










Procedure file

Basic information		
INI - Own-initiative procedure	2016/2143(INI)	Procedure completed
Integrated approach to sport policy: good governance, accessibility and integrity		
Subject 4.10.13 Sport		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Culture and Education	 TAKKULA Hannu	26/04/2016
		Shadow rapporteur	
		 FISAS AYXELÀ Santiago	
		 MIZZI Marlene	
		 MCCLARKIN Emma	
		 D'AMATO Rosa	
		 BILDE Dominique	
European Commission	Commission DG Education, Youth, Sport and Culture	Commissioner NAVRACSICS Tibor	

Key events			
15/09/2016	Committee referral announced in Parliament		
05/12/2016	Vote in committee		
12/12/2016	Committee report tabled for plenary	A8-0381/2016	Summary
01/02/2017	Debate in Parliament		
02/02/2017	Results of vote in Parliament		
02/02/2017	Decision by Parliament	T8-0012/2017	Summary
02/02/2017	End of procedure in Parliament		

Technical information	
Procedure reference	2016/2143(INI)

Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Other legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	CULT/8/07097

Documentation gateway

Committee draft report	PE589.221	16/09/2016	EP	
Amendments tabled in committee	PE592.154	19/10/2016	EP	
Committee report tabled for plenary, single reading	A8-0381/2016	12/12/2016	EP	Summary
Text adopted by Parliament, single reading	T8-0012/2017	02/02/2017	EP	Summary
Commission response to text adopted in plenary	SP(2017)189	28/04/2017	EC	

Integrated approach to sport policy: good governance, accessibility and integrity

The Committee on Culture and Education adopted an own-initiative report by Hannu TAKKULA (ADLE, FI) on an integrated approach to Sport Policy: good governance, accessibility and integrity.

Members recalled that with the entry into force of the Lisbon Treaty in 2009, the European Union acquired a specific competence for sport to build up and implement an EU-coordinated sport policy supported by a specific budget line.

This report lays down guidelines and recommendations for the European Commissions work on evaluating its policy implementation which is also aimed at Member States and the organised sport sector, in cooperation with national and European public authorities.

Integrity and good-governance of sports: recent corruption scandals in sport have tarnished the image of sport, raising questions about the need for genuine and structural reforms of sport governing bodies and organisations. The report stressed the need for a zero-tolerance policy to corruption and other types of crime in sports. The report also stated that fighting corruption in sport requires transnational efforts and cooperation among all stakeholders, including public authorities, law enforcement agencies, the sports industry, athletes and supporters.

Members called on international, European and national sports organisations to commit to good governance practices, and to develop a culture of transparency and sustainable financing. This process must be complemented by a better separation of powers within the sports governing bodies, better division between commercial and charitable activities and better internal self-regulatory procedures to advance, detect, investigate and sanction sport crimes and illegal activities within the sports organisations.

Bidding to host major events should comply with good governance standards, with human and labour rights, and with the principle of democracy, in order to ensure a positive social, economic and environmental impact on local communities.

Members called on the Commission to develop a pledge board, and to explore the possibility of creating a code of conduct in the areas of good governance and integrity in sport. They also called on sports organisations to put forward by 2018 concrete proposals to enhance good governance standards for sports organisations.

Member States are encouraged to:

- make public funding for sports conditional, subject to compliance with established and publicly available minimum governance, monitoring and reporting standards;
- establish match fixing as a specific criminal offence and ensure that any criminal activity, such as match fixing and corruption in sports, is subject to judicial proceedings and appropriate sanction;
- support doping controls, national testing programmes and legislations allowing coordination and information-sharing between state authorities, sports organisations and anti-doping agencies.

Members reiterated their call for the establishment of transparency registers for the payment of sports agents, underpinned by an efficient monitoring system, in order to tackle agent malpractice. They condemned all forms of discrimination and violence in sport and recalled the need to boost the fight against human trafficking in sports, in particular the trafficking of children.

Social inclusion, social function and accessibility of sport: Members considered that investing in sports will help build united and inclusive societies, remove barriers and enable people to respect each other by building bridges across cultures and across ethnic and social divides, and to promote a positive message of shared values, such as mutual respect, tolerance, compassion, leadership, equality of opportunity and the rule of law. The Commission is urged to allocate more funds to sport under [Erasmus+](#), with a focus on grassroots sports and education, and to enhance its visibility and accessibility in order to improve the mainstreaming of sport into other funding programmes such as the ESIF or the [Health Programme](#).

The report underlined the importance of education through sport and the potential of sport to help get socially vulnerable youngsters back on track and in preventing radicalisation.

Recalling that young European athletes are often faced with the challenge of combining their sports careers with education and work, Members underlined the need to ensure sustainable financial support for dual-career exchange programmes at EU and national level through the Erasmus+ Sport chapter. They called on the Member States to promote, in collaboration with educational institutions, cross-border exchanges of athletes and to provide access to scholarships for athletes.

Stressing that the lack of physical activity is identified by WHO as the fourth leading risk factor for global mortality, the report encouraged the Member States and the Commission to make physical activity a political priority in the next EU Work Plan on Sport, especially for young people and vulnerable communities from socially deprived areas where physical participation is low.

Member States are urged to:

- encourage citizens to pursue physical activities on a more regular basis by means of appropriate health policies and programmes for their daily lives;
- make licensed betting operators subject to mandatory and fair financial return to grassroots sports and projects aimed at improving mass-access to sports.

The report stressed that disabled people should have equal access to all sports facilities and urged the Member States to implement inclusive sport programmes for disabled people at schools and universities.

Members maintained that the selling of TV rights on a centralised, exclusive and territorial basis, with equitable sharing of revenues, is essential to the sustainable funding of sport at all levels.

Integrated approach to sport policy: good governance, accessibility and integrity

The European Parliament adopted by 522 votes to 76, with 37 abstentions, a resolution on an integrated approach to Sport Policy: good governance, accessibility and integrity.

Members recalled that with the entry into force of the Lisbon Treaty in 2009, the European Union acquired a specific competence for sport to build up and implement an EU-coordinated sport policy supported by a specific budget line. It has been estimated that sport-related employment represents 3.51 % of total EU employment, and the share of sport-related gross value added at EUR 294 billion (2.98 % of total EU gross value added).

Integrity and good-governance of sports: in the light of recent corruption scandals in sport, Parliament stressed the need for a zero-tolerance policy to corruption and other types of crime in sports. It recalled that fighting corruption in sport requires transnational efforts and cooperation among all stakeholders, including public authorities, law enforcement agencies, the sports industry, athletes and supporters.

Members called on international, European and national sports organisations to commit to good governance practices, and to develop a culture of transparency and sustainable financing by making financial records and activity accounts publicly available.

In this regard, Members called on the Commission to develop a pledge board, and to explore the possibility of creating a code of conduct in the areas of good governance and integrity in sport. They also called on sports organisations to put forward by 2018 concrete proposals to enhance good governance standards for sports organisations.

Member States are encouraged to:

- make public funding for sports conditional, subject to compliance with established and publicly available minimum governance, monitoring and reporting standards;
- establish dedicated prosecution services tasked specifically with investigating sports fraud cases and establish match fixing as a specific criminal offence;
- support doping controls, national testing programmes and legislations allowing coordination and information-sharing between state authorities, sports organisations and anti-doping agencies.

Members reiterated their call for the establishment of transparency registers for the payment of sports agents, underpinned by an efficient monitoring system, in order to tackle agent malpractice.

Bidding to host major events should comply with good governance standards, with human and labour rights, and with the principle of democracy, in order to ensure a positive social, economic and environmental impact on local communities. Members condemned all forms of discrimination and violence in sport and recalled the need to boost the fight against human trafficking in sports, in particular the trafficking of children.

Members also urged the Council to find a solution that will allow the EU and its Member States to sign and ratify the new Council of Europe Convention on an Integrated Safety, Security and Service Approach at Football Matches and Other Sports Events, and reiterated the call for the introduction of the mutual recognition of stadium bans in Europe and the exchange of data in this regard.

Social inclusion, social function and accessibility of sport: Parliament considered that investing in sports will help build united and inclusive societies, remove barriers and enable people to respect each other by building bridges across cultures and across ethnic and social divides, and to promote a positive message of shared values, such as mutual respect, tolerance, compassion, leadership, equality of opportunity and the rule of law.

The Commission is urged to allocate more funds to sport under [Erasmus+](#), with a focus on grassroots sports and education, and to enhance its visibility and accessibility in order to improve the mainstreaming of sport into other funding programmes such as the ESIF or the [Health Programme](#).

The resolution underlined the importance of education through sport and the potential of sport to help get socially vulnerable youngsters back on track and in preventing radicalisation.

Recalling that young European athletes are often faced with the challenge of combining their sports careers with education and work, Parliament underlined the need to ensure sustainable financial support for dual-career exchange programmes at EU and national level through the Erasmus+ Sport chapter. It called on the Member States to promote, in collaboration with educational institutions, cross-border exchanges

of athletes and to provide access to scholarships for athletes.

Stressing that the lack of physical activity is identified by WHO as the fourth leading risk factor for global mortality, Parliament encouraged the Member States and the Commission to make physical activity a political priority in the next EU Work Plan on Sport, especially for young people and vulnerable communities from socially deprived areas where physical participation is low. It urged the Member State to encourage citizens to pursue physical activities on a more regular basis by means of appropriate health policies and programmes for their daily lives.

The report stressed that disabled people should have equal access to all sports facilities and urged the Member States to implement inclusive sport programmes for disabled people at schools and universities.

Lastly, Members maintained that the selling of TV rights on a centralised, exclusive and territorial basis, with equitable sharing of revenues, is essential to the sustainable funding of sport at all levels.