



Procedure file

Basic information		
INI - Own-initiative procedure	2005/2026(INI)	Procedure completed
Financial markets: the current state of integration in the European Union		
Subject 2.50.03 Securities and financial markets, stock exchange, CIUTS, investments		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	ECON Economic and Monetary Affairs		11/10/2004
		PSE VAN DEN BURG Ieke	

Key events			
10/03/2005	Committee referral announced in Parliament		
30/03/2005	Vote in committee		Summary
07/04/2005	Committee report tabled for plenary	A6-0087/2005	
27/04/2005	Debate in Parliament		
28/04/2005	Results of vote in Parliament		
28/04/2005	Decision by Parliament	T6-0153/2005	Summary
28/04/2005	End of procedure in Parliament		

Technical information	
Procedure reference	2005/2026(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	ECON/6/25932

Documentation gateway					
Committee report tabled for plenary, single reading		A6-0087/2005	07/04/2005	EP	

Text adopted by Parliament, single reading		T6-0153/2005 OJ C 045 23.02.2006, p. 0017-0140 E	28/04/2005	EP	Summary
Commission response to text adopted in plenary		SP(2005)2124	19/05/2005	EC	
Commission response to text adopted in plenary		SP(2005)2645	22/07/2005	EC	

Financial markets: the current state of integration in the European Union

The committee adopted the own-initiative report by Ieke VAN DEN BURG (PES, NL) on the state of integration of EU financial markets. The report noted that the Financial Services Action Plan (FSAP) had been a success in legislative procedural terms, with 39 out of 42 planned measures adopted, but that it was too early to pass a definitive judgement, since many of the implementing measures had yet to be adopted. It called for the Commission to conduct a full evaluation of the FSAP once transposition into national law had been completed, and emphasised that effective transposition and enforcement would be the key to the FSAP's ultimate success. The committee said that a proper assessment would have to wait until the various measures had been monitored in operation for a reasonable period. Given the challenges posed to market participants in adapting their systems to comply with the vast amount of FSAP legislation, it believed there should be a "legislative pause" to give them time to adapt to the changes required by these measures.

Despite reluctance in some areas, the report was broadly supportive of an "opt-in" pan-European scheme for cross-border retail financial services as well as a horizontal regulatory approach for asset management and the concept of the "lead" or "consolidated" supervisors with cross-border powers.

The report said that any future measures following the FSAP should be targeted at correcting specific market failures and should include a cost-benefit analysis of non-legislative options for addressing the failure.

Among other suggestions for action, the committee called for the Commission to provide a comprehensive study of retail banking services in the Member States and to organise a discussion about the fundamental structure of the EU financial services market, bearing in mind consumer and practitioner interests and European global competitiveness.

The report also urged the various committees of national financial authorities established under the Lamfalussy process to guarantee political control of their European and international work, while calling on the Commission to avoid a situation where regulatory activity ends up with democratic legitimacy neither at national or European level.

Financial markets: the current state of integration in the European Union

The European Parliament adopted a resolution based on the own-initiative report drafted by Ieke VAN DEN BURG (PES, NL) on the current state of integration of the EU financial markets. (Please see the summary of 30/03/2005.) Parliament recommended that greater political attention be given to the implementation and application of existing legislation, and it stated its intention to organise on a systematic basis dialogues at the level of its competent committee with all relevant players, so as to ensure democratic scrutiny of the implementation process. Parliament also recalled that recognition of its right to challenge implementing measures at level 2 and provisions to that effect in the EC Treaty were a precondition for the European Parliament's support of the Lamfalussy process and its extension to the banking, insurance, pension funds and UCITS sectors and the sunset clauses in the various directives. Any future measures, which should be targeted at correcting specific market failures, should include a cost-benefit analysis of non-legislative options for addressing such failures;

Moving on, it regretted the lack of input from consumers and users with regard to financial services legislation, and asked the Commission and the Member States to promote and support consumer awareness programmes and education initiatives and the creation of specialised consumer initiatives in the financial sector.

With regard to the supervisory and regulatory system, Parliament noted that the convergence of the supervisory practices of Member State authorities is key for efficient cross-border operations. Cooperation and mutual trust between supervisory authorities is crucial, and those authorities are asked to strengthen their cooperation. So as to guarantee democratic accountability and enable Parliament to exercise its prerogatives to the full under the Lamfalussy procedure, Parliament called for the regulators' committees responsible not just for securities, but also for banking and insurance to be heard twice a year by the appropriate committee of Parliament in order to report on their activities.

Whilst acknowledging the need for national supervisors to be able to organise themselves in the discharge of the powers that have been conferred on them by Community Directives and Regulations as well as by their national laws, Parliament attached the utmost importance to guaranteeing the political accountability of the supervisory system at European and national level. In this respect it noted the gaps in parliamentary scrutiny and democratic control particularly with respect to work undertaken at Level 3, because of a transfer of competences to the European level or initiatives by supervisors in their European coordination structures that might have a significant impact on the single market.

Parliament was also concerned to ensure political and democratic accountability where other regulatory bodies such as the International Accounting Standards Board, the International Auditing and Assurance Standards Board (IAASB), or the Financial Action Task Force (FATF) deal with technical measures that may have an impact beyond the technical level and touch on major policy principles that should be decided at the political level.

With regard to a follow up of the FSAP, Parliament felt that the Commission should only bring forward targeted and carefully argued and assessed proposals, accompanied by an impact analysis and a justification for the choice of either legislative or non-legislative means to achieve the intended objectives. Furthermore, the Commission needs to ensure that the horizontal directives in this field are consistent with those governing consumer protection. Commission must also prioritise amendment or removal of any legislation that is detrimental to the smooth functioning of European financial markets.

