Procedure file

Basic information

COD - Ordinary legislative procedure (ex-codecision 2012/0201(COD) procedure)

Regulation

Fishery resources: recovery of the European eel stock; aligning the Regulation with the TFEU (Commission delegated and implementing powers)

Amending Regulation (EC) No 1100/2007 2005/0201(CNS)

Subject

3.15.01 Fish stocks, conservation of fishery resources

3.15.04 Management of fisheries, fisheries, fishing grounds

3.15.05 Fish catches, import tariff quotas

Procedure lapsed or withdrawn

Key players

European Parliament

Committee responsible

Rapporteur

Appointed

PECH Fisheries

Former committee responsible

PECH Fisheries

Council of the European Union

European Commission

Commission DG

Commissioner

Maritime Affairs and Fisheries

DAMANAKI Maria

European Economic and Social Committee

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| rey events | | | |
|------------|---|---------------------|---------|
| 26/07/2012 | Legislative proposal published | COM(2012)0413 | Summary |
| 11/09/2012 | Committee referral announced in Parliament, 1st reading | | |
| 18/06/2013 | Vote in committee, 1st reading | | |
| 27/06/2013 | Committee report tabled for plenary, 1st reading | A7-0242/2013 | Summary |
| 10/09/2013 | Debate in Parliament | | |
| 11/09/2013 | Results of vote in Parliament | <u> </u> | |
| 11/09/2013 | Decision by Parliament, 1st reading | <u>T7-0358/2013</u> | Summary |
| 29/09/2020 | Proposal withdrawn by Commission | | |

Technical information

| Procedure reference | 2012/0201(COD) |
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| Procedure type | COD - Ordinary legislative procedure (ex-codecision procedure) |
| Procedure subtype | Legislation |
| Legislative instrument | Regulation |
| | Amending Regulation (EC) No 1100/2007 2005/0201(CNS) |
| Legal basis | Treaty on the Functioning of the EU TFEU 043-p2 |
| Mandatory consultation of other institutions | European Economic and Social Committee |
| Stage reached in procedure | Procedure lapsed or withdrawn |
| Committee dossier | PECH/7/10149 |

| Documentation gateway | | | | |
|---|---------------------|------------|-----|---------|
| Legislative proposal | COM(2012)0413 | 26/07/2012 | EC | Summary |
| Economic and Social Committee: opinion, report | CES2154/2012 | 14/11/2012 | ESC | |
| Committee draft report | PE504.146 | 04/03/2013 | EP | |
| Amendments tabled in committee | PE510.585 | 30/04/2013 | EP | |
| Committee report tabled for plenary, 1st reading/single reading | A7-0242/2013 | 27/06/2013 | EP | Summary |
| Text adopted by Parliament, 1st reading/single reading | <u>T7-0358/2013</u> | 11/09/2013 | EP | Summary |
| Commission response to text adopted in plenary | SP(2013)774 | 06/12/2013 | EC | |

| Additional information | |
|------------------------|-------------|
| National parliaments | <u>IPEX</u> |
| European Commission | EUR-Lex |

Fishery resources: recovery of the European eel stock; aligning the Regulation with the TFEU (Commission delegated and implementing powers)

PURPOSE: to align Council Regulation (EC) No 1100/2007 establishing measures for the recovery of the stock of European eel with the new rules of the Treaty on the Functioning of the European Union (delegated and implementing acts of the Commission).

PROPOSED ACT: Regulation of the European Parliament and of the Council.

BACKGROUND: the Treaty on the Functioning of the European Union (TFEU) makes a distinction between,

- firstly, the powers delegated to the Commission to adopt non-legislative acts of general application to supplement or amend certain non-essential elements of the legislative act as laid down in Article 290(1) of the TFEU (delegated acts) and, secondly,
- the powers conferred upon the Commission to adopt uniform conditions for implementing legally binding Union acts as laid down in Article 291(2) of the TFEU (implementing acts).

In this context Regulation (EC) No 1100/2007 needs to be aligned with the new rules of the TFEU. Powers currently conferred upon the Commission by that Regulation should be reclassified into delegated and implementing powers.

IMPACT ASSESSMENT: it was not necessary to carry out an impact assessment.

LEGAL BASIS: Article 43(2) of the Treaty on the Functioning of the European Union (TFEU).

CONTENT: the main legal action is to identify the powers conferred upon the Commission in Council Regulation (EC) No 1100/2007 and to classify these as delegated or implementing powers.

- The Commission should therefore be empowered to adopt delegated acts to take measures to address a significant decline of average market prices for eels used for restocking, as compared to those of eels used for other purposes.
- · Likewise the Commission should be empowered to adopt implementing acts concerning the approval of Eel Management Plans by the

Commission on the basis of technical and scientific data. These competences should be exercised in accordance with Regulation (EU) No. 182/2011 of the European Parliament and of the Council.

BUDGETARY IMPACT: this measure does not involve any additional Union expenditure.

Fishery resources: recovery of the European eel stock; aligning the Regulation with the TFEU (Commission delegated and implementing powers)

The Committee on Fisheries adopted the report by Isabella LÖVIN (Greens/EFA, SE) on the proposal for a regulation of the European Parliament and of the Council amending Council Regulation (EC) No 1100/2007 establishing measures for the recovery of the stock of European eel.

The committee recommends that the European Parliaments position at first reading, following the ordinary legislative procedure, should amend the Commissions proposal as follows:

Eel management plan: Member States shall identify and define the individual river basins lying within their national territory that constitute natural habitats for the European eel (eel river basins), which may include maritime waters. In the Eel Management Plan, each Member State shall implement as soon as possible appropriate measures to reduce the mortality of eel caused by factors outside the fishery, including hydroelectric turbines and pumps. Further measures shall be taken where necessary to reduce mortality caused by other factors in order to meet the targets of the Plan.

Starting on 1 January 2014, all Eel Management Plans shall be revised and updated every two years, taking into consideration the latest scientific advice.

Restocking: the Commission shall, not later than 31 October 2013, report to the European Parliament and the Council and evaluate the measures concerning restocking, taking into account the latest scientific advice on the conditions in which restocking is likely to contribute to an increase of the spawning stock biomass. In such report, the Commission shall review the evolution of market prices.

Amendments stipulate that restocking shall be deemed to be a conservation measure provided that:

- it concerns eels caught and managed using methods and equipment that guarantee the lowest possible mortality during catch, storage, transport and breeding;
- it takes place in areas affording a high probability of survival and migration;
- the eels are quarantined in order to prevent the spread of any diseases or parasites.

Reporting and evaluation: Member States shall collect research data in order to quantify the impact of measures taken on the eel stock, find mitigation measures and recommend management targets.

The Commission shall present to the Parliament and the Council, by 31 October 2013, a report consisting of a statistical and scientific evaluation of the results of the implementation of the eel management plans, along with an opinion from the STECF. Based on the findings of that report, the Commission may submit proposals to broaden the scope of the Regulation to include eel mortality factors other than fishery.

The Commission shall, no later than 31 December 2013, present an evaluation of Union and international trade in European eels and an estimation of illegal trade in European eels in Member States. Such report shall identify inconsistencies in the different data sets available and suggest measures to improve monitoring of trade, including a modification of the existing custom codes to allow for more effective monitoring.

Taking into consideration the findings in the reports and as well as any new and more comprehensive advice provided by ICES on the status of the European eel stock in 2013, the Commission shall, no later than 31 March 2014, present a new legislative proposal to the Parliament and to the Council aimed at achieving, with high probability, the recovery of the stock of European eel.

Delegated acts: Members propose limiting the delegation of powers conferred on the Commission to three years (renewable) from the date of the entry into force of the Regulation and obliges the Commission to report on its exercise in order to have a regular evaluation and questioning of the use of the delegation.

Moreover, the report states that it is of particular importance that the Commission carry out appropriate consultations during its preparatory work, especially at expert level, in order to obtain objective, rigorous, complete and up-to-date information.

Fishery resources: recovery of the European eel stock; aligning the Regulation with the TFEU (Commission delegated and implementing powers)

The European Parliament adopted by 427 votes to 249, with 25 abstentions, a legislative resolution on the proposal for a regulation of the European Parliament and of the Council amending Council Regulation (EC) No 1100/2007 establishing measures for the recovery of the stock of European eel.

The European Parliaments position at first reading, following the ordinary legislative procedure, amends the Commissions proposal as follows:

Eel management plan: in the Eel Management Plan, each Member State shall implement as soon as possible appropriate measures to reduce the mortality of eel caused by factors outside the fishery, including hydroelectric turbines and pumps. Further measures shall be taken where necessary to reduce mortality caused by other factors in order to meet the targets of the Plan.

Starting on 1 January 2014, all Eel Management Plans shall be revised and updated every two years, taking into consideration the latest scientific advice.

Restocking: the Commission shall, not later than 31 October 2013, report to the European Parliament and the Council and evaluate the measures concerning restocking, taking into account the latest scientific advice on the conditions in which restocking is likely to contribute to an increase of the spawning stock biomass. In such report, the Commission shall review the evolution of market prices.

Amendments stipulate that restocking shall be deemed to be a conservation measure provided that:

- it concerns eels caught and managed using methods and equipment that guarantee the lowest possible mortality during catch, storage, transport and breeding;
- it takes place in areas affording a high probability of survival and migration;
- the eels are quarantined in order to prevent the spread of any diseases or parasites.

Reporting and evaluation: Member States shall collect research data in order to quantify the impact of measures taken on the eel stock, find mitigation measures and recommend management targets. They shall report to the Commission initially every third year and shall make the information available to designated scientific bodies. Thereafter, the frequency of reporting shall increase to once every two years, after the first tri-annual report has been submitted.

The Commission shall present:

- to the Parliament and the Council, by 31 October 2013, a report consisting of a statistical and scientific evaluation of the results of the
 implementation of the eel management plans, along with an opinion from the STECF. Based on the findings of that report, the
 Commission may submit proposals to broaden the scope of the Regulation to include eel mortality factors other than fishery;
- no later than 31 December 2013, an evaluation of Union and international trade in European eels and an estimation of illegal trade in European eels in Member States. Such report shall identify inconsistencies in the different data sets available and suggest measures to improve monitoring of trade, including a modification of the existing custom codes to allow for more effective monitoring.

Follow-up measures: taking into consideration the findings in the reports and as well as any new and more comprehensive advice provided by ICES on the status of the European eel stock in 2013, the Commission shall, no later than 31 March 2014, present a new legislative proposal to the Parliament and to the Council aimed at achieving, with high probability, the recovery of the stock of European eel.

Penalties: Parliament considers it important that the Commission penalise Member States which have not forwarded or analysed all the data available to them in order to enable an exhaustive and scientifically sound inventory of the situation regarding European eel to be drawn up.

Delegated acts: Parliament proposes limiting the delegation of powers conferred on the Commission to three years (renewable) from the date of the entry into force of the Regulation and obliges the Commission to report on its exercise in order to have a regular evaluation and questioning of the use of the delegation.

Moreover, the Commission should carry out appropriate consultations during its preparatory work, especially at expert level, in order to obtain objective, rigorous, complete and up-to-date information.