











Procedure file

Basic information		
INI - Own-initiative procedure	2016/2139(INI)	Procedure completed
Increasing the effectiveness of development cooperation		
Subject 6.30 Development cooperation		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Development	 PREDA Cristian Dan	12/07/2016
		Shadow rapporteur	
		 TOIA Patrizia	
		 ZAHRADIL Jan	
		 VÄYRYNEN Paavo	
		 HAUTALA Heidi	
		 CORRAO Ignazio	
	Committee for opinion	Rapporteur for opinion	Appointed
	 Budgetary Control	The committee decided not to give an opinion.	
European Commission	Commission DG International Cooperation and Development	Commissioner MIMICA Neven	

Key events			
15/09/2016	Committee referral announced in Parliament		
08/11/2016	Vote in committee		
11/11/2016	Committee report tabled for plenary	A8-0322/2016	Summary
21/11/2016	Debate in Parliament		
22/11/2016	Results of vote in Parliament		
22/11/2016	Decision by Parliament	T8-0437/2016	Summary
22/11/2016	End of procedure in Parliament		

Technical information	

Procedure reference	2016/2139(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	DEVE/8/07090

Documentation gateway

Committee draft report	PE589.254	03/10/2016	EP	
Amendments tabled in committee	PE592.237	18/10/2016	EP	
Amendments tabled in committee	PE593.894	04/11/2016	EP	
Committee report tabled for plenary, single reading	A8-0322/2016	11/11/2016	EP	Summary
Text adopted by Parliament, single reading	T8-0437/2016	22/11/2016	EP	Summary
Commission response to text adopted in plenary	SP(2017)148	22/03/2017	EC	

Increasing the effectiveness of development cooperation

The Committee on Development adopted the own-initiative report by Cristian Dan PREDA (EPP, RO) on increasing the effectiveness of development cooperation.

Members recalled that the aid effectiveness principles have clearly contributed to progress towards the Millennium Development Goals in many countries, but progress remains uneven. They insisted on the fact that Official Development Assistance (ODA) can play a crucial role in delivering on the 2030 Agenda, in particular in low-income countries, if it is better targeted and if it respects the principles of effective development cooperation, namely democratic country ownership.

Members also called on all development actors to build on the commitments made from Paris to Busan, and to renew and reinforce their efforts to make development cooperation as effective as possible with a view to achieving the ambitious goals and targets set out in the 2030 Agenda.

In brief, the Paris Declaration on Aid Effectiveness, adopted at the Second High Level Forum on Aid Effectiveness in 2005, followed by another Forum lunched in turn the Global Partnership for Effective Development Cooperation (GPEDC).

Sufficient funding of development policy: overall, Members recommended the use of all development policy tools for poverty eradication and the promotion of the Sustainable Development Goals (SDGs). However, sufficient funding is a prerequisite for effective development cooperation. Most Official Development Assistance (ODA) providers have not met their commitment to allocate 0.7 % of GNI to development assistance by 2015, resulting in more than USD 2 trillion not being made available to developing countries for attaining the Millennium Development Goals. Members urged the EU and its Member States to meet their long-standing commitment to devote 0.7 % of GNI to aid, to step up their development assistance, including through the EU budget and the European Development Fund (EDF).

Global Partnership for Effective Development Cooperation (GPEDC): Members noted with concern that as of mid-2015, only five EU Member States had published Busan implementation plans. They urged Member States to publish implementation plans and report on their efforts prior to the Second High Level Meeting of the GPEDC, which will take place in Nairobi from 28 November to 1 December 2016.

They called for the outcome document of this meeting to clearly address and assign differentiated roles and responsibilities of development actors and institutions for implementing the agenda and applying the principles, in order to enhance progress and facilitate future cooperation.

The GPEDC ought to play a leading role in ensuring progress on SDG 17, namely on monitoring and accountability, increased effectiveness of aid, quality and capacity aspects of finance for development, tax and debt sustainability.

This partnership should support the full implementation of the SDG by all actors at national level.

Improve transparency and development aid: whilst welcoming the efforts made to ensure that all actors concerned have access to information on transparency of development cooperation programming, funding mechanisms, projects and aid flows, in particular in the context of the International Aid Transparency Initiative (IATI) and the setting-up of the EU Aid Explorer website. Members stated that major steps still need to be taken in this regard, and called for further significant efforts be urgently made by all donors to make information and data more accessible, timely and comparable.

Given that monitoring, review, and knowledge-sharing about progress in development are of paramount importance, Members called on the Commission to submit reports, at least every 24 months, on the efforts and action plans of both the EU and the Member States with a view to comprehensively implementing the Busan principles. Moreover, they demanded to be informed regularly and in a timely manner on the positions taken by the Commission in the GPEDC Steering Committee.

Responsibility of donors: Member stressed that assistance can only be sustained when recipients are strongly committed and in charge. They insisted on the importance of shared responsibility for development results. They recalled that democratic ownership requires strong

institutions that can ensure the full participation of local actors in the implementation, monitoring and evaluation of development programmes.

More generally, Members encouraged recipient countries parliaments to adopt national policies on development aid in order to improve the accountability of donors and of recipient governments, including that of local authorities, enhance public financial management and absorption capacity, and improve conditions for receiving budget support, as well as, in the long run, reducing dependence on aid.

They invited the Commission and the Member States to engage with national parliaments of partner countries with a view to constructively supporting the development of such policies, complementing them with mutual accountability arrangements.

The report welcomed the OECD's initiatives potentially contributing to reducing illicit financial flows, and called on the international community to enhance cooperation in order to increase the transparency of tax regimes and financial flows more generally. It insisted on the crucial role and responsibilities of multinational companies and financial institutions in this regard.

Combat against corruption: Members recalled that corruption in recipient countries, whether directly linked to development assistance or not, constitutes a serious violation of democratic legitimacy and harms public support for development assistance in donor countries. They welcomed, therefore, all measures taken to promote sound financial management and eradicate corruption once and for all, while noting that the situation in many partner countries by definition implies a certain degree of risk.

Civil society: Members underlined the role in development of citizens, local communities, elected representatives, faith-based organisations, civil society organisations (CSOs), academia, trade unions and the private sector, and stresses that all these actors need to be involved in furthering and implementing the effectiveness agenda at various levels. They stated that their effective contribution requires their participatory involvement in planning and implementing, mutual accountability and transparency, and that donors should improve predictability and speediness when working with these actors as implementing partners.

Complementarity of aid: Members recalled their request for the codification and strengthening of the mechanisms and practices for ensuring better complementarity and effective coordination of development aid among EU Member States and institutions, providing clear and enforceable rules for ensuring democratic domestic ownership.

Private sector: lastly, Members firmly believe that the private sector is an important partner in achieving the SDGs and mobilising further resources for development.

Increasing the effectiveness of development cooperation

The European Parliament adopted by 545 votes to 39, with 92 abstentions, a resolution on increasing the effectiveness of development cooperation.

Parliament recalled that the aid effectiveness principles have clearly contributed to progress towards the Millennium Development Goals in many countries, but progress remains uneven. It insisted on the fact that Official Development Assistance (ODA) can play a crucial role in delivering on the 2030 Agenda, in particular in low-income countries, if it is better targeted and if it respects the principles of effective development cooperation, namely democratic country ownership.

Parliament also called on all development actors to build on the commitments made from Paris to Busan, and to renew and reinforce efforts to make development cooperation as effective as possible with a view to achieving the ambitious goals and targets set out in the 2030 Agenda.

In brief, the Paris Declaration on Aid Effectiveness, adopted at the Second High Level Forum on Aid Effectiveness in 2005, followed by another Forum lunched in turn the Global Partnership for Effective Development Cooperation (GPEDC).

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Parliament called on the Member States to adopt an effective roadmap in order to achieve the commitment target in a transparent, predictable and accountable way. It warned against the dilution of ODA criteria with the aim of covering expenses other than those directly linked to promoting sustainable development in developing countries.

Global Partnership for Effective Development Cooperation (GPEDC): Parliament noted with concern that as of mid-2015, only five EU Member States had published Busan implementation plans. It urged Member States to publish implementation plans and report on their efforts prior to the Second High Level Meeting of the GPEDC, which will take place in Nairobi from 28 November to 1 December 2016. It called for the outcome document of this meeting to clearly address and assign differentiated roles and responsibilities of development actors and institutions for implementing the agenda and applying the principles, in order to enhance progress and facilitate future cooperation.

The GPEDC ought to play a leading role in ensuring progress on SDG 17, namely on monitoring and accountability, increased effectiveness of aid, quality and capacity aspects of finance for development, tax and debt sustainability, mobilising the private sector and its responsibility for sustainable development, transparency, policy coherence, multi-stakeholder partnerships, and South-South and triangular cooperation. This partnership should support the full implementation of the SDG by all actors at national level.

Improve transparency and development aid: whilst welcoming the efforts made to ensure that all actors concerned have access to information on transparency of development cooperation programming, funding mechanisms, projects and aid flows, in particular in the context of the International Aid Transparency Initiative (IATI) and the setting-up of the EU Aid Explorer website, Members stated that major steps still need to be taken in this regard, and called for further significant efforts be urgently made by all donors to make information and data more accessible, timely and comparable.

Given that monitoring, review, and knowledge-sharing about progress in development are of paramount importance, Parliament called on the Commission to submit reports, at least every 24 months, on the efforts and action plans of both the EU and the Member States with a view to comprehensively implementing the Busan principles. Moreover, it demanded to be informed regularly and in a timely manner on the positions taken by the Commission in the GPEDC Steering Committee.

Responsibility of donors: Parliament stressed that assistance can only be sustained when recipients are strongly committed and in charge. It insisted on the importance of shared responsibility for development results. It recalled that democratic ownership requires strong institutions that can ensure the full participation of local actors in the implementation, monitoring and evaluation of development programmes.

More generally, Parliament encouraged recipient countries parliaments to adopt national policies on development aid in order to improve the accountability of donors and of recipient governments, including that of local authorities, enhance public financial management and absorption capacity, and improve conditions for receiving budget support, as well as, in the long run, reducing dependence on aid.

Members invited the Commission and the Member States to engage with national parliaments of partner countries with a view to constructively supporting the development of such policies, complementing them with mutual accountability arrangements.

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Civil society: Parliament underlined the role in development of citizens, local communities, elected representatives, faith-based organisations, civil society organisations (CSOs), academia, trade unions and the private sector, and stresses that all these actors need to be involved in furthering and implementing the effectiveness agenda at various levels. It stated that their effective contribution requires their participatory involvement in planning and implementing, mutual accountability and transparency, and that donors should improve predictability and speediness when working with these actors as implementing partners and basic service supply partners, in order genuinely to reach the most vulnerable sections of the population.

Complementarity of aid: Parliament recalled its request for the codification and strengthening of the mechanisms and practices for ensuring better complementarity and effective coordination of development aid among EU Member States and institutions, providing clear and enforceable rules for ensuring democratic domestic ownership. Parliament called for further efforts to accelerate untying of aid at global level. It called on aid providers to use partner countries procurement systems as a first option.

Private sector: lastly, Parliament firmly believed that the private sector is an important partner in achieving the SDGs and mobilising further resources for development.