
















Procedure file

Basic information		
DEC - Discharge procedure	2017/2143(DEC)	Procedure completed
2016 discharge: EU general budget, European Ombudsman		
Subject 8.70.03.06 2016 discharge		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	CONT Budgetary Control	 GRÄSSLE Ingeborg	21/03/2018
		Shadow rapporteur	
		 SALAFRANCA SÁNCHEZ-NEYRA José Ignacio	
		 SALAFRANCA SÁNCHEZ-NEYRA José Ignacio	
		 KOHN Arndt	
		 KOHN Arndt	
		 CZARNECKI Ryszard	
		 TAKKULA Hannu	
		 TAKKULA Hannu	
	 DE JONG Dennis		
	 DE JONG Dennis		
	 JÁVOR Benedek		
	 JÁVOR Benedek		
	 JALKH Jean-François		
Committee for opinion	Rapporteur for opinion	Appointed	
AFET Foreign Affairs	The committee decided not to give an opinion.		
DEVE Development	The committee decided not to give an opinion.		

European Commission	INTA International Trade	The committee decided not to give an opinion.
	BUDG Budgets	The committee decided not to give an opinion.
	ECON Economic and Monetary Affairs	The committee decided not to give an opinion.
	EMPL Employment and Social Affairs	The committee decided not to give an opinion.
	ENVI Environment, Public Health and Food Safety	The committee decided not to give an opinion.
	ITRE Industry, Research and Energy	The committee decided not to give an opinion.
	IMCO Internal Market and Consumer Protection	The committee decided not to give an opinion.
	TRAN Transport and Tourism	The committee decided not to give an opinion.
	REGI Regional Development	The committee decided not to give an opinion.
	AGRI Agriculture and Rural Development	The committee decided not to give an opinion.
	PECH Fisheries	The committee decided not to give an opinion.
	CULT Culture and Education	The committee decided not to give an opinion.
	JURI Legal Affairs	The committee decided not to give an opinion.
	LIBE Civil Liberties, Justice and Home Affairs	The committee decided not to give an opinion.
	AFCO Constitutional Affairs	The committee decided not to give an opinion.
	FEMM Women's Rights and Gender Equality	The committee decided not to give an opinion.
	PETI Petitions	The committee decided not to give an opinion.
Commission DG Budget	Commissioner OETTINGER Günther	

Key events			
26/06/2017	Non-legislative basic document published	COM(2017)0365	Summary
13/09/2017	Committee referral announced in Parliament, 1st reading/single reading		
20/03/2018	Vote in committee, 1st reading/single reading		
26/03/2018	Committee report tabled for plenary, single reading	A8-0100/2018	Summary
18/04/2018	Results of vote in Parliament		
18/04/2018	Debate in Parliament		
18/04/2018	Decision by Parliament, 1st reading/single reading	T8-0131/2018	Summary
18/04/2018	End of procedure in Parliament		
	Final act published in Official Journal		

Technical information	
Procedure reference	2017/2143(DEC)
Procedure type	DEC - Discharge procedure
Stage reached in procedure	Procedure completed
Committee dossier	CONT/8/10741

Documentation gateway					
Non-legislative basic document		COM(2017)0365	26/06/2017	EC	Summary
Court of Auditors: opinion, report		N8-0008/2018 OJ C 322 28.09.2017, p. 0001	13/07/2017	CofA	Summary
Committee draft report		PE612.039	29/01/2018	EP	
Supplementary non-legislative basic document		05940/2018	09/02/2018	CSL	Summary
Amendments tabled in committee		PE618.345	02/03/2018	EP	
Committee report tabled for plenary, single reading		A8-0100/2018	26/03/2018	EP	Summary
Text adopted by Parliament, single reading		T8-0131/2018	18/04/2018	EP	Summary

Final act	
Budget 2018/1333 OJ L 248 03.10.2018, p. 0141	Summary

2017/2143(DEC) - 26/06/2017 Non-legislative basic document

PURPOSE: presentation by the Commission of the consolidated annual accounts of the European Union for the financial year 2016, as part of the 2016 discharge procedure.

Analysis of the accounts of the EU Institutions: European Ombudsman.

Consolidated annual accounts of the EU: this Commission document concerns the EUs consolidated annual accounts for the year 2016, prepared on the basis of the information presented by the institutions and bodies under Article 148(2) of the Financial Regulation applicable to the general budget of the European Union. It details how spending by the EU institutions and bodies was carried out.

The consolidated annual accounts of the EU provide financial information on the activities of the institutions, agencies and other bodies of the EU from an accrual accounting and budgetary perspective. It also presents the accounting principles applicable to the European budget (in particular, consolidation).

The document also presents the different financial actors involved in the budget process (accounting officers, internal officers and authorising officers) and recalls their respective roles in the context of the tasks of sound financial management.

Audit and discharge: the EUs annual accounts and resource management are audited by the European Court of Auditors, its external auditor, which as part of its activities draws up for the European Parliament and the Council:

- an annual report on the activities financed from the general budget, detailing its observations on the annual accounts and underlying transactions;
- an opinion, based on its audits and given in the annual report in the form of a statement of assurance, on (i) the reliability of the accounts and (ii) the legality and regularity of the underlying transactions involving both revenue collected from taxable persons and payments to final beneficiaries.

The European Parliament is the discharge authority within the EU. The discharge represents the final step of a budget lifecycle. It is the political aspect of the external control of budget implementation and is the decision by which the European Parliament, acting on a Council recommendation, "releases" the Commission (and other EU bodies) from its responsibility for management of a given budget by marking the end of that budget's existence.

This discharge procedure may produce three outcomes: (i) the granting; (ii) postponement; (iii) or the refusal of the discharge.

(2) Implementation of the Ombudsmans appropriations for the financial year 2016: the appropriations available in the Ombudsmans budget for

2016 amount to EUR 10 658 951. Of the total appropriations, 95.40 % were committed.

As regards the implementation of the Ombudsmans budget, the [2016 Annual Activity Report](#) stated that the Ombudsman concentrated on the three way strategy to improve the impact, relevance and visibility of the office.

This year was characterised by the following:

- 1 880 new complaints were dealt with; 235 inquiries opened and 291 closed with 182 still ongoing;
- the highest media coverage in the history of the Ombudsman was reached with a 21% increase in Twitter followers compared to 2015;
- launch of the process for the website overhaul and improved system to lodge complaints;
- significant savings on the budget lines for publications and translations.
- reform of the European Network of Ombudsmen (ENO) in order to increase focus on parallel inquiries and initiatives among interested ombudsman offices in areas of mutual interest, such as migration.

2017/2143(DEC) - 09/02/2018 Supplementary non-legislative basic document

Based on the observations contained in the report by the Court of Auditors, the Council called on the European Parliament to grant discharge to all of the EU institutions in respect of the implementation of their respective budgets for the financial year 2016.

The Council notes with satisfaction that the estimated level of error reported by the Court for payments in the "Administration" policy area further decreased by 0.6 percentage points to 0.2 % in 2016, well below the materiality threshold of 2 %. It welcomes that no serious weaknesses were identified by the Court in the systems examined.

The Council underlines the need to respect the principles of annuality and of sound financial management and that the carry-over of appropriations should always be compliant with the rules of the Financial Regulation and be motivated with factual and genuine reasons.

The Council regrets that not all the EU institutions, bodies and agencies have achieved the 5 % reduction of posts in the establishment plan by the end of 2017 and urges these institutions, bodies and agencies to carry out the remaining reduction as soon as possible in order to achieve this target fully.

The Council also notes the Court's findings that the total number of staff posts in the establishment plans decreased by 1.1 % between 2012 and 2017, the number of posts actually occupied by staff increased by 0.4 % over the period from 1 January 2013 to 1 January 2017, and the actual payments for salaries for permanent officials and temporary agents increased by 9.2 % between 2012 and 2016.

While recognising that during the period 2013-2017 some EU institutions, bodies and agencies were tasked with new responsibilities and equipped with new resources, the Council considers that the gap between the expectations and the outcome is significant.

In this context, the Council acknowledges that by focusing solely on the headcount based on establishment plan posts, the methodology chosen was not suited to achieve the goal of reducing administrative expenditure.

The Court did not detect any specific problem concerning the European Ombudsman.

2017/2143(DEC) - 26/03/2018 Committee report tabled for plenary, single reading

The Committee on Budgetary Control adopted the report by Ingeborg GRÄSSLE (EPP, DE) calling on the European Parliament to give discharge to the European Ombudsman in respect of the implementation of the budget of the European Ombudsman for the financial year 2016.

It welcomed the fact that the Court of Auditors observed that no significant weaknesses had been identified in respect of the audited topics relating to human resources and procurement for the Ombudsman. The Court concluded that the payments as a whole for the year ended on 31 December 2016 for administrative and other expenditure of the institutions and bodies were free from material error.

Financial and budgetary management: Members welcomed the overall prudent and sound financial management of the Ombudsman in the 2016 budget period. They expressed support for the successful paradigm shift towards performance-based budgeting in the Commissions budget planning. The Ombudsman is encouraged to apply that method to its own budget-planning procedure.

The Ombudsman's budget is purely administrative and amounted in 2016 to EUR 10 658 951 (EUR 10 346 105 in 2015). Of the total appropriations, 95.40% were committed (92.32% in 2015) and 85.89% paid (86.19% in 2015), with a utilisation rate of 95.40% (92.32% in 2015).

Ombudsmans actions: the report noted that the Ombudsman closed five strategic inquiries and opened four new ones in 2016 on issues related, inter alia, to transparency and conflicts of interest. Results in the handling of complaints was noted in 2016. Union institutions complied with the Ombudsmans decisions at a rate of 84% (83% in 2015). This has been the second highest rate of compliance with the Ombudsmans decisions and recommendations so far.

Members made a series of observations and recommendations to the Ombudsman:

- strive for geographical balance in management positions in the long-term;
- continue to improve transparency in Union decision-making;
- establish an independent disclosure, advice and referral body with sufficient budgetary resources, in order to help whistleblowers use the right channels to disclose their information on possible irregularities affecting the financial interests of the Union, while protecting their confidentiality and offering needed support and advice;
- perform impact assessments on the implications of Brexit and inform Parliament of the results by the end of the year 2018.

Lastly, Members regretted the lack of data from 2016 in different sections of the Ombudsmans annual activity report for 2016.

2017/2143(DEC) - 18/04/2018 Text adopted by Parliament, single reading

The European Parliament decided to grant discharge to the European Ombudsman in respect of the implementation of the budget of the European Ombudsman for the 2016 financial year.

Members welcomed the fact that the Court of Auditors observed that no significant weaknesses had been identified in respect of the audited topics relating to human resources and procurement for the Ombudsman. The Court concluded that the payments as a whole for the year ended on 31 December 2016 for administrative and other expenditure of the institutions and bodies were free from material error.

Parliament stressed that the discharge procedure needs to be streamlined and sped up. It requested that the Committee and the Court of Auditors follow best practice in the private sector and proposes in this regard to review the timetable for the discharge procedure so that the vote on the discharge would take place in Parliaments plenary part-session in November, thereby closing the discharge procedure within the year following the accounting year in question.

Financial and budgetary management: Members welcomed the overall prudent and sound financial management of the Ombudsman in the 2016 budget period. They expressed support for the successful shift towards performance-based budgeting in the Commissions budget planning. The Ombudsman is encouraged to apply that method to its own budget-planning procedure.

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Ombudsmans actions: Parliament noted that the Ombudsman closed five strategic inquiries and opened four new ones in 2016 on issues related, inter alia, to transparency and conflicts of interest. The results in the handling of complaints in 2016 were noted. Union institutions complied with the Ombudsmans decisions at a rate of 84% (83% in 2015). This has been the second highest rate of compliance with the Ombudsmans decisions and recommendations so far.

Members addressed a series of observations and recommendations to the Ombudsman to:

- ensure that an updated version of its organisational chart is always available on its website;
- strive for geographical balance in management positions in the long-term;
- continue to improve transparency in Union decision-making;
- establish an independent body with sufficient budgetary resources to support whistleblowers wishing to disclose information on possible irregularities negatively impacting on the Unions financial interests, while ensuring their confidentiality is protected;
- perform impact assessments on the implications of Brexit and inform Parliament of the results by the end of the year 2018.

Given that the Ombudsman is experiencing a significant increase in complaints, Parliament called on the budgetary authorities, when the time comes to plan the future allocation of financial resources to staff to keep in mind the need for building on the capacity of experienced officials to take over management posts.

2017/2143(DEC) - 03/10/2018 Final act

PURPOSE: to grant discharge to the European Ombudsman for the financial year 2016.

NON-LEGISLATIVE ACT: Decision (EU) 2018/1333 of the European Parliament on discharge in respect of the implementation of the general budget of the European Union for the financial year 2016, Section VIII European Ombudsman.

CONTENT: the European Parliament decided to grant discharge to the European Ombudsman in respect of the implementation of the budget of the European Ombudsman for the financial year 2016.

This decision is accompanied by a resolution of the European Parliament containing the observations which form an integral part of the discharge decision in respect of the implementation of the general budget of the European Union for the financial year 2016 (please refer to the summary dated 18.4.2018).

Parliament welcomed the Ombudsman's overall prudent and sound financial management in the 2016 budget period while expressing support for the successful paradigm shift towards performance-based budgeting in the Commissions budget planning. The Ombudsmans budget is purely administrative and amounted in 2016 to EUR 10 658 951 (EUR 10 346 105 in 2015) with a utilisation rate of 95.40 %.

Parliament encouraged the Ombudsman to pursue his strategic work to promote good governance of the Union institutions. It welcomed the fact that the Ombudsman's organisational chart had been clarified and was available on its website. It also welcomed the introduction of a new fast track procedure for access to case documents.

The results achieved in the handling of complaints in 2016 show that 84% of the Union institutions complied with the Ombudsman's decisions (the second highest rate of follow-up of the Ombudsman's decisions and recommendations to date). The resolution recommended that the Ombudsman continue its work with a view to analysing possible solutions to reach at least 88%. It also underlined the importance of raising awareness among EU citizens of the possibility of applying to the Ombudsman in cases of maladministration.

Parliament has expressed its concern at the internal revolving door between the Ombudsman and other institutions. It encouraged the Ombudsman to strive for geographical balance in management positions in the long-term.