












Procedure file

Basic information		
INI - Own-initiative procedure	2018/2156(INI)	Procedure completed
Military mobility		
Subject 6.10.02 Common security and defence policy (CSDP); WEU, NATO		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Foreign Affairs	 KELAM Tunne	20/03/2018
		Shadow rapporteur	
		 AYALA SENDER Inés	
		 VAN ORDEN Geoffrey	
		 NART Javier	
		 BUCHNER Klaus	
		 CASTALDO Fabio Massimo	
		 SCHAFFHAUSER Jean-Luc	
	Committee for opinion	Rapporteur for opinion	Appointed
	 Transport and Tourism	 TELIČKA Pavel	11/07/2018

Key events			
05/07/2018	Committee referral announced in Parliament		
12/11/2018	Vote in committee		
21/11/2018	Committee report tabled for plenary	A8-0372/2018	Summary
10/12/2018	Debate in Parliament		

11/12/2018	Results of vote in Parliament		
11/12/2018	Decision by Parliament	T8-0498/2018	Summary
11/12/2018	End of procedure in Parliament		

Technical information

Procedure reference	2018/2156(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Stage reached in procedure	Procedure completed
Committee dossier	AFET/8/13890

Documentation gateway

Committee draft report		PE625.206	13/07/2018	EP	
Amendments tabled in committee		PE627.704	13/09/2018	EP	
Committee opinion	TRAN	PE626.673	12/10/2018	EP	
Committee report tabled for plenary, single reading		A8-0372/2018	21/11/2018	EP	Summary
Text adopted by Parliament, single reading		T8-0498/2018	11/12/2018	EP	Summary

Military mobility

The Committee on Foreign Affairs adopted an own-initiative report by Tunne KELAM (EPP, EE) on military mobility.

Members stressed that military mobility is a central strategic tool enabling the EU to pursue its security and defence interests effectively and in a complementary manner with other organisations such as NATO.

While the achievement of military mobility in Europe depends above all on the commitment expressed by the Member States and their political will, the Union should contribute by guiding the process by setting a framework for requirements, providing funding, drafting protocols to facilitate the efficient movement of technical equipment and human resources, fostering cooperation and providing forums for an exchange of best practices, information and experiences involving both civilian and military authorities.

Stressing the importance of mobility when responding to a crisis, Members believe that an efficient military mobility policy will strengthen the EU's CSDP missions by increasing synergies between defence needs and strengthen the EU's capacity to respond to emergency situations. Humanitarian missions and natural disaster responses in the EU should also benefit from greater military mobility.

Members acknowledged the complex nature of the challenge, which involves, among other aspects, issues relating to infrastructure construction, common standards, transport regulations, customs, taxes and travel authorisations, and which concerns all levels of government. They called for the establishment of frameworks to bring together civilian and military actors at all levels, including NATO and its partners, to discuss relevant issues and thus ensure added value and effective coordination and implementation.

The report underlined that the development of the Action Plan on military mobility within the European Union is an integral part of the major objective of improving mobility within the Union and, at the same time, of meeting the logistical challenges of mobility set out in the CSDP.

Members welcomed the Commission's proposal to use the Connecting European Facility (CEF) to implement dual-use military mobility projects and the significant funds earmarked for this purpose. They see the implementation of the Action Plan as an opportunity to enable the civilian transport network to benefit from increased network capacity and to promote multimodal connections. They considered that any transport project of common interest financed by the CEF should integrate, if necessary, military mobility requirements at the conception phase.

The report pointed out the need for a customs and fiscal regulatory framework, in particular as regards VAT. In particular, it stresses the importance of achieving harmonised rules on permissions for cross-border movements, which constitute a major obstacle to rapid movement.

Member States should work together to maximise the effectiveness of cross-border dual use and to reduce administrative costs. In this regard, Members supported the ambition to speed up border crossing times by 2019, and with that aim in mind for diplomatic authorisations for land, sea and air movements to be issued within five days, and for that deadline to be even shorter for rapid reaction units.

Members called on the EU, its Member States and NATO to intensify their cooperation and coordination, in particular by using funds for

common projects, increasing political flexibility, formalising the EU-NATO relationship, broadening areas of cooperation and sharing information more widely, where this is in the interests of the Union's security.

The report strongly supported the Council's call on Member States to develop national military mobility plans by the end of 2019 and to make their implementation a priority.

Military mobility

The European Parliament adopted by 437 votes to 155, with 63 abstentions, a resolution on military mobility.

Members stressed that military mobility is a central strategic tool enabling the EU to pursue its security and defence interests effectively and in a complementary manner with other organisations such as NATO.

The introduction of the action plan on military mobility in the Union is part of the major objective of improving mobility in the EU, and at the same time of responding to the logistics and mobility challenges set out in the Common Security and Defence Policy. This is why the ambitious timetable in the action plan should be adhered to, both by the EU institutions and by Member States in order to ensure that the current mobility gaps are filled as soon as possible and the level of ambition in defence and security policy are achieved.

EUs role: while the achievement of military mobility in Europe depends above all on the commitment expressed by the Member States and their political will, the Union should contribute by guiding the process by setting a framework for requirements, providing funding, drafting protocols to facilitate the efficient movement of technical equipment and human resources, fostering cooperation and providing forums for an exchange of best practices, information and experiences involving both civilian and military authorities.

Stressing the importance of mobility when responding to a crisis, Members believe that an efficient military mobility policy will strengthen the EU's CSDP missions by increasing synergies between defence needs and strengthen the EUs capacity to respond to emergency situations. Humanitarian missions and natural disaster responses in the EU should also benefit from greater military mobility.

Challenges to be addressed: Members acknowledged the complex nature of the challenge, which involves, among other aspects, issues relating to infrastructure construction, common standards, transport regulations, customs, taxes and travel authorisations, and which concerns all levels of government. They called for the establishment of frameworks to bring together civilian and military actors at all levels, including NATO and its partners, to discuss relevant issues and thus ensure added value and effective coordination and implementation.

Connecting European Facility (CEF): Members welcomed the Commission's proposal to use the Connecting European Facility (CEF) to implement dual-use military mobility projects and the significant funds earmarked for this purpose. They see the implementation of the Action Plan as an opportunity to enable the civilian transport network to benefit from increased network capacity and to promote multimodal connections. They considered that any transport project of common interest financed by the CEF should integrate, if necessary, military mobility requirements at the conception phase with a view to optimising the use of EU funds.

Parliament pointed out the need for a customs and fiscal regulatory framework, in particular as regards VAT. In particular, it stressed the importance of achieving harmonised rules on permissions for cross-border movements, which constitute a major obstacle to rapid movement.

Member States should work together to maximise the effectiveness of cross-border dual use and to reduce administrative costs. In this regard, Members supported the ambition to speed up border crossing times by 2019, and with that aim in mind for diplomatic authorisations for land, sea and air movements to be issued within five days, and for that deadline to be even shorter for rapid reaction units.

Enhanced cooperation: the EU, its Member States and NATO are called on to intensify their cooperation and coordination, in particular by using funds for common projects, increasing political flexibility, formalising the EU-NATO relationship, broadening areas of cooperation and sharing information more widely, where this is in the interests of the Union's security.

Parliament strongly supported the Council's call on Member States to develop national military mobility plans by the end of 2019 and to make their implementation a priority.