

Procedure file

Basic information		
INI - Own-initiative procedure	2008/2137(INI)	Procedure completed
Social situation of the Roma and their improved access to the labour market in the EU		
Subject		
4 Economic, social and territorial cohesion		
4.10.05 Social inclusion, poverty, minimum income		
4.15 Employment policy, action to combat unemployment		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	EMPL Employment and Social Affairs		01/04/2008
		PSE KÓSÁNÉ KOVÁCS Magda	
	Committee for opinion	Rapporteur for opinion	Appointed
	FEMM Women's Rights and Gender Equality		13/06/2008
		PPE-DE JÁRÓKA Lívía	
Council of the European Union	Council configuration	Meeting	Date
	Employment, Social Policy, Health and Consumer Affairs2930		09/03/2009
	General Affairs	2914	08/12/2008
	Employment, Social Policy, Health and Consumer Affairs2893		02/10/2008
	Employment, Social Policy, Health and Consumer Affairs2876		09/06/2008
European Commission	Commission DG	Commissioner	
	Employment, Social Affairs and Inclusion	ŠPIDLA Vladimír	

Key events			
22/05/2008	Committee referral announced in Parliament		
09/06/2008	Debate in Council	2876	
02/10/2008	Debate in Council	2893	
08/12/2008	Resolution/conclusions adopted by Council		
21/01/2009	Vote in committee		Summary
28/01/2009	Committee report tabled for plenary	A6-0038/2009	
09/03/2009	Debate in Council	2930	Summary

09/03/2009	Debate in Parliament		
11/03/2009	Results of vote in Parliament		
11/03/2009	Decision by Parliament	T6-0117/2009	Summary
11/03/2009	End of procedure in Parliament		

Technical information

Procedure reference	2008/2137(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54-p4; Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	EMPL/6/62898

Documentation gateway

Committee draft report		PE412.096	17/09/2008	EP	
Committee opinion	FEMM	PE412.168	06/11/2008	EP	
Amendments tabled in committee		PE413.944	27/11/2008	EP	
Committee report tabled for plenary, single reading		A6-0038/2009	28/01/2009	EP	
Text adopted by Parliament, single reading		T6-0117/2009	11/03/2009	EP	Summary
Commission response to text adopted in plenary		SP(2009)3244	06/10/2009	EC	

Social situation of the Roma and their improved access to the labour market in the EU

The Committee on Employment and Social Affairs adopted the own-initiative report drafted by Magda KÓSAÑÉ KOVÁCS (PES, HU) on the social situation of the Roma and their improved access to the labour market in the EU. It considers that there is a need for a coordinated approach to improving the working and living conditions of the Roma community that aims at the following three objectives: i) increasing economic opportunities for the Roma; ii) building human capital, and iii) strengthening social capital and community development.

Pointing to the fact that policies targeting the Roma have, in a number of cases, not improved their situation, MEPs request that, in all EU and Member State actions which particularly affect Roma, the stakeholders of the Roma community participate as decision-makers.

Strengthen education policies: MEPs stress the need for targeted education policies which address Roma families and encourage active participation. The report notes that the level of qualifications among Roma still remains far below the EU average. The gap between labour shortages and a high unemployment rate are linked with low skill levels among Roma. In this context, MEPs support the Roma to increase their qualifications as a priority and urge the Member States to guarantee that Roma women and girls have access on equal terms to quality education.

The report notes that the vast majority of Roma graduates do not return to their communities after leaving university (some even deny their origins). MEPs recommend that a comprehensive programme package be planned which will promote and motivate Roma graduates' return to their community and employment within their community and in its interests.

It is also necessary to adjust vocational training programmes to the needs of local labour markets and give incentives to employers who provide unskilled people (including Roma people) with work and offer them training. MEPs also call on the Member States to use EU funds to preserve and protect traditional Roma activities.

Combating discrimination in employment and improving social and economic integration: MEPs note that the Roma are under-represented in high-prestige occupations. They call, therefore, for the effective implementation of Directive 2000/78/EC, which prohibits discrimination in employment and occupation on the grounds of religion or belief, disability, age or sexual orientation. They also draw the attention of the Member States to the fact that this social dichotomy may compel many Roma job-seekers to transfer from the legal to the informal economy, and that a coordinated effort is needed at EU and Member State level to entice those employees back into legal employment with work-related and social security rights.

As regards the employment of Roma women, MEPs call on the Member States to improve Roma women's economic independence by promoting easy self-employment and start-up measures for small and medium-sized enterprises (SMEs), access to micro-credits. They underline the fact that the solution to the social and economic problems of the Roma calls for a comprehensive approach and a long-term, coordinated solution, involving housing, education, health-care and labour market policies. MEPs suggest to the Commission and the Member States that all measures intended to improve the situation of the Roma should be considered as an inseparable part of the measures designed to support regional development and social inclusion. They stress that the basic prerequisite for promoting social inclusion and access to the labour market for the Roma is that they be given equal social and political rights.

Other measures are also highlighted to eliminate racial hatred and incitement to discrimination and violence against the Roma in the mass media.

The struggle to survive on the margins of society: noting that the Roma culture is marked by a strong family tradition, MEPs highlight the importance of conserving and affirming the specific cultural characteristics of the Roma in order to protect their own identity. They consider that the process of integration must be initiated at an early stage in life, in order effectively to provide alternatives to poverty and social exclusion. Therefore, it is necessary to

provide an institutional framework for community-based social and educational services for children and families which meet regional and personal needs. The Commission is called upon to provide particular support for programmes for the early integration of Roma children in all countries where EU resources such as the Instrument for Pre-Accession Assistance or the Structural and Cohesion Funds, can be accessed. MEPs also call on the Commission to take the initiative to identify the most efficient ways of supporting the social, economic and cultural integration of the largest minority in the European Union and to take concrete measures to resolve the complex transnational problems of the Roma.

In conclusion, MEPs draw the Member States' attention to the risk that adopting excessive measures as regards Roma communities could lead to a worsening of the minority's already dramatic situation and could jeopardise their chances of integration. They invite the Commission to and the Member States to work with NGOs, Roma communities and leaders in order to develop a jointly acceptable plan for the social inclusion of Roma and to implement projects intended to combat negative stereotypes of the Roma at all levels which can be supported by the Structural and Cohesion Funds and also by specific programmes such as Progress and initiatives such as the 2008 European Year of Intercultural Dialogues and the forthcoming 2010 European Year for Combating Poverty and Social Exclusion. The Commission is called upon to assess specifically the impact of the objectives and instruments of each of its sectoral policies on the Roma, along with developing a coherent political strategy and achieving a high level of coordination. They ask the Member States to adopt clear employment policies for the Roma population, with support measures to facilitate their phased integration into the labour market.

MEPs criticise the 4 Member States (France, Greece, Belgium and Luxembourg) that have not yet ratified the 1995 Council of Europe Framework Convention for the Protection of National Minorities to ratify the Convention urgently. They call on the Member States to:

- create an EU-level expert group including representatives of the Roma to coordinate Member States' Roma strategy and the use of EU funds for its promotion;
- establish partnerships between the various organisations representing Roma interests and the appropriate institutions of the Member States;
- devise instruments such as concessionary credit or public grants and that, in the planning of farm subsidies, make it an important objective to enable Roma citizens to attain conditions in which they can earn a living from farming; so that, in addition to or instead of seeking paid employment in farming, they would be open to the idea of seeking innovative forms of agricultural work, including social cooperatives, thus justifying the provision of the necessary resources;

MEPs consider that creating the database is not an alternative but a precondition for a system of assessment and evaluation which can weigh up the impact of exchanges of best experiences and of the use of resources. They recommend that the Commission adopt more consistent and uniform expectations of all development programmes financed from EU resources from which it is possible to demand an account of the prevention or reversal of social exclusion of the Roma.

Others measures proposed by the MEPs are as follows: i) a wide-reaching information campaign addressed to the general public and the Roma people about national programmes in the Member States for improving the living conditions of the Roma; ii) the ongoing monitoring of measures and activities and their impacts on the improvement of the position of the Roma in the labour market; iii) solving housing problems for Roma living in rural areas; iv) supporting NGOs focusing on Roma, at EU, national and local level, in order to monitor the implementation of policies and programmes intended for Roma.

Lastly, MEPs call on the Commission and the Member States to establish an EU-wide forum in which social movements, trade unions and NGOs representing the Roma and their interests can consult one another on a permanent basis.

Social situation of the Roma and their improved access to the labour market in the EU

The Council adopted the following conclusions on the inclusion of the Roma. The main elements of these conclusions are summarised as follows:

taking account of:

- the report presented by the Commission in its communication of 2 July 2008 which reviewed existing policies and instruments contributing to the inclusion of the Roma people and advocated a more systematic use of such policies and instruments for that purpose;
- the organisation on 16 September 2008 of the first European Roma summit as well as the organisation of the second Equality Summit which provided an opportunity to review the main forms of discrimination often faced by the Roma people in access to education, employment, vocational training and goods and services, and to discuss instruments to combat such discrimination,

the Commission and the Member States are called upon to:

- to take account of the situation of the Roma when designing and implementing policies to defend fundamental rights, combat poverty and discrimination and uphold gender equality, and ensure access to education, housing, health, employment, justice and culture, and

- where appropriate to identify specific actions for 2009 and 2010 to that end;
- to make better use of the Structural Funds, the Pre-Accession Instrument and the European Neighbourhood and Partnership Instrument to promote the inclusion of the Roma, particularly in the fields of education, housing, health, employment and access to justice and to culture.

The Council also calls on the Commission:

- before the end of the first half of 2010, to submit to it a report on progress made;
- to continue and deepen the discussions and organise a further summit concerning Roma in cooperation with the three presidencies in office from 2010 (Spain, Belgium, Hungary);
- to organise, initially, an exchange of good practice and experience between the Member States in the sphere of inclusion of the Roma, provide analytical support and stimulate cooperation between all parties concerned by Roma issues, including the organisations representing Roma, in the context of an integrated European platform.

Social situation of the Roma and their improved access to the labour market in the EU

The European Parliament adopted a resolution on the social situation of the Roma and their improved access to the labour market in the EU.

The text adopted in plenary had been tabled by the PES group, having regard to Rule 45 of its Rules of Procedure, as a proposal for a resolution which was intended to replace the proposal for a resolution contained in the own-initiative report tabled by the Employment and Social Affairs Committee. At the same time, the EPP-ED group tabled a proposal for a resolution which was rejected in plenary.

Roma on the labour market: access or exclusion? Parliament considers that there is a need for a coordinated approach to improving the working and living conditions of the Roma community that aims at the following three objectives: (i) increasing economic opportunities for the Roma; (ii) building human capital, and (iii) strengthening social capital and community development.

Pointing to the fact that policies targeting the Roma have, in a number of cases, not improved their situation, Parliament requests that, in all EU and Member State actions which particularly affect Roma, the stakeholders of the Roma community participate as decision-makers.

Strengthen education policies: Parliament stresses the need for targeted education policies which address Roma families and encourage active participation. It notes that the level of qualifications among Roma still remains far below the EU average. The gap between labour shortages and a high unemployment rate are linked with low skill levels among Roma. In this context, Parliament supports the Roma to increase their qualifications as a priority and urges the Member States to guarantee that Roma women and girls have access on equal terms to quality education. It urges the Member States to guarantee that Roma women and girls have access on equal terms to high-quality education and to introduce incentives (e.g. professional development opportunities) to attract high-quality teachers to schools in more deprived socio-economic areas, especially in rural communities with a large proportion of Roma inhabitants. The resolution notes that the vast majority of Roma graduates do not return to their communities after leaving university (some even deny their origins) therefore Parliament recommends that a comprehensive programme package be planned which will promote and motivate Roma graduates' return to their community and employment within their community and in its interests.

It is also necessary to adjust vocational training programmes to the needs of local labour markets and give incentives to employers who provide unskilled people (including Roma people) with work and offer them training. Parliament also calls on the Member States to use EU funds to preserve and protect traditional Roma activities.

Improving social and economic integration: Parliament notes that the Roma are under-represented in high-prestige occupations. It calls, therefore, for the effective implementation of Directive 2000/78/EC, which prohibits discrimination in employment and occupation on the grounds of religion or belief, disability, age or sexual orientation. It also draws the attention of the Member States to the fact that this social dichotomy may compel many Roma job-seekers to transfer from the legal to the informal economy, and that a coordinated effort is needed at EU and Member State level to entice those employees back into legal employment with work-related and social security rights.

As regards the employment of Roma women, Parliament calls on the Member States to improve Roma women's economic independence by promoting easy self-employment and start-up measures for small and medium-sized enterprises (SMEs), access to micro-credits.

Parliament also underlines the fact that the solution to the social and economic problems of the Roma calls for a comprehensive approach and a long-term, coordinated solution, involving housing, education, health-care and labour market policies. It suggests to the Commission and the Member States that all measures intended to improve the situation of the Roma should be considered as an inseparable part of the measures designed to support regional development and social inclusion. It stresses that the basic prerequisite for promoting social inclusion and access to the labour market for the Roma is that they be given equal social and political rights. Other measures are also highlighted to eliminate racial hatred and incitement to discrimination and violence against the Roma in the mass media.

The margins of society: noting that the Roma culture is marked by a strong family tradition, Parliament highlights the importance of conserving and affirming the specific cultural characteristics of the Roma in order to protect their own identity. It considers that the process of integration must be initiated at an early stage in life, in order effectively to provide alternatives to poverty and social exclusion. Therefore, it is necessary to provide an institutional framework for community-based social and educational services for children and families which meet regional and personal needs. The Commission is called upon to provide particular support for programmes for the early integration of Roma children in all countries where EU resources such as the Instrument for Pre-Accession Assistance or the Structural and Cohesion Funds, can be accessed. Parliament also calls on the Commission to take the initiative to identify the most efficient ways of supporting the social, economic and cultural integration of the largest minority in the European Union and to take concrete measures to resolve the complex transnational problems of the Roma. Parliament supports the proposal by the EU institutions that, with request to the principle of equal treatment, the number of Roma working in public services should be increased.

In conclusion, Parliament draws the Member States' attention to the risk that adopting excessive measures as regards Roma communities could lead to a worsening of the minority's already dramatic situation and could jeopardise their chances of integration. It invites the Commission and the Member States to work with NGOs, Roma communities and leaders in order to develop a jointly acceptable plan for the social inclusion of Roma and to implement projects intended to combat negative stereotypes of the Roma at all levels which can be supported by the Structural and Cohesion Funds and also by specific programmes such as Progress and initiatives such as the 2008 European Year of Intercultural Dialogues and the forthcoming 2010 European Year for Combating Poverty and Social Exclusion.

The Commission is called upon to assess specifically the impact of the objectives and instruments of each of its sectoral policies on the Roma, along with developing a coherent political strategy and achieving a high level of coordination. Parliament asks the Member States to adopt clear employment policies for the Roma population, with support measures to facilitate their phased integration into the labour market.

Parliament criticises the Member States that have not yet ratified the 1995 Council of Europe Framework Convention for the Protection of National Minorities. It calls on the Member States to:

- create an EU-level expert group including representatives of the Roma to coordinate Member States' Roma strategy;
- establish partnerships between the various organisations representing Roma interests and the appropriate institutions of the Member States;
- make it an important objective to enable Roma citizens to attain conditions in which they can earn a living from farming; so that, in addition to or instead of seeking paid employment in farming, they would be open to the idea of seeking innovative forms of agricultural work.

Parliament calls for the creation of a database to evaluate the impact of exchanges of best experiences and of the use of resources. It asks the Commission to adopt more consistent and uniform expectations of all development programmes financed from EU resources to promote social insertion of the Roma.

Other measures suggested by the Parliament are as follows: (i) a wide-reaching information campaign addressed to the general public and the Roma people about national programmes in the Member States for improving the living conditions of the Roma; (ii) the ongoing monitoring of measures and activities and their impacts on the improvement of the position of the Roma in the labour market; (iii) solving housing problems for Roma living in rural areas; (iv) supporting NGOs focusing on Roma, at EU, national and local level, in order to monitor the implementation of policies and programmes intended for Roma.

Lastly, Parliament calls on the Commission and the Member States to establish an EU-wide forum in which social movements, trade unions and NGOs representing the Roma and their interests can consult one another on a permanent basis.