

Procedure file

Basic information		
INI - Own-initiative procedure	2014/2154(INI)	Procedure completed
Work of the ACP-EU Joint Parliamentary Assembly		
Subject 8.40.13 ACP-EU bodies		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Development	 GOERENS Charles	18/08/2014
		Shadow rapporteur	
		 PONGA Maurice	
		 MANSCOUR Louis-Joseph	
		 DEVA Nirj	
		 SARGENTINI Judith	
		 CORRAO Ignazio	
		NI ALIOT Louis	
European Commission	Commission DG International Cooperation and Development	Commissioner MIMICA Neven	

Key events			
24/11/2014	Committee referral announced in Parliament		
21/01/2015	Vote in committee		
27/01/2015	Committee report tabled for plenary	A8-0012/2015	Summary
10/02/2015	Debate in Parliament		
11/02/2015	Results of vote in Parliament		
11/02/2015	Decision by Parliament	T8-0035/2015	Summary

11/02/2015

End of procedure in Parliament

Technical information

Procedure reference	2014/2154(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Annual report
Legal basis	Rules of Procedure EP 54
Other legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	DEVE/8/01446

Documentation gateway

Committee draft report	PE539.818	20/10/2014	EP	
Amendments tabled in committee	PE541.673	19/11/2014	EP	
Committee report tabled for plenary, single reading	A8-0012/2015	27/01/2015	EP	Summary
Text adopted by Parliament, single reading	T8-0035/2015	11/02/2015	EP	Summary
Commission response to text adopted in plenary	SP(2015)233	03/07/2015	EC	

Work of the ACP-EU Joint Parliamentary Assembly

The Committee on Development adopted the own-initiative report by Charles GOERENS (ADLE, LU) on the work of the ACP-EU Joint Parliamentary Assembly. Members recalled the unique status of the ACP-EU JPA since it was the only multilateral interparliamentary assembly set up under an international agreement, the Cotonou Agreement.

An open dialogue: the committee welcomed the open, democratic and comprehensive dialogue between Members of the European Parliament and the parliamentarians from ACP countries on implementation of this Agreement, including scrutiny of development cooperation under the European Development Fund (EDF). It stressed the need to strengthen political dialogue, and the JPAs role in promoting and defending the principles of good governance.

Added value of JPA: Members underlined the added value of holding the JPA sessions in the EU Member States holding the EU Council Presidency by rotation. They deplored, however, the lack of interest shown by some EU Member States having held, or expected to hold in the future, the EU Council Presidency by rotation, in hosting the JPA sessions. They called on any EU Member State holding the EU Council Presidency by rotation to involve itself more deeply in the preparation, organisation and hosting of the JPA session;

Role of national parliaments: the committee stressed the crucial role of the ACP national parliaments, local authorities and non-state actors in the preparatory phases and monitoring of the Country and Regional Strategy Papers and the implementation of the EDF. It called on the Commission and the ACP governments to guarantee their involvement by supplying all available information to the parliaments of the ACP countries in good time, and assisting them in exercising democratic scrutiny, in particular by means of capacity building.

Deteriorating situation in certain countries of the ACP: Members reiterated their deepest concern at the deteriorating political and humanitarian situations in several ACP countries and regions, and called on the JPA to continue to monitor the situation in ACP countries in crisis, and to pay closer attention to situations of state fragility. The ACP and EU States were also asked to fight in a coordinated fashion against the outbreak of the Ebola virus in Western Africa.

Towards a more parliamentary JPA: the report welcomed the increasingly parliamentary and hence political nature of the JPA, together with the ever more active role played by its members and the greater quality of its debates, which were helping it make a vital contribution to the ACP-EU partnership. It called on the JPA to strengthen the dialogue on human rights in line with the UN Declaration of Human Rights and the Cotonou Agreement, and to place this dialogue on its agendas as a recurring item. Members insisted that the European Parliament had a political responsibility to take into account the opinion of the ACP parliaments on the outcome of the negotiations on the EPAs before giving its assent.

Criminalisation of homosexuality: Members wanted the future agreement that would replace the Cotonou Agreement to include an explicit clause regarding non-discrimination based on sexual orientation or gender identity as demanded on many occasions by the European Parliament. They reiterated concern over the adoption and discussion of legislation further criminalising homosexuality in some ACP countries, and called on the JPA to place this on the agenda for its debates.

They also called for reinforcement of the principle of non-negotiable human rights clauses and sanctions for failure to respect such clauses, inter alia with regard to discrimination based on sex, racial or ethnic origin, religion or belief, disability, age, sexual orientation or gender identity and against people living with HIV/AIDS.

Policy Coherence for Development (PCD): Members considered that the post-Cotonou discussion should be an occasion to thoroughly analyse both the failure and the success of the current agreement in terms of the sustainable socio-economic development of ACP countries. Any future ACP-EU development and economic cooperation, as well as trade and investment arrangements, should ensure that no ACP country be left worse off.

The report called on the JPA bureau to appoint, within the JPA, two standing co-rapporteurs on Policy Coherence for Development (PCD), to work closely with the European Parliament's PCD standing rapporteur, and to produce a biannual report on the implementation of Article 12 of the revised Cotonou Agreement.

Post 2015: the committee invited the EU-ACP JPA to develop a common approach in defining the future development framework after 2015. It encouraged the engagement of the JPA members in negotiations on the new Sustainable Development Goals. Members welcomed the successful regional meetings as provided for in the Cotonou Agreement and the JPA Rules of Procedure and acknowledged that these meetings made for a genuine exchange of views on regional issues, including conflict prevention and resolution, regional integration and cooperation, and the negotiations for the WTO-compatible EPAs (particularly the successful meetings in Nigeria, the Dominican Republic, Samoa and Zambia).

Lastly, they called on the states that had not yet done so to ratify the revised Cotonou Agreement.

Work of the ACP-EU Joint Parliamentary Assembly

The European Parliament adopted by 575 votes to 64, with 43 abstentions, a resolution on the work of the ACP-EU Joint Parliamentary Assembly.

Parliament recalled the unique status of the ACP-EU JPA since it was the only multilateral interparliamentary assembly set up under an international agreement, the Cotonou Agreement.

The JPA has developed into a genuine parliamentary assembly, offering a forum for the open and frank discussion of issues which are central to development cooperation.

An open dialogue: Parliament welcomed the open, democratic and comprehensive dialogue between Members of the European Parliament and the parliamentarians from ACP countries on implementation of this Agreement, including scrutiny of development cooperation under the European Development Fund (EDF). It stressed the need to strengthen political dialogue, and the JPAs role in promoting and defending the principles of good governance.

Added value of JPA: Parliament underlined the added value of holding the JPA sessions in the EU Member States holding the EU Council Presidency by rotation. It deplored, however, the lack of interest shown by some EU Member States having held, or expected to hold in the future, the EU Council Presidency by rotation, in hosting the JPA sessions. It called on any EU Member State holding the EU Council Presidency by rotation to involve itself more deeply in the preparation, organisation and hosting of the JPA session.

However, Parliament regretted that there was often unequal participation between EU members and ACP members and is concerned at the declining participation of European Parliament members, particularly during the voting sessions. It noted that there was more equal participation in missions, such as the regional meetings, and hoped these examples will be followed for JPA meetings in Brussels in the future.

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Civil society: Parliament believed that, coinciding with JPA sessions, meetings should be held with civil society organisations active in the countries concerned, the idea being to foster a broader vision and to capitalise on their fund of experience and activities, emphasising best practice, with a view to forging closer ties with those organisations.

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Towards a more parliamentary JPA: Parliament welcomed the increasingly parliamentary and hence political nature of the JPA, together with the ever more active role played by its members and the greater quality of its debates, which were helping it make a vital contribution to the ACP-EU partnership. It called on the JPA to strengthen the dialogue on human rights in line with the UN Declaration of Human Rights and the Cotonou Agreement, and to place this dialogue on its agendas as a recurring item. Members insisted that the European Parliament had a political responsibility to take into account the opinion of the ACP parliaments on the outcome of the negotiations on the EPAs before giving its assent.

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