

Procedure file

Basic information		
INI - Own-initiative procedure	2010/2018(INI)	Procedure completed
Precarious women workers		
Subject 4.10.09 Women condition and rights 4.15.03 Arrangement of working time, work schedules		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	FEMM Women's Rights and Gender Equality	S&D THOMSEN Britta	26/01/2010
		Shadow rapporteur	
		ALDE MEISSNER Gesine	
		Verts/ALE ROMEVA I RUEDA Raül	
		ECR CYMAŃSKI Tadeusz	
		EFD BLOOM Godfrey	
	Committee for opinion	Rapporteur for opinion	Appointed
	EMPL Employment and Social Affairs		
European Commission	Commission DG	Commissioner	
	Employment, Social Affairs and Inclusion	ANDOR László	

Key events			
21/01/2010	Committee referral announced in Parliament		
29/09/2010	Vote in committee		Summary
05/10/2010	Committee report tabled for plenary	A7-0264/2010	
18/10/2010	Debate in Parliament		
19/10/2010	Results of vote in Parliament		
19/10/2010	Decision by Parliament	T7-0365/2010	Summary
19/10/2010	End of procedure in Parliament		

Technical information	
Procedure reference	2010/2018(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed

Documentation gateway					
Committee draft report		PE442.875	02/06/2010	EP	
Amendments tabled in committee		PE445.634	01/07/2010	EP	
Committee opinion	EMPL	PE439.838	14/07/2010	EP	
Amendments tabled in committee		PE448.662	17/09/2010	EP	
Committee report tabled for plenary, single reading		A7-0264/2010	05/10/2010	EP	
Text adopted by Parliament, single reading		T7-0365/2010	19/10/2010	EP	Summary
Commission response to text adopted in plenary		SP(2011)609	28/03/2011	EC	

Precarious women workers

The Committee on Women's Rights and Gender Equality adopted the report by Britta THOMSEN (S&D, DK) on precarious women workers. The committee recalls that precarious work refers to 'non-standard' forms of employment with any of the following characteristics:

- little or no job security owing to the non-permanent, often casual nature of the work, with contracts containing poor conditions or without any written contract;
- a low level of remuneration, which may even be unofficial and unclear;
- no social protection rights or employment-related benefits;
- no protection against discrimination;
- limited or no prospects for advancement in the labour market;
- no collective representation of workers;
- a working environment that fails to meet minimum health and safety standards.

Gendered nature of precarious work: Members point out the gendered nature of precarious employment and recalls the shift in the labour market from standard to non-standard types of employment. They consider that, in order to combat these problems, legislative and contractual rules on standard work and atypical work need to be aligned. Member States are called upon to take legislative measures to put an end to zero-hour contracts, which are common in jobs typically occupied by women in sectors such as domestic work, care work, catering and the hotel industry. They also call for the introduction of extensive control instruments to regulate all types of attendance at firms and work places which are formally agreed for guidance and training purposes but which in practice are becoming a further source of abuse, concealing actual services which are provided without proper payment or protection. The Commission and Member States are called upon to develop strategies on precarious work in order to emphasise decent and green jobs and incorporate gender balance in order to reduce the double burden of work on women, one of the reasons for women's over-representation in precarious employment.

Social conditions: disappointed that EU legislation on atypical work does not adequately address the precarious nature of employment, Members call on the Commission and the Member States to take further specific legislative measures, such as introducing binding minimum social standards for employees (and granting all employees equal access to social services and benefits, including maternity leave, health care and retirement pensions, as well as to education and training).

Member States are also called upon:

- to implement legislation ensuring reasonable limitation of working hours, rest and leisure for workers;
- to ensure that employers who subject female workers to abusive or harmful treatment are brought to justice as early as possible;
- to penalise the imposition of obstacles to trade union participation;
- to deliver on the Barcelona childcare targets in order to improve labour market participation;
- to plan and implement measures to facilitate satisfactory education, training and studies for girls and young women, providing particular support for girls and young women with a migration background;
- to combat undeclared work by transforming it into regular employment, by means of preventive measures such as granting immunity from prosecution to employees who report their illegal employment status and taking dissuasive action against employers;
- to create quality jobs and introduce measures to ensure that they do not become precarious, and, in this context, provide for more rigorous work inspections;
- to adopt legislation regulating the social and legal status of seasonal workers;
- to enhance their monitoring of minimum health and safety requirements in the workplace, paying particular attention to the specific risks to female workers.

Domestic workers: Members note that, in industrialised countries, domestic work accounts for between 5 and 9% of all employment and that such work is mostly precarious, undervalued and informal, meaning that domestic workers are often discriminated against and can easily be subjected to unequal, unfair or abusive treatment. In this context, they invite Member States to make full use of the co-financing opportunities offered by the Structural Funds, in particular the European Social Fund, to ensure broader access to affordable, quality childcare and elderly care facilities so that women are not forced to undertake these duties on an informal basis. Member States are also called upon to develop a campaign for a step-by-step transformation of precarious workers into regular workers. Members call specifically on the Commission to

endorse a programme aiming to educate workers on the effects and impacts of precarious work, including on occupational safety and health and to propose a new European agreement on the rules regarding au pairs, which would lower the age limit from 30 so that adult breadwinners in their late 20s cannot be placed as au pairs. The purpose of this would be to limit an au pair's role to helping out with day-to-day family duties and taking part in family activities, which must not exceed 30 hours per week.

Migrant workers: Members also call on the Commission to strengthen its commitment to promoting gender equality in migration and integration policies. This would be in order to offer them language training and/or support services, and to ensure that migrant workers are registered, so that they are entitled to benefits.

Research on the subject: lastly, Members call for the improvement of research in this field, in particular by means of the European Foundation for Living and Working Conditions (Eurofound) in cooperation with the European Institute for Gender Equality.

Precarious women workers

The European Parliament adopted a resolution on precarious women workers. Stating that precarious work affects women more than men and that the over-representation of women in precarious work is a key contributing factor to the gender pay gap, Parliament adopts a series of recommendations which may be summarised as follows:

Gendered nature of precarious work: Parliament points out the gendered nature of precarious employment and recalls the shift in the labour market from standard to non-standard types of employment. It considers that, in order to combat these problems, legislative and contractual rules on standard work and atypical work need to be aligned. Members urge the Council and the Commission to identify the characteristics of precarious employment in the guidelines for the Member States' employment policies and in the new gender equality strategy. Parliament outlines that precarious work refers to 'non-standard' forms of employment with any of the following characteristics:

- little or no job security owing to the non-permanent, often casual nature of the work, with contracts containing poor conditions or without any written contract, for instance in the case of temporary, involuntary part-time contracts, unclear working hours and duties that change according to the employer's will;
- a low level of remuneration, which may even be unofficial and unclear;
- no social protection rights or employment-related benefits;
- no protection against discrimination;
- limited or no prospects for advancement in the labour market;
- no collective representation of workers;
- a working environment that fails to meet minimum health and safety standards.

Member States are called upon to take legislative measures to put an end to zero-hour contracts, which are common in jobs typically occupied by women in sectors such as domestic work, care work, catering and the hotel industry. Parliament also calls for the introduction of extensive control instruments to regulate all types of attendance at firms and work places which are formally agreed for guidance and training purposes but which in practice are becoming a further source of abuse, concealing actual services which are provided without proper payment or protection. The Commission and Member States are called upon to develop strategies on precarious work in order to emphasise decent and green jobs and incorporate gender balance in order to reduce the double burden of work on women, one of the reasons for women's over-representation in precarious employment.

Social conditions: disappointed that EU legislation on atypical work does not adequately address the precarious nature of employment, Parliament calls on the Commission and the Member States to take further specific legislative measures, such as introducing binding minimum social standards for employees (and granting all employees equal access to social services and benefits, including maternity leave, health care and retirement pensions, as well as to education and training).

Member States are also called upon:

- to implement legislation ensuring reasonable limitation of working hours, rest and leisure for workers;
- to ensure that employers who subject female workers to abusive or harmful treatment are brought to justice as early as possible;
- to provide women in precarious jobs with the option of protection of entitlements such as decent pay, maternity leave, fair and regular working hours and a non-discriminatory working environment, which are crucial for these women;
- to penalise the imposition of obstacles to trade union participation;
- to deliver on the Barcelona childcare targets in order to improve labour market participation;
- to plan and implement measures to facilitate satisfactory education, training and studies for girls and young women, providing particular support for girls and young women with a migration background;
- to combat undeclared work by transforming it into regular employment, by means of preventive measures such as granting immunity from prosecution to employees who report their illegal employment status and taking dissuasive action against employers;
- to create quality jobs and introduce measures to ensure that they do not become precarious, and, in this context, provide for more rigorous work inspections;
- to adopt legislation regulating the social and legal status of seasonal workers;
- to enhance their monitoring of minimum health and safety requirements in the workplace, paying particular attention to the specific risks to female workers.

Domestic workers: Parliament notes that, in industrialised countries, domestic work accounts for between 5 and 9% of all employment and that such work is mostly precarious, undervalued and informal, meaning that domestic workers are often discriminated against and can easily be subjected to unequal, unfair or abusive treatment. In this context, it invites Member States to make full use of the co-financing opportunities offered by the Structural Funds, in particular the European Social Fund, to ensure broader access to affordable, quality childcare and elderly care facilities so that women are not forced to undertake these duties on an informal basis. Member States are also called upon to develop a campaign for a step-by-step transformation of precarious workers into regular workers.

Regulate rules regarding au pairs: Parliament calls specifically on the Commission to endorse a programme aiming to educate workers on the effects and impacts of precarious work, including on occupational safety and health and to propose a new European agreement on the rules

regarding au pairs, which would lower the age limit from 30 so that adult breadwinners in their late 20s cannot be placed as au pairs. The purpose of this would be to limit an au pair's role to helping out with day-to-day family duties and taking part in family activities, which must not exceed 30 hours per week.

Migrant workers: Parliament calls on the Commission to strengthen its commitment to promote gender equality in migration and integration policies. It points out that the social integration of migrant women is even more difficult than that of their male counterparts, given that they are subject to dual discrimination. It therefore encourages employers to take specific measures to facilitate the social integration of women migrant workers, for instance by offering them language training and/or support services, and to ensure that migrant workers are registered, so that they are entitled to benefits.

Research on the subject: lastly, Parliament calls for the improvement of research in this field, in particular by means of the European Foundation for Living and Working Conditions (Eurofound) in cooperation with the European Institute for Gender Equality.