

Procedure file

Basic information		
CNS - Consultation procedure Directive	2004/0810(CNS)	Procedure lapsed or withdrawn
Value added tax VAT: reduced rates, adaptations following the 2004 enlargement		
Subject 2.70.02 Indirect taxation, VAT, excise duties		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	ECON Economic and Monetary Affairs		21/09/2004
		Verts/ALE HUDGHTON Ian	
	Committee for opinion	Rapporteur for opinion	Appointed
	EMPL Employment and Social Affairs	The committee decided not to give an opinion.	
Council of the European Union European Commission	Commission DG Taxation and Customs Union	Commissioner KOVÁCS László	

Key events			
21/04/2004	Initial legislative proposal published	COM(2004)0295	Summary
22/04/2004	Legislative proposal published	08754/2004	Summary
15/09/2004	Committee referral announced in Parliament		
30/11/2004	Vote in committee		Summary
02/12/2004	Committee report tabled for plenary, 1st reading/single reading	A6-0058/2004	
14/12/2004	Decision by Parliament	T6-0091/2004	Summary
22/03/2007	Proposal withdrawn by Commission		

Technical information	
Procedure reference	2004/0810(CNS)
Procedure type	CNS - Consultation procedure
Procedure subtype	Legislation
Legislative instrument	Directive

Legal basis	EC Treaty (after Amsterdam) EC 093
Stage reached in procedure	Procedure lapsed or withdrawn
Committee dossier	ECON/6/22448

Documentation gateway

Initial legislative proposal	COM(2004)0295	21/04/2004	EC	Summary
Legislative proposal	08754/2004	22/04/2004	CSL	Summary
Economic and Social Committee: opinion, report	CES1442/2004 OJ C 120 20.05.2005, p. 0114-0114	28/10/2004	ESC	
Committee report tabled for plenary, 1st reading/single reading	A6-0058/2004	02/12/2004	EP	
Text adopted by Parliament, 1st reading/single reading	T6-0091/2004 OJ C 226 15.09.2005, p. 0023-0049 E	14/12/2004	EP	Summary

Value added tax VAT: reduced rates, adaptations following the 2004 enlargement

PURPOSE : to amend Directive 77/388/EC (the sixth VAT Directive) with respect to a reduced rate of VAT on labour-intensive services for the ten new Member States.

PROPOSED ACT : Council Directive.

CONTENT : the Council adopted Directive 1999/85/EC amending Directive 77/388/EEC (the 6th VAT Directive) as regards the possibility of applying on an experimental basis a reduced VAT rate on labour-intensive services. Its purpose is to allow Member States that so wish to test the impact of a targeted reduction of VAT on these services in terms of job creation and a reduction of the underground economy.

Member States wishing to introduce the measure had to inform the Commission before 1 November 1999.

Article 28(6) of the 6th VAT Directive authorised the experimental application of a reduced rate of VAT on labour-intensive services up to 31 December 2002. The period was then extended to 31 December 2003 by Directive 2002/93/EC to allow for thorough evaluation of the results of the experiment.

On the basis of the assessment reports submitted by the Member States that have applied the reduced rate, the Commission submitted a global evaluation report on the experiment to the European Parliament and the Council. The evaluation report concluded that it was impossible to identify with any certainty any beneficial impact on employment or a reduction in the black economy as a result of reducing VAT rates under this experiment. Compared with measures which directly target labour costs, the impact of a reduction in VAT rates on employment always has a higher budgetary cost for each job created. However, the measure did not appear to jeopardise the smooth functioning of the internal market.

On 23 July 2003 the Commission adopted a proposal for a Directive introducing a general review of reduced rates of VAT with a view to simplifying and rationalising them. Since the Council has not yet been able to reach an unanimous decision to adopt the proposed Directive, in order to avoid legal uncertainty from 1 January 2004 and give the Council time to take a decision on the general proposal regarding reduced rates of VAT, the first subparagraph of Article 28(6) of Directive 77/388/EEC and the first paragraph of Article 1 of Decision 2000/185/EC should be amended to extend the validity of the authorisation by two years up to 31 December 2005. This would allow the nine Member States currently applying a reduced rate of VAT on labour-intensive services to continue to do so for another two years under the same conditions, without changing or extending the scope of the experiment.

The Commission considers that the same possibility should be offered to the new Member States. Otherwise labour-intensive services currently subject to the reduced rate would have to go from the reduced rate to the normal rate, which would not be the case in the current Member States since they can benefit from the extension up to 31 December 2005, as provided for by the Directive of 10 February 2004.

Consequently the acceding countries who have expressed the wish may, as was the case for the current Member States, opt for the application of a reduced rate on labour-intensive services listed in Annex K. All the current Member States had the opportunity to take part in the experiment if they applied before 1 November 1999.

The Commission is therefore presenting a proposal for a directive, on the basis of Article 57 of the Accession Treaty, amending Directive 77/388/EEC with a view to authorising acceding countries who have so requested to apply a reduced rate to certain services listed in Annex K, provided they comply with the limits and conditions laid down in Directive 1999/85/EC.

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Value added tax VAT: reduced rates, adaptations following the 2004 enlargement

The committee adopted the report by Ian HUDGHTON (Greens/EFA, UK) approving the proposal unamended under the consultation procedure.

Value added tax VAT: reduced rates, adaptations following the 2004 enlargement

The European Parliament adopted a resolution drafted by Ian HUDGHTON (Greens/EFA, UK) and approved the Commission's proposal.