

Procedure file

Basic information	
COD - Ordinary legislative procedure (ex-codecision procedure) Regulation	2016/0257(COD) Procedure completed
European Centre for the Development of Vocational Training (Cedefop)	
Subject 4.40.15 Vocational education and training 8.40.08 Agencies and bodies of the EU	

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 EMPL Employment and Social Affairs		22/09/2016
		 SANDER Anne	
		Shadow rapporteur	
		 PAVEL Emilian	
		 ŽITŇANSKÁ Jana	
		 HARKIN Marian	
		 LAMBERT Jean	
		 BIZZOTTO Mara	
	Committee for opinion	Rapporteur for opinion	Appointed
 BUDG Budgets			15/09/2016
		 GEIER Jens	
	Committee for opinion on the legal basis	Rapporteur for opinion	Appointed
 JURI Legal Affairs			05/06/2018
		 VOSS Axel	
Council of the European Union	Council configuration	Meeting	Date
	Environment	3666	20/12/2018
	Employment, Social Policy, Health and Consumer Affairs	3507	08/12/2016
European Commission	Commission DG	Commissioner	
	Employment, Social Affairs and Inclusion	THYSSEN Marianne	

Key events			
23/08/2016	Legislative proposal published	COM(2016)0532	Summary
12/09/2016	Committee referral announced in Parliament, 1st reading		
08/12/2016	Debate in Council	3507	
12/07/2017	Vote in committee, 1st reading		
12/07/2017	Committee decision to open interinstitutional negotiations with report adopted in committee		
28/07/2017	Committee report tabled for plenary, 1st reading	A8-0273/2017	Summary
11/09/2017	Committee decision to enter into interinstitutional negotiations announced in plenary (Rule 71)		
13/09/2017	Committee decision to enter into interinstitutional negotiations confirmed by plenary (Rule 71)		
20/11/2018	Approval in committee of the text agreed at 1st reading interinstitutional negotiations	PE630.593 GEDA/A/(2018)009119	
10/12/2018	Debate in Parliament		
11/12/2018	Results of vote in Parliament		
11/12/2018	Decision by Parliament, 1st reading	T8-0490/2018	Summary
20/12/2018	Act adopted by Council after Parliament's 1st reading		
16/01/2019	Final act signed		
16/01/2019	End of procedure in Parliament		
31/01/2019	Final act published in Official Journal		

Technical information	
Procedure reference	2016/0257(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)
Procedure subtype	Legislation
Legislative instrument	Regulation
Legal basis	Treaty on the Functioning of the EU TFEU 165-p4; Treaty on the Functioning of the EU TFEU 149; Treaty on the Functioning of the EU TFEU 166-p4
Other legal basis	Rules of Procedure EP 159
Mandatory consultation of other institutions	European Economic and Social Committee European Committee of the Regions
Stage reached in procedure	Procedure completed

Documentation gateway					
Legislative proposal		COM(2016)0532	23/08/2016	EC	Summary
Committee draft report		PE589.452	06/03/2017	EP	
Amendments tabled in committee		PE601.219	31/03/2017	EP	
Committee opinion	BUDG	PE597.565	27/04/2017	EP	
Committee report tabled for plenary, 1st reading/single reading		A8-0273/2017	28/07/2017	EP	Summary
Specific opinion	JURI	PE623.749	22/06/2018	EP	
Coreper letter confirming interinstitutional agreement		GEDA/A/(2018)009119	09/11/2018	CSL	
Text agreed during interinstitutional negotiations		PE630.593	09/11/2018	EP	
Text adopted by Parliament, 1st reading/single reading		T8-0490/2018	11/12/2018	EP	Summary
Draft final act		00064/2018/LEX	16/01/2019	CSL	
Commission response to text adopted in plenary		SP(2019)44	23/01/2019	EC	
Final act					
Regulation 2019/128 OJ L 030 31.01.2019, p. 0090 Summary					

European Centre for the Development of Vocational Training (Cedefop)

PURPOSE: to replace and repeal the Regulation establishing the European Centre for the Development of Vocational Training (Cedefop) and to repeal Regulation (EEC) No 337/75.

PROPOSED ACT: Regulation of the European Parliament and of the Council.

ROLE OF THE EUROPEAN PARLIAMENT: the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

BACKGROUND: the Cedefop's Founding Regulation has been amended five times, in 1993, 1994, 1995, 2003 and 2004, mainly to take account of the EU enlargement or Treaty changes. However, these amendments have not significantly altered the fundamentals of the Agency. This revision will update the mandate of Cedefop as a centre for analysis, research and policy monitoring in these policy areas.

The revision also offers the opportunity to update the objectives and tasks of Cedefop since its establishment in 1975.

CONTENT: the proposed Regulation based on Article 166(4) and Article 165(4) aims to revise the Founding Regulation of the European Centre for the Development of Vocational Training (Cedefop) from 1975.

The reasons for the revision are twofold:

- update the objectives and tasks of Cedefop;
- align certain provisions of the existing Regulation governing Cedefop with the Common Approach on Decentralised Agencies.

Cedefops tasks: since its establishment in 1975, the Centre has adapted its activities to the overall societal, institutional and economic developments and emerging trends in European policies in the field of vocational education and training. This includes technological developments, as vocational occupations have been increasingly relying on the use of digital technologies.

To respond to the evolution of the changing policy context, Cedefop's current activities go beyond vocational education and training and include work on qualifications, in particular the European Qualifications Framework, on skills analysis and forecasting, and the validation of non-formal and informal learning which should all be acknowledged. The new objectives and tasks will be adjusted to better reflect these developments.

This revision will define more sharply the role of Cedefop in supporting the shaping and implementation of vocational education and training,

skills and qualifications policies.

Other measures related to the decentralised agencies: the revision also creates the opportunity to provide for:

- anti-fraud measures,
- conflict of interest policy,
- evaluation and review measures,
- the establishment of a headquarters agreement,
- the provisions on programming and reporting with the requirements set by the revised Framework Financial Regulation.

Organisational aspects: the revision will lead to modifying and aligning the appointment procedure of the Director (Executive Director) with the procedure provided for in the Common Approach.

The role of appointing authority will be conferred to the Management Board of the Agency.

Regarding the appointment by the Council of the Management Board members representing the employers' and employees' organisations from each Member State, it is proposed that this is done on the basis of a list submitted by the EU social partners' organisations.

European Centre for the Development of Vocational Training (Cedefop)

The Committee on Employment and Social Affairs adopted the report by Anne Sander (EPP, FR) on the proposal for a regulation of the European Parliament and of the Council establishing a European Centre for the Development of Vocational Training (Cedefop) and repealing Regulation (EEC) No 337/75.

The committee recommended that the European Parliament's position adopted at first reading in accordance with the ordinary legislative procedure should amend the Commission proposal as follows.

Objective and tasks of the Agency: the Agency's objective seeks to support the Union policies on vocational education and training, skills and qualifications. Cedefop should go beyond the provision of analysis and research and provide policy-makers with research-based proposals in the field of vocational education and training.

The Agency may participate in all public tenders organised by the Commission in its fields of expertise with respect to rules of transparency, fair competition and social rights.

The Governing Body shall also include the participation of three independent experts appointed by the European Parliament.

When appointing their respective representatives and alternates to the Management Board, the European Parliament, the Commission, the Member States and the social partners shall ensure a balanced representation between men and women.

In addition, each member and alternate member shall sign a written declaration of interests when taking office or when an appointment is renewed. This declaration shall be published on the Agency's website.

A representative of Eurofound (European Foundation for the Improvement of Living and Working Conditions) and a representative of the European Agency for Safety and Health at Work (EU-OSHA) shall have observer status at the meetings of the Management Board in order to enhance mutual synergies and avoid overlaps in their activities.

The Management Board shall, inter alia:

- give the strategic orientations for the Agency's activities, coherent with the needs of its main stakeholders;
- adopt rules, including measures for detecting potential risks at an early stage, for the prevention and management of conflicts of interest in respect of its members and independent experts, as well as for seconded national experts.

Annual and multi-annual programming: the annual work programme shall comprise detailed objectives and expected results, including performance indicators, as well as activities and programmes that are to be subject to ex-ante or ex-post evaluations.

Executive Board: each coordinator shall inform members of his or her own group, after each meeting, of the content of the discussion, in a timely and transparent manner.

Executive Director: the Executive Director shall be responsible for the overall management of the Agency in accordance with the strategic direction set out by the Management Board and shall be accountable to the Executive Board.

The Executive Director shall also be responsible for:

- taking decisions with regard to the management of human resources and the Agency's internal structures in accordance with the principle of sound budgetary management;
- cooperating with other Union agencies and concluding cooperation agreements with them;
- establishing a local liaison office in Brussels to foster cooperation between the Agency and the relevant Union institutions.

The Executive Director may, after consulting the Executive Board, appoint a Deputy Director subject to the approval, by a simple majority vote, of the Management Board.

Once appointed, the Executive Director shall attend an exchange of views at the responsible committee of the European Parliament.

Cedefop budget: this should be prepared in accordance with the principle of performance-based budgeting in relation to its objectives and the expected results. The Agency should conduct ex-ante evaluations of activities which entail significant expenditures, as well as ex-post evaluations.

European Centre for the Development of Vocational Training (Cedefop)

The European Parliament adopted by 576 votes to 68, with 21 abstentions, a legislative resolution on the proposal for a regulation of the European Parliament and of the Council establishing a European Centre for the Development of Vocational Training (Cedefop) and repealing Regulation (EEC) No 337/75.

The European Parliaments position adopted at first reading under the ordinary legislative procedure amended the Commission proposal as follows:

Objectives and tasks: Cedefops objective shall be to support the promotion, development and implementation of Union policies in the field of vocational education and training as well as skills and qualifications policies by working together with the Commission, the Member States and the social partners.

To that end Cedefop shall enhance and disseminate knowledge, provide evidence and services for the purpose of policy making, including research-based conclusions, and shall facilitate knowledge sharing among and between Union and national actors.

The Agency shall also be tasked to:

- analyse trends in vocational education and training, skills and qualification policies and systems and analyse labour market trends in relation to skills and qualifications, and vocational education and training;
- analyse and contribute to developments related to the design and award of qualifications, their organisation into frameworks, and their function in the labour market, and in relation to vocational education and training;
- contribute, in particular through evidence-based information and analyses, to the implementation of reforms and policies at national level;
- establish a strategy for relations with third countries and international organisations.

Cedefop may conclude cooperation agreements with other relevant EU agencies to facilitate and promote cooperation with them.

Management Board: this shall also provide for the participation of an independent expert appointed by the European Parliament.

Members of the Management Board and their alternates shall be designated and appointed on the basis of their knowledge in the field of safety and health at work, taking into account their relevant skills such as managerial, administrative and budgetary skills and expertise in the area of EU-OSHA's core tasks, in order to carry out an effective oversight role.

Each member and alternate shall sign a written statement at the time of taking office declaring that he or she is not in a situation of conflict of interests. EU-OSHA shall publish the statements and updates on its website.

The Management Board shall also provide the strategic orientations for Cedefop's activities and adopt each year, by a majority of two-thirds of members with the right to vote and Cedefops programming document, containing the Centres multiannual work programme and its annual work programme for the following year.

Programming: the Executive Director shall present to the Management Board a draft programming document containing an annual and multiannual work programme. Following approval by the Management Board, the draft programming document shall be submitted to the Commission, the European Parliament and the Council by 31 January each year at the latest. The Management Board shall adopt the programming document taking into account the Commissions opinion.

Executive Director: the Executive Director shall be responsible for the overall management of the Centre in accordance with the strategic direction set out by the Management Board.

The Executive Director shall also be responsible for:

- ensuring the day-to-day administration of Cedefop, including exercising the powers entrusted to him or her in respect of staff matters;
- taking decisions with regard to the management of human resources;
- taking into account the needs relating to the Centres activities and sound budgetary management;
- setting up an effective monitoring system to ensure that regular evaluations are carried out;
- drawing up the draft financial rules and drawing up the draft estimates of the Centre's revenue and expenditure;
- ensuring gender balance within the agency;
- establishing an office in Brussels as a liaison office to further Cedefop's cooperation with the relevant Union institutions.

Budget: in order to ensure its full autonomy and independence and to enable it properly to carry out its objectives and tasks in accordance with this Regulation, Cedefop should be granted an adequate and autonomous budget with revenue stemming mainly from a contribution from the general budget of the Union. The Union budgetary procedure should be applicable to Cedefop as far as the Union contribution and any other subsidies chargeable to the general budget of the Union are concerned. Cedefops accounts should be audited by the Court of Auditors.

European Centre for the Development of Vocational Training (Cedefop)

PURPOSE: to update the objectives, missions and governance of the European Centre for the Development of Vocational Training (Cedefop).

LEGISLATIVE ACT: Regulation (EU) 2019/128 of the European Parliament and of the Council establishing a European Centre for the Development of Vocational Training (Cedefop) and repealing Council Regulation (EEC) No 337/75.

CONTENT: since it was established in 1975, Cedefop has played an important role in supporting the development of a common vocational education and training policy. At the same time, the concept and significance of vocational training has evolved under the influence of changing labour markets, technological developments, particularly in the digital area, and increasing labour mobility.

Objectives and missions

Cedefop's objective shall be to support the promotion, development and implementation of Union policies in the field of vocational education and training as well as skills and qualifications policies by working together with the Commission, the Member States and the social partners.

To that end Cedefop shall enhance and disseminate knowledge, provide evidence and services for the purpose of policy making, including

research-based conclusions, and shall facilitate knowledge sharing among and between Union and national actors.

In particular, the Agency may analyse (i) trends in policies and systems in vocational education and training, skills and qualifications; (ii) labour market trends in relation to skills and qualifications; (iii) developments in the definition and delivery of qualifications, their organisation and their function in the labour market; (iv) developments in the field of validation of non-formal and informal learning. It may also provide forums for the exchange of experience and information between governments, social partners and other interested parties at national level, and establish a strategy for relations with third countries.

Cedefop's headquarters shall be in Thessaloniki.

Administrative and management structure

This is composed of:

- a Management Board composed of (i) for each Member State, one member representing the government, one member representing employers' organisations and one member representing workers' organisations; (ii) three members representing the Commission and (iii) one independent expert appointed by the European Parliament;
- an Executive Board to prepare Board meetings and support its decision-making and monitoring processes; it may take some provisional decisions on behalf of the Board when the urgency so requires;
- an Executive Director, responsible for the overall management of the Agency in accordance with the strategic direction set by the Management Board, including day-to-day administration and the management of financial and human resources. It shall report to the European Parliament on the performance of its tasks when requested to do so.

The members of the Management Board and their alternates shall be appointed on the basis of their knowledge in the field of vocational education and training, skills and qualifications, with a view to ensuring a balanced representation of women and men. Each member, upon taking office, shall sign a written statement certifying that he or she is not in situation of conflict of interest.

Programming

Each year the Management Board will adopt a programming document containing the annual and multiannual programming, on the basis of a draft drawn up by the Administrative Director, taking into account the Commission's opinion. The programming document shall become definitive after the final adoption of the general budget of the Union.

Budget

In order to ensure Cedefop's full autonomy and independence and to enable it properly to carry out its objectives and tasks in accordance with this Regulation, Cedefop shall be granted an adequate and autonomous budget with revenue stemming mainly from a contribution from the general budget of the Union. Cedefop's accounts should be audited by the Court of Auditors.

Cedefop's work should complement that of the European Training Foundation and the European Agency for Safety and Health at Work ([EU-OSHA](#)) where they have similar areas of interest, while promoting tools that work well, such as memoranda of understanding.

ENTRY INTO FORCE: 20.2.2019.