

# Procedure file

Basic information		
INI - Own-initiative procedure	<a href="#">2010/2037(INI)</a>	Procedure completed
Progress towards the achievement of the millenium development goals: mid-term review in preparation of the UN high-level meeting in September 2010		
Subject 6.20.01 Agreements and relations in the context of the World Trade Organization (WTO) 6.30 Development cooperation		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	<b>DEVE</b> Development		16/03/2010
		S&D <a href="#">CASHMAN Michael</a>	
		Shadow rapporteur	
		PPE <a href="#">SVENSSON Alf</a>	
		ALDE <a href="#">DONSKIS Leonidas</a>	
		Verts/ALE <a href="#">SARGENTINI Judith</a>	
	Committee for opinion	Rapporteur for opinion	Appointed
	<b>INTA</b> International Trade		17/03/2010
		PPE <a href="#">ANDRIKIENÉ Laima Liucija</a>	
Council of the European Union	Council configuration	Meeting	Date
	<a href="#">General Affairs</a>	<a href="#">3023</a>	14/06/2010
	<a href="#">General Affairs</a>	<a href="#">3011</a>	10/05/2010
European Commission	Commission DG Development	Commissioner PIEBALGS Andris	

Key events			
11/03/2010	Committee referral announced in Parliament		
10/05/2010	Debate in Council	<a href="#">3011</a>	Summary
10/05/2010	Vote in committee		Summary
19/05/2010	Committee report tabled for plenary	<a href="#">A7-0165/2010</a>	
14/06/2010	Debate in Council	<a href="#">3023</a>	Summary

14/06/2010	Debate in Parliament		
15/06/2010	Results of vote in Parliament		
15/06/2010	Decision by Parliament	<a href="#">T7-0210/2010</a>	Summary
15/06/2010	End of procedure in Parliament		

### Technical information

Procedure reference	2010/2037(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	DEVE/7/02386

### Documentation gateway

Committee draft report		<a href="#">PE440.025</a>	25/03/2010	EP	
Amendments tabled in committee		<a href="#">PE441.004</a>	16/04/2010	EP	
Committee opinion		<a href="#">PE439.435</a>	04/05/2010	EP	
Committee report tabled for plenary, single reading		<a href="#">A7-0165/2010</a>	19/05/2010	EP	
Text adopted by Parliament, single reading		<a href="#">T7-0210/2010</a>	15/06/2010	EP	Summary
Commission response to text adopted in plenary		SP(2010)6508/2	27/10/2010	EC	

## Progress towards the achievement of the millenium development goals: mid-term review in preparation of the UN high-level meeting in September 2010

The Committee on Development adopted the own-initiative report drafted by Michael CASHMAN (S&D, UK) on progress towards the achievement of the Millennium Development Goals (MDG): mid-term review in preparation of the UN high-level meeting in September 2010 in New York.

Funding: Members expect the June 2010 European Council to agree on an ambitious, united EU position ahead of September's UN MDG meeting, and to lead to new, results-oriented, additional, transparent and measurable commitments. Member States are called upon to meet the obligations to which they agreed as part of the European Consensus on Development (0.7% aid promises by 2015 at the latest). They point out that achieving the MDGs must remain a key objective for the European Union and that poverty reduction through the achievement of the MDGs must be recognised unambiguously as the overarching framework for EU policy and that this must be reflected clearly in all relevant policy ? including trade policy ? and legislative proposals.

Several proposals are made to enable the adequate financing of MDGs. They call on:

- the EU and the OECD not to broaden the definition of development aid (ODA) or count debt cancellation or other non-ODA financial flows as aid spending;
- the EU unilaterally to introduce a tax on currency and derivatives transactions in order to fund global public goods, including the MDGs;
- the Member States actively to crack down on tax havens, tax evasion and illicit financial flows, within the G20 and UN framework, and to promote greater transparency, including systematic disclosure of profits made and taxes paid and a country-by-country reporting system to enable developing countries to keep their own resources for their development;
- the Member States and the international community to take action to make remittances cheaper;
- the Member States to support UN initiatives and take measures to increase lender and borrower responsibility in the context of sovereign debt transactions;
- the Member States, the Commission and the international community to make renewed efforts to write off LDCs? debts and to work towards alleviating the debt burden on developing countries, including an interest-free moratorium until 2015 on debt repayments for developing countries;
- the EU to provide significant funding to help poor nations fight the effects of climate change and the economic crisis (these funds be

- genuinely additional to existing aid commitments);
- the Member States to commit to allotting significantly more resources to development cooperation and emergency aid under the next Financial Perspective and EDF;
- the Member States significantly to increase the amount of aid provided through budget support, particularly via MDG contracts, but insists that democracy, human rights, governance and other essential criteria be met and that there be more and better monitoring and audits;
- the Member States to ensure that the EU continues to work through a wide array of existing financial instruments at global and country levels in addition to budget support, including the Global Fund to Fight AIDS, Tuberculosis and Malaria, and through other relevant organisations and mechanisms;
- the Member States to continue to improve donor coordination by untying all their aid, in accordance with the Paris and Accra declarations.

Policy coherence for development: Members believe that achieving the Millennium Development Goals requires above all a radical change of policy in industrialised and developing countries in order to establish fair and equitable global trade rules, fair distribution of wealth, measures to foster access to land, water and biodiversity resources and measures to foster a policy of local support for sustainable smallholding agriculture.

More policy coherence is necessary for development. Members propose the following measures:

- ensure that primary responsibility for programming development funds and setting priorities remains within the remit of the Development Commissioner in the EU's new institutional set-up;
- take concrete action against poverty by adopting a coherent policy encompassing the areas of trade and development cooperation as well as its common agricultural and fisheries policies, in order to avoid direct or indirect negative impacts on developing countries' economies;
- put an end to agricultural export subsidies and other harmful aspects of farm policy as soon as possible, to uphold the principle of food security in developing countries;
- not to pressure poor countries, through its trade policy, into opening up vulnerable market sectors when their level of development precludes them from competing fairly on the global stage;
- facilitate the integration of developing countries into the world economy;
- improve the trade capacity of developing and least-developed countries to help them to expand their trade, take advantage of new and existing trade opportunities;
- consolidate the European strategy and WTO initiatives in the area of trade with developing countries, in particular the Everything But Arms (EBA) initiative, GSP and GSP +, as well as the principle of asymmetry and transitional periods negotiated in all existing European Partnership Agreements (EPAs);
- increase total EU funding for Aid for Trade, which has not seen substantial increases recently and given the fact that regional integration is becoming increasingly important in the context of the EU Aid for Trade agenda, efforts to complete the ACP regional Aid for Trade packages should be stepped up;
- strengthen the South-South trade dimension to ensure the development of the poorest countries.

Members recall that the Aid for Trade strategy is aimed at supporting poor and vulnerable countries in developing the basic economic infrastructure and tools they need to harness trade as an engine of economic growth and development. They welcome the Commission's statements that the EU has already met its target of committing EUR 2 billion to trade related assistance (TRA) by 2010. They call on the Commission, nevertheless, to present detailed information on the budget lines used to finance trade-related assistance and Aid for Trade.

On an environmental note, Members call for a climate change risk assessment to be systematically incorporated into all aspects of policy planning and decision-making, including trade, agriculture and food security. They demand that the result of this assessment be used to formulate clear guidelines on sustainable development cooperation policy. The report stresses that there is a need for an effective global response to the problem of climate change, whereby industrialised countries shoulder their responsibility and take the lead in combating greenhouse gas effects, which will threaten the MDGs if not addressed.

Priority MDG targets: Members call on the EU to maintain an integrated, comprehensive approach to the MDGs, recognising that all individual goals and targets are interlinked and establishing minimum requirements for the achievement of poverty eradication. On the main issues, they express the following:

- health and education: Members reiterate their call on all the Member States and the Commission to allocate at least 20% of all development spending to basic health and education and to increase their contributions to the Global Fund to Fight AIDS, Tuberculosis and Malaria. Developing countries are called upon to spend at least 15% of their national budgets on health care and to enhance their health care systems. Maternal health and efforts to combat infant mortality should be promoted;
- vulnerable groups: Members call on the EU to channel at least half its aid into the LDCs and to target the neediest groups in those countries, focusing especially on women, children and people with disabilities, and to mainstream more effectively the interests of vulnerable groups in its development strategies;
- freedom from hunger: measures should be taken to increase investment in farming and food security to levels that guarantee freedom from hunger for all, looking particularly at urgent hunger needs, small-scale farming and social protection programmes;
- decent work: further efforts should be made to combat child labour, both by supporting specific programmes and through guidelines on development policies and international trade. Members call on the Commission to monitor workers' social protection, social dialogue and core labour standards in developing countries and, where necessary, to offer incentives and apply sanctions through trade agreements and all other available instruments.

Governance: Members also call for efforts to be made in this area. Developing countries should:

- improve international accounting standards in order to prevent tax avoidance and tax evasion practices, thereby achieving better global fiscal governance;
- involve parliaments, local government, civil society and other non-state actors at all stages of policy formulation and implementation;
- strengthen their good governance in all public matters, especially management of the aid received.

In parallel, efforts should be made by the international community in order to:

- promote and support democracy, peace, the rule of law and corruption-free administration in developing countries;

- make an exceptional effort to support public administration in developing countries, with the specific aim of fighting corruption and creating an administrative environment that is transparent, impartial and fair, while also recognising the essential role of non-state actors and of civil society;
- review its efforts as regards lack of progress made in achieving peaceful solutions to frozen conflicts in the EU's neighbourhood and beyond, given the vital link between development and security.

To conclude, Members call on the EU to enter into an ambitious, constructive dialogue with all traditional and emerging donors in order to ensure that the MDGs are achieved and that poverty reduction remains at the top of the global agenda.

## Progress towards the achievement of the millenium development goals: mid-term review in preparation of the UN high-level meeting in September 2010

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The Council held a policy debate to prepare the EU position for the UN Millennium Development Goal (MDG) review summit, which will take place in New York in September 2010.

The purpose of the discussion was to identify key messages for conclusions to be adopted at the June Foreign Affairs Council. These conclusions will contain the EU's position and political messages for the UN event in New York.

The MDGs constitute the first ever set of shared development goals at international level. World leaders agreed in 2000 to take decisive action to combat world poverty in its different dimensions by 2015, using time-bound and measurable targets.

## Progress towards the achievement of the millenium development goals: mid-term review in preparation of the UN high-level meeting in September 2010

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The Council held an exchange of views in preparation for the United Nations high-level plenary meeting to be held in New York from 20 to 22 September to review implementation of the UN's millennium development goals (MDGs).

It approved conclusions setting out the EU position for the meeting (see [doc. 1083/10](#)).

The MDGs constitute the first-ever set of shared development goals agreed at international level. World leaders agreed in 2000 to take decisive action to combat world poverty in its different dimensions by 2015, using time-bound and measurable targets. With only five years remaining until the deadline, the aim of the New York meeting will be to provide a comprehensive review of successes and shortcomings, and to agree on concrete action to speed up progress.

The EU has doubled its official development assistance since 2000 in promoting the MDGs. In 2009 it provided EUR 49 billion, more than half the total of global development aid. An EU action plan on gender equality and women's empowerment in development is attached to the Council conclusions.

## Progress towards the achievement of the millenium development goals: mid-term review in preparation of the UN high-level meeting in September 2010

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The European Parliament adopted by 353 votes to 206, with 75 abstentions, a resolution on progress towards the achievement of the Millennium Development Goals (MDG): mid-term review in preparation of the UN high-level meeting in September 2010 in New York.

Funding: Members expect the June 2010 European Council to agree on an ambitious, united EU position ahead of September's UN MDG meeting, and to lead to new, results-oriented, additional, transparent and measurable commitments. Member States are called upon to meet the obligations to which they agreed as part of the European Consensus on Development (0.7% aid promises by 2015 at the latest). Parliament points out that achieving the MDGs must remain a key objective for the European Union. It emphasises that poverty reduction through the achievement of the MDGs must be recognised unambiguously as the overarching framework for EU development policy and that this must be reflected clearly in all relevant policy ? including trade policy ? and legislative proposals. It believes that the MDGs should not be seen as a technical matter which will be resolved simply by providing more money or trade opportunities without identifying and tackling the underlying causes of poverty.

In an amendment adopted in plenary, Parliament calls on the EU and the Member States to introduce enhanced accountability measures concerning their commitment to give 0.7% of GNI as aid by 2015, including setting up an "ODA Peer Review" process which would, within the Foreign Affairs Council, assess progress towards the 0.7% target by 2015, culminating in a report to the European Council and the European Parliament.

Several proposals are made to enable the adequate financing of MDGs. They call on:

- the EU and the OECD not to broaden the definition of development aid (ODA) or count debt cancellation or other non-ODA financial flows as aid spending;
- the Member States actively to crack down on tax havens, tax evasion and illicit financial flows, within the G20 and UN framework, and to promote greater transparency, including systematic disclosure of profits made and taxes paid;
- the Member States and the international community to take action to make remittances cheaper;
- all Member States and the international community to make renewed efforts to ease the debt burden of LDCs with a track record of accountability, transparency and good governance and to support UN initiatives and take measures to increase lender and borrower responsibility in the context of sovereign debt transactions (the idea of an interest-free moratorium was rejected);
- the EU to provide significant funding to help poor nations fight the effects of climate change and the economic crisis (these funds be genuinely additional to existing aid commitments);
- the Member States to commit to allotting significantly more resources to development cooperation and emergency aid under the next

Financial Perspective and EDF;

- the Member States significantly to increase the amount of aid provided through budget support, particularly via MDG contracts, but insists that democracy, human rights, governance and other essential criteria be met and that there be more and better monitoring and audits;
- the Member States to ensure that the EU continues to work through a wide array of existing financial instruments at global and country levels in addition to budget support, including the Global Fund to Fight AIDS, Tuberculosis and Malaria, and through other relevant organisations and mechanisms;
- the Member States to continue to improve donor coordination by untying all their aid, in accordance with the Paris and Accra declarations.

It should be noted that plenary did not accept the committee's proposal which calls on the EU unilaterally to introduce a tax on currency and derivatives transactions in order to fund global public goods, including the MDGs.

Policy coherence for development: Parliament believes that achieving the Millennium Development Goals requires measures to foster access to land, water and biodiversity resources and measures to foster a policy of local support for sustainable smallholding agriculture. More policy coherence is necessary for development. Parliament proposes the following measures:

- ensure that primary responsibility for programming development funds and setting priorities remains within the remit of the Development Commissioner in the EU's new institutional set-up;
- take concrete action against poverty by adopting a coherent policy encompassing the areas of trade and development cooperation as well as its common agricultural and fisheries policies, in order to avoid direct or indirect negative impacts on developing countries' economies;
- not to pressure poor countries, through its trade policy, into opening up vulnerable market sectors when their level of development precludes them from competing fairly on the global stage;
- facilitate the integration of developing countries into the world economy;
- improve the trade capacity of developing and least-developed countries to help them to expand their trade, take advantage of new and existing trade opportunities;
- consolidate the European strategy and WTO initiatives in the area of trade with developing countries, in particular the Everything But Arms (EBA) initiative, GSP and GSP +, as well as the principle of asymmetry and transitional periods negotiated in all existing European Partnership Agreements (EPAs);
- increase total EU funding for Aid for Trade, which has not seen substantial increases recently and given the fact that regional integration is becoming increasingly important in the context of the EU Aid for Trade agenda, efforts to complete the ACP regional Aid for Trade packages should be stepped up;
- strengthen the South-South trade dimension to ensure the development of the poorest countries.

Contrary to the committee's position, plenary does not ask the Union to put an end to agricultural exports subsidies. However, Parliament calls on the EU to uphold the principle of food security in developing countries and to urge all players to comply with this principle during the current WTO negotiations.

Parliament recalls that the Aid for Trade strategy is aimed at supporting poor and vulnerable countries in developing the basic economic infrastructure and tools they need to harness trade as an engine of economic growth and development. It welcomes the Commission's statements that the EU has already met its target of committing EUR 2 billion to trade related assistance (TRA) by 2010. It calls on the Commission, nevertheless, to present detailed information on the budget lines used to finance trade-related assistance and Aid for Trade.

On an environmental note, Parliament calls for a climate change risk assessment to be systematically incorporated into all aspects of policy planning and decision-making, including trade, agriculture and food security. It demands that the result of this assessment be used to formulate clear guidelines on sustainable development cooperation policy. The resolution stresses that there is a need for an effective global response to the problem of climate change, whereby industrialised countries shoulder their responsibility and take the lead in combating greenhouse gas effects, which will threaten the MDGs if not addressed.

Priority MDG targets: Parliament calls on the EU to maintain an integrated, comprehensive approach to the MDGs, recognising that all individual goals and targets are interlinked and establishing minimum requirements for the achievement of poverty eradication. On the main issues, it expresses the following:

- health and education: Parliament reiterates its call on all the Member States and the Commission to allocate at least 20% of all development spending to basic health and education and to increase their contributions to the Global Fund to Fight AIDS, Tuberculosis and Malaria. Developing countries are called upon to spend at least 15% of their national budgets on health care and to enhance their health care systems. Maternal health and efforts to combat infant mortality should be promoted;
- vulnerable groups: Parliament calls on the EU to channel at least half its aid into the LDCs and to target the neediest groups in those countries, focusing especially on women, children and people with disabilities. Plenary supports the Commission's proposal to reallocate funding to the most off-track countries in the framework of the 2010 mid-term review of ACP programmes;
- freedom from hunger: measures should be taken to increase investment in farming and food security to levels that guarantee freedom from hunger for all, looking particularly at urgent hunger needs, small-scale farming and social protection programmes;
- decent work: further efforts should be made to combat child labour, both by supporting specific programmes and through guidelines on development policies and international trade. Parliament calls on the Commission to monitor workers' social protection, social dialogue and core labour standards in developing countries and, where necessary, to offer incentives and apply sanctions through trade agreements and all other available instruments.

Governance: Parliament also calls for efforts to be made in this area. Developing countries should:

improve international accounting standards in order to prevent tax avoidance and tax evasion practices, thereby achieving better global fiscal governance;

involve parliaments, local government, civil society and other non-state actors at all stages of policy formulation and implementation;

strengthen their good governance in all public matters, especially management of the aid received.

In parallel, efforts should be made by the international community in order to:

- promote and support democracy, peace, the rule of law and corruption-free administration in developing countries;
- make an exceptional effort to support public administration in developing countries, with the specific aim of fighting corruption and creating an administrative environment that is transparent, impartial and fair, while also recognising the essential role of non-state actors and of civil society;
- review its efforts as regards lack of progress made in achieving peaceful solutions to frozen conflicts in the EU's neighbourhood and beyond, given the vital link between development and security.

To conclude, Parliament calls on the EU to enter into an ambitious, constructive dialogue with all traditional and emerging donors in order to ensure that the MDGs are achieved and that poverty reduction remains at the top of the global agenda.