











Procedure file

Basic information		
BUD - Budgetary procedure	2016/2256(BUD)	Procedure completed
Mobilisation of the Contingency Margin in 2016		
Subject 8.70.56 2016 budget		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Budgets	 FERNANDES José Manuel	20/10/2016
		Shadow rapporteur	
		 GEIER Jens	
		 KÖLMEL Bernd	
		 DEPREZ Gérard	
		 MARAGALL Ernest	
		 TARAND Indrek	
		 ZANNI Marco	
		 MONTEL Sophie	
Council of the European Union			
European Commission	Commission DG Budget	Commissioner GEORGIEVA Kristalina	

Key events			
30/09/2016	Non-legislative basic document published	COM(2016)0624	Summary
24/10/2016	Committee referral announced in Parliament		
24/11/2016	Vote in committee		
25/11/2016	Budgetary report tabled for plenary	A8-0347/2016	Summary
01/12/2016	Results of vote in Parliament		
01/12/2016	Decision by Parliament	T8-0467/2016	Summary
15/12/2016	Draft budget approved by Council		

15/12/2016	End of procedure in Parliament		
28/02/2017	Final act published in Official Journal		

Technical information

Procedure reference	2016/2256(BUD)
Procedure type	BUD - Budgetary procedure
Procedure subtype	Mobilisation of funds
Other legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	BUDG/8/08031

Documentation gateway

Non-legislative basic document	COM(2016)0624	30/09/2016	EC	Summary
Committee draft report	PE593.807	08/11/2016	EP	
Amendments tabled in committee	PE594.144	21/11/2016	EP	
Budgetary report tabled for plenary, 1st reading	A8-0347/2016	25/11/2016	EP	Summary
Budgetary text adopted by Parliament	T8-0467/2016	01/12/2016	EP	Summary

Final act

[Decision 2017/339](#)
[OJ L 050 28.02.2017, p. 0047](#) Summary

Mobilisation of the Contingency Margin in 2016

PURPOSE: to mobilise the Contingency Margin in 2016 to address the unforeseen consequences of the migration crisis.

PROPOSED ACT: Decision of the European Parliament and of the Council.

CONTENT: Article 13 of the [Council Regulation \(EU, EURATOM\) No 1311/2013](#) lays down the multiannual financial framework for the years 2014-2020 and allows for the mobilisation of the Contingency Margin of up to 0.03 % of Gross National Income.

After having examined all other financial possibilities to react to unforeseen circumstances within the 2016 expenditure ceilings for heading 3 Security and citizenship, and after having proposed to mobilise the Flexibility Instrument for headings 3 and 4 for the full amount of EUR 1 530 million available in 2016, the mobilisation of the Contingency Margin is necessary to address the needs stemming from the migration, refugee and security crisis by increasing the commitment appropriations of heading 3 in the general budget of the European Union for the financial year 2016, above the ceiling of this heading.

Justification of the mobilisation: a new instrument was adopted by the Council on 15 March 2016 to allow the provision of emergency support of a humanitarian nature in response to the increased influx of refugees and migrants into the Union.

The funding needs for this new emergency instrument in 2016 were estimated at EUR 300 million in commitment appropriations and EUR 241 million in payment appropriations. EUR 199 million in commitment appropriations and EUR 130.2 million in payment appropriations have been redeployed from AMIF, first in the context of the [amending budget No 1/2016](#) (EUR 100 million in commitment appropriations and EUR 80.2 million in payment appropriations) and then, through a Commission transfer of appropriations implemented in August in accordance with Article 26(1)(c) of the Financial Regulation (EUR 99 million in commitment appropriations and EUR 50 million in payment appropriations).

Likely outstanding needs related to the new emergency instrument, currently estimated at EUR 50 million in commitment appropriations and EUR 10 million in payment appropriations, has still to be financed in 2016.

After taking account of the possible redeployments identified on other budget lines under heading 3 (EUR 9.9 million), the Commission has requested to increase commitment appropriations by EUR 240.1 million above the ceiling of this heading in the [draft amending budget No 4/2016](#).

The expenditure ceiling of heading 3 in 2016 stands at EUR 2 546 million in current prices.

The commitment appropriations authorised for heading 3 in the 2016 budget are EUR 4 052 million, which has already required the mobilisation of the Flexibility Instrument (EUR 1 506 million) over and above the ceiling of heading 3, in accordance with Article 11(2) of the

MFF Regulation.

Spending related to migration and, refugees and security: the Commission stated that this represents more than 70 % of total expenditure under the ceiling of heading 3. The Commission has carefully examined all possibilities for redeployment and stated that it is only possible to cover a small percentage of the needs in commitment appropriations as described above without jeopardising the proper functioning of the other relatively smaller programmes.

As a consequence, the mobilisation of the Contingency Margin is the only possible recourse to meet the budgetary needs in commitment appropriations. Availability of margins in other headings allows this mobilisation to be completely offset in 2016.

The needs in payment appropriations will be accommodated within the 2016 ceiling for payments, thus making the mobilisation of the Contingency Margin in payments unnecessary.

Estimated needs: the Contingency Margin shall be mobilised to provide EUR 240.1 million in commitment appropriations over and above the commitment ceiling of heading 3 of the multiannual financial framework.

This amount shall be fully offset against the margin of heading 5 Administration.

Mobilisation of the Contingency Margin in 2016

The Committee on Budgets adopted the report by José Manuel FERNANDES (EPP, PT) on the proposal for a decision of the European Parliament and of the Council on the mobilisation of the Contingency Margin in 2016.

As a reminder, Article 13 of [Council Regulation \(EU, Euratom\) No 1311/2013](#) established a Contingency Margin of up to 0.03 % of the Gross National Income of the Union. In accordance with that Regulation, the Commission calculated the absolute amount of the Contingency Margin for 2016.

After having examined all other financial possibilities to react to unforeseen circumstances within the 2016 commitment ceiling for heading 3 (Security and citizenship) of the multiannual financial framework, and after having mobilised the Flexibility Instrument for the full amount of EUR 1 530 million available in 2016, it appeared necessary to mobilise the Contingency Margin to address the needs stemming from the migration, refugee and security crisis, by increasing the commitment appropriations in the general budget of the European Union for the financial year 2016, above the commitment ceiling of heading 3.

As a result, the Commission proposed, together with [Draft amending budget No 4/2016](#), to mobilise the Contingency Margin for 2016 for an amount of EUR 240.1 million so as to complement the commitment appropriations related to expenditure in heading 3 Security and citizenship in the general budget of the European Union for the financial year 2016.

Members called on the European Parliament to approve the decision annexed to this resolution.

Mobilisation of the Contingency Margin in 2016

The European Parliament adopted by 530 to 83, with 32 abstentions, a resolution on the proposal for a decision of the European Parliament and of the Council on the mobilisation of the Contingency Margin in 2016.

Parliament recalled that Article 13 of [Council Regulation \(EU, Euratom\) No 1311/2013](#) established a Contingency Margin of up to 0.03 % of the Gross National Income of the Union. In accordance with that Regulation, the Commission calculated the absolute amount of the Contingency Margin for 2016.

After having examined all other financial possibilities to react to unforeseen circumstances within the 2016 commitment ceiling for heading 3 (Security and citizenship) of the multiannual financial framework, and after having mobilised the Flexibility Instrument for the full amount of EUR 1 530 million available in 2016, it appeared necessary to mobilise the Contingency Margin to address the needs stemming from the migration, refugee and security crisis, by increasing the commitment appropriations in the general budget of the European Union for the financial year 2016, above the commitment ceiling of heading 3.

As a result, the Commission proposed, together with [Draft amending budget No 4/2016](#), to mobilise the Contingency Margin for 2016 for an amount of EUR 240.1 million so as to complement the commitment appropriations related to expenditure in heading 3 Security and citizenship in the general budget of the European Union for the financial year 2016.

Parliament approved, unamended, the decision annexed to this resolution.

Mobilisation of the Contingency Margin in 2016

PURPOSE: to mobilise the Contingency Margin in 2016 to address the unforeseen consequences of the migration crisis.

NON-LEGISLATIVE ACT: Decision (EU) 2017/339 of the European Parliament and of the Council on the mobilisation of the Contingency Margin in 2016.

CONTENT: Article 13 of [Council Regulation \(EU, Euratom\) No 1311/2013](#) has established a Contingency Margin of up to 0.03 % of the Gross National Income of the Union.

In accordance with that Regulation, the Commission has calculated the absolute amount of the Contingency Margin for 2016.

After having examined all other financial possibilities to react to unforeseen circumstances within the 2016 commitment ceiling for heading 3 (Security and citizenship) of the multiannual financial framework, and after having mobilised the Flexibility Instrument for the full amount of EUR 1 530 million available in 2016, it appears necessary to mobilise the Contingency Margin to address the needs stemming from the

migration, refugee and security crisis, by increasing the commitment appropriations in the general budget of the European Union for the financial year 2016, above the commitment ceiling of heading 3.

The European Parliament and the Council therefore decided to mobilise the contingency margin under the 2016 budget in order to provide the amount of EUR 240.1 million in commitment appropriations over and above the commitment ceiling of heading 3 of the multiannual financial framework.

The amount of EUR 240.1 million in commitment appropriations shall be fully offset against the margin under the commitment ceiling of heading 5 (Administration) of the multiannual financial framework for the financial year 2016.

Margin as the last resort: it is recalled that Article 13(1) of the MFF Regulation defines the contingency margin as a last resort instrument to react to unforeseen circumstances.

ENTRY INTO FORCE: the Decision shall enter into force on 14.12.2016.