



# Procedure file

Basic information		
INI - Own-initiative procedure	<a href="#">2005/2003(INI)</a>	Procedure completed
The quality of criminal justice in the European Union		
Subject 1.20.02 Social and economic rights		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	<b>LIBE</b> Civil Liberties, Justice and Home Affairs	PSE <a href="#">COSTA António</a>	13/09/2004

Key events			
14/12/2004	Non-legislative basic document published	<a href="#">B6-0234/2004</a>	
13/01/2005	Committee referral announced in Parliament		
01/02/2005	Vote in committee		Summary
09/02/2005	Committee report tabled for plenary	<a href="#">A6-0036/2005</a>	
21/02/2005	Debate in Parliament		
22/02/2005	Results of vote in Parliament		
22/02/2005	Decision by Parliament	<a href="#">T6-0030/2005</a>	Summary
22/02/2005	End of procedure in Parliament		

Technical information	
Procedure reference	2005/2003(INI)
Procedure type	INI - Own-initiative procedure
Legal basis	Rules of Procedure EP 134o-p3
Stage reached in procedure	Procedure completed
Committee dossier	LIBE/6/25710

Documentation gateway					
Non-legislative basic document		<a href="#">B6-0234/2004</a>	15/12/2004	EP	
Committee draft report		PE353.321	06/01/2005	EP	
Amendments tabled in committee		PE353.464	20/01/2005	EP	
Committee report tabled for plenary, single reading		<a href="#">A6-0036/2005</a>	09/02/2005	EP	
Text adopted by Parliament, single reading		<a href="#">T6-0030/2005</a>	22/02/2005	EP	Summary

## The quality of criminal justice in the European Union

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The committee adopted the own-initiative report by António COSTA (PES, PT) containing a series of recommendations to the Council for achieving better standards of criminal justice in the different Member States:

- "a Quality Charter for Criminal Justice in Europe" should be drawn up to serve as a common reference framework for all EU countries;
- in order to strengthen mutual trust between national legal systems, a mechanism should be established for ongoing mutual evaluation, including the establishment of a comparative statistical database, benchmarking exercises, sharing of best practice, annual publication of an evaluation report and the setting up of a monitoring committee on the quality of justice;
- with regard to procedural law, priority should be given to harmonising national legislation in such areas as the minimum rights of prisoners, the possibility for them to serve their sentence in their Member State of residence, the gathering and assessment of evidence, transparency in the administration of justice and the system for protecting the depositions of witnesses and victims.

Finally, the report urged the Commission to incorporate the proposed Quality Charter for Criminal Justice and mutual evaluation mechanism into the Action Plan it is due to submit in 2005.

## The quality of criminal justice in the European Union

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In adopting the report by António COSTA (PES, PT), the European Parliament approves a series of recommendations with an aim to achieving better standards of criminal justice in the different Member States. These recommendations are as follows:

- immediately initiate a European Union action to enable European citizens throughout the Union, whatever the legal and constitutional set-up of the Member State in which they find themselves, to enjoy the right to justice in both comparable conditions and on the basis of ever-higher quality standards, thus acquiring greater trust in the administration of justice;
- define with the Member States a 'Quality Charter for Criminal Justice in Europe' to serve as a common reference framework for all the Member States and ensure consistent and objective evaluation; this Charter should be drawn up taking due account of the experiences acquired and work done at national level, as well as at international level by the Council of Europe and the United Nations,
- in order to strengthen mutual trust between national legal systems, while respecting their diversity, establish a mechanism for ongoing mutual evaluation, with the Quality Charter as its objective reference framework, taking account of experiences in other areas in which mutual evaluation is already operational (Schengen, terrorism, enlargement, etc);
- formally set up the mutual evaluation mechanism (procedures, structures, indicators, reports, etc.) on the basis of one or more decisions pursuant to Article 31 of the Treaty on European Union implementing the principles contained in the case law of the Strasbourg and Luxembourg Courts and the guidelines laid down by the Council of Europe's Commission for the Efficiency of Justice
- involve judges' and lawyers' associations, legal experts, users of the legal system, and the national parliaments in this evaluation, for example by setting up a monitoring committee on the quality of justice, in the spirit of Article I-42(2) of the Constitutional Treaty and in accordance with the principle of subsidiarity; this evaluation could be conducted jointly by the European Parliament and the national parliaments;
- recognise that the creation of an area of freedom, security and justice based on mutual trust is not possible without a minimum of harmonisation of national legislation; with regard to substantive criminal law, Parliament agrees with the Council that priority should be given to the offences expressly referred to in the Constitutional Treaty; with regard to procedural law, the following subjects should have priority;
- call on the Commission immediately to incorporate the "Quality Charter for Criminal Justice in Europe", the mutual evaluation mechanism and supplementary measures for the harmonisation of certain criminal provisions into the Action Plan which it is due to submit in 2005 in accordance with the Hague Programme; note, in this connection, that Parliament joins the European Council in recommending that the Commission adopt the provisions contained in the Treaty establishing a Constitution for Europe as the reference framework for the Action Plan.