






Procedure file

Basic information		
INI - Own-initiative procedure	2007/2015(INI)	Procedure completed
Enhanced agreement EC-Ukraine: negotiation mandate		
Subject 6.40.04 Relations with the Commonwealth of Independent States (CIS)		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Foreign Affairs		28/11/2006
		UEN KAMIŃSKI Michał Tomasz	
	Committee for opinion	Rapporteur for opinion	Appointed
	 International Trade	The committee decided not to give an opinion.	
	 Industry, Research and Energy	The committee decided not to give an opinion.	
European Commission	Commission DG External Relations	Commissioner FERRERO-WALDNER Benita	

Key events			
03/01/2007	Non-legislative basic document published	B6-0022/2007	Summary
01/02/2007	Committee referral announced in Parliament		
05/06/2007	Vote in committee		Summary
08/06/2007	Committee report tabled for plenary	A6-0217/2007	
12/07/2007	Results of vote in Parliament		
12/07/2007	Debate in Parliament		
12/07/2007	Decision by Parliament	T6-0355/2007	Summary
12/07/2007	End of procedure in Parliament		

Technical information	
Procedure reference	2007/2015(INI)
Procedure type	INI - Own-initiative procedure

Legal basis	Rules of Procedure EP 134o-p3
Stage reached in procedure	Procedure completed
Committee dossier	AFET/6/44956

Documentation gateway

Non-legislative basic document	B6-0022/2007	03/01/2007	EP	Summary
Committee draft report	PE384.482	24/04/2007	EP	
Amendments tabled in committee	PE388.672	14/05/2007	EP	
Committee report tabled for plenary, single reading	A6-0217/2007	08/06/2007	EP	
Text adopted by Parliament, single reading	T6-0355/2007	12/07/2007	EP	Summary
Commission response to text adopted in plenary	SP(2007)4170	29/08/2007	EC	

Enhanced agreement EC-Ukraine: negotiation mandate

Michał Tomasz Kamiński (UEN, Poland) drafted, on behalf of the UEN Group, a recommendation to the Council, pursuant to Rule 114 (1) of the Rules of Procedure, on a negotiation mandate for a new enhanced agreement between the European Community and Ukraine.

The recommendation recalls that Ukraine has strong historical, cultural and economic links to the European Union and whereas it is the EU's key partner in its Eastern neighbourhood. It also welcomes the country's efforts to put the principles of European integration into practice and the cooperation with the European Union resulting from the Partnership and Cooperation Agreement which has been one of the key factors in bringing Ukraine to establish accession to the European Union as the main objective of its foreign and domestic policy.

The recommendation confirms that Ukraine is currently in a transition period that is decisive for the long-term stabilisation of the country, for safeguarding of democracy, pluralism and the rule of law and for anchoring Ukraine in the European democratic community.

This is why the recommendation welcomes the Council's decision to open negotiations on a new agreement aimed at deepening political cooperation and at achieving the economic integration of Ukraine into the European Union.

The recommendation also calls on the Council to:

- to ensure that one of the principal objectives of the enhanced agreement is to base the relationship between the European Union and Ukraine on shared respect for fundamental European values;
- to ensure that the Free Trade Area, to become part of the enhanced agreement following Ukraine's accession to the WTO, is accompanied by efforts to align Ukraine, as close as possible, with the *acquis communautaire*;
- to pay due attention to Ukraine's role in ensuring transport of energy supplies to a significant part of the European Union energy market, and to support the progressive integration of the Ukrainian energy market with that of the EU.

The Council, the Commission, the Member States and Ukraine to take all possible steps to conclude the negotiations within a year.

Lastly, the recommendation asks the Council and the Commission to keep the committee responsible regularly and thoroughly informed of the progress of negotiations.

Enhanced agreement EC-Ukraine: negotiation mandate

The Committee on Foreign Affairs adopted, by a comfortable majority, the initiative report by Michał Tomasz KAMIŃSKI (UEN, PL) on a new enhanced agreement between the European Community and its Member States, of the one part, and Ukraine of the other part. In so doing, the committee welcomes the Council's decision to open negotiations on a new agreement and calls on the Council and the Commission to take all possible steps to ensure that the negotiations started in March 2007 can continue.

MEPs express their disquietude with regard to the current political tensions and call upon all actors involved to devise a comprehensive and sustainable political solution involving all parties, whilst keeping Ukraine on the path towards European integration. However, before the negotiations are concluded, the current crisis has to be peacefully resolved. The committee believes that the negotiations should lead to the conclusion of an Association Agreement that would allow Ukraine to use its mechanisms for further deepening of integration with the EU and to prepare the next steps for fulfilment of Ukraine's European aspirations, aimed in the long term at the attainment of EU membership. In addition, the conclusion of the new agreement should be based on Article 310 of the EC Treaty.

Political reforms: the committee calls on the political leadership of Ukraine to commit itself to vigorous implementation of reforms, and appeals to all actors on the political stage and in civil society in Ukraine to strive to establish a broad political consensus in favour of a stable constitutional settlement and of reforms that must underpin the European aspirations of their country. It recommends the adoption and implementation of the new Ukrainian legislation on political parties and political campaign financing in line with EU practice and encourages Ukrainian leaders to remain faithful to their commitment to the principles of liberty, democracy, the rule of law and respect for human rights and fundamental freedoms, as defended by the Ukrainian people in December 2004.

The Ukrainian Government is called upon to emphasise the importance of intensifying the fight against corruption and of the need to continue to reform the civil service on the basis of European standards, in order to promote transparency and increase the accountability of the state administration bodies by adopting the relevant legislative framework.

MEPs stress, with regard to the challenges Ukraine will face when implementing its commitments arising from the agreement, that advantage should be taken of the review of the 2007-2013 financial perspective and of the European Neighbourhood and Partnership Instrument planned for 2008-2009, in such a way as to increase the EU's financial assistance to Ukraine. They emphasise the importance of multilateral cooperation in the Black Sea region and call for the setting-up of an EU-Black Sea Community, along the lines of the Northern Dimension, to enhance and encourage more dialogue with a view to establishing a more stable, secure and democratic neighbourhood.

The committee addresses the following recommendations to the Council and asks it to instruct the Commission to take them into account when pursuing the negotiations:

- the need to further consolidate the foundations of liberal democracy and strengthen democratic control mechanisms, including a strong civil society;
- fulfil their obligations under international human rights law and to exercise due diligence in securing women's rights to equality, life, liberty and security, and zero tolerance to discrimination, torture and cruel, inhuman and degrading treatment;
- unravel political from economic powers, weed out corruption; ensure an independent judiciary and enforce anti-corruption measures;
- call on the Ukrainian authorities to fully implement the Convention against Torture;
- deepen the regular political dialogue on bilateral, regional and international issues in line with the commitments entered into by Ukraine at regional and international level; provide for Ukraine's close involvement in the Common Foreign and Security Policy, as well as in the development of regional cooperation in the Black Sea area; aim at strengthening its role in the East European region and encourage it to continue its activities focused on the promotion of stability, security and democracy, as well as of sustainable development, in the common neighbourhood, with particular emphasis on the settlement of frozen conflicts in that region;
- support free enterprise and the consolidation of the Ukrainian market economy;
- the need to set up a stable regulatory framework which would ensure the creation of a competitive market economy based on the principle of property rights, as a factor inextricably linked to Ukraine's European perspective;
- the establishment of the Interagency Commission on Combating Illegal Acquisitions and Seizures of Enterprises
- lay down a concrete plan for the gradual establishment of a deep and comprehensive Free Trade Area, to be grounded on a common regulatory basis and to cover almost all trade in goods, services and capital between the EU and Ukraine and to include agricultural products as far as possible;
- that the energy sector fully complies with principles of market economy and transparency, in particular as far as prices, network access and efficiency are concerned;
- strengthen its strategic role as a transit country for supplying the EU with oil and gas, e.g. by backing a reversal of the Odessa-Brody pipeline and advocating its extension into the EU and the need to involve Ukraine in the development of the Nabucco gas pipeline project;
- strengthen Ukraine's potential as a key partner in management of migration flows and borders and envisage further joint steps in the fight against organised crime including the eventual conferment on Ukraine of 'privileged status' in relation to Europol; ensure effective implementation of visa facilitation and readmission agreements; envisage the objective of and necessary steps towards the introduction of a visa-free travel regime;
- deepen cooperation between the EU and Ukraine on environmental issues and strengthen Ukraine's capacity to tackle matters relating to air and water quality, waste management, nature protection and radiation contamination;
- call on the political leadership of Ukraine to implement the relevant provisions of the Kyoto Protocol to the UN Framework Convention on Climate Change;
- provide for Ukraine's participation in Community agencies and programmes in order to increase the access of its policy-makers and experts to European networks;
- the Member States who joined the EU in 2004 and 2007 should play an active role in Ukraine's move towards the European Union, allowing Ukraine to benefit from their experience of reforms.

Lastly, it should be noted that the committee members welcomes the decision by UEFA to entrust Poland and Ukraine with the joint organisation of the European Football Championship in 2012. It sees this as a strong expression of confidence in Ukraine as a valuable member of the European democratic

Community.

Enhanced agreement EC-Ukraine: negotiation mandate

The European Parliament adopted the initiative report by Michał Tomasz Kamiński (UEN, PL) on a new enhanced agreement between the European Community and Ukraine.

In so doing, it welcomes the Council's decision to open negotiations on a new agreement and calls on the Council and the Commission to take all possible steps to ensure that the negotiations started in March 2007 can continue. MEPs express their disquietude with regard to the current political tensions and call upon all actors involved to devise a comprehensive and sustainable political solution involving all parties, whilst keeping Ukraine on the path towards European integration. However, before the negotiations are concluded, the current crisis has to be peacefully resolved. The Parliament believes that the negotiations should lead to the conclusion of an Association Agreement that would allow Ukraine to use its mechanisms for further deepening of integration with the EU. Parliament is of the view that the agreement should envisage development of the relationship in progressive stages, laying down concrete conditions and timetables to be met. It demands that a review of the agreement be provided for, in order to take into account dynamic developments in Ukraine and in the bilateral relationship.

MEPs stress, with regard to the challenges Ukraine will face when implementing its commitments arising from the agreement, that advantage should be taken of the review of the 2007-2013 financial perspective and of the European Neighbourhood and Partnership Instrument planned for 2008-2009, in such a way as to increase the EU's financial assistance to Ukraine. They emphasise the importance of multilateral cooperation in the Black Sea region and call for the setting-up of an EU-Black Sea Community, along the lines of the Northern Dimension, to enhance and encourage more dialogue with a view to establishing a more stable, secure and democratic neighbourhood.

The Parliament addresses the following recommendations to the Council and asks it to instruct the Commission to take them into account when pursuing the negotiations:

- the need to further consolidate the footings of liberal democracy and strengthen democratic control mechanisms, including a strong civil society;
- fulfil their obligations under international human rights law and to exercise due diligence in securing women's rights to equality, life, liberty and security, and zero tolerance to discrimination, torture and cruel, inhuman and degrading treatment;
- unravel political from economic powers, weed out corruption; ensure an independent judiciary and enforce anti-corruption measures;
- call on the Ukrainian authorities to fully implement the Convention against Torture;
- deepen the regular political dialogue on bilateral, regional and international issues in line with the commitments entered into by Ukraine at regional and international level; provide for Ukraine's close involvement in the Common Foreign and Security Policy, as well as in the development of regional cooperation in the Black Sea area; aim at strengthening its role in the East European region and encourage it to continue its activities focused on the promotion of stability, security and democracy, as well as of sustainable development, in the common neighbourhood, with particular emphasis on the settlement of frozen conflicts in that region;
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- that the energy sector fully complies with principles of market economy and transparency, in particular as far as prices, network access and efficiency are concerned;
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- strengthen Ukraine's potential as a key partner in management of migration flows and borders and envisage further joint steps in the fight against organised crime including the eventual conferment on Ukraine of 'privileged status' in relation to Europol; ensure effective implementation of visa facilitation and readmission agreements; envisage the objective of and necessary steps towards the introduction of a visa-free travel regime;
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- call on the political leadership of Ukraine to implement the relevant provisions of the Kyoto Protocol to the UN Framework Convention on Climate Change;
- provide for Ukraine's participation in Community agencies and programmes in order to increase the access of its policy-makers and experts to European networks;
- the Member States who joined the EU in 2004 and 2007 should play an active role in Ukraine's move towards the European Union, allowing Ukraine to benefit from their experience of reforms.

Lastly, the Parliament asks the Council and the Commission to keep its bodies responsible regularly and thoroughly informed of the progress of negotiations.