













Procedure file

Basic information	
COD - Ordinary legislative procedure (ex-codecision procedure) Regulation InvestEU Programme Subject 4.70.01 Structural funds, investment funds in general, programmes Legislative priorities Multiannual Financial Framework 2021-2027	2020/0108(COD) Awaiting Parliament's position in 1st reading

Key players			
European Parliament	Committee for opinion	Rapporteur for opinion	Appointed
	 Employment and Social Affairs	The committee decided not to give an opinion.	
	 Environment, Public Health and Food Safety (Associated committee)		10/06/2020
		CANFIN Pascal	
	 Industry, Research and Energy (Associated committee)		25/06/2020
		KELLY Seán	
	 Transport and Tourism (Associated committee)		23/06/2020
		BERENDSEN Tom	
 Regional Development	The committee decided not to give an opinion.		
 Culture and Education	Chair on behalf of committee	22/06/2020	
	VERHEYEN Sabine		
 Women's Rights and Gender Equality		27/08/2020	
	FITZGERALD Frances		
Council of the European Union	Commission DG Economic and Financial Affairs	Commissioner GENTILONI Paolo	
European Commission			
European Economic and Social Committee			
European Committee of the Regions			

Key events			
29/05/2020	Legislative proposal published	COM(2020)0403	Summary
17/06/2020	Committee referral announced in Parliament, 1st reading/single reading		

23/07/2020	Referral to associated committees announced in Parliament		
23/07/2020	Referral to joint committee announced in Parliament		
28/10/2020	Vote in committee, 1st reading/single reading		
28/10/2020	Rejection by committee to open interinstitutional negotiations with report adopted in committee		
03/11/2020	Committee report tabled for plenary, 1st reading/single reading	A9-0203/2020	
13/11/2020	Decision by Parliament, 1st reading/single reading	T9-0306/2020	Summary
13/11/2020	Matter referred back to the committee responsible		
11/01/2021	Approval in committee of the text agreed at 1st reading interinstitutional negotiations	PE663.116 PE663.119	

Forecasts

09/03/2021	Debate in plenary scheduled
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Technical information

Procedure reference	2020/0108(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)
Procedure subtype	Legislation
Legislative instrument	Regulation
Legal basis	Treaty on the Functioning of the EU TFEU 175-p3; Rules of Procedure EP 57; Treaty on the Functioning of the EU TFEU 173-p3; Rules of Procedure EP 58
Mandatory consultation of other institutions	European Economic and Social Committee European Committee of the Regions
Stage reached in procedure	Awaiting Parliament's position in 1st reading
Committee dossier	CJ16/9/03560

Documentation gateway

Legislative proposal		COM(2020)0403	29/05/2020	EC	Summary
Economic and Social Committee: opinion, report		CES2866/2020	15/07/2020	ESC	
Committee opinion	CULT	PE655.942	03/09/2020	EP	
Committee draft report		PE655.923	04/09/2020	EP	
Committee opinion	FEMM	PE655.872	14/09/2020	EP	
Committee opinion	ITRE	PE655.653	02/10/2020	EP	
Committee opinion	ENVI	PE658.817	05/10/2020	EP	
Committee opinion	TRAN	PE653.989	08/10/2020	EP	

Committee report tabled for plenary, 1st reading/single reading		A9-0203/2020	03/11/2020	EP	
Text adopted by Parliament, partial vote at 1st reading/single reading		T9-0306/2020	13/11/2020	EP	Summary

Additional information

InvestEU Programme

PURPOSE: to create the InvestEU Programme as a single investment support mechanism for Union policies for the period 2021-2027.

PROPOSED ACT: Regulation of the European Parliament and of the Council.

ROLE OF THE EUROPEAN PARLIAMENT: the European Parliament decides in accordance with the ordinary legislative procedure on an equal footing with the Council.

BACKGROUND: while investment conditions in Europe have improved since the launch of the Juncker plan in 2014, thanks to a more favourable economic situation and government interventions such as the European Strategic Investment Fund (EFSI), there is still a significant investment gap in Europe.

The COVID-19 pandemic is a major shock to the world and EU economies. The contraction of EU GDP in 2020 - forecast at around 7.5% - is expected to be much deeper than during the 2009 financial crisis.

For the Multiannual Financial Framework (MFF) 2021-2027, the Commission therefore considers it necessary to propose a reinforced EU investment programme to provide crucial support to businesses and to ensure a strong focus of private investors on the Union's medium and long-term priorities, including the Green Deal for Europe and digital transitions, as well as increased resilience.

This is why the Commission is withdrawing its May 2018 [proposal](#) for the InvestEU programme and submitting a new proposal that takes full account of the partial agreement reached in April 2019 between the Parliament and the Council.

This new proposal (i) increases the amount of the initially proposed financial envelope (ii) amends the scope of the proposal to reflect on the post-pandemic needs of the European economy. It builds on the lessons learned from the EFSI evaluations and previous financial instruments (Connecting Europe Facility, Horizon 2020, COSME, Competitiveness and Innovation Framework Programme etc.).

CONTENT: the Commission proposes to create the InvestEU programme for the multi-annual financial framework 2021-2027 in order to bring together under a single structure all financing from the EU budget in the form of loans and guarantees.

The InvestEU programme shall be based on the following elements:

The InvestEU Fund

The InvestEU Fund shall mobilise public and private investment through a EU budget guarantee of EUR 75 153 850 000 (in current prices) which aims to support the investment projects of implementing partners. The Commission proposes that the guarantee be provisioned at 45%, which means that EUR 33 800 000 000 from the EU budget shall be set aside in case calls are made on the guarantee.

The European Investment Bank (EIB) Group shall remain a privileged implementing partner for the Invest EU. It shall implement 75% of the EU guarantee. National development banks or institutions may also become implementing partners.

Five policy windows

The InvestEU Fund shall operate through 5 policy windows, each of which is aimed at addressing market failures or investment shortfalls within their specific scope:

1. sustainable infrastructure;
2. research, innovation and digitisation;
3. SMEs;
4. social investment and skills;
5. strategic European investments.

In addition to increasing the resources of the sustainable infrastructure window, the Commission proposes to broaden the scope of the programme by adding a fifth strand - strategic European investment - with a view to meeting the future needs of the European economy and promoting and ensuring the strategic autonomy of the Union in key sectors. This window shall be endowed with an amount of up to EUR 31 153 850 000.

This new window shall support final recipients established in a Member State and carrying out an activity of strategic importance to the Union, in particular with a view to green and digital transitions and increased resilience in areas such as:

- provision of critical health care, manufacturing and stockpiling of pharmaceuticals, medical devices and medical supplies, strengthening the capacity to respond to health crises;
- critical infrastructure (e.g. energy, transport, environment, health, 5G, Internet of Things);
- key enabling, transformative, green and digital technologies (e.g. artificial intelligence, block chains, renewable energy technologies, biomedicine).

The InvestEU Advisory Hub

The advisory hub would provide technical support and assistance in the preparation, development, structuring and implementation of projects, including capacity-building. The EIB Group would play a central role in the implementation of advisory support under the Hub. A financial envelope of EUR 724 733 000 (in current prices) is foreseen for the InvestEU Advisory Hub.

The InvestEU Portal

The InvestEU Portal shall be established to provide for an easily accessible and user-friendly project database to promote visibility of investment projects searching for financing with enhanced focus on the provision of a possible pipeline of investment projects, compatible with Union law and policies.

Governance

An investment committee of independent experts shall remain responsible for approving individual requests. The Commission performs a policy check on proposed financing or investment operations to verify that they are compliant with EU law before a proposal is submitted to the Investment Committee.

Budgetary implications

For the period 2021-2027, the budgetary framework (commitments at current prices) foreseen for the InvestEU programme amounts to EUR 33 524 733 000. The overall provisioning will amount to EUR 33 800 million, of which EUR 1 billion will be covered by revenues, repayments and recoveries generated by existing financial instruments and the EFSI.

InvestEU Programme

The European Parliament adopted by 615 votes to 34, with 39 abstentions, amendments to the proposal for a regulation of the European Parliament and of the Council establishing the InvestEU Programme.

The matter was referred back to the committee responsible for inter-institutional negotiations.

The proposed regulation aims at establishing the InvestEU Fund, which would provide an EU guarantee in support of financing and investment operations carried out by implementing partners that contribute to the EU's internal policy objectives, including EU priorities such as the European Green Deal and digital transition, increased resilience and sustainable and inclusive recovery of the EU economy after the crisis caused by the COVID-19 pandemic.

The main amendments adopted in plenary concern the following points:

Budget and amount of the EU guarantee

The InvestEU Fund would mobilise public and private investment through an EU budget guarantee of EUR 91 773 320 000 (current prices) which would support the investment projects of implementing partners. Parliament has proposed that 40% of the guarantee should be provisioned.

It is planned to allocate:

- EUR 31 153 850 000 (current prices) to financing and investment operations in strategic sectors, to maintain and consolidate the EU's strategic autonomy and the inclusiveness and convergence of its economy, as well as to strengthen resilience to economic shocks;
- EUR 19 850 000 000 (current prices) to operations related to sustainable infrastructure and solvency support for companies established in a Member State and operating in the EU and which face significant solvency risks as a result of the COVID-19 crisis;
- EUR 40 769 470 000 (current prices) for objectives related to support for sustainable infrastructure, research, innovation and digitisation, accessibility of finance for SMEs and availability of microfinance and finance for social enterprises.

If certain grants have not been fully utilised by 31 December 2023 or if certain loans to Member States have not been granted by 31 December 2023, part of the unused amount or unallocated room for manoeuvre, up to a maximum of EUR 16 billion (current prices), would automatically be made available to the InvestEU Fund to provision the Union guarantee for the period 2024-2027.

Where certain the grants have not been used in their entirety by 31 December 2023, or where the loans to Member States have not been granted by 31 December 2023, part of the unused amount or the unallocated headroom, up to a maximum amount of EUR 16 billion (in current prices), shall be made available automatically to the InvestEU Fund, for the provisioning of the EU

guarantee for the period 2024-2027.

Policy windows

The InvestEU Fund would operate through 6 policy windows, corresponding to the main priorities for EU action, namely:

- 1) sustainable infrastructure (up to EUR 20 051 970 000);
- 2) research, innovation and digitisation (up to EUR 11 250 000 000);
- 3) SMEs (up to EUR 12 500 000 000);
- 4) social investment and skills (up to EUR 5 567 500 000);
- 5) European strategic investments (up to EUR 31 153 850 000);
- 6) solvency support for companies (up to EUR 11 250 000 000).

Strategic European investments

This new window would support final beneficiaries established in a Member State and carrying out an activity of strategic importance to the

EU, in particular with a view to ecological and digital transitions and increased resilience in areas such as:

- provision of critical health care, manufacturing and stockpiling of medicines, including vaccines, medical devices and medical supplies, strengthening the capacity to respond to health crises;
- critical infrastructure (e.g. energy, transport, environment, health, 5G, Internet of Things);
- key enabling, transformative, green and digital key technologies (e.g. artificial intelligence, block chains, renewable energy technologies, biomedicine);
- tourism;
- strategic investments in renewable energy and energy efficiency projects, including building renovation.

Advisory and information services to investors

The regulation would also create:

- an Invest EU hub to support the development of investment-ready projects, facilitate access to finance and assist in related capacity building;
- an InvestEU portal, a database that would give visibility to projects for which promoters are seeking funding, and provide investors with information on investment opportunities.

The financial envelope allocated to the implementation of these measures has been set at EUR 824 733 000 (current prices).