

Procedure file

Basic information	
INI - Own-initiative procedure	2012/2289(INI)
Millennium development goals - defining the post-2015 framework	Procedure completed
Subject 6.30 Development cooperation	

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	DEVE Development	PPE KACZMAREK Filip Shadow rapporteur S&D CASHMAN Michael ALDE GOERENS Charles Verts/ALE TAYLOR Keith	18/09/2012
European Commission	Committee for opinion	Rapporteur for opinion	Appointed
	FEMM Women's Rights and Gender Equality	PPE DELVAUX Anne	29/11/2012
	Commission DG International Cooperation and Development	Commissioner PIEBALGS Andris	

Key events			
22/11/2012	Committee referral announced in Parliament		
23/04/2013	Vote in committee		
06/05/2013	Committee report tabled for plenary	A7-0165/2013	Summary
13/06/2013	Results of vote in Parliament		
13/06/2013	Debate in Parliament		
13/06/2013	Decision by Parliament	T7-0283/2013	Summary
13/06/2013	End of procedure in Parliament		

Technical information	
Procedure reference	2012/2289(INI)

Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	DEVE/7/11221

Documentation gateway

Committee draft report		PE504.341	27/02/2013	EP	
Committee opinion	FEMM	PE504.148	26/03/2013	EP	
Amendments tabled in committee		PE508.032	26/03/2013	EP	
Committee report tabled for plenary, single reading		A7-0165/2013	06/05/2013	EP	Summary
Text adopted by Parliament, single reading		T7-0283/2013	13/06/2013	EP	Summary
Commission response to text adopted in plenary		SP(2013)626	15/11/2013	EC	

Millennium development goals - defining the post-2015 framework

The Committee on Development adopted the own-initiative report by Filip KACZMAREK (EPP, PL) on the Millennium Development Goals (MDGs) defining the post-2015 framework.

Members recall that in 2015 one billion people, of whom 70% are women, will be living on less than USD 1.25 per day, especially in a number of African countries. Urgent measures must be taken to meet the challenge of ending global poverty.

Millennium Development Goals and new challenges: Members affirm that the MDGs defined in 2000 figure among many successes in middle-income countries and that the global landscape has dramatically changed over the last decade, with an increased gap and inequality between and within countries. Members urge the EU to lead with one strong voice during the discussions on the post-2015 framework and up until the UN Summit and to adopt a common, effective and ambitious position on the principles and goals that should be part of the new post-2015 development framework. There must be a single, comprehensive and integrated framework, with clear benchmarks incorporating the key development and sustainability issues, and this framework must be universal in nature, promoting prosperity, human rights and well-being for all.

Members consider that this unified approach requires due coordination between the EU and its Member States before it is presented at the New York Autumn Summit.

They recommend that the goals of the post-2015 development framework include the MDGs as well as the sustainable development goals (SDGs) and integrate specific objectives for women (who have not seen their situation progress), children, the elderly and persons with disabilities.

The report sets out the main challenges.

1) Eradication of poverty: Members urge that poverty eradication, which is the primary objective of EU development cooperation, and the achievement of sustainable development must be the imperative global priorities for the post-2015 development agenda. They consider that the structural causes of poverty need to be addressed in order to bring real change to society. The report stresses that inclusiveness is a dynamic concept that goes beyond a pro-poor strategy, and implies broadening the focus to include vulnerable populations in precarious livelihoods. Defining qualitative indicators will be critical to monitor both the degree to which development progress is inclusive and sustainable, and the extent to which the needs of the most deprived and vulnerable groups are being addressed. The report calls, in this connection, for a broader definition of poverty than one based on gross domestic product (GDP) alone.

2) Health, nutrition, education and social protection: Members ask for the EU to strongly defend the right to the highest attainable standard of health, including sexual and reproductive health and rights and the integration of HIV/AIDS. They stress that the post-2015 MDG framework must include a specific goal on the elimination of all forms of violence against women. The committee underlines that access to universal health coverage (UHC) - combining both treatment and a preventive approach -, universal access to adequate nutritious food, and high quality education for all and at all levels should be considered to be major goals of the post-2015 agenda. It insists on targets on the accessibility and affordability of quality health care and practical steps towards ensuring prevention and treatment care for the most marginalised groups. Members call for action in the spheres of: (i) nutrition and food security, bearing in mind the role of women in this area; (ii) reduction of rates of maternal mortality and awareness of sexual health; (iii) the education of women and girls; (iv) decent work opportunities supported through the implementation of national social protection floors; (v) the fight against non-transmissible diseases such as cancer.

3) Good governance: Members deplore the lack of coherence between institutions of global governance, in particular regarding the multilateral trade, finance and environmental architectures. Global governance deficits have led to policy fragmentation and inconsistency with multilateral regimes and international standards. More broadly, the report deems that action at the global level is required to supplement national efforts. It urges the international community to create a participatory environment within which civil society organisations (CSOs), the private sector,

philanthropic foundations and other independent development partners, as well as national parliaments and local authorities are able to assume their responsibilities for the post-2015 framework.

In this respect, Members call for a human rights based approach with the creation of an overarching equality goal that encompasses peace and security, as well as the right to development, while strengthening fragile States and those States affected by conflicts.

4) Sustainability: Members call on the EU to contribute, in an inclusive and transparent manner, to strengthening coherence between SDGs in the social and environmental spheres and post-2015 development goals. The final result should be one development agenda, avoiding duplication of efforts and resources. Members consider sustainability to be a major challenge. They consider that failure is likely to threaten all dimensions of human development in view of the inseparable links between food, sustainable and secure access to energy, water, sustainable land use, efficient use of natural resources, the protection of marine and other ecosystems and biodiversity, and deforestation etc and human well being. Members stress the importance of universal access to safe drinking water and sanitation, and sustainable energy services for all.

Towards an EU position on the post-2015 development framework: Members recall again the commitment made to allocate 0.7% of gross national income to official development assistance (ODA) by 2015, and stress that this level has to be maintained in a future framework. They call on all Member States to introduce this through binding legislation and to adopt multiannual budget timetables in order to reach the target. They call again for the creation of own resources, such as a financial transaction tax, a share of which should go to Heading IV of the EU budget.

In this respect, the report calls for innovative financial mechanisms for development, including through public-private partnerships, to create new partnerships. It also calls on the EU to encourage social, ethical and environmentally friendly public procurement at the international level as a tool for implementation of the post-2015 framework.

Members go on to stress the need for strengthening domestic revenue through effective taxation and the fight against corruption. There is an urgent need to increase support to developing countries when it comes to establishing effective fiscal policy and a sustainable tax base and to fight against tax havens and tax evasion. The report points out that a new set of indicators other than GDP is necessary in order to achieve prosperity and development, including indicators such as the human development index, the poverty headcount ratio, the poverty gap index, and the Income Gini coefficient.

Such indicators are crucial for monitoring and reporting on progress achieved in respect of poverty eradication.

Members consider that the principal aim of support to the private sector should be to lift people in developing countries out of poverty. They urge EU-based companies with production facilities in developing countries to comply with their obligations to respect human rights and freedoms, social and environmental standards, gender equality, core labour standards, international agreements and payment of taxes in a transparent manner. They call for an end to all forms of child labour and the development of fair trade.

Policy Coherence for Development (PCD) and coordination among donors: the report reiterates the need for policy coherence that takes a more integrated approach. It supports the idea of establishing a Global Economic Council in the context of the United Nations System. Members stress that turning aid effectiveness into a development effectiveness agenda implies a combination of development aid, assistance for the provision of global public goods and adaptation of existing global governance structures. The EU should act as a driving force, ensuring complementarity and division of labour within the development process in an inclusive and transparent manner.

Comprehensive guidance towards a post-2015 development framework: lastly, Members set out the principles that the European Parliament should take into consideration in defining a coherent EU position:

- the architecture of the post-2015 development agenda should reflect new global, regional, national and local realities and challenges;
- the definition of the future agenda must be guided by the full participation and ownership of the developing and middle-income countries, while the new responsibilities and burdens generated need to be equally but justly shared between all countries;
- the future agenda should be ambitious, universal, global in nature, multidimensional and flexible, with targets tailored to each country with a limited number of concrete targets and measurable goals;
- respecting the principles of mutual responsibility, accountability, transparency, democracy, human rights, ownership, good governance, the rule of law, peace and security, equity and justice, and gender equality;
- the ability of all developing countries to fulfil their responsibility for the well-being of their citizens, lift the most vulnerable people out of poverty, fight inequality and at the same time uphold human rights principles;
- accelerating gender equality and the empowerment of girls and women at all levels of society;
- bringing together the economic, social and environmental dimensions of sustainable development;
- mobilising all possible financial resources and innovative financing mechanisms for development, paying particular attention to: i) the fight against corruption, tax havens, tax evasion and avoidance and illicit capital flows; ii) the responsibilities of emerging economies in the development agenda, also encouraging south-south and triangular cooperation; iii) the improvement of monitoring mechanisms; iv) ODA; and v) PCD;
- including partners beyond the national government level to deliver an enabling environment to support real democratic ownership and a civil society;
- PCD for the success of a future framework;
- clear accountability mechanisms to make sure countries fulfil their commitments.

Millennium development goals - defining the post-2015 framework

The European Parliament adopted by 335 votes to 172, with 26 abstentions, a resolution on the Millennium Development Goals (MDGs) defining the post-2015 framework.

Parliament recalls that in 2015 one billion people, of whom 70% are women, will be living on less than USD 1.25 per day, especially in a number of African countries. Urgent measures must be taken to meet the challenge of ending global poverty.

Millennium Development Goals and new challenges: Parliament affirms that the MDGs defined in 2000 figure among many successes in middle-income countries and that the global landscape has dramatically changed over the last decade, with an increased gap and inequality between and within countries. It urges the EU to lead with one strong voice during the discussions on the post-2015 framework and up until the UN Summit and to adopt a common, effective and ambitious position on the principles and goals that should be part of the new post-2015

development framework. There must be a single, comprehensive and integrated framework, with clear benchmarks incorporating the key development and sustainability issues, and this framework must be universal in nature, promoting prosperity, human rights and well-being for all.

Parliament considers that this unified approach requires due coordination between the EU and its Member States before it is presented at the New York Autumn Summit. It recommends that the goals of the post-2015 development framework include the MDGs as well as the sustainable development goals (SDGs) and integrate specific objectives for women (who have not seen their situation progress), children, the elderly and persons with disabilities.

The resolution sets out the main challenges.

(1) Eradication of poverty: Members urge that poverty eradication, which is the primary objective of EU development cooperation, and the achievement of sustainable development must be the imperative global priorities for the post-2015 development agenda. They consider that the structural causes of poverty need to be addressed in order to bring real change to society. The resolution stresses that inclusiveness is a dynamic concept that goes beyond a pro-poor strategy, and implies broadening the focus to include vulnerable populations in precarious livelihoods. Defining qualitative indicators will be critical to monitor both the degree to which development progress is inclusive and sustainable, and the extent to which the needs of the most deprived and vulnerable groups are being addressed. Members call, in this connection, for a broader definition of poverty than one based on gross domestic product (GDP) alone.

(2) Health, nutrition, education and social protection: Parliament asks for the EU to strongly defend the right to the highest attainable standard of health, including sexual and reproductive health and rights and the integration of HIV/AIDS. It stresses that the post-2015 MDG framework must include a specific goal on the elimination of all forms of violence against women. Members underline that access to universal health coverage (UHC) - combining both treatment and a preventive approach -, universal access to adequate nutritious food, and high quality education for all and at all levels should be considered to be major goals of the post-2015 agenda. They insist on targets on the accessibility and affordability of quality health care and practical steps towards ensuring prevention and treatment care for the most marginalised groups. The resolution calls for action in the spheres of: (i) nutrition and food security, bearing in mind the role of women in this area; (ii) reduction of rates of maternal mortality and awareness of sexual health; (iii) the education of women and girls; (iv) decent work opportunities supported through the implementation of national social protection floors; (v) the fight against non-transmissible diseases such as cancer. In addition, Parliament urges that the provision of EU humanitarian aid that contributes to the attainment of the MDGs and should effectively be excluded from the restrictions on humanitarian aid imposed by the USA or other donors, in particular by ensuring access to abortion for women and girls who are victims of rape in armed conflicts.

(3) Good governance: Parliament deplores the lack of coherence between institutions of global governance, in particular regarding the multilateral trade, finance and environmental architectures. Global governance deficits have led to policy fragmentation and inconsistency with multilateral regimes and international standards. More broadly, the resolution deems that action at the global level is required to supplement national efforts. It urges the international community to create a participatory environment within which civil society organisations (CSOs), the private sector, philanthropic foundations and other independent development partners, as well as national parliaments and local authorities are able to assume their responsibilities for the post-2015 framework.

In this respect, Members calls for a human rights based approach with the creation of an overarching equality goal that encompasses peace and security, as well as the right to development, while strengthening fragile States and those States affected by conflicts.

(4) Sustainability: Parliament calls on the EU to contribute, in an inclusive and transparent manner, to strengthening coherence between SDGs in the social and environmental spheres and post-2015 development goals. The final result should be one development agenda, avoiding duplication of efforts and resources. Parliament considers sustainability to be a major challenge. Failure is likely to threaten all dimensions of human development in view of the inseparable links between food, sustainable and secure access to energy, water, sustainable land use, efficient use of natural resources, the protection of marine and other ecosystems and biodiversity, and deforestation etc and human well being. Members stress the importance of universal access to safe drinking water and sanitation, and sustainable energy services for all.

Towards an EU position on the post-2015 development framework: once again, Parliament recalls the commitment made to allocate 0.7% of gross national income to official development assistance (ODA) by 2015, and stresses that this level has to be maintained in a future framework. It calls on all Member States to introduce this through binding legislation and to adopt multiannual budget timetables in order to reach the target. It reiterates its call for the creation of own resources, such as a financial transaction tax, a share of which should go to Heading IV of the EU budget. Parliament proposes that financing sources other than ODA be made available for climate finance.

In this respect, the resolution calls for innovative financial mechanisms for development, including through public-private partnerships, to create new partnerships. It also calls on the EU to encourage social, ethical and environmentally friendly public procurement at the international level as a tool for implementation of the post-2015 framework.

Members go on to stress the need for strengthening domestic revenue through effective taxation and the fight against corruption. There is an urgent need to increase support to developing countries when it comes to establishing effective fiscal policy and a sustainable tax base and to fight against tax havens and tax evasion.

The resolution points out that a new set of indicators other than GDP is necessary in order to achieve prosperity and development, including indicators such as the human development index, the poverty headcount ratio, the poverty gap index, and the Income Gini coefficient. Such indicators are crucial for monitoring and reporting on progress achieved in respect of poverty eradication.

Parliament considers that the principal aim of support to the private sector should be to lift people in developing countries out of poverty. It urges EU-based companies with production facilities in developing countries to comply with their obligations to respect human rights and freedoms, social and environmental standards, gender equality, core labour standards, international agreements and payment of taxes in a transparent manner. It calls for an end to all forms of child labour and the development of fair trade and for full and productive employment and decent work to be a central goal of the post-2015 development agenda.

Policy Coherence for Development (PCD) and coordination among donors: the resolution reiterates the need for policy coherence that takes a more integrated approach. It points out that trade can be a fundamental driver of poverty reduction and urges the EU, in this respect, to ensure that its trade policy is coherent with the EU's development goals.

It supports the idea of establishing a Global Economic Council in the context of the United Nations System. Members stress that turning aid effectiveness into a development effectiveness agenda implies a combination of development aid, assistance for the provision of global public goods and adaptation of existing global governance structures. The EU should act as a driving force, ensuring complementarity and division of

labour within the development process in an inclusive and transparent manner.

Comprehensive guidance towards a post-2015 development framework: lastly, Parliament sets out the principles that the European Parliament should take into consideration in defining a coherent EU position:

- the architecture of the post-2015 development agenda should reflect new global, regional, national and local realities and challenges;
- the definition of the future agenda must be guided by the full participation and ownership of the developing and middle-income countries, while the new responsibilities and burdens generated need to be equally but justly shared between all countries;
- the future agenda should be ambitious, universal, global in nature, multidimensional and flexible, with targets tailored to each country with a limited number of concrete targets and measurable goals;
- respecting the principles of mutual responsibility, accountability, transparency, democracy, human rights, ownership, good governance, the rule of law, peace and security, equity and justice, and gender equality;
- the ability of all developing countries to fulfil their responsibility for the well-being of their citizens, lift the most vulnerable people out of poverty, fight inequality and at the same time uphold human rights principles;
- accelerating gender equality and the empowerment of girls and women at all levels of society;
- bringing together the economic, social and environmental dimensions of sustainable development;
- mobilising all possible financial resources and innovative financing mechanisms for development, paying particular attention to: i) the fight against corruption, tax havens, tax evasion and avoidance and illicit capital flows; ii) the responsibilities of emerging economies in the development agenda, also encouraging south-south and triangular cooperation; iii) the improvement of monitoring mechanisms; iv) ODA; and v) PCD;
- including partners beyond the national government level to deliver an enabling environment to support real democratic ownership and a civil society;
- PCD for the success of a future framework;
- clear accountability mechanisms to make sure countries fulfil their commitments.