

# Procedure file

Basic information	
COD - Ordinary legislative procedure (ex-codecision procedure) Regulation	2018/0210(COD) Awaiting Council's 1st reading position
European Maritime and Fisheries Fund 2021?2027 Repealing Regulation (EU) No 508/2014	<a href="#">2011/0380(COD)</a>
Subject 3.15.17 European Maritime and Fisheries Fund (EMFF)	
Legislative priorities <a href="#">Multiannual Financial Framework 2021-2027</a>	

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 <a href="#">Fisheries</a>	 <a href="#">MATO Gabriel</a>	12/02/2020
		Shadow rapporteur	
		 <a href="#">PIZARRO Manuel</a>	
		 <a href="#">KARLESKIND Pierre</a>	
		 <a href="#">CONTE Rosanna</a>	
		 <a href="#">GUERREIRO Francisco</a>	
		 <a href="#">TOMAŠIĆ Ruža</a>	
		 <a href="#">FERREIRA João</a>	
	Former committee responsible		
	 Fisheries	 <a href="#">MATO Gabriel</a>	04/07/2018
	Former committee for opinion		
	 Budgets	 <a href="#">GARDIAZABAL RUBIAL Eider</a>	16/07/2018
	 Employment and Social Affairs	The committee decided not to give an opinion.	
	 Environment, Public Health and Food Safety	 <a href="#">GAMBUS MILLET Francisco de Paula</a>	21/06/2018

Council of the European Union European Commission  European Economic and Social Committee European Committee of the Regions	<b>TRAN</b> Transport and Tourism	The committee decided not to give an opinion.
	<b>REGI</b> Regional Development	20/06/2018
	Commission DG <u>Maritime Affairs and Fisheries</u>	 <a href="#">MIHAYLOVA Iskra</a>  Commissioner VELLA Karmenu

Key events			
12/06/2018	Legislative proposal published	<a href="#">COM(2018)0390</a>	Summary
02/07/2018	Committee referral announced in Parliament, 1st reading/single reading		
07/03/2019	Vote in committee, 1st reading/single reading		
18/03/2019	Committee report tabled for plenary, 1st reading/single reading	<a href="#">A8-0176/2019</a>	Summary
03/04/2019	Debate in Parliament		
04/04/2019	Results of vote in Parliament		
04/04/2019	Decision by Parliament, 1st reading/single reading	<a href="#">T8-0343/2019</a>	Summary
12/11/2019	Committee decision to open interinstitutional negotiations after 1st reading in Parliament		
13/11/2019	Committee decision to enter into interinstitutional negotiations announced in plenary (Rule 72)		

Technical information	
Procedure reference	2018/0210(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)
Procedure subtype	Legislation
Legislative instrument	Regulation
	Repealing Regulation (EU) No 508/2014 <a href="#">2011/0380(COD)</a>
Legal basis	Treaty on the Functioning of the EU TFEU 091-p1; Treaty on the Functioning of the EU TFEU 173-p3; Treaty on the Functioning of the EU TFEU 042-p1; Treaty on the Functioning of the EU TFEU 175-p3; Treaty on the Functioning of the EU TFEU 195-p2; Treaty on the Functioning of the EU TFEU 043-p2; Treaty on the Functioning of the EU TFEU 188-p2; Treaty on the Functioning of the EU TFEU 192-p1; Treaty on the Functioning of the EU TFEU 349-p1sub1-as1; Treaty on the Functioning of the EU TFEU 100-p2; Treaty on the Functioning of the EU TFEU 194-p2
Mandatory consultation of other institutions	<a href="#">European Economic and Social Committee</a> <a href="#">European Committee of the Regions</a>
Stage reached in procedure	Awaiting Council's 1st reading position

Documentation gateway					
Legislative proposal		<a href="#">COM(2018)0390</a>	12/06/2018	EC	Summary
Document attached to the procedure		SWD(2018)0295	13/06/2018	EC	
Committee draft report		<a href="#">PE625.439</a>	12/09/2018	EP	
Committee of the Regions: opinion		<a href="#">CDR3660/2018</a>	09/10/2018	CofR	
Amendments tabled in committee		<a href="#">PE629.445</a>	25/10/2018	EP	
Amendments tabled in committee		<a href="#">PE629.603</a>	25/10/2018	EP	
Amendments tabled in committee		<a href="#">PE629.604</a>	25/10/2018	EP	
Amendments tabled in committee		<a href="#">PE629.517</a>	29/10/2018	EP	
Committee opinion	ENVI	<a href="#">PE627.712</a>	22/11/2018	EP	
Committee opinion	BUDG	<a href="#">PE625.572</a>	23/11/2018	EP	
Economic and Social Committee: opinion, report		<a href="#">CES4062/2018</a>	12/12/2018	ESC	
Committee opinion	REGI	<a href="#">PE628.643</a>	19/12/2018	EP	
Committee report tabled for plenary, 1st reading/single reading		<a href="#">A8-0176/2019</a>	18/03/2019	EP	Summary
Text adopted by Parliament, 1st reading/single reading		<a href="#">T8-0343/2019</a>	04/04/2019	EP	Summary
Commission response to text adopted in plenary		<a href="#">SP(2019)443</a>	12/06/2019	EC	

Additional information	
Research document	<a href="#">Briefing</a>

## European Maritime and Fisheries Fund 2021-2027

**PURPOSE:** to establish the European maritime and fisheries fund for the period 2021-2027.

**PROPOSED ACT:** Regulation of the European Parliament and of the Council.

**ROLE OF THE EUROPEAN PARLIAMENT:** the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

**BACKGROUND:** the multiannual financial framework for the period 2021-2027 provides that the Union budget should continue to support fisheries and maritime affairs policies.

Europe's maritime sector employs over 5 million jobs generating almost EUR 500 billion a year, with a potential to create many more jobs. The output of the global ocean economy is estimated at EUR 1.3 trillion and this could more than double by 2030.

Fisheries are vital to the livelihood and cultural heritage of many coastal communities in the EU and an essential part of their cultural heritage. Along with aquaculture, it also contributes to food security and nutrition.

EU support is a key tool for sustainable fisheries and the conservation of the sea's biological resources, for food security through the supply of seafood, for the growth of a sustainable blue economy and for healthy, safe, secure, clean and sustainably managed seas and oceans, notably in the context of the 2030 Sustainable Development Agenda.

**CONTENT:** the proposal for a Regulation - presented for a Union of 27 Member States - seeks to establish the European maritime and fisheries fund (EMFF) for the period 2021-2027. [Regulation \(EU\) No 508/2014](#) of the European Parliament and of the Council shall be repealed.

The new Fund shall support the environmental, economic, social and employment objectives of the Common Fisheries Policy (CFP), promote the implementation of the Union's maritime policy and support the Union's international commitments in the field of ocean governance.

The fund's support shall be based on four priorities:

1. Fostering sustainable fisheries and the conservation of marine biological resources: support from the EMFF shall aim to achieve and maintain sustainable fishing based on the maximum sustainable yield (MSY) and to minimise the negative impacts of fishing activities on the marine ecosystem with particular attention to small-scale fishermen. That support shall include innovation and investments in low-impact, climate resilient and low-carbon fishing practices and techniques. Support for fleet adaptation remains sometimes necessary with regard to certain fleet segments and sea basins. Such support should be tightly targeted to the conservation and sustainable exploitation of marine biological resources and aimed to achieve balance between the fishing capacity and the available fishing opportunities.
2. Contributing to food security in the Union through competitive and sustainable aquaculture and markets: the EMFF may support the promotion and the sustainable development of aquaculture, including freshwater aquaculture, for the farming of aquatic animals and plants for the production of food and other raw material. Public health actions, aquaculture stock insurance schemes and animal health and welfare actions shall also be eligible.
3. Enabling the growth of a sustainable blue economy and fostering prosperous coastal communities: the fund shall support community-led local development under shared management to stimulate economic diversification in a local context through the development of coastal and inland fisheries, aquaculture and a sustainable blue economy. It shall also support the collection, management and use of data to improve knowledge of the state of the marine environment.
4. Strengthening international ocean governance and enabling safe, secure, clean and sustainably managed seas and oceans: the EU plays a leading role in particular in preventing, deterring and eradicating illegal, unreported and unregulated fishing, improving the international framework for ocean governance, reducing pressures on oceans and seas, creating the conditions for a sustainable blue economy and strengthening international ocean research and data. The EMFF shall support these international commitments and objectives under direct management.

The EMFF shall also contribute to achieving the Union's environmental objectives in the light of the Commission's proposal to increase the total share of EU spending contributing to climate objectives to 25%.

Simplification: under the proposal, the EMFF beyond 2020 shall evolve towards a simplified architecture. Its effectiveness shall be improved by (i) allowing Member States to target support based on their strategic priorities; (ii) better targeting of support for the CFP; and (iii) better alignment with other EU funds since the rules applicable to all structural and investment funds are laid down in a [Common Provisions Regulation](#).

In concrete terms, the EMFF shall co-finance projects alongside national funding streams with each Member State receiving a share of the total budget. Member States would prepare their national operational programmes indicating how they intend to spend the funds. Once these programmes have been approved by the Commission, the national authorities would decide which projects they wish to finance.

Proposed budget: the proposed overall budget for the EMFF amounts, in current prices, to EUR 6.14 billion, of which (i) EUR 5.31 billion allocated to support under shared management by the Member States through EMFF programmes based on national strategies and (ii) EUR 829 million to direct management.

Concerning shared management, after having deducted the value of the UK programme (EUR 243 million), Member States would retain, in nominal terms, 96.5% of their 2014-2020 allocation. In order to ensure stability in particular with regard to the achievement of the objectives of the CFP, the definition of national allocations will be based on the 2014-2020 shares.

## European Maritime and Fisheries Fund 2021-2027

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The Committee on Fisheries adopted the report by Gabriel MATO (EPP, ES) on the proposal for a regulation of the European Parliament and of the Council on the European Maritime and Fisheries Fund and repealing Regulation (EU) No 508/2014 of the European Parliament and of the Council.

The committee recommended that the European Parliament's position adopted at first reading under the ordinary legislative procedure should amend the Commission's proposal as follows.

### Subject matter

This Regulation establishes the European Maritime and Fisheries Fund (EMFF). It lays down the priorities of the EMFF, the budget for the period 2021-2027, the forms of Union funding and the specific rules for providing such funding, complementing the general rules applying to the EMFF under Regulation (EU) No [Regulation laying down Common Provisions].

### Priorities

The EMFF shall contribute to the implementation of the CFP and of the maritime policy. It shall pursue, inter alia, the following priorities:

- fostering sustainable fisheries;
- fostering sustainable aquaculture;
- contributing to food security in the Union through competitive and sustainable fisheries and aquaculture markets and processing sectors;
- enabling the growth of a sustainable blue economy, taking into account the ecological carrying capacity, and fostering prosperity and economic and social cohesion in coastal, island and inland communities.

### Financing

The financial envelope for the implementation of the EMFF for the period 2021-2027 shall be increased to EUR 6 867 000 000 in 2018 constant prices (i.e. EUR 7 739 000 000 in current prices).

### Budgetary resources under shared management

The part of the financial envelope under shared management shall be 87 % of the EMFF financial envelope.

At least 15% of the Union financial support allocated per Member State shall be allocated to control and enforcement and the collection and processing of data for fisheries management and scientific purposes.

At least 10% of the Union financial support allocated per Member State shall be allocated to the protection and restoration of marine and coastal biodiversity and ecosystems and for marine knowledge.

At least 10% of the Union financial support allocated per Member State shall be allocated to improving the safety, working and living conditions of the crew, training, social dialogue, skills and employment. However, the Union financial support from the EMFF allocated per Member State for all investments on board shall not exceed 60% of the Union financial support allocated per Member State.

The Union financial support from the EMFF allocated per Member State to the areas of management of fisheries and fishing fleets and extraordinary cessation of fishing activities shall not exceed the higher of the following two thresholds: (a) EUR 6 000 000; or (b) 15% of the Union financial support allocated per Member State.

Budgetary resources under direct and indirect management

The part of the financial envelope under direct and indirect management shall be 13% of the EMFF financial envelope.

Outermost regions

Members proposed that for operations located in the outermost regions, each Member State concerned shall allocate, within its Union financial support:

- EUR 114 000 000 in 2018 constant prices (i.e. EUR 128 566 000 in current prices) for the Azores and Madeira;
- EUR 91 700 000 in 2018 constant prices (i.e. EUR 103 357 000 in current prices) for the Canary Islands;
- EUR 146 500 000 in 2018 constant prices (i.e. EUR 165 119 000 in current prices) for Guadeloupe, French Guiana, Martinique, Mayotte, Réunion and Saint-Martin.

Action plan for small-scale coastal fishing

In order to alleviate the administrative burden on operators applying for aid, Member States shall endeavour introducing a single Union simplified application form for EMFF measures.

Parliament also proposed to facilitate access to credit, insurance products, and financial instruments and to improve the health, safety and working conditions on board fishing vessels, thereby making it possible to attract more young people and significantly reduce the causes of marine incidents.

Management of fisheries and fishing fleets

Fishers, including owners of fishing vessels and crew members, who have worked at sea for at least 90 days per year during the last two calendar years preceding the date of submission of the application for support, on board a Union fishing vessel concerned by the permanent cessation may also benefit from the support. The fishers concerned shall completely cease all fishing activities. The beneficiary shall provide proof of the complete cessation of fishing activities to the competent authority.

The compensation shall be refunded by the fisher on a pro rata temporis basis where that fisher returns to a fishing activity within a period of less than two years from the date of submission of the application for support.

Compensation for additional costs

The EMFF may support the compensation of additional costs incurred by beneficiaries in the fishing, farming, processing and marketing of certain fishery and aquaculture products from the outermost regions.

Members proposed that the compensation shall be proportionate to the additional costs it intends to off-set. The level of compensation in respect of the additional costs shall be duly justified in the compensation plan. However, the compensation shall not in any event exceed 100 % of the expenditure incurred.

## European Maritime and Fisheries Fund 2021-2027

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The European Parliament adopted by 497 votes to 97, with 40 abstentions, a legislative resolution on the proposal for a regulation of the European Parliament and of the Council on the European Maritime and Fisheries Fund and repealing Regulation (EU) No 508/2014 of the European Parliament and of the Council.

The European Parliament's position adopted at first reading under the ordinary legislative procedure amended the Commission's proposal as follows:

Objectives and priorities

The European Fund for Maritime Affairs, Fisheries and Aquaculture (EMFAF), established for the period 2021-2027, shall contribute to the implementation of the Common Fisheries Policy (CFP), the Marine Strategy Framework Directive, the Union's maritime policy and the Union's international commitments in the field of ocean governance.

It shall have the following objectives:

- foster sustainable fishing and the protection, restoration and conservation of the sea's living resources;
- foster sustainable aquaculture
- contribute to food security in the Union through sustainable and socially responsible aquaculture, fisheries and markets;

- enable the growth of a sustainable blue economy, taking into account ecological carrying capacity, and promote the prosperity and economic and social cohesion of coastal, island and inland water communities.

The pursuit of these objectives shall not result in an increase in fishing capacity.

#### Financing

The financial envelope for the implementation of the EMFAF for the period 2021-2027 shall be increased to EUR 6 867 000 000 in 2018 constant prices (i.e. EUR 7 739 000 000 in current prices), compared to EUR 6 140 000 000 in current prices in the Commission proposal.

#### Budgetary resources under shared management

The part of the financial envelope under shared management shall be 87 % of the EMFAF financial envelope.

At least 15% of the Union financial support allocated per Member State shall be allocated to control and enforcement and the collection and processing of data for fisheries management and scientific purposes.

At least 10% of the Union financial support allocated per Member State shall be allocated to the protection and restoration of marine and coastal biodiversity and ecosystems and for marine knowledge.

At least 10% of the Union financial support allocated per Member State shall be allocated to improving the safety, working and living conditions of the crew, training, social dialogue, skills and employment. However, the Union financial support from the EMFF allocated per Member State for all investments on board shall not exceed 60% of the Union financial support allocated per Member State.

The Union financial support from the EMFAF allocated per Member State to the areas of management of fisheries and fishing fleets and extraordinary cessation of fishing activities shall not exceed the higher of the following two thresholds: (a) EUR 6 000 000; or (b) 15% of the Union financial support allocated per Member State.

The part of the financial envelope under direct and indirect management shall be 13% of the EMFAF financial envelope.

#### Outermost regions

Members proposed that for operations located in the outermost regions, each Member State concerned shall allocate, within its Union financial support:

- EUR 114 000 000 in 2018 constant prices (i.e. EUR 128 566 000 in current prices) for the Azores and Madeira;

- EUR 91 700 000 in 2018 constant prices (i.e. EUR 103 357 000 in current prices) for the Canary Islands;

- EUR 146 500 000 in 2018 constant prices (i.e. EUR 165 119 000 in current prices) for Guadeloupe, French Guiana, Martinique, Mayotte, Réunion and Saint-Martin.

#### Action plan for small-scale coastal fishing

As part of their programme, and in collaboration with the sectors concerned, Member States shall draw up a specific action plan defining a strategy for the development of small, profitable and sustainable coastal fisheries. This strategy shall (i) promote any mechanisms that improve first-sale price, in order to benefit fishers by increasing their reward for their work; (ii) promote skills, knowledge, innovation and capacity building, in particular for young fishers.

In order to alleviate the administrative burden on operators applying for aid, Member States shall endeavour introducing a single Union simplified application form for Fund measures.

Parliament also proposed to facilitate access to credit, insurance products, and financial instruments and to improve the health, safety and working conditions on board fishing vessels, fishing on foot and shellfish gathering.

#### Management of fisheries and fishing fleets

Fishers, including owners of fishing vessels and crew members, who have worked at sea for at least 90 days per year during the last two calendar years preceding the date of submission of the application for support, on board a Union fishing vessel concerned by the permanent cessation may also benefit from the support. The fishers concerned shall completely cease all fishing activities. The beneficiary shall provide proof of the complete cessation of fishing activities to the competent authority.

The compensation shall be refunded by the fisher on a pro rata temporis basis where that fisher returns to a fishing activity within a period of less than two years from the date of submission of the application for support.

#### Compensation for additional costs

The EMFAF may support the compensation of additional costs incurred by beneficiaries in the fishing, farming, processing and marketing of certain fishery and aquaculture products from the outermost regions.

Members proposed that the compensation shall be proportionate to the additional costs it intends to off-set. The level of compensation in respect of the additional costs shall be duly justified in the compensation plan. However, the compensation shall not in any event exceed 100 % of the expenditure incurred.