


Procedure file

Basic information	
INI - Own-initiative procedure	2010/2210(INI)
Procedure completed	
Combating illegal fishing at the global level - the role of the EU	
Subject	
3.15.01 Fish stocks, conservation of fishery resources	
3.15.07 Fisheries inspectorate, surveillance of fishing vessels and areas	
3.70.01 Protection of natural resources: fauna, flora, nature, wildlife, countryside; biodiversity	
6.30 Development cooperation	

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	PECH Fisheries		14/07/2010
		Vers/ALE LÖVIN Isabella	
	Committee for opinion	Rapporteur for opinion	Appointed
European Commission	DEVE Development		05/10/2010
		PPE PONGA Maurice	
	ENVI Environment, Public Health and Food Safety		28/10/2010
		EFD ROSBACH Anna	
	Commission DG	Commissioner	
	Maritime Affairs and Fisheries	DAMANAKI Maria	

Key events			
23/09/2010	Committee referral announced in Parliament		
11/10/2011	Vote in committee		Summary
18/10/2011	Committee report tabled for plenary	A7-0362/2011	
17/11/2011	Results of vote in Parliament		
17/11/2011	Debate in Parliament		
17/11/2011	Decision by Parliament	T7-0516/2011	Summary
17/11/2011	End of procedure in Parliament		

Technical information	
Procedure reference	2010/2210(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Other legal basis	Rules of Procedure EP 159

Stage reached in procedure	Procedure completed
Committee dossier	PECH/7/03557

Documentation gateway

Committee draft report		PE464.787	05/05/2011	EP	
Committee opinion	ENVI	PE454.686	25/05/2011	EP	
Committee opinion	DEVE	PE460.908	14/06/2011	EP	
Amendments tabled in committee		PE467.233	21/06/2011	EP	
Committee report tabled for plenary, single reading		A7-0362/2011	18/10/2011	EP	
Text adopted by Parliament, single reading		T7-0516/2011	17/11/2011	EP	Summary

Combating illegal fishing at the global level - the role of the EU

The Committee on Fisheries adopted the own-initiative report drafted by Isabella LÖVIN (Greens/EFA, SE) on combating illegal fishing at the global level - the role of the EU.

Members believe that IUU fishing is one of the most serious threats facing the biodiversity of the world's oceans. They underline that the recent IUU and Control Regulations (Council Regulations 1005/2008 establishing a Community system to prevent, deter and eliminate illegal, unreported and unregulated fishing (the 'IUU Regulation') and 1224/2009 establishing a Community control system for ensuring compliance with the rules of the common fisheries policy (the 'Control Regulation') respectively) provide the EU with powerful and ground-breaking tools to combat IUU fishing, by defining obligations and opportunities of both Member States and third countries as flag, coastal, port and market States.

The committee insists that the Commission and the control authorities in the Member States be provided with sufficient resources (human, financial, technological) enabling them to fully implement these regulations. Members call for the review of the common fisheries policy to be used to create incentives for legal fishing in the interests of the fish, the environment, consumers and producers in the EU.

The Commission and the Member States are invited:

- to identify and sanction EU operators who violate EU legislation;
- to ensure that illegal fishing is combated at sea and in inland waters and underlines the need to review the sufficiency of control mechanisms and their implementation;
- to cooperate with a view to the creation of a 'European coastguard' in order to boost common monitoring and inspection capacity and to effectively combat current or future dangers at sea such as terrorism, piracy, IUU fishing, trafficking or even marine pollution;
- to amend the requirements for all kinds of financial assistance so as to apply financial sanctions and the denial of funding opportunities to the owners of vessels proven to have fished illegally to pursue and prosecute vessels, owners, firms, companies or individuals involved in IUU fishing-related activities;
- to publish annual assessments of the performance of each Member State in implementing the rules of the Common Fisheries Policy (CFP) that identify possible weak points needing improvement, and to use all possible means, including identifying Member States when they fail in their responsibilities, to ensure their full compliance, in order to create a reliable and transparent control regime;
- to increase the resources allocated to the fight against corruption and organised crime at all levels;
- to continue its efforts to promote the exchange of information in order to integrate maritime surveillance, in particular information aimed at harmonising coastguard services at European level.

The report points out that the fight against illegal fishing at world level is vital for global sustainable development and must therefore represent an essential and explicit part of Fisheries Partnership Agreements, trade policy commitments, development cooperation policy objectives and the European Union's foreign policy priorities.

The report calls on the EU to strongly insist that third countries effectively combat IUU fishing, in the context of trade agreements, Fisheries Partnership Agreements and the EU's development policy. Members stress the need to ensure that all third countries with which the EU has signed a Fisheries Partnership Agreement apply the rules of the International Labour Organisation (ILO) on core labour rights, particularly those concerning social dumping caused by IUU fishing.

Members consider that the EU should pursue the following objectives in Regional Fisheries Management Organisations (RFMOs) to which it belongs:

- establishment, for all fisheries under the remit of the RFMOs, of registers of fishing vessels, including support vessels, that are authorised to fish, as well as lists of vessels that are identified as IUU (black lists), to be updated frequently, published widely and coordinated among RFMOs;
- establishment of appropriate at-sea inspections and observer programmes;
- bans on transshipments at sea;
- development of catch documentation schemes, beginning with the major species in each RFMO;
- compulsory use of electronic tools including VMS, electronic logbooks and other tracking devices where relevant;
- compulsory and regular evaluations of the performance of individual RFMOs with a requirement that the recommendations be acted upon.

The report fully supports the current FAO initiative to develop a Global Record of Fishing Vessels, which should be compulsory and include vessels above 10 GT as soon as possible. It encourages the rapid development of a system for the evaluation of flag State performance currently underway at the FAO as a means of putting pressure on States that do not meet their international legal obligations.

In this context, Members call for the urgent adoption of measures to put an end to the use of 'flags of convenience'. They also support the efforts of the Commission to establish a public register listing the identities of ship owners that have been proven to have participated in IUU fishing. The report emphasises the need to ensure that EU interests are not involved in such forms of fishing piracy.

The report emphasises that the concept of market State responsibility must be more fully developed as a means of closing down the markets for the products of IUU fish. It believes that the EU must urgently discuss with other major market States, including but not limited to the US, Japan and China, how to cooperate among themselves and, as rapidly as possible, to develop international legal instruments that could halt, prosecute and punish trade in IUU fish, in line with the World Trade Organisation (WTO) rules and within the framework of the United Nations system.

Combating illegal fishing at the global level - the role of the EU

The European Parliament adopted by 491 votes to 7, with 24 abstentions, a resolution on combating illegal fishing at the global level - the role of the EU.

Members believe that IUU fishing is one of the most serious threats facing the biodiversity of the world's oceans.

Illegal, Unreported and Unregulated (IUU) fishing has been reported to account for between 11 and 26 million tonnes a year, equivalent to at least 15% of world catches, making the economically, socially and environmentally sustainable management of the exploitation of the world's marine resources impossible.

Members underline that the recent IUU and Control Regulations (Council Regulations 1005/2008 establishing a Community system to prevent, deter and eliminate illegal, unreported and unregulated fishing (the IUU Regulation) and 1224/2009 establishing a Community control system for ensuring compliance with the rules of the common fisheries policy (the Control Regulation) respectively) provide the EU with powerful and ground-breaking tools to combat IUU fishing, by defining obligations and opportunities of both Member States and third countries as flag, coastal, port and market States. Parliament insists that the Commission and the control authorities in the Member States be provided with sufficient resources (human, financial, technological) enabling them to fully implement these regulations.

Promote legal fishing: Members call for the review of the common fisheries policy to be used to create incentives for legal fishing in the interests of the fish, the environment, consumers and producers in the EU. Parliament invites the Commission and the Member States:

- to identify and sanction EU operators who violate EU legislation;
- to ensure that illegal fishing is combated at sea and in inland waters and underlines the need to review the sufficiency of control mechanisms and their implementation;
- to cooperate with a view to the creation of a European coastguard in order to boost common monitoring and inspection capacity and to effectively combat current or future dangers at sea such as terrorism, piracy, IUU fishing, trafficking or even marine pollution;
- to publish annual assessments of the performance of each Member State in implementing the rules of the Common Fisheries Policy (CFP) that identify possible weak points needing improvement, and to use all possible means, including identifying Member States when they fail in their responsibilities, to ensure their full compliance, in order to create a reliable and transparent control regime;
- to increase the resources allocated to the fight against corruption and organised crime at all levels;
- to continue its efforts to promote the exchange of information in order to integrate maritime surveillance, in particular information aimed at harmonising coastguard services at European level.

Global sustainable development: the resolution points out that the fight against illegal fishing at world level is vital for global sustainable development and must therefore represent an essential and explicit part of Fisheries Partnership Agreements, trade policy commitments, development cooperation policy objectives and the European Union's foreign policy priorities. Parliament calls on the EU to strongly insist that third countries effectively combat IUU fishing, in the context of trade agreements, Fisheries Partnership Agreements and the EU's development policy. The Commission is called upon to increase the financial envelope for the fisheries sector in the agreements that it signs with developing countries as far as is necessary, so that these countries can consolidate their institutional, human and technical capacities to combat IUU fishing and thereby improve their compliance with the measures adopted by world and regional fisheries management organisations and with European legislation.

Objectives within the RFMOs: Members consider that the EU should pursue the following objectives in Regional Fisheries Management Organisations (RFMOs) to which it belongs:

- establishment, for all fisheries under the remit of the RFMOs, of registers of fishing vessels, including support vessels, that are authorised to fish, as well as lists of vessels that are identified as IUU (black lists), to be updated frequently, published widely and coordinated among RFMOs;
- establishment of appropriate at-sea inspections and observer programmes;
- bans on transshipments at sea;
- development of catch documentation schemes, beginning with the major species in each RFMO;
- compulsory use of electronic tools including VMS, electronic logbooks and other tracking devices where relevant;
- compulsory and regular evaluations of the performance of individual RFMOs with a requirement that the recommendations be acted upon.

The resolution fully supports the current FAO initiative to develop a Global Record of Fishing Vessels, which should be compulsory and include vessels above 10 GT as soon as possible. It encourages the rapid development of a system for the evaluation of flag State performance currently underway at the FAO as a means of putting pressure on States that do not meet their international legal obligations.

In this context, Members call for the urgent adoption of measures to put an end to the use of flags of convenience. They also support the efforts of the Commission to establish a public register listing the identities of ship owners that have been proven to have participated in IUU fishing. The resolution emphasises the need to ensure that EU interests are not involved in such forms of fishing piracy.

Parliament emphasises that the concept of market State responsibility must be more fully developed as a means of closing down the markets for the products of IUU fish. It believes that the EU must urgently discuss with other major market States, including but not limited to the US, Japan and China, how to cooperate among themselves and, as rapidly as possible, to develop international legal instruments that could halt, prosecute and punish trade in IUU fish, in line with the World Trade Organisation (WTO) rules and within the framework of the United Nations system.