


Procedure file

Basic information	
INI - Own-initiative procedure	2009/2176(INI)
Procedure completed	
EEA-Switzerland: obstacles with regard to the full implementation of the internal market	
Subject 2 Internal market, single market 6.40.01 Relations with EEA/EFTA countries 8.50.01 Implementation of EU law	
Geographical area Switzerland	

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	IMCO Internal Market and Consumer Protection	PPE TRZASKOWSKI Rafał	06/10/2009
European Commission	Commission DG Financial Stability, Financial Services and Capital Markets Union	Shadow rapporteur	
		S&D REPO Mitro	
		ALDE CREUTZMANN Jürgen	
		Verts/ALE RÜHLE Heide	
		ECR HARBOUR Malcolm	
		EFD SALVINI Matteo	
	Commissioner	BARNIER Michel	

Key events			
11/11/2009	Committee referral announced in Parliament		
24/06/2010	Vote in committee		Summary
29/06/2010	Committee report tabled for plenary	A7-0216/2010	
07/09/2010	Results of vote in Parliament		
07/09/2010	Decision by Parliament	T7-0300/2010	Summary
07/09/2010	End of procedure in Parliament		

Technical information	
Procedure reference	2009/2176(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54

Other legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	IMCO/7/01397

Documentation gateway

Committee draft report	PE439.874	22/03/2010	EP	
Amendments tabled in committee	PE439.940	08/06/2010	EP	
Committee report tabled for plenary, single reading	A7-0216/2010	29/06/2010	EP	
Text adopted by Parliament, single reading	T7-0300/2010	07/09/2010	EP	Summary
Commission response to text adopted in plenary	SP(2010)7906	08/02/2011	EC	

EEA-Switzerland: obstacles with regard to the full implementation of the internal market

The Committee on the Internal Market and Consumer Protection adopted the own-initiative report drafted by Rafał TRZASKOWSKI (EPP, PL) on EEA- Switzerland: Obstacles with regard to the full implementation of the internal market.

The report recalls that the four European Free Trade Association (EFTA) Members States (Iceland, Lichtenstein, Norway and Switzerland) constitute major trade partners of the European Union. Relations between the EU and three EFTA Member States (Iceland, Lichtenstein and Norway) are based on the European Economic Area (EEA) which provides for full participation in the internal market with the EEA Agreement managed and monitored in a highly institutionalised framework. There exists no such comprehensive institutional framework for managing EU-Swiss relations. Relations between Switzerland and the EU are currently based on more than 120 bilateral and sectoral agreements that provide for a far-reaching degree of integration but not full participation in the internal market.

The report welcomes the overall good track record of the EEA EFTA States in implementing internal market legislation. However, relations between the EU and Switzerland pose far more challenges as far as the implementation of the Free Movement of Persons Agreement (FMPA) is concerned.

Implementation of internal market rules: EEA EFTA countries: the report encourages the EFTA Surveillance Authority, with the assistance of, and in cooperation with, the Commission, to develop further the systematic monitoring of the implementation of internal market legislation. It notes that with the entry into force of the Lisbon Treaty uncertainty exists as to which EU legislation is EEA relevant. The report stresses that parliaments in the EEA EFTA States should be more closely associated with the EU legislative process as regards EEA-relevant proposals. The Commission is called upon to provide the national parliaments of the EEA EFTA States with the legislative proposals that are sent to the national parliaments in the EU Member States for consultation.

The report calls on the Commission to formalise the notification process of new EU rules and legislation that fall within the scope of the EEA Agreement in order to decrease the gap between the adoption of new legislation and potential take-up by EEA EFTA States. The EEA EFTA States are encouraged to allocate adequate resources for implementing internal market legislation and considers the implementation of the Services Directive and in particular the setting-up of single points of contact to be of crucial importance in this connection.

Implementation of internal market rules: Switzerland: the report welcomes the progress made towards liberalisation of cross-border service provision between the EU and Switzerland and, in particular, the positive effects of the FMPA. The Commission is called upon to examine measures obstructing the functioning of the internal market within the EU which also pose problems for Swiss service providers, and to take measures, if appropriate.

The Swiss Government, and the Cantons, are asked to draw on the EU and EEA's experiences of opening up the services sector through the implementation of the Services Directive. Whilst welcoming the Swiss Parliament's decision to transpose Directive 2005/36/EC on the recognition of professional qualifications, the committee calls on Switzerland and the Commission to reach an agreement on the implementation of the Directive as soon as possible.

The report observes that in general the FMPA does not contain a comprehensive agreement on the free movement of services, with the latter only being very selectively covered by specific bilateral agreements. It stresses that a comprehensive agreement on the free movement of services would bring significant economic benefits for both sides. It calls on the Commission and Switzerland, therefore, to explore the possibility of launching negotiations with the aim of concluding an all-encompassing agreement on the free movement of services.

While fully respecting the causes of the specific nature of the relations between Switzerland and the EU, the committee considers that every effort should be made so that identical or parallel internal market rules, inter alia in the area of free movement of services, are interpreted and applied in the same manner in the EU and Switzerland, in order to ensure Switzerland's equal participation in the internal market.

In addition, the Commission is called upon to:

- reach a prompt understanding in the ongoing negotiations on bilateral agreements, including the one on product safety;
- look into developing a mechanism for a faster adaptation of the FMPA to the development of the relevant acquis in the areas falling within its scope;
- look into ways of finding horizontal solutions to certain institutional issues, to decrease fragmentation and enhance transparency in the decision-making system, to enhance communication between the Joint Committees and to consider the introduction of an effective dispute settlement mechanism.

The committee calls for enhanced communication between the European Parliament and Switzerland and for Swiss representatives to be more involved in the work of the European Parliament and its respective bodies.

Lastly, the report notes that in light of the new challenges in current and planned negotiations on several policy areas, inter alia consumer protection, there is a need to discuss the possibility of going beyond the existing institutional framework and perhaps concluding an all encompassing bilateral agreement to the mutual benefit of Switzerland and the EU.

EEA-Switzerland: obstacles with regard to the full implementation of the internal market

The European Parliament adopted a resolution on the subject EEA- Switzerland: Obstacles with regard to the full implementation of the internal market.

The resolution recalls that the four European Free Trade Association (EFTA) Members States (Iceland, Lichtenstein, Norway and Switzerland) constitute major trade partners of the European Union. Relations between the EU and three EFTA Member States (Iceland, Lichtenstein and Norway) are based on the European Economic Area (EEA) which provides for full participation in the internal market with the EEA Agreement managed and monitored in a highly institutionalised framework. There exists no such comprehensive institutional framework for managing EU-Swiss relations. Relations between Switzerland and the EU are currently based on more than 120 bilateral and sectoral agreements that provide for a far-reaching degree of integration but not full participation in the internal market.

Parliament welcomes the overall good track record of the EEA EFTA States in implementing internal market legislation. However, relations between the EU and Switzerland pose far more challenges as far as the implementation of the Free Movement of Persons Agreement (FMPA) is concerned.

Implementation of internal market rules: EEA EFTA countries: the resolution encourages the EFTA Surveillance Authority, with the assistance of, and in cooperation with, the Commission, to develop further the systematic monitoring of the implementation of internal market legislation. It notes that with the entry into force of the Lisbon Treaty uncertainty exists as to which EU legislation is EEA relevant. The resolution stresses that parliaments in the EEA EFTA States should be more closely associated with the EU legislative process as regards EEA-relevant proposals.

The Commission is called upon to provide the national parliaments of the EEA EFTA States with the legislative proposals that are sent to the national parliaments in the EU Member States for consultation.

The resolution calls on the Commission to formalise the notification process of new EU rules and legislation that fall within the scope of the EEA Agreement in order to decrease the gap between the adoption of new legislation and potential take-up by EEA EFTA States. The EEA EFTA States are encouraged to allocate adequate resources for implementing internal market legislation and considers the implementation of the Services Directive and in particular the setting-up of single points of contact to be of crucial importance in this connection.

Implementation of internal market rules: Switzerland: the resolution welcomes the progress made towards liberalisation of cross-border service provision between the EU and Switzerland and, in particular, the positive effects of the FMPA. The Commission is called upon to examine measures obstructing the functioning of the internal market within the EU which also pose problems for Swiss service providers, and to take measures, if appropriate.

The Swiss Government, and the Cantons, are asked to draw on the EU and EEA's experiences of opening up the services sector through the implementation of the Services Directive. Whilst welcoming the Swiss Parliament's decision to transpose Directive 2005/36/EC on the recognition of professional qualifications, the Parliament calls on Switzerland and the Commission to reach an agreement on the implementation of the Directive as soon as possible.

The resolution observes that in general the FMPA does not contain a comprehensive agreement on the free movement of services, with the latter only being very selectively covered by specific bilateral agreements. It stresses that a comprehensive agreement on the free movement of services would bring significant economic benefits for both sides. It calls on the Commission and Switzerland, therefore, to explore the possibility of launching negotiations with the aim of concluding an all-encompassing agreement on the free movement of services.

While fully respecting the causes of the specific nature of the relations between Switzerland and the EU, Parliament considers that every effort should be made so that identical or parallel internal market rules, inter alia in the area of free movement of services, are interpreted and applied in the same manner in the EU and Switzerland, in order to ensure Switzerland's equal participation in the internal market.

Parliament stresses the mutual interest of the EU and Switzerland in enhanced uniformity in the application of the FMPA and a more timely convergence of Swiss and EU internal market legislation which would provide economic operators from both sides with a more transparent and predictable environment

In addition, the Commission is called upon to:

- reach a prompt understanding in the ongoing negotiations on bilateral agreements, including the one on product safety;
- look into developing a mechanism for a faster adaptation of the FMPA to the development of the relevant acquis in the areas falling within its scope;
- look into ways of finding horizontal solutions to certain institutional issues, to decrease fragmentation and enhance transparency in the decision-making system, to enhance communication between the Joint Committees and to consider the introduction of an effective dispute settlement mechanism.

Parliament calls for enhanced communication between the European Parliament and Switzerland and for Swiss representatives to be more involved in the work of the European Parliament and its respective bodies.

Lastly, the resolution notes that in light of the new challenges in current and planned negotiations on several policy areas, inter alia consumer protection, there is a need to discuss the possibility of going beyond the existing institutional framework and perhaps concluding an all encompassing bilateral agreement to the mutual benefit of Switzerland and the EU.