



Procedure file

Basic information		
INI - Own-initiative procedure	2018/2110(INI)	Procedure completed
Implementation report as regards Regulation (EC) No 1/2005 on the protection of animals during transport within and outside the EU		
See also 2003/0171(CNS)		
Subject 3.10.04.02 Animal protection		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	AGRI Agriculture and Rural Development (Associated committee)		18/05/2018
		ECR DOHRMANN Jørn	
		Shadow rapporteur	
		PPE RIBEIRO Sofia	
	S&D NOICHL Maria		
	ALDE FEDERLEY Fredrick		
	GUE/NGL HAZEKAMP Anja		
	Verts/ALE WAITZ Thomas		
	EFDD ZULLO Marco		
	Committee for opinion	Rapporteur for opinion	Appointed
	ENVI Environment, Public Health and Food Safety (Associated committee)		22/05/2018
		S&D KADENBACH Karin	
	TRAN Transport and Tourism (Associated committee)		24/05/2018
		Verts/ALE TAYLOR Keith	
	PETI Petitions		06/06/2018
		GUE/NGL VALLINA Ángela	
European Commission	Commission DG Agriculture and Rural Development	Commissioner HOGAN Phil	

Key events			
14/06/2018	Committee referral announced in Parliament, 1st reading/single reading		
14/06/2018	Referral to associated committees announced in Parliament		
24/01/2019	Vote in committee, 1st reading/single reading		
31/01/2019	Committee report tabled for plenary, single reading	A8-0057/2019	Summary
14/02/2019	Results of vote in Parliament		
14/02/2019	Debate in Parliament		

14/02/2019	Decision by Parliament, 1st reading/single reading	T8-0132/2019	Summary
14/02/2019	End of procedure in Parliament		

Technical information

Procedure reference	2018/2110(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Implementation
	See also 2003/0171(CNS)
Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	AGRI/8/13381

Documentation gateway

Committee opinion	PETI	PE625.385	23/10/2018	EP	
Committee draft report		PE630.436	12/11/2018	EP	
Committee opinion	TRAN	PE626.972	04/12/2018	EP	
Amendments tabled in committee		PE632.015	12/12/2018	EP	
Amendments tabled in committee		PE632.018	12/12/2018	EP	
Committee opinion	ENVI	PE628.594	13/12/2018	EP	
Committee report tabled for plenary, single reading		A8-0057/2019	31/01/2019	EP	Summary
Text adopted by Parliament, single reading		T8-0132/2019	14/02/2019	EP	Summary
Commission response to text adopted in plenary		SP(2019)327	17/07/2019		

2018/2110(INI) - 31/01/2019 Committee report tabled for plenary, single reading

The Committee on Agriculture and Rural Development adopted the own-initiative report by Jørn DOHRMANN (ECR, DK) on the implementation of Council Regulation No 1/2005 on the protection of animals during transport within and outside the EU.

The Committee on the Environment, Public Health and Food Safety and the Committee on Transport and Tourism, exercising their prerogatives as associated committees in accordance with [Rule 54 of the Rules of Procedure](#), also gave their opinions on the report.

Key policy recommendations

Implementation and enforcement

Members regretted the fact that the degree of progress in implementation of Regulation (EC) No 1/2005 by Member States has been insufficient to meet the Regulations main objective, which is to improve animal welfare during transport, particularly in relation to the verification of journey logs and the application of penalties. They called on Member States to substantially improve compliance with the Regulation.

Several policy recommendations were made, aimed at improving its implementation.

The Commission is called on to:

- ensure an effective and uniform enforcement of existing EU legislation on animal transport across all Member States;
- develop a harmonised EU sanction system;
- draw up a list of operators who have perpetrated repeated and serious breaches of the Regulation;
- develop harmonised procedures to grant approval to vessels and trucks and to take action to prevent the spreading of infectious animal diseases through transport, both within the EU and from third countries;

- develop geolocation systems to enable tracking of the animals' location and the duration of journeys in transport vehicles.

Animal welfare strategy 2020-2024

Members also supported the new 2020-2024 animal welfare strategy and a clear definition of what constitutes fitness for transport and guidelines on how to assess it. They also want a science-based update of EU rules on transport vehicles to ensure:

- sufficient ventilation and temperature control,
- appropriate drinking systems and liquid feed,
- reduced stocking densities and specified sufficient minimum headroom, and
- vehicles adapted to the needs of each species.

Data collection, inspections and monitoring

Members regretted the difficulty of carrying out a coherent analysis of the implementation of the Regulation that exists owing to differing approaches to data collection between Member States.

They called on the Commission to set common minimum standards for tracing systems regarding all journeys in order to allow more harmonised data collection and assessment of the parameters monitored. The number of unannounced spot inspections should be increased.

Long journey times

Members insisted that the journey time for all animals being transported should be only as long as necessary and should be limited as far as possible. They suggested alternative strategies, such as local or mobile slaughter and meat processing facilities close to the place of rearing or on-farm slaughter, short distribution circuits and direct sales. Emergency slaughtering directly on the livestock and fattening farms should be allowed in the event that an animal is found to be unfit to be transported.

Members asked the Commission to carry out research on appropriate journey times for different species and to develop a strategy to shift from live animal transport mainly to transport of meat-and-carcass and germinal products, when possible.

Third countries and rest areas

Members stated that unless transport standards in non-EU countries are aligned with the EU ones and properly enforced, the EU should seek to mitigate the differences through bilateral agreements or, if not possible, ban transport of live animals to these countries.

They also called for EU states bordering non-EU countries to provide rest areas where animals could be unloaded and given food and water while waiting to leave the EU.

2018/2110(INI) - 14/02/2019 Text adopted by Parliament, single reading

The European Parliament adopted by 411 votes to 43, with 110 abstentions, a resolution on the implementation of Council Regulation No 1/2005 on the protection of animals during transport within and outside the EU.

Implementation and enforcement

Members regretted the fact that the degree of progress in implementation of Regulation (EC) No 1/2005 by Member States has been insufficient to meet the Regulations main objective, which is to improve animal welfare during transport, particularly in relation to the verification of journey logs and the application of penalties.

Several policy recommendations were made, aimed at improving its implementation.

The Commission is called on to:

- ensure an effective and uniform enforcement of existing EU legislation on animal transport across all Member States;
- develop a harmonised EU sanction system;
- draw up a list of operators who have perpetrated repeated and serious breaches of the Regulation;
- develop harmonised procedures to grant approval to vessels and trucks and to take action to prevent the spreading of infectious animal diseases through transport, both within the EU and from third countries;
- develop geolocation systems to enable tracking of the animals' location and the duration of journeys in transport vehicles.

Member States were invited to make greater efforts to comply with the Regulation and in particular to:

- prosecute breaches of the Regulation, in particular repeated infringements, through vehicle confiscation and mandatory training for those responsible for animal welfare and transport;
- set up systems to prevent the repetition of infringements and to use their power to suspend or withdraw a carrier's authorisation;
- inform all other Member States concerned when they discover breaches.

Animal welfare strategy 2020-2024

Parliament also supported the new 2020-2024 animal welfare strategy and a clear definition of what constitutes fitness for transport and guidelines on how to assess it. It also want a science-based update of EU rules on transport vehicles to ensure:

- sufficient ventilation and temperature control,
- appropriate drinking systems and liquid feed,

- reduced stocking densities and specified sufficient minimum headroom, and
- vehicles adapted to the needs of each species.

Data collection, inspections and monitoring

Parliament called on the Commission to establish common minimum standards for traceability systems applicable to all journeys made in order to better harmonise data collection and the assessment of the parameters monitored.

In addition, the number of risk-based unannounced checks should be increased. Inspections should be carried out uniformly throughout the Union and on an adequate proportion of the animals transported each year within each Member State, in order to ensure the proper functioning of the internal market.

The Commission should provide guidance to Member States on how the Trade Control and Expert System (TRACES) can be used to support the preparation of risk analyses for inspections regarding the transport of live animals.

Long journey times

Parliament insisted that the journey time for all animals being transported should be only as long as necessary and should be limited as far as possible. It suggested alternative strategies, such as local or mobile slaughter and meat processing facilities close to the place of rearing or on-farm slaughter, short distribution circuits and direct sales, replacing, when possible, the transport of breeding animals by using semen or embryos, and transporting carcasses and meat products.

Emergency slaughtering directly on the livestock and fattening farms should be allowed in the event that an animal is found to be unfit to be transported.

Control and training

Parliament called on the competent authorities of the Member States to ensure the presence of official veterinarians at EU exit points to verify that the animals are fit to continue their journey. Member States should also provide for awareness-raising and information activities, including solid, regular and mandatory training, educational content and certificates for all operators involved in animal transport.

Third countries

Members stated that unless transport standards in non-EU countries are aligned with the EU ones and properly enforced, the EU should seek to mitigate the differences through bilateral agreements or, if not possible, ban transport of live animals to these countries.

They also called for EU states bordering non-EU countries to provide rest areas where animals could be unloaded and given food and water while waiting to leave the EU.