










Procedure file

Basic information		
INI - Own-initiative procedure	2019/2134(INI)	Procedure completed
Activities of the European Ombudsman - annual report 2018		
Subject 1.20.04 European Ombudsman		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Petitions	 JAHR Peter	18/07/2019
		Shadow rapporteur	
		 TERHEŞ Cristian	
		 TOOM Yana	
		 ZŁOTOWSKI Kosma	
	Committee for opinion	Rapporteur for opinion	Appointed
	 Constitutional Affairs		12/11/2019
		 RANGEL Paulo	
European Commission	Commission DG Budget	Commissioner OETTINGER Günther	

Key events			
24/10/2019	Committee referral announced in Parliament, 1st reading/single reading		
12/11/2019	Vote in committee, 1st reading/single reading		
18/11/2019	Committee report tabled for plenary, single reading	A9-0032/2019	Summary
15/01/2020	Debate in Parliament		
16/01/2020	Results of vote in Parliament		
16/01/2020	Decision by Parliament, 1st reading/single reading	T9-0016/2020	Summary
16/01/2020	End of procedure in Parliament		

Technical information	
Procedure reference	2019/2134(INI)

Procedure type	INI - Own-initiative procedure
Procedure subtype	Annual report
Legal basis	Rules of Procedure EP 54
Other legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	PETI/9/00703

Documentation gateway					
Committee draft report		PE639.781	09/09/2019	EP	
Amendments tabled in committee		PE641.268	11/11/2019	EP	
Specific opinion	AFCO	PE643.072	12/11/2019	EP	
Committee report tabled for plenary, single reading		A9-0032/2019	18/11/2019	EP	Summary
Text adopted by Parliament, single reading		T9-0016/2020	16/01/2020	EP	Summary
Commission response to text adopted in plenary		SP(2020)278	21/08/2020	EC	

2019/2134(INI) - 18/11/2019 Committee report tabled for plenary, single reading

The Committee on Petitions adopted the report by Peter JAHR on the activities of the European Ombudsman - annual report 2018.

Members welcomed the 2018 Annual Report presented by the European Ombudsman while welcoming her constructive efforts to improve the quality of the EU's administration and the accessibility and quality of the services it offers to EU citizens.

Greater transparency

Stressing that restoring citizens' confidence in the Union's institutions was a priority for Parliament, the report stressed the importance of transparency and citizens' access to Council documents, more active citizen participation in decision-making, greater transparency in the way in which the administration operates and improving social dialogue.

Members welcomed the European Ombudsman's strategy to increase the visibility and impact of her mandate among EU citizens. In this context, they encouraged the Ombudsman to propose new ways for the Union institutions to better communicate with citizens in all the official languages of the Union.

The report called on the Council to implement without delay the Ombudsman's recommendations from her strategic inquiry, which concluded that the Council's transparency practices constituted acts of maladministration.

It also reiterated its call for an update on EU legislation on access to documents and requests that Regulation (EC) No 1049/2001 of the European Parliament and of the Council regarding public access to European Parliament, Council and Commission documents.

Members stressed the need to:

- monitor the implementation of the Commission's revised rules on revolving doors;
 - develop more rules and stricter criteria for conflicts of interest;
 - ensure transparency in the Union's decision-making process by setting up a Joint Legislative Portal for the services of the three institutions.
- Members expressed support for the publication of final trilogues documents.

The Commission was called on, in the phase of informal dialogue with the Member States, to ensure a high level of transparency and access to documents and information with regard to the EU Pilot and infringement procedures. The Commission should also be more involved in solving all instances of maladministration identified by the Ombudsman in the course of its activities.

Lobbying at Union level

The report stressed the importance of making available all information on the influence of lobbyists free of charge, fully comprehensible and easily accessible to the public, improving the accuracy of data in the EU Transparency Register. It suggested the adoption of a legal act in order to make the Transparency Register fully mandatory and legally-binding for all EU institutions and agencies and third parties. It also reaffirmed that strict moral and ethical rules and standards need to be applied throughout the EU institutions.

The report encouraged the Ombudsman to continue her own initiative inquiry into the transparency of EMA and pharmaceutical companies pre-submission applications for market authorisation interaction, and to continue monitoring the compliance of the Joint Sickness Insurance Scheme (JSIS) with the UN Convention on the Rights of Persons with Disabilities.

Members supported the Ombudsman's initiative to follow-up the #MeToo movement and call for continued monitoring of the EU

administration's anti-harassment policies.

Lastly, Members reiterated their long-standing call to upgrade the current Code of Good Administrative Behaviour into a properly binding regulation for all EU institutions, agencies and third parties.

2019/2134(INI) - 16/01/2020 Text adopted by Parliament, single reading

The European Parliament adopted by 563 votes to 3, with 41 abstentions, a resolution on the activities of the European Ombudsman - Annual Report 2018.

Parliament welcomed Emily O'Reilly's work and her constructive efforts to improve the quality of the EU's administration and the accessibility and quality of its services to EU citizens.

Enhancing transparency

Stressing that enhancing citizens' trust in the EU institutions was a priority for Parliament, Members insisted on the need for more active citizen participation in decision-making and greater transparency in the functioning of the administration, with a view to strengthening the legitimacy of the Union's institutions.

Parliament stressed the importance of citizens' access to Council documents and a high level of transparency in the legislative process. It considered that the Council should review its confidentiality policy, while urging the Ombudsman to ensure that the trialogue decision-making process becomes more transparent.

Members welcomed the European Ombudsman's strategy to increase the visibility and impact of her mandate among EU citizens. In this context, they encouraged the Ombudsman to propose innovative ways for the EU institutions to better communicate with citizens in all the official languages of the Union.

Parliament called for the Council, as co-legislator, to align its working methods with the standards of a parliamentary democracy rather than acting like a diplomatic forum. It called on the Council to implement without delay the Ombudsman's recommendations from her strategic inquiry, which concluded that the Council's transparency practices constituted acts of maladministration. It also reiterated its call for an update on EU legislation on access to documents and requests that Regulation (EC) No 1049/2001 of the European Parliament and of the Council regarding public access to European Parliament, Council and Commission documents.

Members stressed the need to:

- monitor the implementation of the Commissions revised rules on revolving doors;
- develop more rules and stricter criteria for conflicts of interest;
- ensure transparency in the Union's decision-making process by setting up a Joint Legislative Portal for the services of the three institutions. Members expressed support for the publication of final trilogues documents.
- ensure the integrity of the European Central Bank (ECB) and its independence from private financial interests: members of its Executive Board must abstain from being simultaneously members of fora or other organisations, which include executives of banks supervised by the ECB, and must not participate in fora that are not open to the public.

The Commission was called on, in the phase of informal dialogue with the Member States, to ensure a high level of transparency and access to documents and information with regard to the EU Pilot and infringement procedures including those relating to petitions received. The Commission should also be more involved in solving all instances of maladministration identified by the Ombudsman in the course of its activities.

Lobbying at EU level

Parliament supported the Ombudsmans commitment to improving the transparency of EU lobbying. It insisted on the need for a tripartite agreement between the European Parliament, the Council and the Commission, which would be a step towards strengthening the existing rules, while calling for the institutions to continue to take legislative measures binding on all EU institutions and bodies.

The resolution stressed the importance of making available all information on the influence of lobbyists free of charge, fully comprehensible and easily accessible to the public, improving the accuracy of data in the EU Transparency Register.

Members suggested the adoption of a legal act in order to make the Transparency Register fully mandatory and legally-binding for all EU institutions and agencies and third parties, thus ensuring full transparency of lobbying.

Parliament welcomed the Ombudsmans suggestions to improve the transparency of the EU risk assessment model in the food chain. It encouraged the Ombudsman to continue her own initiative inquiry into the transparency of EMA and pharmaceutical companies pre-submission applications for market authorisation interaction, and to continue monitoring the compliance of the Joint Sickness Insurance Scheme (JSIS) with the UN Convention on the Rights of Persons with Disabilities.

Members supported the Ombudsmans initiative to follow-up the #MeToo movement and call for continued monitoring of the EU administration's anti-harassment policies.

Lastly, Parliament reiterated their long-standing call to upgrade the current Code of Good Administrative Behaviour into a properly binding regulation for all EU institutions, agencies and third parties.