


Procedure file

Basic information		
INI - Own-initiative procedure	2002/2139(INI)	Procedure completed
Impact of the Charter of Fundamental Rights of the European Union and its future status		
Subject 1.10 Fundamental rights in the EU, Charter		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	AFCO Constitutional Affairs		18/06/2002
		ELDR DUFF Andrew	
	Committee for opinion	Rapporteur for opinion	Appointed
	JURI Legal Affairs and Internal Market		11/07/2002
		PPE-DE GARGANI Giuseppe	
	EMPL Employment and Social Affairs	The committee decided not to give an opinion.	
	FEMM Women's Rights and Equal Opportunities		10/07/2002
		PSE SWIEBEL Joke	
	PETI Petitions		10/07/2002
	PPE-DE GEMELLI Vitaliano		

Key events			
05/09/2002	Committee referral announced in Parliament		
03/10/2002	Vote in committee		Summary
03/10/2002	Committee report tabled for plenary	A5-0332/2002	
21/10/2002	Debate in Parliament		
23/10/2002	Decision by Parliament	T5-0508/2002	Summary
23/10/2002	End of procedure in Parliament		
11/12/2003	Final act published in Official Journal		

Technical information	
Procedure reference	2002/2139(INI)

Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	AFCO/5/16443

Documentation gateway					
Committee report tabled for plenary, single reading		A5-0332/2002	03/10/2002	EP	
Text adopted by Parliament, single reading		T5-0508/2002 OJ C 300 11.12.2003, p. 0167-0432 E	23/10/2002	EP	Summary

Impact of the Charter of Fundamental Rights of the European Union and its future status

The committee adopted the own-initiative report by Andrew DUFF (ELDR, UK) on the impact and future status of the EU Charter of Fundamental Rights. The committee said that the procedure adopted for the Charter's creation had invested it with great authority and that the rights laid down in it should become enforceable under EU law. The Charter should therefore be given the status of primary law, thereby making it a central reference point for the Court of Justice and national courts and heralding a new phase in the development of EU citizenship. The report also pointed out that an increased status for the Charter was highly desirable in the context of enlargement as it would enshrine a fundamental rights regime at the heart of the European integration process. The Charter should be incorporated into the new constitutional treaty without any changes to its substance, and any later alterations should be prepared by a special new Convention, which should be gender balanced and should work to reinforce the principle of equality between the sexes. On the question of there being any 'competition' between the Charter of Fundamental Rights and the European Convention on Human Rights, the committee was firmly of the view that the EU, once it had a legal personality of its own, should sign up to the Convention, as this would complete the protective shield of fundamental rights. However, this would not alter the need to make the Charter legally binding. ?

Impact of the Charter of Fundamental Rights of the European Union and its future status

The European Parliament adopted the own-initiative report by Mr Andrew DUFF (ELDR, UK) by 344 votes in favour, 79 against with 28 abstentions calling for the EU Charter of Fundamental Rights to be included in the new constitutional treaty for the Union. The Parliament notes that the procedure adopted for the Charter's creation, in conjunction with the wide use made of it by the institutions already, courts and citizens, invests it with great authority. It also believes that the Charter's effectiveness would be significantly strengthened if the rights laid down in it were to become enforceable under EU law before the courts. The Convention is urged to enhance legal certainty and end political confusion as to the Charter's scope and level of protection by giving it the status of primary law, thereby making it a central reference point for the Court of Justice and national courts. To this end, stresses that the Charter should be incorporated into the constitutional law of the European Union. On the other hand, Parliament warns against the dangers of refusing to make the Charter mandatory upon all the EU institutions, bodies and agencies and on Member States when and in so far as they implement EU law and policy, thereby disappointing the expectations of European citizens. However, it maintains that an increased status for the Charter is highly desirable in the context of enlargement because it will serve to enshrine a fundamental rights regime at the heart of the European integration process thereby reassuring old, new and potential Member States alike. Parliament highlights that making the Charter binding will initiate a new phase in the development of EU citizenship and that, in order to protect the citizen from any abuse by the European Union of its enlarged powers, judicial remedies will need to be developed and therefore, that the Convention, in close consultation with the Courts, draws up measures to improve direct access to the Court of First Instance (with a right of appeal to the Court of Justice) to enhance the legal protection of individuals. In addition, it finds it unthinkable to have a modern constitution of the European Union without a binding Bill of Rights, and takes the view that if the Convention drafts a new treaty without the Charter it will fall short of having the constitutional effect which is both necessary and desirable. It insists that any subsequent development of the Charter must include a complete definition of environmental and social rights and of the rights of third country nationals. Parliament expects that such a new Convention would be gender-balanced and would work to reinforce the principle of equality between the sexes. The European Parliament acknowledges the already good collaboration between the Court of Justice and the European Court of Human Rights; reiterates its support for the opening of accession negotiations by the Union, to become a high contracting party to the ECHR and other international instruments in the field of human rights and recalls that European Union accession to the ECHR is a complement to and not a substitute for the granting of mandatory status to the Charter under EU law, both actions being necessary and timely.?