



Procedure file

Basic information		
INI - Own-initiative procedure	2011/2120(INI)	Procedure completed
Work of the ACP-EU Joint Parliamentary Assembly in 2010		
Subject 8.40.13 ACP-EU bodies		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	DEVE Development	PPE KACZMAREK Filip	26/01/2011
European Commission	Commission DG International Cooperation and Development	Shadow rapporteur	
		S&D CASHMAN Michael	
		ALDE GOERENS Charles	
		Verts/ALE JOLY Eva	
		Commissioner	
		PIEBALGS Andris	

Key events			
07/07/2011	Committee referral announced in Parliament		
22/09/2011	Vote in committee		Summary
28/09/2011	Committee report tabled for plenary	A7-0315/2011	
15/11/2011	Debate in Parliament		
16/11/2011	Results of vote in Parliament		
16/11/2011	Decision by Parliament	T7-0501/2011	Summary
16/11/2011	End of procedure in Parliament		

Technical information	
Procedure reference	2011/2120(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Annual report
Legal basis	Rules of Procedure EP 54
Other legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	DEVE/7/06261

Documentation gateway

Committee draft report		PE469.700	12/08/2011	EP	
Amendments tabled in committee		PE472.042	05/09/2011	EP	
Committee report tabled for plenary, single reading		A7-0315/2011	28/09/2011	EP	
Text adopted by Parliament, single reading		T7-0501/2011	16/11/2011	EP	Summary
Commission response to text adopted in plenary		SP(2012)55	05/03/2012	EC	

Work of the ACP-EU Joint Parliamentary Assembly in 2010

The Committee on Development adopted the own-initiative report by Filip KACZMAREK (EPP, PL) on the work of the ACP-EU Joint Parliamentary Assembly (JPA) in 2010, welcoming the fact that in 2010 the JPA continued to provide a framework for an open, democratic and in-depth dialogue between the EU and the ACP countries on the Cotonou Partnership Agreement, including the EPAs, and also the Regional Strategy Papers for the six ACP regions. However, it stresses the need to pay more attention to the outcomes of the work of the ACP-EU JPA, and to ensure coherence between its resolutions and those of the EP. The report asks for more participation and involvement of MEPs in its meetings and activities.

Members regret the fact that the EU Council was absent from the 20th Session which was held from 30 November to 3 December 2010 in Kinshasa (DRC). They urge the High Representative to ensure that the establishment of the European External Action Service (EEAS) will lead to a clarification of the role of the EU Council and a clear delineation of responsibility between the EEAS and the Commission in terms of the implementation of the Cotonou Partnership Agreement.

The report stresses in particular the crucial role of the ACP national parliaments in managing and monitoring, and local authorities and non-state actors in monitoring, the Country and Regional Strategy Papers and the implementation of the European Development Fund (EDF), and calls on the Commission to guarantee their involvement. It also stresses the need for close parliamentary scrutiny during the negotiation and conclusion of EPAs.

Members call on the parliaments of the ACP countries to insist that their governments and the Commission involve them in the process of drafting and implementing the Country and Regional Strategy Papers relating to cooperation between the EU and their countries over the period from 2008 to 2013 and ensure their full participation in the EPA negotiations. It calls on the Commission to supply all available information to the parliaments of the ACP countries and to assist them in exercising democratic scrutiny, in particular by means of capacity-building.

Members draw attention also to the need to involve parliaments in the democratic process and in the national development strategies, stressing their vital role in establishing, following up and monitoring development policies. Together with ACP governments, the Commission and the JPA, national parliaments are asked to:

- exercise close parliamentary scrutiny of the EDF. Members highlight the JPA's key position in this debate and calls on it and the parliaments of the ACP countries to take an active part therein, in particular in connection with the ratification of the revised Cotonou Partnership Agreement;
- take steps to tackle climate change that take account of the need to maintain growth, eradicate poverty and guarantee fair access to resources, and the Commission is to verify that the European Water Fund, established to provide the very poor in the ACP countries with a water supply and basic sanitation facilities, is being properly used and proving beneficial;
- uphold the full right to land and to take measures restricting the phenomenon of land hoarding that could lead to severe environmental damage, the migration of local smallholders and workers, exploitation of resources and the loss of means of subsistence and food security;

The committee goes on to call on the EU and the ACP countries to encourage citizens, and particularly women, to participate on issues such as gender violence or human trafficking, since the involvement of society is vital if progress is to be made in resolving these problems. It acknowledges the problem-solving and conflict-resolution skills of women, and urges the Commission and the JPA to include more women in task forces and working groups dealing with issues such as family life, child care, education, etc.

The Commission is also asked to:

- update the JPA on the state of play of the ratification of the Cotonou Partnership Agreement, as revised in Ouagadougou on 22 June 2010;
- promote equitable and sustainable development incorporating the social dimension, which supports new forms of enterprises (e.g. cooperatives);
- provide the members of the JPA with information on the Community financing granted to host countries in the form of budgetary support. Members stress that some States benefiting from budgetary support have a controversial political system and that Members of the European Parliament should be informed of the Commission's assessment of the eligibility criteria for budgetary support and of the monitoring thereof.

Noting that the budget of the ACP Secretariat made it possible for two fact-finding missions, to Madagascar and Haiti, the report calls on the JPA to continue to monitor the situation in Haiti, Madagascar and South Sudan, and to send an observation mission to monitor the level and effectiveness of humanitarian aid to the populations struck by famine in the Horn of Africa. It draws attention to the need to cooperate closely with the new Haitian authorities and to support them as they structure their institutions, move towards a fully operational democracy and throughout the whole of the reconstruction process.

Lastly, the committee deplores strongly the fact that virtually no mention was made during the JPA in Kinshasa of the increase in acts of mass sexual violence and of general impunity, particularly in the east of the Democratic Republic of the Congo.

Work of the ACP-EU Joint Parliamentary Assembly in 2010

The European Parliament adopted a resolution on the work of the ACP-EU Joint Parliamentary Assembly (JPA) in 2010.

Parliament welcomes the fact that in 2010, the JPA continued to provide a framework for an open, democratic and in-depth dialogue between the EU and the ACP countries on the Cotonou Partnership Agreement, including the EPAs, and also the Regional Strategy Papers for the six ACP regions. However, it stresses the need to pay more attention to the outcomes of the work of the ACP-EU JPA.

Parliament regrets the fact that the EU Council was absent from the 20th Session which was held from 30 November to 3 December 2010 in Kinshasa (DRC). It urges the High Representative to ensure that the establishment of the European External Action Service (EEAS) will lead to a clarification of the role of the EU Council and a clear delineation of responsibility between the EEAS and the Commission in terms of the implementation of the Cotonou Partnership Agreement.

The resolution emphasises, further, the need for close parliamentary scrutiny during the negotiation and conclusion of EPAs. In parallel, it calls on the JPA to maintain its pressure on EU Member States to take urgent steps to meet their 0.7% GNI commitments in order to achieve the MDGs, as well as their specific pledges to Africa and LDCs, and recommends fully transparent, multiannual, binding measures, including legislation.

Parliament stresses in particular the crucial role of the ACP national parliaments in managing and monitoring, and local authorities and non-state actors in monitoring, the Country and Regional Strategy Papers and the implementation of the European Development Fund (EDF), and calls on the Commission to guarantee their involvement. Members call on the parliaments of the ACP countries to insist that their governments and the Commission involve them in the process of drafting and implementing the Country and Regional Strategy Papers relating to cooperation between the EU and their countries over the period from 2008 to 2013 and ensure their full participation in the EPA negotiations.

Overall, Parliament draws attention to the need to involve parliaments in the democratic process and in the national development strategies, stressing their vital role in establishing, following up and monitoring development policies. Together with ACP governments, the Commission and the JPA, national parliaments are asked to:

- exercise close parliamentary scrutiny of the EDF;
- take steps to tackle climate change that take account of the need to maintain growth, eradicate poverty and guarantee fair access to resources;
- promote equitable and sustainable development incorporating the social dimension, which supports new forms of enterprises (e.g. cooperatives);
- uphold the full right to land and to take measures restricting the phenomenon of land hoarding.

Parliament goes on to call on the EU and the ACP countries to encourage citizens, and particularly women, to participate on issues such as gender violence or human trafficking, since the involvement of society is vital if progress is to be made in resolving these problems. In this regard, Parliament deplores strongly the fact that virtually no mention was made during the JPA in Kinshasa of the increase in acts of mass sexual violence and of general impunity, particularly in the east of the Democratic Republic of the Congo.

Budgetary support and humanitarian aid: the Commission is asked to provide the members of the JPA with information on the Community financing granted to host countries in the form of budgetary support. Parliament stressed that some States benefiting from budgetary support have a controversial political system and that Members of the European Parliament should be informed of the Commission's assessment of the eligibility criteria for budgetary support and of the monitoring thereof. Parliament calls on the JPA to continue to monitor the situation in Haiti, Madagascar and South Sudan, and to send an observation mission to monitor the level and effectiveness of humanitarian aid to the populations struck by famine in the Horn of Africa.

Lastly, Parliament emphasises once again the significance of the Declaration by the JPA on the EU-Latin America bananas agreement, given the major impact this agreement will have henceforth on the competitiveness of ACP and EU banana producers. It calls in this regard on the European Parliament and the Council to do all that is in their power to find an agreement which enables compensation for ACP banana producers, provided for in the regulation establishing the banana accompanying measures to be released.