisheries		28/01/2002
		PPE-DE LANGENHAGEN Brigitte	
	RETT Regional Policy, Transport and Tourism		21/02/2002
Council of the European Union		ELDR POHJAMO Samuli	
	CULT Culture, Youth, Education, Media and Sport		23/01/2002
		PPE-DE BEAZLEY Christopher	
European Commission	FEMM Women's Rights and Equal Opportunities		22/01/2002
		ELDR DYBKJÆR Lone	
	PETI Petitions		22/11/2001
		ELDR SBARBATI Luciana	
Council of the European Union	Council configuration	Meeting	Date
	General Affairs	2406	28/01/2002
European Commission	Commission DG	Commissioner	
	Neighbourhood and Enlargement Negotiations		

Key events

13/11/2001	Non-legislative basic document published	COM(2001)0700	Summary
04/02/2002	Committee referral announced in Parliament		
22/05/2002	Vote in committee		Summary

22/05/2002	Committee report tabled for plenary	A5-0190/2002	
12/06/2002	Debate in Parliament		
13/06/2002	Decision by Parliament	T5-0317/2002	Summary
13/06/2002	End of procedure in Parliament		
30/10/2003	Final act published in Official Journal		

Technical information

Procedure reference	2002/2023(COS)
Procedure type	COS - Procedure on a strategy paper (historic)
Procedure subtype	Commission strategy paper
Legal basis	Rules of Procedure EP 142
Stage reached in procedure	Procedure completed
Committee dossier	AFET/5/15766

Documentation gateway

Non-legislative basic document		COM(2001)0700	13/11/2001	EC	Summary
Committee report tabled for plenary, single reading		A5-0190/2002	22/05/2002	EP	
Text adopted by Parliament, single reading		T5-0317/2002 OJ C 261 30.10.2003, p. 0388-0534 E	13/06/2002	EP	Summary

2004 enlargement: state of the negotiations, progress towards accession by the candidate countries. Report

PURPOSE : to present a strategy paper and report of the European Commission on the progress towards accession by each of the candidate countries. **CONTENT**: the forthcoming enlargement of the European Union is being thoroughly prepared by means of the strategy set out in this document. It is founded on clear principles, which have been enunciated by successive European Councils, and on a transparent and objective method set out by the Commission in Agenda 2000 and applied each year in its Progress Reports. The present document, and the accompanying Reports, provide an analysis of the stage reached in the enlargement process in Autumn 2001 and point the way to ensuring that the next and decisive phase of the process is successful. The Regular Report shows that all negotiating countries have made substantial progress over the last year in implementing the accession criteria (acquis communautaire), which, together with the road map, has permitted considerable advances in the accession negotiations. However, particular attention is now being given to the candidates' administrative and judicial capacity. By means of an action plan, the Commission will increase support for institution building and monitor closely the fulfilment of undertakings made in the negotiations and the achievement of priorities set out in the Accession Partnerships. The principles for this process remain unchanged. The Berlin European Council has set out a clear framework for the financial aspects of enlargement. This framework provides a sufficient basis for the accession of up to ten new Member States in 2004. The European Council of Nice has defined the framework for the institutional reform necessary for enlargement. Negotiations are conducted on the basis of the existing acquis and will be concluded with those candidates that fulfil all the criteria for membership, applying the principles of own merits and catching-up. These are the necessary and sufficient conditions defined at the outset for accomplishing the first accessions. To this end, the road map should be followed as foreseen. The EU will now have to determine common positions for the remaining chapters. The Commission will ensure that the Council can debate financial issues in a common framework early in 2002 and will present proposals to the Council the fields of agriculture, regional policy and budget on the basis of the existing acquis and the principles inherent in the Berlin agreement. The accession negotiations can be concluded independently of decisions for financing the EU after 2006. It should also be noted that the joining the European Union is not identical with joining the euro. Whereas participation in the single currency is part of the acquis, candidate countries will have to conform to the convergence criteria for participation in the euro. This will be decided at a later stage, after accession, following assessment of the achievement of a high degree of sustainable convergence, as was the case for the initial participants in the euro zone. The first priority for each candidate must, however, now be to comply with the Copenhagen economic criteria. In addition, this year's Regular Reports and the present stage of the accession negotiations do not yet allow the Commission to conclude that the conditions for accession are fulfilled by any of the candidate countries. Given the present pace of negotiations and the progress made so far, the Commission should be able to make recommendations on those candidate countries ready for accession on the basis of its 2002 Regular Reports. Among the twelve negotiating countries, ten have target dates of accession compatible with the Goteborg timeframe. The Union should therefore be prepared to conclude accession negotiations by the end of the Danish Presidency in 2002, in view of accession in 2004, with all countries meeting the necessary conditions. Necessary administrative preparations inside the Institutions are already under way and should be continued. In the framework of an action plan, the Commission will analyse by early 2002 with each of the candidate countries their on-going efforts for institution building and, if necessary, their intentions to reinforce them, using a supplementary institution building facility. The Commission will inform the Council

on monitoring actions including peer reviews by Spring 2002, so that they can be taken up in the single framework of the accession negotiations. The Commission will, by the time of the Seville European Council in June 2002, report on its action plan including on the monitoring of commitments made by the candidate countries during the accession negotiations. The 2002 Regular Reports will examine whether the candidate countries will have, by accession, adequate administrative capacity to implement and enforce the *acquis*. The Commission will give its evaluation of the readiness of each candidate to assume the rights and obligations of membership in next year's progress reports. Provided their efforts are sustained, it should be possible to conclude the accession negotiations by the end of 2002 with those countries which fulfil the accession criteria. On this basis these countries would be ready to become members of the EU in 2004, in accordance with the objective set out by the European Parliament and by the European Council in Nice. The pace of the negotiations with each candidate reflects, above all, the pace of its own preparations for membership. The application of the principle of differentiation based on each candidate country's own merit, together with the vigorous pursuit of preparations for membership backed up by the EU's pre-accession instruments, is also enabling candidates which began negotiations at a later stage to catch up. The enlargement strategy now in place provides a sound basis for completing the negotiations, on schedule, with the candidates that are sufficiently prepared. Lastly, the European Union will continue to lend its full support to the preparations for membership by candidates that are not in a position to complete negotiations within the timetable indicated above. Negotiations will be pursued with them, on the basis of the principles that have guided the accession process from the beginning. In its 2002 Enlargement Strategy Paper, the Commission will set out an updated road map, and, if necessary, a revised pre-accession strategy, for such candidates.?

2004 enlargement: state of the negotiations, progress towards accession by the candidate countries. Report

The committee unanimously adopted the general report by Elmar BROK (EPP-ED, D) on the state of the enlargement negotiations, together with twelve sub-sections on individual countries. The report issued a clear, unambiguous political signal to the EU candidate countries, describing enlargement of the EU as a 'historical necessity' for the peoples of Europe and stressing that its aim was to ensure lasting peace, stability and prosperity for the continent. MEPs also restated their commitment not to place new obstacles in the way of enlargement nor to require the candidate countries to do more than was necessary to transpose and implement the '*acquis communautaire*' (existing Community law and treaties), although they impressed upon the accession countries the need to continue meeting the political criteria, in particular by taking more energetic measures to combat discrimination against minorities. The resolution also emphasised that each candidate country must be assessed on its own merits. The committee welcomed the increase in cooperation with the candidate countries in the field of justice and home affairs since 11 September 2001. However it also highlighted the need for these countries to promote 'good governance' internally by combating corruption and organised crime through practical measures and to submit a report on their efforts to the EU institutions before the end of the accession negotiations. Regional cooperation was seen as crucial in this area and the Commission was urged to encourage it by providing financial support. Turning to the process of economic, legal and social reform, MEPs voiced concern at the delays in implementing the SAPARD programme and argued that efforts should focus more on making better use of the pre-accession funds, in particular by supporting administrative capacity-building at central and regional levels. The committee also urged the Member States to agree as soon as possible on a common position for the chapters on agriculture, regional policy and budgetary issues so that they could be completed in good time. In addition, MEPs looked to the Commission to present an updated road-map later in 2002 for those candidate countries which would not be able to join in the first wave, and they called for further political and financial support for those countries. At the same time they appealed to the countries which would be able to join the Union first to renounce in advance their right of veto against the others joining later.?

2004 enlargement: state of the negotiations, progress towards accession by the candidate countries. Report

The European Parliament adopted a resolution by Elmar BROK (EPP-ED, Germany) on the state of the enlargement negotiations. (Please refer to the document dated 22/05/02.) Whilst Parliament confirmed that all negotiating countries fulfilled the political criteria, it emphasised the need to follow closely the situation of minorities, the phenomenon of racism and xenophobia and anti-Semitism, and other forms of discrimination. All candidate countries concerned should undertake more decisive action to overcome the problem of the Roma minorities, particularly with regard to the elimination of discriminatory practices of State institutions and public authorities. Each country is asked to submit a report to the European institutions before the end of the accession negotiations on how they plan to resolve the problems of the Roma before the end of the decade. The EU should support the planned measures. The European Parliament went on to emphasise the importance of a high level of nuclear safety in the candidate countries. The closure of reactors considered non-upgradeable at reasonable cost operating in Bulgaria, Lithuania and Slovakia must be in line with the Accession Partnership Agreements and the related Memoranda of Understanding. The importance of food safety for European consumers was also emphasised. On the chapter on agriculture, Parliament insisted not only on the transposition of the *acquis* but also on the fulfilment of measures relating to external border controls, protection rules regarding BSE, standards of food-processing establishments and animal welfare rules. It was noted with concern that pre-accession funds and loans may be used for projects in the candidate countries that have the potential to destroy sites which would be granted protection under Community nature conservation legislation. Accordingly, Parliament wanted to ensure that all infrastructure development projects financed by pre-accession funds are consistent with Community environmental legislation. Parliament supported the Commission's strategy on increasing citizen's awareness of enlargement in both the Member States and the candidate countries, especially with regard to transparency and public access to documents. Parliament will open the first EP information offices in four candidate countries later this year and supported the efforts to decentralise the implementation of the communication strategy for each country. These information offices should primarily have the task of facilitating developments, which needs to be exercised with care. There are significant changes in public opinion in the candidate countries towards EU membership. Public approval of EU membership must not be taken for granted. The resolution contains specific paragraphs on all official candidate countries. With regard to Turkey, Parliament stated that the latter must proceed with the constitutional reforms which are fundamental to the process of democratisation and which have brought positive results since their launch. These and other reforms must achieve real progress in the area of human rights and freedoms so that the persistent gap between Turkey's commitment to fulfil the political Copenhagen criteria and their implementation may be eliminated. The pre-accession strategy for Turkey should be fully implemented and the EU must assist the acceleration of the preparations for Turkey's accession. Parliament encouraged Turkey to support the ongoing talks on the Cyprus problem.?

