





Procedure file

Basic information		
INI - Own-initiative procedure	2004/2199(INI)	Procedure completed
More environmentally-friendly fishing methods		
Subject 3.15 Fisheries policy 3.15.07 Fisheries inspectorate, surveillance of fishing vessels and areas		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Fisheries		22/09/2004
		UEN Ó NEACHTAIN Seán	
	Committee for opinion	Rapporteur for opinion	Appointed
	 Environment, Public Health and Food Safety	The committee decided not to give an opinion.	
Council of the European Union	Council configuration	Meeting	Date
	Agriculture and Fisheries	2592	21/06/2004
European Commission	Commission DG	Commissioner	
	Maritime Affairs and Fisheries		

Key events			
21/06/2004	Resolution/conclusions adopted by Council		Summary
21/06/2004	Non-legislative basic document published	COM(2004)0438	Summary
18/11/2004	Committee referral announced in Parliament		
31/01/2006	Vote in committee		Summary
01/02/2006	Committee report tabled for plenary	A6-0019/2006	
14/03/2006	Debate in Parliament		
15/03/2006	Results of vote in Parliament		
15/03/2006	Decision by Parliament	T6-0091/2006	Summary
15/03/2006	End of procedure in Parliament		

Technical information	

Procedure reference	2004/2199(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	PECH/6/23837

Documentation gateway

Non-legislative basic document	COM(2004)0438	21/06/2004	EC	Summary
Amendments tabled in committee	PE367.672	14/12/2005	EP	
Committee report tabled for plenary, single reading	A6-0019/2006	01/02/2006	EP	
Text adopted by Parliament, single reading	T6-0091/2006	15/03/2006	EP	Summary
Commission response to text adopted in plenary	SP(2006)1725	19/04/2006	EC	
Commission response to text adopted in plenary	SP(2006)1999	30/06/2006	EC	

More environmentally-friendly fishing methods

PURPOSE : to propose ways in which the Community can further promote the use of environmentally-friendly fishing methods, particularly through technical conservation measures.

CONTENT : Environmentally-friendly fishing activities contribute to promoting sustainable economic and social conditions in the fishing sector. Fishermen need healthy fish stocks in a balanced environment. Any upset in this balance leads to the cycle of "boom and bust", which is unsustainable in economic terms. Within an integrated management approach there are three main objectives related to

conservation and the development of environmentally-friendly fishing:

- to reduce fishing effort to sustainable levels and keep it there : this is the single most important challenge for the CFP. It has been estimated that, on average, 20 million tonnes are discarded each year from marine capture fisheries worldwide. This corresponds to about 23% of the annual catches. There are no estimates available on the total amount of discards in Community waters. However, the total amount of fishery discards in the North Sea in 1990 was around 260, 000 tonnes of roundfish, 300, 000 tonnes of flatfish, 15, 000 tonnes of rays, skates and dogfish, and 150, 000 tonnes of bottom invertebrates. These discards correspond to about 22% of the total landings from the North Sea and are in line with the worldwide figures. Obviously the problem is not restricted to the North Sea. In other fishing areas of the Community the problem of discarding is probably of a similar order of magnitude. In spite of recent decisions of the Council fishing mortalities for most species are substantially higher than needed in order to take optimal yields from the stocks. For some demersal stocks fishing mortalities have recently been so high that the stocks are under threat of collapse; for many more, fishing mortality rates are judged to be unsustainable in the longer term.

- to optimise catches of target species and minimise unwanted catches. The aim is to make fishing operations as selective as possible, by retaining target specimens of the right species and size with minimum impact on other species or juvenile fish of the target species.

-to minimise the impact of fishing on habitats. The use of some types of fishing gears can damage or even destroy sensitive marine habitats. Gear specifications and area restrictions on the use of certain gears may be necessary to reduce this risk.

Methods of achieving each of these objectives are briefly examined in the communication.

The paper states that a fresh impetus needs to be given to the promotion of more environmentally-friendly fishing within the CFP. This calls for action under the following headings:

-a more decentralised approach to the development of more environmentally friendly fishing methods;

-greater involvement of the fishing sector in the regulatory process;

-sharing and developing knowledge at Community level;

-simplification of Community rules;

-changing fishermen's behaviour through the development of incentives;

-Further development of impact assessments on the ecological, economic and social effects of environmentally friendly fishing methods, particularly as regards their long-term effects.

The Commission intends to follow up on the ideas outlined above according to the following timetable.

-Review of current technical measures, 2004-2005:

-Reduction of discards, 2004-2006:

-Research, 2005-2006:

-Proposals for new financial incentives, 2004-2005: under the revised fisheries structural fund that will operate from 2007 a high priority should be given to schemes promoting environmentally-friendly fishing, including the development and use of more selective gears and compensation for short term losses for vessels participating in trials of more environmentally-friendly fishing methods. The Commission will include the relevant proposals in the context of the proposal on the future FIG.

More environmentally-friendly fishing methods

The Council adopted the following conclusions in which it welcomes the Commission's Communication on promoting more environmentally-friendly fishing methods: the role of technical conservation measures. It recognises that making fishing activities more environmentally friendly will contribute to a sustainable fishing industry.

Moreover, the Council believes that improving research and developing technology in partnership with the fishing industry can contribute to developing ways of fishing that will better meet the challenge of rebuilding stocks and maintaining sustainability. It confirms its commitment to dialogue with stakeholders and highlights the key role of Regional Advisory Councils, and recognises that the active involvement of stakeholders, especially the fishing industry, in the development of environmentally friendly fishing measures, can enhance compliance and effectiveness.

In addition, it underlines the importance of encouraging fishermen to move towards more environmentally friendly fishing methods, and in that context calls for an evaluation by the Commission, by end 2005, of the potential for the provision of financial and non-financial incentives.

It is considered that environmentally friendly fishing methods should be promoted equally throughout the Community. In this context, the existing technical measures for the Atlantic and North Sea should, in 2004-2005, be evaluated with a view to their simplification in accordance with the fundamental requirement of ensuring the effectiveness and enforceability of such measures and considering the need for a localised approach.

Priority in research should be given to extending research to the application of environmentally friendly fishing gear technology; improving the understanding of the structure and dynamics of marine ecosystems to aid the development of an ecosystem approach to fisheries management; developing low-impact, species-selective fishing gears and fishing techniques that prevent undesired effects on habitats and on non-target species; the use of closed areas or Marine Protected Areas as a means of protecting sensitive habitats and non-target species; developing appropriate environmental impact assessment techniques for new fishing and aquaculture practices.

Taking into account the above, the Commission is invited to evaluate, by end 2005, the potential for the provision of financial and non-financial incentives in order to encourage fishermen to move towards more environmentally friendly fishing methods; to submit, as soon as practicable, after consultation with stakeholders including the relevant Regional Advisory Councils, a simplified Proposal for technical conservation measures for the Atlantic and North Sea; to give a high priority to schemes promoting and evaluating environmentally-friendly fishing, including, where appropriate, the development and use of more selective gears, compensation for short-term losses for vessels participating in trials of more environmentally-friendly fishing methods, and the training and education of fishermen; when introducing significant new proposals on environmentally friendly fishing

methods, to carry out, as appropriate and on the basis of available information, an assessment of possible economic and social impacts covering an evaluation of both short and long-term effects and consider temporary remedial measures that may be required; to develop a pilot project to address the problem of ghost fishing in Community waters which will include a retrieval system to remove lost gears, gear adjustments that lessen the impact of lost gears and methods to reduce the losses of gears; to report to the Council and to the European Parliament during 2007 on the implementation and impact of the actions set out in these conclusions.

More environmentally-friendly fishing methods

The committee adopted the own-initiative report drawn up by Seán Ó NEACHTAIN(UEN, IE) in response to the Commission communication on more environmentally-friendly fishing methods. It reminded the Commission that it needed to take a broader view when it came to measures to protect the marine environment and rebuild depleted stocks, in particular by taking account of factors such as the impact of coastal and off-shore pollution, industrial and agricultural effluents, deep-sea dredging and maritime transport. It also stressed that technical measures should be based on scientific fishing research.

MEPs called for a balance to be achieved between socio-economic requirements and environmental sustainability. There should be a mechanism for subsidising or compensating fishermen affected by the negative effects of environmentally-friendly fishing, particularly those in less-developed areas. The report also called for technical methods to improve selectivity and highlighted the need to reduce discards through appropriate technical measures. The Commission was urged to put forward pilot projects on the latter issue.

The committee said that the negative impact of fisheries on marine biodiversity should be limited through the establishment of marine reserves, real-time closures and other measures, at least until habitats have returned to safe biological levels. Among other measures, it also wanted satellite technology to be used to detect unauthorised fishing vessels in closed and protected areas. Lastly, MEPs called for more technical and financial support for Regional Advisory Councils (RACs) to enable them to play a part in developing, implementing and monitoring specific requirements and "locally appropriate" measures.

More environmentally-friendly fishing methods

The European Parliament adopted a resolution based on the own-initiative report drafted by Seán Ó NEACHTAIN (UEN, IE) on more environmentally-friendly fishing methods. It reminded the Commission that it should take a more wide-ranging view of measures to protect the marine environment and rebuild depleted stocks, in particular by considering coastal and offshore pollution, industrial and agricultural effluents, deep-sea dredging and maritime transport, so as to complement current management methods. Technical measures should be based on scientific fishing research.

Parliament stated that, while ecological considerations are of major concern, future fisheries management policies must not be used to further penalise economically and socially vital fishing operations. It was essential to achieve a balance between socio-economic exigencies and environmental sustainability, while underlining the need to activate a mechanism for subsidising or compensating fishermen who are affected by the negative effects of environmentally-friendly fishing. Parliament called for the adoption of technical methods to improve selectivity and, therefore, the possibility of catching fish at the right size, in order to maintain high productivity. Only by ensuring that fish spawn and develop for a minimum specific period can the satisfactory reproduction of fish be made possible.

Any significantly negative impact of fishing on marine biodiversity must be limited through the establishment of marine reserves, real-time area closures and other appropriate and balanced management measures. Parliament expressed particular concern over the issue of ghost fishing and urged the Commission to take action to combat the issue, including close monitoring of the effectiveness of any provisions that are adopted at EU level.

It went on to highlight the need to reduce discards, which produce detrimental biological effects as well as having negative economic impacts, through the adoption of closed seasons, prohibited zones and mesh size regulations. Parliament asked the Commission to bring forward proposals for pilot projects aimed at reducing discards, and suggested that the option of discard bans accompanied by appropriate incentives for fishermen be considered.

Parliament urged the Commission to promote actively the adoption of an FAO International Plan of Action on by-catch reduction. The Commission must avoid conflicting objectives and superfluous regulations and avail itself of this opportunity to simplify the overall regulatory system. It should consider the application of environmentally-friendly fishing technical measures as a complement to existing effort limitations in relation to stock recovery plans. In this context, it was absolutely essential to develop and implement the satellite technology needed to detect the presence of unauthorised fishing vessels in closed areas and in Marine Protected Areas, in order to guarantee effective protection of fish, their critical habitat and other biodiversity.