








# Procedure file

Basic information		
DEC - Discharge procedure	<a href="#">2017/2142(DEC)</a>	Procedure completed
2016 discharge: EU general budget, European Committee of the Regions		
Subject 8.70.03.06 2016 discharge		



Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	<b>CONT</b> Budgetary Control	 <a href="#">GRÄSSLE Ingeborg</a>	21/03/2018
		Shadow rapporteur	
		 <a href="#">SALAFRANCA SÁNCHEZ-NEYRA José Ignacio</a>	
		 <a href="#">KOHN Arndt</a>	
		 <a href="#">CZARNECKI Ryszard</a>	
		 <a href="#">TAKKULA Hannu</a>	
		 <a href="#">JÁVOR Benedek</a>	
		 <a href="#">JALKH Jean-François</a>	
	Committee for opinion	Rapporteur for opinion	Appointed
<b>PETI</b> Petitions	The committee decided not to give an opinion.		
<b>REGI</b> Regional Development	The committee decided not to give an opinion.		
<b>AFCO</b> Constitutional Affairs	The committee decided not to give an opinion.		
<b>DEVE</b> Development	The committee decided not to give an opinion.		
<b>CULT</b> Culture and Education	The committee decided not to give an opinion.		
<b>AFET</b> Foreign Affairs	The committee decided not to give an opinion.		
<b>PECH</b> Fisheries	The committee decided not to give an opinion.		
<b>AGRI</b> Agriculture and Rural Development	The committee decided not to give an opinion.		
<b>ENVI</b> Environment, Public Health and Food Safety	The committee decided not to give an opinion.		
<b>EMPL</b> Employment and Social Affairs	The committee decided not to		

give an opinion.

<b>BUDG</b> Budgets	The committee decided not to give an opinion.
<b>ITRE</b> Industry, Research and Energy	The committee decided not to give an opinion.
<b>JURI</b> Legal Affairs	The committee decided not to give an opinion.
<b>ECON</b> Economic and Monetary Affairs	The committee decided not to give an opinion.
<b>LIBE</b> Civil Liberties, Justice and Home Affairs	The committee decided not to give an opinion.
<b>INTA</b> International Trade	The committee decided not to give an opinion.
<b>IMCO</b> Internal Market and Consumer Protection	The committee decided not to give an opinion.
<b>TRAN</b> Transport and Tourism	The committee decided not to give an opinion.
<b>FEMM</b> Women's Rights and Gender Equality	The committee decided not to give an opinion.
Commission DG	Commissioner
<a href="#">Budget</a>	OETTINGER Günther

European Commission

### Key events

25/06/2017	Non-legislative basic document published	<a href="#">COM(2017)0365</a>	Summary
13/09/2017	Committee referral announced in Parliament		
20/03/2018	Vote in committee		
27/03/2018	Committee report tabled for plenary	<a href="#">A8-0117/2018</a>	Summary
18/04/2018	Results of vote in Parliament		
18/04/2018	Debate in Parliament		
18/04/2018	Decision by Parliament	<a href="#">T8-0129/2018</a>	Summary
18/04/2018	End of procedure in Parliament		
03/10/2018	Final act published in Official Journal		

### Technical information

Procedure reference	2017/2142(DEC)
Procedure type	DEC - Discharge procedure
Stage reached in procedure	Procedure completed
Committee dossier	CONT/8/10721

### Documentation gateway

Non-legislative basic document	<a href="#">COM(2017)0365</a>	26/06/2017	EC	Summary
Court of Auditors: opinion, report	N8-0008/2018 <a href="#">OJ C 322 28.09.2017, p. 0001</a>	13/07/2017	CofA	Summary

Committee draft report	<a href="#">PE612.037</a>	29/01/2018	EP	
Supplementary non-legislative basic document	<a href="#">05940/2018</a>	09/02/2018	CSL	Summary
Amendments tabled in committee	<a href="#">PE618.344</a>	02/03/2018	EP	
Committee report tabled for plenary, single reading	<a href="#">A8-0117/2018</a>	27/03/2018	EP	Summary
Text adopted by Parliament, single reading	<a href="#">T8-0129/2018</a>	18/04/2018	EP	Summary

## Final act

Budget 2018/1331

[OJ L 248 03.10.2018, p. 0137](#) Summary

## 2016 discharge: EU general budget, European Committee of the Regions

**PURPOSE:** presentation by the Commission of the consolidated annual accounts of the European Union for the financial year 2016, as part of the 2016 discharge procedure.

Analysis of the accounts of the EU Institutions: Committee of the Regions.

Consolidated annual accounts of the EU: this Commission document concerns the EUs consolidated annual accounts for the year 2016, prepared on the basis of the information presented by the institutions and bodies under Article 148(2) of the Financial Regulation applicable to the general budget of the European Union. It details how spending by the EU institutions and bodies was carried out.

The consolidated annual accounts of the EU provide financial information on the activities of the institutions, agencies and other bodies of the EU from an accrual accounting and budgetary perspective. It also presents the accounting principles applicable to the European budget (in particular, consolidation).

The document also presents the different financial actors involved in the budget process (accounting officers, internal officers and authorising officers) and recalls their respective roles in the context of the tasks of sound financial management.

Audit and discharge: the EUs annual accounts and resource management are audited by the European Court of Auditors, its external auditor, which as part of its activities draws up for the European Parliament and the Council:

- an annual report on the activities financed from the general budget, detailing its observations on the annual accounts and underlying transactions;
- an opinion, based on its audits and given in the annual report in the form of a statement of assurance, on (i) the reliability of the accounts and (ii) the legality and regularity of the underlying transactions involving both revenue collected from taxable persons and payments to final beneficiaries.

The European Parliament is the discharge authority within the EU. The discharge represents the final step of a budget lifecycle. It is the political aspect of the external control of budget implementation and is the decision by which the European Parliament, acting on a Council recommendation, "releases" the Commission (and other EU bodies) from its responsibility for management of a given budget by marking the end of that budget's existence.

This discharge procedure may produce three outcomes: (i) the granting; (ii) postponement; (iii) or the refusal of the discharge.

(2) Implementation of the Committee of the Regions appropriations for the financial year 2016: the appropriations available for 2016 amounted to EUR 90.5 million with 98.7% of these committed.

As regards the budgetary implementation of the CoR, the [2016 Annual Activity Report](#) noted that the Committee focused on the following:

- the continuation of legislative monitoring with the adoption of opinions by the Committee of Regions (50 opinions and 9 resolutions);
- the continuation of cooperation with other EU institutions and regional and local authorities.

2016 was the second year of the CoRs sixth term of office 2015-2020 under the Presidency of Markku Markkula as its President and Karl-Heinz Lambertz as First Vice-President.

The CoR met five times in Plenary Session in 2016 and two extraordinary Bureau meetings were organised in Amsterdam and Bratislava marking the EU Presidencies of the Netherlands and Slovakia.

In 2016, the CoR undertook new ambitious horizontal and thematic initiative with a high potential for providing a meaningful input from local and regional authorities to the EU decision-making process.

These include:

- the launch of a consultation exercise reflecting on the future of Europe. Initiated by the European Council President, Donald Tusk, it will feed into an opinion to be adopted in 2018 well ahead of the European elections;
- various reports and conferences on investing in Europes future;
- reinforced cooperation with the EU institutions.

## 2016 discharge: EU general budget, European Committee of the Regions

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Based on the observations contained in the report by the Court of Auditors, the Council called on the European Parliament to grant discharge to all of the EU institutions in respect of the implementation of their respective budgets for the financial year 2016.

The Council notes with satisfaction that the estimated level of error reported by the Court for payments in the "Administration" policy area further decreased by 0.6 percentage points to 0.2 % in 2016, well below the materiality threshold of 2 %. It welcomes that no serious weaknesses were identified by the Court in the systems examined.

The Council underlines the need to respect the principles of annuality and of sound financial management and that the carry-over of appropriations should always be compliant with the rules of the Financial Regulation and be motivated with factual and genuine reasons.

The Council regrets that not all the EU institutions, bodies and agencies have achieved the 5 % reduction of posts in the establishment plan by the end of 2017 and urges these institutions, bodies and agencies to carry out the remaining reduction as soon as possible in order to achieve this target fully.

The Council also notes the Court's findings that the total number of staff posts in the establishment plans decreased by 1.1 % between 2012 and 2017, the number of posts actually occupied by staff increased by 0.4 % over the period from 1 January 2013 to 1 January 2017, and the actual payments for salaries for permanent officials and temporary agents increased by 9.2 % between 2012 and 2016.

While recognising that during the period 2013-2017 some EU institutions, bodies and agencies were tasked with new responsibilities and equipped with new resources, the Council considers that the gap between the expectations and the outcome is significant.

In this context, the Council acknowledges that by focusing solely on the headcount based on establishment plan posts, the methodology chosen was not suited to achieve the goal of reducing administrative expenditure.

The Court did not detect any specific problem concerning the Committee of the Regions.

## 2016 discharge: EU general budget, European Committee of the Regions

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The Committee on Budgetary Control adopted the report by Ingeborg GRÄSSLE (EPP, DE) calling on the European Parliament to give discharge to the Committee of the Regions in respect of the implementation of the general budget of the European Union for the financial year 2016, Section VII Committee of the Regions.

It welcomed the fact that the Court of Auditors observed that no significant weaknesses had been identified in respect of the audited topics relating to human resources and procurement for the Committee. The Court concluded that the payments as a whole for the year ended on 31 December 2016 for administrative and other expenditure of the institutions and bodies were free from material error.

Budgetary and financial management: Members welcomed the overall prudent and sound financial management of the Committee in the 2016 budget period and expressed support for the successful paradigm shift towards performance-based budgeting in the Commissions budget planning. They encouraged the Committee to apply that method to its own budget-planning procedure.

In 2016, the Committee had an approved budget of EUR 90.5 million (EUR 88.9 million in 2015), of which EUR 89.4 million were commitment appropriations with a utilisation rate of 98.7 %. The increase of the utilisation rate in 2016 was welcomed.

Members stressed the importance of deepening the cooperation with Parliament based on the cooperation agreement between the Committee and Parliament, and asked to be kept informed of any developments in this regard. They asked that the Committees strategy strengthen connections first of all with Parliament, but also with other Union institutions in order to increase the involvement of the regions in the Union legislative process. The stressed that a joint assessment of the budgetary savings resulting from the cooperation between the Committee and Parliament is of interest to both institutions and to Union citizens and suggested that the Committee and Parliament consider carrying out this exercise as a complement to the ongoing political strategic dialogue.

The report welcomed the administrative cooperation agreement between the Committee and the European Economic and Social Committee, which entered into force in 2016 and provides for shared translation and logistics directorates. This agreement will ensure also further efficiency in both committees performance and economic savings.

The reopening of the direct access between the RMD and the REM buildings was also welcomed following the decision by Belgian authorities to reduce the threat level for European Institutions. This will facilitate the communication and cooperation between the Parliament and the Committee.

Members observed the lack of progress concerning the continued shortage of women holding senior and middle management posts and encouraged the Committee to improve its performance in this regard.

Following an ex post control exercise carried in 2016, the Committee has a recurrent recommendation to update or establish written procedures. The Committee is urged to make sure that that recommendation is duly followed up.

Lastly, Members regretted the decision of the United Kingdom to withdraw from the European Union and observed that at this point no predictions can be made about the financial, administrative, human and other consequences related to the withdrawal. The Committee and the Court are called on to perform impact assessments and inform Parliament of the results by the end of 2018.

## 2016 discharge: EU general budget, European Committee of the Regions

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The European Parliament decided by 490 votes to 200, with 4 abstentions to grant discharge to the Committee of the Regions on the implementation of the EUs general budget for the 2016 financial year, Section VII Committee of the Regions.

Members welcomed the fact that the Court of Auditors observed that no significant weaknesses had been identified in respect of the audited

topics relating to human resources and procurement for the Committee. The Court concluded that the payments as a whole for the year ended on 31 December 2016 for administrative and other expenditure of the institutions and bodies were free from material error.

Parliament stressed that the discharge procedure needs to be streamlined and sped up. It requested that the Committee and the Court of Auditors follow best practice in the private sector and proposes in this regard to review the timetable for the discharge procedure so that the vote on the discharge would take place in Parliament's plenary part-session in November, thereby closing the discharge procedure within the year following the accounting year in question.

Budgetary and financial management: Members welcomed the overall prudent and sound financial management of the Committee in the 2016 budget period and expressed support for the successful shift towards performance-based budgeting in the Commissions budget planning. They encouraged the Committee to apply that method to its own budget-planning procedure.

In 2016, the Committee had an approved budget of EUR 90.5 million (EUR 88.9 million in 2015), of which EUR 89.4 million were commitment appropriations with a utilisation rate of 98.7 %.

The increase of the utilisation rate in 2016 was welcomed.

Committee activities: Members stressed the importance of deepening the cooperation with Parliament based on the cooperation agreement between the Committee and Parliament and asked to be kept informed of any developments in this regard. They asked that the Committees strategy strengthen connections first of all with Parliament, but also with other Union institutions in order to increase the involvement of the regions in the Union legislative process. They stressed that a joint assessment of the budgetary savings resulting from the cooperation between the Committee and Parliament is of interest to both institutions and to Union citizens and suggested that the Committee and Parliament consider carrying out this exercise as a complement to the ongoing political strategic dialogue.

The report welcomed the administrative cooperation agreement between the Committee and the European Economic and Social Committee, which entered into force in 2016 and provides for shared translation and logistics directorates. This agreement will ensure also further efficiency in both committees performance and economic savings.

Members addresses a series of recommendations to the Committee:

- correct the continued shortage of women holding senior and middle-management posts;
- put in place measures for improving wellbeing at work, but also of duly verifying absences;
- organise citizen dialogues, whilst avoiding overlap with the activities of other Union institutions;
- assess the possibility of further interinstitutional cooperation with regard to translation;
- report to the discharge authority on the actions undertaken to reverse the trend of the average time for payment to the Committees creditors which increased in 2016;
- establish an independent body with sufficient budgetary resources to support whistleblowers wishing to disclose information on possible irregularities negatively impacting on the Unions financial interests, while ensuring their confidentiality is protected.

Following an ex post control exercise carried in 2016, the Committee has a recurrent recommendation to update or establish written procedures. The Committee is urged to make sure that that recommendation is duly followed up.

Lastly, Members regretted the decision of the United Kingdom to withdraw from the European Union and observed that at this point no predictions can be made about the financial, administrative, human and other consequences related to the withdrawal. The Committee and the Court are called on to perform impact assessments and inform Parliament of the results by the end of 2018.

## 2016 discharge: EU general budget, European Committee of the Regions

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**PURPOSE:** to grant discharge to the Committee of the Regions for the financial year 2016.

**NON-LEGISLATIVE ACT:** Decision (EU) 2018/1331 of the European Parliament on discharge in respect of the implementation of the general budget of the European Union for the financial year 2016, Section VII Committee of the Regions.

**CONTENT:** the European Parliament decided to grant discharge to the Secretary-General of the Committee of the Regions in respect of the implementation of the budget of the Committee of the Regions for the financial year 2016.

This decision is accompanied by a resolution of the European Parliament containing the observations which form an integral part of the discharge decision in respect of the implementation of the general budget of the European Union for the financial year 2016 (please refer to the summary dated 18.4.2018).

Parliament welcomed the Committees overall prudent and sound financial management in the 2016 budget period while expressing support for the successful paradigm shift towards performance-based budgeting in the Commissions budget planning.

In 2016, the Committee had an approved budget of EUR 90 500 000, of which EUR 89 400 000 were commitment appropriations with a utilisation rate of 98.7 %.

The Parliament stressed the importance of deepening cooperation between the Committee and the Parliament, on the basis of the cooperation agreement that these institutions have concluded. It also welcomed the administrative cooperation agreement between the Committee and the European Economic and Social Committee, which entered into force in 2016. It called for the Committee's strategy to strengthen connections first of all with Parliament, but also with other Union institutions in order to increase the involvement of the regions in the Union legislative process.

Parliament deplored the decrease in the number of women in management positions while welcoming the adoption of a new five-year strategy for equal opportunities. It supported the organisation of citizen dialogues and advocated a steady increase in the power of these initiatives.

Lastly, it asked for further rationalisation measures to be put in place with regard to translations.