

Procedure file

Basic information	
INI - Own-initiative procedure	2008/2156(INI)
Procedure completed	
EMU@10: The first 10 years of Economic and Monetary Union and future challenges	
Subject 5.20.01 Coordination of monetary policies, European Monetary Institute (EMI), Economic and Monetary Union (EMU)	

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	ECON Economic and Monetary Affairs		11/03/2008
		PPE-DE LANGEN Werner	11/03/2008
		PSE BERÈS Pervenche	
	Committee for opinion	Rapporteur for opinion	Appointed
	EMPL Employment and Social Affairs	The committee decided not to give an opinion.	
	INTA International Trade		27/05/2008
		PPE-DE AUDY Jean-Pierre	
European Commission	Commission DG	Commissioner	
	Economic and Financial Affairs	ALMUNIA Joaquín	

Key events			
06/05/2008	Non-legislative basic document published	COM(2008)0238	Summary
19/06/2008	Committee referral announced in Parliament		
20/10/2008	Vote in committee		Summary
28/10/2008	Committee report tabled for plenary	A6-0420/2008	
17/11/2008	Debate in Parliament		
18/11/2008	Results of vote in Parliament		
18/11/2008	Decision by Parliament	T6-0543/2008	Summary
18/11/2008	End of procedure in Parliament		

Technical information	
Procedure reference	2008/2156(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Strategic initiative

Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	ECON/6/62761

Documentation gateway

Non-legislative basic document		COM(2008)0238	07/05/2008	EC	Summary
Document attached to the procedure		SEC(2008)0553	07/05/2008	EC	
Committee draft report		PE409.636	14/07/2008	EP	
Amendments tabled in committee		PE412.060	03/09/2008	EP	
Committee opinion	INTA	PE409.416	10/09/2008	EP	
Committee report tabled for plenary, single reading		A6-0420/2008	28/10/2008	EP	
Text adopted by Parliament, single reading		T6-0543/2008	18/11/2008	EP	Summary
Commission response to text adopted in plenary		SP(2009)400	10/03/2009	EC	

EMU@10: The first 10 years of Economic and Monetary Union and future challenges

This Communication, along with the report that accompanies it, assess the experience of the first decade of EMU. It also identifies the goals and challenges facing the euro area, and puts forward a policy agenda for EMU's continued success.

EMU is a resounding success, according to the Communication. Ten years into its existence, it has ensured macroeconomic stability, spurred the economic integration of Europe - not least through its successive enlargements -, increased its resilience to adverse shocks, and become a regional and global pole of stability. Now more than ever, the single currency and the policy framework that underpins it are proving to be a major asset.

Nevertheless, there is potential to reap further benefits from EMU. This potential - coupled with the pressing challenges of globalisation, scarce natural resources, climate change and an ageing population, - calls for a number of shortcomings to be addressed.

It will be necessary to consolidate the hard-won macroeconomic stability while: (a) raising potential growth, and safeguarding and increasing the welfare of euro-area citizens; (b) ensuring a smooth adjustment capacity as EMU expands to take in new members; and (c) successfully protecting the interests of the euro area in the global economy. Importantly, these efforts will have to be made in a global environment that has changed considerably since the euro was launched, and failure to do so will be much more costly now.

To address these challenges, the Commission proposes a three-pillar agenda:

1) The domestic policy agenda aims to deepen fiscal policy coordination and surveillance, to broaden macroeconomic surveillance in EMU beyond fiscal policy and to better integrate structural reform in overall policy coordination within EMU. In particular, it is necessary to: (i) continue to rigorously apply the corrective arm of the Stability and Growth Pact (SGP) and improve surveillance under the SGP's preventive arm; (ii) secure the sustainability of public finances; (iii) enhance the quality of public finances; (iv) broaden surveillance to address macroeconomic imbalances; (v) broaden surveillance of euro-area candidate countries to help them prepare for the challenges of adopting a single currency. Moreover, the euro area needs better-functioning labour markets to underpin adjustment in a globalised economy and to raise growth potential in the face of ageing populations. Finally, the euro area can draw comparatively large benefits from promoting EU financial integration.

2) The external agenda aims to enhance the euro area's role in global economic governance. The euro area must build an international strategy commensurate with the international status of its currency. It must: (i) play a more active role both in multilateral fora and through its bilateral dialogues with strategic partners; (ii) improve coordination and define common positions and - when appropriate - common terms of reference on all these issues; (iii) speak with a single voice on exchange rate policies; and (iv) assume its responsibilities in financial stability and macroeconomic surveillance issues. The most effective way for the euro area to align its influence with its economic weight is by developing common positions, consolidating its representation, and ultimately obtaining a single seat in the relevant international financial institutions and fora.

3) A more effective economic governance system: (i) a strong involvement of all EU Member States within the ECOFIN Council is key to ensuring that EMU functions effectively; (ii) the Eurogroup should continue to serve as a platform for the deepening and broadening of policy coordination and surveillance in EMU; (iii) EMU's governance system must ensure that euro-area enlargement continues smoothly; (iv) there is also a need to improve the dialogue concerning EMU among the EU institutions and with the public at large.

To fully deliver these benefits, the continued involvement of all parties is crucial. Hence the Commission will encourage a wide discussion on these topics in the second half of 2008 and promote a broad consensus on the building blocks of this agenda with other EU institutions as well as a range of relevant bodies and stakeholders. Drawing on this discussion, the Commission will come forward with appropriate operational proposals.

EMU@10: The first 10 years of Economic and Monetary Union and future challenges

The Committee on Economic and Monetary Affairs adopted the own-initiative report drafted by Pervenche BERÈS (PES, FR) and Werner LANGEN (EPP-ED, DE) on the EMU@10: The first ten years of Economic and Monetary Union and future challenges.

The parliamentary committee shares the view that the single currency has become a symbol of Europe and has shown that Europe is capable of taking far-reaching decisions for a common and prosperous future. It welcomes the fact that the euro has brought stability and fostered economic integration in the euro area; welcomes the stabilising effects of the euro on the world currency markets especially in times of crisis. It proposes concrete measures for a desirable EMU roadmap.

Economic divergence, structural reforms and public finances: the report stresses the need for mutual reinforcement of stability and growth-oriented macroeconomic policies by making balanced policy and investment a matter of common concern. MEPs note that the revised Stability and Growth Pact (SGP) has proven its value and that a strong consolidation of budgets has to be adhered to. They criticise, in this context, the lack of discipline in combating budgetary deficits in times of economic growth and stresses that Member States must more effectively work towards an anti-cyclical fiscal policy, in particular in order to be better prepared for external shocks. MEPs are of the opinion that the SGP must be adhered to strictly by the Member States and supervised by the Commission.

MEPs consider that a sustainable and stable macro-economic environment requires improving the quality of public finances including further budgetary consolidation, high efficiency of public spending and enhanced investment in education, human capital, R&D and infrastructure that is conducive to growth and could stimulate employment and which address major society concerns, such as climate change, in line with the objectives of the 'climate-energy' package.

Structural reforms should focus on increasing productivity through a better combination of economic and social policy, while ensuring a good level of social dialogue as defined in the Lisbon Strategy.

The report warns against focusing essentially on wage moderation as a way of achieving price stability. It recalls that increased competition resulting from globalisation has already led to downward pressure on wages, while the imported inflation triggered by the increase of the price of oil and other commodities has already caused a loss of consumer purchasing power; reiterates its conviction, once again, that this issue should, in particular, be addressed by means of a fairer distribution of wealth.

MEPs are of the view that real wage increases in line with productivity levels should be ensured and that coordination of tax policy should be selectively used to achieve economic goals.

Stressing that the need for fair rules for the internal market, MEPs consider that the race to the lowest corporate tax rates is counter-productive. The report requests that Member States in the euro area strengthen the effective coordination of economic and financial policy, in particular by developing a coherent common strategy within the Eurogroup.

Monetary policy: MEPs recall its strong commitment to the independence of the ECB and they consider that the monetary policy dialogue between Parliament and the ECB has been a success, and one which should be built on further.

The report points out that the objective of price stability can be achieved effectively only if the root causes of inflation are properly addressed.

MEPs are of the opinion that the ECB should move towards a direct inflation targeting regime where a point inflation target is supplemented by a range of permitted fluctuations around the target rate. The ECB is invited to publish its inflation forecasts.

MEPs consider that inflation is a global reality and that in an open economy it cannot be combated by EU monetary policy alone. They underline the need for a strengthened international monetary dialogue between the ECB and other main central banks and institutions, and, in particular, with the US Federal Reserve, the Bank of Japan, and the People's Bank of China.

Integration and supervision of financial markets: the report underlines that, with regard to retail services, more integration is needed, without such integration being to the detriment of consumer protection. They believe that customer mobility, financial literacy, access to basic services, and comparability of products need to be improved.

MEPs consider a Europeanisation of the financial supervision structure, financial market transparency, effective competition rules and appropriate regulation to be necessary in the medium term, in order to improve crisis management and cooperation between the European System of Central Banks (ESCB), supervisory authorities, governments and market participants. They take the view that an integrated, comprehensive (covering all financial sectors), consistent and coherent supervisory framework starting with a balanced approach in regulating the cross-border spread of financial risk on the basis of harmonised legislation would decrease compliance costs in the case of multi-jurisdiction activities. The Commission is called upon to put forward proposals for revising the existing supervisory architecture along those principles. They are of the opinion that any role for the ECB in terms of supervision should be extended beyond the borders of the euro area, via the ESCB.

Enlargement of the eurozone: MEPs request that all Member States outside the euro area observe the Maastricht criteria and the reformed and generally flexible SGP. They consider that a strict interpretation of the SGP and the use of the exclusion criteria before any possible accession must be ensured by the Commission. They note that equal treatment of the Member States in the euro area and Member States wishing to join must be ensured. In this context, long-term stability of the euro area must be regarded as an aim of common interest and that enlargement and stability must go hand in hand.

MEPs consider that the Member States outside the euro area that fulfil the Maastricht criteria and have no derogation in the Treaty should adopt the common currency at the earliest possible opportunity. MEPs stress, in connection with enlargement of the euro area, the desirability of a high level of convergence in the real economy in order to limit the strain involved, both for the euro area and the Member States wishing to join.

Communication: the report emphasises that while in the euro area to date a high degree of price stability has been maintained, 'perceived inflation' has substantially diverged from the lower actual inflation rates in the Member States during the last ten years. MEPs demand, therefore, better information and clarification of facts for the population about the need for and operation of the EMU, in particular with regard to price stability, international financial markets, and the advantages of stability within the euro area in international financial crises. The Commission is invited to concentrate its efforts on helping the new Member States to prepare their citizens for the adoption of the euro by undertaking an intensive information campaign, supervising its implementation where such a campaign is already underway and reporting regularly on best practises on the implementation of the National Action Plans for the adoption of the euro.

International role of the euro and external representation: MEPs welcome the quick development of the euro as the second most important reserve and transaction currency after the US dollar, with a share of 25 % of global foreign exchange reserves. They regret that in spite of the growing global role of the euro, attempts to improve the external representation of the euro area on financial and monetary matters have not made much progress. According to them, the euro area must build an international strategy commensurate with the international status of its currency.

The report suggests stronger forward-looking cooperation and an enhanced international dialogue between the responsible authorities of the most important currency blocks, to improve the management of international crises, and help to tackle the consequences of currency movements on the real economy. It supports the intention of the Commission to strengthen the influence of the EMU in international financial institutions with a common EU position represented by selected representatives, such as the president of the Eurogroup, the Commission and the president of the ECB. Lastly, it highlights that a common EU approach is needed regarding the reform of international financial institutions, which should take into account the challenges of a global economy including the emergence of new economic powers.

EMU economic instruments and governance: MEPs consider that all relevant parties - Parliament, the Council, the Commission, the Eurogroup, and the social partners at EU and national level - should work together to strengthen future working of the EMU as regards economic governance on the basis of the following suggestions:

- as an essential component of the Lisbon Strategy and the central economic instrument, the Integrated Guidelines should, with the aim of a balanced 'policy-mix approach', pursue mutually inspiring reforms in the areas of employment, the environment and social security; they should establish a broad framework for closer economic policy coordination in order to align National Reform Programmes (NRPs), taking into account, however, economic diversity and differing national traditions;
- Member States' governments should, when deciding on their national budgets, take into account the Integrated Guidelines and the country-specific recommendations as well as the overall budgetary situation in the euro area;
- more formal recommendations for the euro area Member States, such as setting targets regarding medium-term expenditure, specific structural reforms, investments, quality of public finance, should be used whenever possible;
- a long-term strategy to reduce national debt to below a maximum of 60 % of GDP should be included in the framework for economic governance;
- a binding framework within which euro area Member States consult each other and the Commission before taking major economic policy decisions;
- economic coordination should take the form of an integrated "European Economic and Employment Strategy" recognising the potential of new and green technology as a cornerstone of economic growth coupled with a macro-economic policy mix;
- the financing of innovative enterprises, in particular SMEs, should be facilitated, inter alia by the establishment of a "European Smart Growth Fund" by the European Investment Bank;
- a code of conduct between Parliament, the Council and the Commission, which would guarantee proper cooperation and the full involvement of those three EU institutions concerned in the appropriate further handling of the Integrated Guidelines;
- the institutional set-up for economic policy coordination should be strengthened; a representative of Parliament should be given observer status within the Eurogroup and at informal Council meetings;
- an active dialogue needs to be established between Parliament, the Eurogroup, the ECB and the European Economic and Social Committee for the purpose of conducting discussions about the appropriate mix of monetary, economic, exchange-rate, wage and structural policies.

To combat the economic slowdown and high inflation, MEPs call for:

- a coordinated response at the EU level, based on a common understanding of the problems and common follow-up measures while accepting some national specificities;
- the enhancement of crisis-resolution arrangements;
- a proactive European reaction within international forums, notably the FSF and the IMF;
- the formulation of a European Union voice within the G8;
- better and more efficient coordination between the World Trade Organisation (WTO) and the Bretton Woods institutions (the IMF and the World Bank Group) in order to combat speculation and meet the challenges posed by the serious crisis;
- a world monetary conference to be organised under the auspices of the IMF in order to hold global consultations on monetary questions.

EMU@10: The first 10 years of Economic and Monetary Union and future challenges

The European Parliament adopted, by 545 votes to 86 against 37 abstentions, a resolution on the EMU@10: The first ten years of Economic and Monetary Union and future challenges.

The own-initiative report had been tabled for consideration in plenary by Pervenche BERÈS (PES, FR) and Werner LANGEN (EPP-ED, DE) on behalf of the Committee on Economic and Monetary Affairs.

The Parliament shares the view that the single currency has become a symbol of Europe and has shown that Europe is capable of taking far-reaching decisions for a common and prosperous future. It welcomes the fact that the euro has brought stability and fostered economic integration in the euro area and welcomes the stabilising effects of the euro on the world currency markets especially in times of crisis. It proposes concrete measures for a desirable EMU roadmap.

Economic divergence, structural reforms and public finances: Parliament believes that streamlined and more coherent, multi-supportive economic reforms coordinated in a timely fashion on the basis of the integrated guidelines for growth and jobs (Integrated Guidelines) and a policy-mix approach of the Lisbon Strategy could decrease economic divergences and be a great help towards economic recovery from the current financial crisis. MEPs note that the revised Stability and Growth Pact (SGP) has proven its value and that a strong consolidation of budgets has to be adhered to. They criticise, in this context, the lack of discipline in combating budgetary deficits in times of economic growth and stresses that Member States must more effectively work towards an anti-cyclical fiscal policy, in particular in order to be better prepared for external shocks. They underline, therefore, the need for a short-term strategy to reduce national debts and a sustainable and sound growth strategy, which will allow for a reduction of national debt to a maximum of 60 % in the long term.

Parliament considers that a sustainable and stable macro-economic environment requires improving the quality of public finances including further budgetary consolidation, high efficiency of public spending and enhanced investment in education, human capital, R&D and infrastructure that is conducive to growth and could stimulate employment and which address major society concerns, such as climate change, in line with the objectives of the 'climate-energy' package. Moreover, structural reforms should focus on increasing productivity through a better combination of economic and social policy, while ensuring a good level of social dialogue.

MEPs warn against focusing essentially on wage moderation as a way of achieving price stability. They are of the view that real wage increases in line with productivity levels should be ensured and that coordination of tax policy should be selectively used to achieve economic goals. Stressing that the need for fair rules for the internal market, MEPs consider that the race to the lowest corporate tax rates is counter-productive.

Lastly, Member States in the euro area are requested to strengthen the effective coordination of economic and financial policy, in particular by developing a coherent common strategy within the Eurogroup.

Monetary policy: MEPs recall its strong commitment to the independence of the ECB and they consider that the monetary policy dialogue between Parliament and the ECB has been a success, and one which should be built on further. According to them, the ECB should move towards a direct inflation targeting regime where a point inflation target is supplemented by a range of permitted fluctuations around the target rate. The ECB is invited to publish its inflation forecasts. Parliament stresses its willingness to explore possible improvements in the procedure for appointing the members of the ECB's executive board before 2010. MEPs consider that inflation is a global reality and that in an open economy it cannot be combated by EU monetary policy alone. They underline the need for a strengthened international monetary dialogue between the ECB and other main central banks and institutions, and, in particular, with the US Federal Reserve, the Bank of Japan, and the People's Bank of China.

Integration and supervision of financial markets: the resolution underlines that much remains to be done in the area of the clearing and settlement of cross-border securities transactions, where no real integration exists to date. With regard to retail services, more integration is needed, without such integration being to the detriment of consumer protection. They believe that customer mobility, financial literacy, access to basic services, and comparability of products need to be improved.

MEPs consider a Europeanisation of the financial supervision structure, financial market transparency, effective competition rules and appropriate regulation to be necessary in the medium term, in order to improve crisis management and cooperation between the European System of Central Banks (ESCB), supervisory authorities, governments and market participants. They take the view that an integrated, comprehensive (covering all financial sectors), consistent and coherent supervisory framework starting with a balanced approach in regulating the cross-border spread of financial risk on the basis of harmonised legislation would decrease compliance costs in the case of multi-jurisdiction activities. The Commission is called upon to put forward proposals for revising the existing supervisory architecture along those principles. They highlight that the European Union, as the world's largest economic area with the largest financial markets, should play a leading role at international level in terms of reforming the regulatory system for financial services.

Enlargement of the eurozone: MEPs request that all Member States outside the euro area observe the Maastricht criteria and the reformed and generally flexible SGP. They consider that a strict interpretation of the SGP and the use of the exclusion criteria before any possible accession must be ensured by the Commission. They note that equal treatment of the Member States in the euro area and Member States wishing to join must be ensured. In this context, long-term stability of the euro area must be regarded as an aim of common interest and that enlargement and stability must go hand in hand.

MEPs consider that the Member States outside the euro area that fulfil the Maastricht criteria and have no derogation in the Treaty should adopt the common currency at the earliest possible opportunity. MEPs stress, in connection with enlargement of the euro area, the desirability of a high level of convergence in the real economy in order to limit the strain involved, both for the euro area and the Member States wishing to join.

Communication: the resolution emphasises that while in the euro area to date a high degree of price stability has been maintained, 'perceived inflation' has substantially diverged from the lower actual inflation rates in the Member States during the last ten years. MEPs demand, therefore, better information and clarification of facts for the population about the need for and operation of the EMU, in particular with regard to price stability, international financial markets, and the advantages of stability within the euro area in international financial crises. The Commission is invited to concentrate its efforts on helping the new Member States to prepare their citizens for the adoption of the euro by undertaking an intensive information campaign, supervising its implementation where such a campaign is already underway and reporting regularly on best practises on the implementation of the National Action Plans for the adoption of the euro.

International role of the euro and external representation: MEPs welcome the quick development of the euro as the second most important reserve and transaction currency after the US dollar, with a share of 25 % of global foreign exchange reserves. They regret that in spite of the growing global role of the euro, attempts to improve the external representation of the euro area on financial and monetary matters have not made much progress. According to them, the euro area must build an international strategy commensurate with the international status of its currency.

The Parliament supports the intention of the Commission to strengthen the influence of the EMU in international financial institutions with a common EU position represented by selected representatives, such as the president of the Eurogroup, the Commission and the president of the ECB. Lastly, it highlights that a common EU approach is needed regarding the reform of international financial institutions, which should take into account the challenges of a global economy including the emergence of new economic powers.

Improved governance: MEPs consider that all relevant parties - Parliament, the Council, the Commission, the Eurogroup, and the social partners at EU and national level - should work together to strengthen future working of the EMU as regards economic governance on the basis of the following suggestions:

- as an essential component of the Lisbon Strategy and the central economic instrument, the Integrated Guidelines should, with the aim of a balanced 'policy-mix approach', pursue mutually inspiring reforms in the areas of employment, the environment and social security; they should establish a broad framework for closer economic policy coordination in order to align National Reform Programmes (NRPs), taking into account, however, economic diversity and differing national traditions;
- Member States' governments should, when deciding on their national budgets, take into account the Integrated Guidelines and the country-specific recommendations as well as the overall budgetary situation in the euro area;
- more formal recommendations for the euro area Member States, such as setting targets regarding medium-term expenditure, specific structural reforms, investments, quality of public finance, should be used whenever possible;

- a binding framework within which euro area Member States consult each other and the Commission before taking major economic policy decisions;
- economic coordination should take the form of an integrated "European Economic and Employment Strategy" recognising the potential of new and green technology as a cornerstone of economic growth coupled with a macro-economic policy mix;
- the financing of innovative enterprises, in particular SMEs, should be facilitated, inter alia by the establishment of a "European Smart Growth Fund" by the European Investment Bank;
- a code of conduct between Parliament, the Council and the Commission, which would guarantee proper cooperation and the full involvement of those three EU institutions concerned in the appropriate further handling of the Integrated Guidelines;
- the institutional set-up for economic policy coordination should be strengthened; Eurogroup formations should also be established in the field of competitiveness/industry, environment, employment and education; the Economic Policy Committee should be absorbed into the Economic and Financial Committee so as to constitute a single and coherent preparatory body for the Economic and Financial Affairs Council and the Eurogroup; a Parliament representative should be given observer status within the Eurogroup and at informal Council meetings;
- an active dialogue needs to be established between Parliament, the Eurogroup, the ECB and the European Economic and Social Committee for the purpose of conducting discussions about the appropriate mix of monetary, economic, exchange-rate, wage and structural policies.

Economic slowdown and high inflation: to combat the economic slowdown and high inflation, Parliament calls for:

- a coordinated response at the EU level, based on a common understanding of the problems and common follow-up measures while accepting some national specificities;
- the enhancement of crisis-resolution arrangements;
- measures supporting SMEs, in particular, to complement recent European Investment Bank action and to ensure sustained credit lines to SMEs by the banking system;
- a definition of targeted measures to protect vulnerable groups from the effects of the current financial crisis;
- a proactive European reaction within international forums, notably the FSF and the IMF;
- the formulation of a European Union voice within the G8;
- better and more efficient coordination between the World Trade Organisation (WTO) and the Bretton Woods institutions (the IMF and the World Bank Group) in order to combat speculation and meet the challenges posed by the serious crisis;
- a world monetary conference to be organised under the auspices of the IMF in order to hold global consultations on monetary questions.