










Procedure file

Basic information		
BUD - Budgetary procedure	2015/2264(BUD)	Procedure completed
Mobilisation of the Flexibility Instrument: immediate budgetary measures under the European agenda on migration		
Subject		
7.10.08 Migration policy		
8.70.56 2016 budget		
8.70.70 Flexibility instrument		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Budgets	 FERNANDES José Manuel	10/11/2015
		Shadow rapporteur	
		 GEIER Jens	
		 ASHWORTH Richard	
		 DEPREZ Gérard	
		 MARAGALL Ernest	
		 ZANNI Marco	
	Committee for opinion	Rapporteur for opinion	Appointed
	 Civil Liberties, Justice and Home Affairs	The committee decided not to give an opinion.	
Council of the European Union European Commission	Commission DG Budget	Commissioner GEORGIEVA Kristalina	

Key events			
14/10/2015	Non-legislative basic document published	COM(2015)0514	Summary
26/10/2015	Committee referral announced in Parliament		

19/11/2015	Vote in committee		
19/11/2015	Budgetary report tabled for plenary	A8-0336/2015	Summary
25/11/2015	Results of vote in Parliament		
25/11/2015	Decision by Parliament	T8-0405/2015	Summary
25/11/2015	Draft budget approved by Council		
25/11/2015	End of procedure in Parliament		
24/02/2016	Final act published in Official Journal		

Technical information

Procedure reference	2015/2264(BUD)
Procedure type	BUD - Budgetary procedure
Procedure subtype	Mobilisation of funds
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Procedure completed
Committee dossier	BUDG/8/04747

Documentation gateway

Non-legislative basic document	COM(2015)0514	14/10/2015	EC	Summary
Committee draft report	PE571.655	17/11/2015	EP	
Amendments tabled in committee	PE571.771	18/11/2015	EP	
Budgetary report tabled for plenary, 1st reading	A8-0336/2015	19/11/2015	EP	Summary
Budgetary text adopted by Parliament	T8-0405/2015	25/11/2015	EP	Summary

Final act

[Decision 2016/253](#)
[OJ L 047 24.02.2016, p. 0006](#) Summary

Mobilisation of the Flexibility Instrument: immediate budgetary measures under the European agenda on migration

PURPOSE: to mobilise the Flexibility Instrument for immediate budgetary measures under the European Agenda on Migration.

PROPOSED ACT: Decision of the European Parliament and of the Council.

CONTENT: Council Regulation (EU, EURATOM) No 1311/2013 of 2 December 2013 laying down the [multiannual financial framework for the years 2014-2020](#) allows for the mobilisation of the Flexibility Instrument to allow the financing of clearly identified expenditure which could not be financed within the limits of the ceilings available for one or more headings of the multiannual financial framework.

Having examined all possibilities for re-allocating appropriations and exhausted any unallocated margin under the expenditure heading Security and Citizenship (heading 3), it appears necessary to mobilise EUR 1 504 million beyond the ceiling of heading 3 of the multiannual financial framework through the Flexibility Instrument to finance measures in the field of migration. This includes an amount of EUR 123 966 698 for which the Commission had made a [proposal to mobilise the Flexibility Instrument](#) for the same purpose which accompanied the initial draft budget 2016, and which is now repealed and replaced by the present proposal.

In accordance with Article 11(2) of Council Regulation N° 1311/2013, the amount proposed to be mobilised for budget year 2016 uses annual amounts not used of previous years of the Flexibility Instrument (2014 and 2015).

The payment appropriations corresponding to the mobilisation of the Flexibility Instrument will be as follows:

- EUR 710 million in 2016;
- EUR 652.9 million in 2017;
- EUR 82.7 million in 2018;
- EUR 58.5 million in 2019.

Mobilisation of the Flexibility Instrument: immediate budgetary measures under the European agenda on migration

The Committee on Budgets adopted the report by José Manuel FERNANDES (EPP, PT) on the proposal for a decision of the European Parliament and of the Council on mobilisation of the Flexibility Instrument for immediate budgetary measures to address the refugee crisis, in accordance with point 12 of the Interinstitutional Agreement of 2 December 2013 between the European Parliament, the Council and the Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management.

Members stated that after having examined all possibilities for re-allocating commitment appropriations under heading 3 and heading 4, it appears necessary to mobilise the Flexibility Instrument for commitment appropriations to complement the financing in the general budget of the Union for the financial year 2016 beyond the ceiling of heading 3 by EUR 1 504 million in commitment appropriations to finance measures under the European Agenda on Migration.

In addition to a final amount of EUR 1 506 million beyond the ceiling of heading 3, the Conciliation Committee convened for the 2016 budget agreed to Parliament's delegation proposal for a further mobilisation of the Flexibility Instrument by EUR 24 million beyond the ceiling of heading 4 in order to address the external dimension of the challenges posed by the refugee crisis.

Therefore, the total amount of the Flexibility Instrument for the financial year 2016, which includes the unused amounts from the financial years 2014 and 2015, is therefore fully exhausted.

Members called on the European Parliament to approve the mobilisation of the Flexibility Instrument for an amount of EUR 1 530 million in commitment appropriations.

The proposed allocation of the corresponding payment appropriations is as follows:

- EUR 734.2 million in 2016,
- EUR 654.2 million in 2017,
- EUR 83 million in 2018,
- EUR 58.6 million in 2019.

Further budget flexibility: Members reiterated that the mobilisation of this instrument shows, once more, the crucial need for the Union budget to be more flexible. Members noted that these additional appropriations are only made possible thanks to the carry-over of unused amounts from the Flexibility Instruments of the financial years 2014 and 2015 and that no amount will be carried over to the financial year 2017, thus limiting any mobilisation of the Flexibility Instrument to its annual ceiling of EUR 471 million.

Consequently, Members called on the Parliament to approve the decision annexed to the draft resolution.

Mobilisation of the Flexibility Instrument: immediate budgetary measures under the European agenda on migration

PURPOSE: to mobilise the Flexibility Instrument for immediate budgetary measures under the European Agenda on Migration.

NON-LEGISLATIVE ACT: Decision (EU) 2016/253 of the European Parliament and of the Council on the mobilisation of the Flexibility Instrument for immediate budgetary measures to address the refugee crisis.

CONTENT: Council Regulation (EU, EURATOM) No 1311/2013 of 2 December 2013 laying down the [multiannual financial framework for the years 2014-2020](#) allows for the mobilisation of the Flexibility Instrument to allow the financing of clearly identified expenditure which could not be financed within the limits of the ceilings available for one or more headings of the multiannual financial framework.

Due to the urgent needs, it is necessary to mobilise an important additional amount to finance measures to alleviate the migration and refugee crisis.

After having examined all possibilities for re-allocating appropriations under the expenditure ceilings for heading 3 (Security and Citizenship) and heading 4 (Global Europe), it appears necessary to mobilise the Flexibility Instrument to complement the financing in the general budget of the European Union for the financial year 2016, beyond the ceilings of heading 3 by EUR 1 506 million and heading 4 by EUR 24 million to finance measures in the field of migration and refugees. The unused annual amounts available for the Flexibility Instruments of the financial years 2014 and 2015 should be used for this mobilisation.

On the basis of the expected payment profile, the payment appropriations corresponding to the mobilisation of the Flexibility Instrument should be distributed over several financial years and are estimated to:

- EUR 734.2 million in 2016,
- EUR 654.2 million in 2017,
- EUR 83 million in 2018,
- EUR 58.6 million in 2019.

The specific amounts for each financial year shall be authorised in accordance with the annual budgetary procedure.

Mobilisation of the Flexibility Instrument: immediate budgetary measures under the European

agenda on migration

The European Parliament adopted by 576 votes to 72, with 50 abstentions, a resolution on the proposal for a decision of the European Parliament and of the Council on mobilisation of the Flexibility Instrument for immediate budgetary measures to address the refugee crisis, in accordance with point 12 of the Interinstitutional Agreement of 2 December 2013 between the European Parliament, the Council and the Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management.

Parliament stated that after having examined all possibilities for re-allocating commitment appropriations under heading 3 and heading 4, it appears necessary to mobilise the Flexibility Instrument for commitment appropriations.

The Commission proposed to mobilise the Flexibility Instrument in order to complement the financing in the general budget of the Union for the financial year 2016 beyond the ceiling of heading 3 by EUR 1 504 million in commitment appropriations to finance measures under the European Agenda on Migration.

In addition to a final amount of EUR 1 506 million beyond the ceiling of heading 3, the Conciliation Committee convened for the 2016 budget agreed to Parliament's delegation proposal for a further mobilisation of the Flexibility Instrument by EUR 24 million beyond the ceiling of heading 4 in order to address the external dimension of the challenges posed by the refugee crisis.

Therefore, the total amount of the Flexibility Instrument for the financial year 2016, which includes the unused amounts from the financial years 2014 and 2015, is therefore fully exhausted.

The European Parliament approved the mobilisation of the Flexibility Instrument for an amount of EUR 1 530 million in commitment appropriations.

On the basis of the expected payment profile, the payment appropriations corresponding to the mobilisation of the Flexibility Instrument will be as follows:

- EUR 734.2 million in 2016,
- EUR 654.2 million in 2017,
- EUR 83 million in 2018,
- EUR 58.6 million in 2019.

Further budget flexibility: Parliament reiterated that the mobilisation of this instrument shows, once more, the crucial need for the Union budget to be more flexible. It noted that these additional appropriations are only made possible thanks to the carry-over of unused amounts from the Flexibility Instruments of the financial years 2014 and 2015 and that no amount will be carried over to the financial year 2017, thus limiting any mobilisation of the Flexibility Instrument to its annual ceiling of EUR 471 million.

Consequently, Parliament approved the decision annexed to the draft resolution and to mobilise the Flexibility Instrument as set out above.