Procedure file

Basic information		
INI - Own-initiative procedure	2008/2219(INI)	Procedure completed
Challenge of deterioration of agricultural lan Southern Europe: the response through EU-	'	
Subject 3.10 Agricultural policy and economies 3.70.06 Soil pollution, deterioration		

Key players				
European Parliament	Committee responsible AGRI Agriculture and Rural Development	Rapporteur	Appointed	
	Committee for opinion ENVI Environment, Public Health and Food Safety (Associated committee)	Rapporteur for opinion PSE AYALA SENDER Inés	Appointed 14/10/2008	
European Commission	Commission DG Agriculture and Rural Development	Commissioner FISCHER BOEL Mariann		

Key events			
23/09/2008	Committee referral announced in Parliament		
23/09/2008	Referral to associated committees announced in Parliament		
17/02/2009	Vote in committee		Summary
23/02/2009	Committee report tabled for plenary	A6-0086/2009	
12/03/2009	Results of vote in Parliament	<u> </u>	
12/03/2009	Decision by Parliament	<u>T6-0130/2009</u>	Summary
12/03/2009	End of procedure in Parliament		

Technical information	
Procedure reference	2008/2219(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54-p4; Rules of Procedure EP 54
Stage reached in procedure	Procedure completed

Committee dossier	AGRI/6/66703
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Documentation gateway					
Committee draft report		PE414.307	12/12/2008	EP	
Committee opinion	ENVI	PE415.292	28/01/2009	EP	
Amendments tabled in committee		PE418.442	29/01/2009	EP	
Committee report tabled for plenary, single reading		A6-0086/2009	23/02/2009	EP	
Text adopted by Parliament, single reading		T6-0130/2009	12/03/2009	EP	Summary
Commission response to text adopted in plenary		SP(2009)3244/2	06/10/2009	EC	

Challenge of deterioration of agricultural land in the EU and in particular in Southern Europe: the response through EU-agricultural policy instruments

The Committee on Agriculture and Rural Development adopted an own-initiative report by Vincenzo AITA (GUE/NGL, IT) on the challenge of deterioration of agricultural land in the EU and in particular in southern Europe: the response through EU agricultural policy instruments. It notes that agricultural soils in southern Europe and other regions of the Union?s Member States are at the centre of a process of environmental degradation brought about by negative interactions between human activity and climate events. Desertification is now considered to be one of the most significant threats in terms of land deterioration in the Mediterranean countries.

The report considers that CAP guidelines and management methods should explicitly include principles and instruments for climate protection in general and reduction of damage resulting from soil degradation in particular. It also considers it necessary to strengthen the parameters for eco-conditionality and their application throughout the EU, above all as regards biodiversity and organic matter in soils, and to extend them to cover water protection. Community funding for measures to adjust the agricultural sector to climate change must be based on a territorial approach which takes account of the level of vulnerability of the EU regions. Members point out that, according to reliable assessments, the agricultural soils of southern Europe are more susceptible to climate change.

They regret the short-sighted attitude of the heads of state and government in deciding to reduce funding for rural development. The resources provided for under the second pillar are too limited for tackling the new challenges arising from climate change. The Commission is asked to consider the introduction of a specific fund for financing preventive actions which would benefit all economic sectors concerned, including agriculture.

The EU should provide greater support for improving water management in respect of agricultural land. The committee stresses that this will necessitate creating incentives for introducing more efficient irrigation systems adapted to different crops, promoting appropriate research, and encouraging ways of building on advances in biotechnology.

It takes the view that agricultural and forestry systems should include programmes for the forestation of marginal and/or polluted farm land. Members advocate a Community forestry policy grounded primarily in the need to tackle climate change. It is also necessary to encourage agricultural measures aimed at ensuring the preservation of surface vegetation, so as to prevent salinisation of groundwaters arising from erosion.

Among the criteria for retaining organic matter in soil, the CAP ?good agricultural and environmental condition? principles should provide incentives for carbon absorption and fixation based on optimum use of dryland farming techniques (minimum tilling, crop rotation, genotypes suited to the local environment, etc.)

The report also advocates the creation of a Community drought monitoring centre and the reinforcement of the Union?s coordinated reaction capacity in facing forest fires. It keenly awaits the creation of the European observatory and early warning system on drought.

Members call on the Commission and Member States, as appropriate, to do the following:

- in connection with the proposal for a new definition of mountain areas and other areas with natural handicaps, to include among the priority evaluation criteria the level of risk of soil degradation and desertification;
- during the mid-term review of the Seventh Framework Programme, to examine the provision of greater incentives to support research and development programmes to ensure sustainable management of soils;
- consider the need to create a financial instrument to combat the causes and effects of climatic change, in particular soil deterioration;
- implement information and training measures aimed in particular at young farmers with a view to promoting the introduction of agricultural techniques favourable to soil conservation;
- strengthen and improve feed and food autonomy and self-sufficiency, including by ensuring better protection for agricultural soils and their productivity;
- in the framework of a global CO2 market, for the promotion of the preservation and regeneration of forests and re-forestation using mixed species, primarily in Member States which have lost their natural forest heritage;
- use the second pillar of the CAP in order to award premiums for farming activities relating to the maintenance of fields, permanent
 grazing land and wooded areas and, in this way, to contribute to the production of public goods (carbon dioxide storage, biodiversity,
 soil conservation). The Commission is asked to treat the maintenance of grassland as a priority;
- explore strategies for the recovery of damaged soil on the basis of incentive measures to limit soil deterioration.

Challenge of deterioration of agricultural land in the EU and in particular in Southern Europe: the response through EU-agricultural policy instruments

The European Parliament adopted by 327 votes to 268, with 11 abstentions, a resolution on the challenge of deterioration of agricultural land in the EU and in particular in southern Europe: the response through EU agricultural policy instruments.

The text adopted in plenary had been tabled by the EPP-ED group, in accordance with Rule 45(2) of the Parliament?s Rules of Procedure, in the form of a proposal for a resolution to replace the proposal for a resolution tabled by the Committee on Agriculture and Rural Development.

The resolution notes that agricultural soils in southern Europe and other regions of the Union?s Member States are at the centre of a process of environmental degradation. Desertification is now considered to be one of the most significant threats in terms of land deterioration in the Mediterranean countries. Moreover, according to reliable assessments, the agricultural soils of southern Europe are more susceptible to climate change.

Climate protection: the Parliament considers that CAP guidelines and management methods should explicitly include principles and instruments for climate protection in general and reduction of damage resulting from soil degradation in particular. Community funding for measures to adjust the agricultural sector to climate change must be based on a territorial approach which takes account of the level of vulnerability of the EU regions.

In this context, MEPs note that the resources provided for under the second pillar are too limited for tackling the new challenges arising from climate change.

Water management: the resolution considers that the EU should provide greater support for improving water management in respect of agricultural land. It stresses that this will necessitate creating incentives for introducing more efficient irrigation systems adapted to different crops, promoting appropriate research, and encouraging ways of building on advances in biotechnology. MEPs also consider that "micro" reservoirs for irrigation (hill reservoirs) and for fighting fires, to be managed by the relevant local agencies, should be built. They stress the importance of terraces in combating erosion and increasing the water-storage capacity of soil.

Forests: MEPs take the view that agricultural and forestry systems should include programmes for the forestation of marginal and/or polluted farm land. They advocate a Community forestry policy grounded primarily in the need to tackle climate change. It is also necessary to encourage agricultural measures aimed at ensuring the preservation of surface vegetation, so as to prevent salinisation of groundwaters arising from erosion.

Plant genetic resources: the resolution acknowledges the important role which plant genetic resources can play in helping land management adjust to changing climatic conditions. It therefore calls on the Commission and the Member States, therefore, to draw up programmes to foster the conservation and further development of plant genetic resources by farmers and gardeners and by small-and-medium-sized nurseries.

Carbon: among the criteria for retaining organic matter in soil, the CAP ?good agricultural and environmental condition? principles should provide incentives for carbon absorption and fixation based on optimum use of dryland farming techniques (minimum tilling, crop rotation, genotypes suited to the local environment, evapotranspiration control, targeted fertilisation, integrated control, etc.).

Community monitoring centre: the resolution advocates the creation of a Community drought monitoring centre, as a special department within the European Environment Agency in Copenhagen, and the reinforcement of the Union's coordinated reaction capacity in facing forest fires. It also recommends the development of a rapid alert and continuous surveillance system for soil conditions.

The EU is called upon to:

- implement information and training measures aimed in particular at young farmers with a view to promoting the introduction of agricultural techniques favourable to soil conservation;
- strengthen and improve feed and food autonomy and self-sufficiency, including by ensuring better protection for agricultural soils and their productivity;
- in the framework of a global CO2 market, promote the preservation and regeneration of forests, primarily in Member States which have lost their natural forest heritage;
- make it possible for the issue of green certificates to be tied to the production of public goods (carbon dioxide storage, biodiversity and soil conservation). The Commission is called upon to treat the maintenance of grassland as a priority;
- explore strategies for the recovery of damaged soil on the basis of incentive measures to limit soil deterioration.

The Parliament calls on the Commission, in connection with the proposal for a new definition of mountain areas and other areas with natural handicaps it is to submit in 2009, to include among the priority evaluation criteria the level of risk of soil degradation and desertification in the areas subject to monitoring. During the mid-term review of the Seventh Framework Programme for research, the Commission should look into the provision of greater incentives to support research and development programmes aimed at improving knowledge with a view to ensuring more sustainable management of soils and areas affected by degradation.