









Procedure file

Basic information	
BUD - Budgetary procedure	2021/0078(BUD)
Procedure completed	
Amending budget 1/2021: financing the COVID-19 response and including refinements and updates related to the final adoption of the Multiannual Financial Framework	
See also 2021/0077(BUD)	
Subject 8.70.51 2021 budget	
Legislative priorities The EU's response to the Covid-19 pandemic	

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Budgets	 LARROUTUROU Pierre	29/03/2021
Council of the European Union European Commission	Commission DG Budget	Shadow rapporteur	
		 RESSLER Karlo	
		 TORVALDS Nils	
		 CORMAND David	
		 LAPORTE H�el�ene	
		 RZO�NCA Bogdan	
		 PAPADIMOULIS Dimitrios	
		Commissioner	HAHN Johannes

Key events			
24/03/2021	Commission draft budget published	COM(2021)0200	Summary
23/04/2021	Draft budget approved by Council		
25/04/2021	Council position on draft budget	08145/2021	

	published		
29/04/2021	Committee referral announced in Parliament		
10/05/2021	Vote in committee		
12/05/2021	Budgetary report tabled for plenary	A9-0160/2021	
18/05/2021	Decision by Parliament	T9-0231/2021	Summary
26/07/2021	Final act published in Official Journal		

Technical information

Procedure reference	2021/0078(BUD)
Procedure type	BUD - Budgetary procedure
Procedure subtype	Budget
	See also 2021/0077(BUD)
Other legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	BUDG/9/05686

Documentation gateway

Commission draft budget	COM(2021)0200	24/03/2021	EC	Summary
Committee draft report	PE691.224	31/03/2021	EP	
Amendments tabled in committee	PE691.364	20/04/2021	EP	
Council position on draft budget	08145/2021	26/04/2021	CSL	
Budgetary report tabled for plenary, 1st reading	A9-0160/2021	12/05/2021	EP	
Budgetary text adopted by Parliament	T9-0231/2021	18/05/2021	EP	Summary

Final act

Budget 2021/1198
[OJ L 266 26.07.2021, p. 0001](#)
[Corrigendum to final act 32021B1198R\(01\)](#)
[OJ L 451 16.12.2021, p. 0038](#)

Amending budget 1/2021: financing the COVID-19 response and including refinements and updates related to the final adoption of the Multiannual Financial Framework

PURPOSE: to present Draft Amending Budget (DAB) No 2 to the General Budget 2021 aiming at financing the COVID-19 response and including refinements and updates related to the final adoption of the Multiannual Financial Framework (MFF).

CONTENT: the purpose of the PBR No 2 to the 2021 budget presented by the Commission is to provide additional funding for the prevention, preparedness and response to the COVID-19 pandemic and to provide room under the Emergency Support Instrument for the potential budgetary impact of further European initiatives related to the COVID-19 response.

In addition, the DAB introduces the necessary technical modifications to the 2021 budget stemming from the political agreements reached on the sectoral legal bases following the adoption of the MFF in December 2020, as well as some adjustments in relation to the provisioning for the External Action Guarantee.

Overall, the net impact of this DAB on the 2021 budget expenditure amounts to EUR 260 681 598 in commitment appropriations and EUR 252 581 598 in payment appropriations.

In particular, the DAB covers the following aspects:

Additional funding needs

The Commission is faced with urgent needs related to the COVID-19 response in 2021, in particular to finance preparatory work for digital green certificates and to strengthen Member States' capacity to detect and monitor new virus variants (sequencing) through the Health Emergency Preparedness and Response Authority (HERA) incubator, waste water monitoring and specialised RT-PCR testing.

Accordingly, the Commission proposes to use this DAB No 2 to reinforce the Emergency Support Instrument and the EU contribution to the European Centre for Disease Prevention and Control (ECDC) in 2021, for a total amount of EUR 216.2 million in commitment appropriations and EUR 208.1 million in payment appropriations.

In parallel, the Commission has proposed a budgetary authority transfer from the Solidarity and Emergency Aid Reserve (SEAR) to address immediate needs for the ESI and ECDC, for an amount of EUR 121.5 million. It has also identified some sources of redeployment in the current budget, for an amount of around EUR 7.5 million.

Overall, this leads to a total additional amount of COVID-related funding in 2021 of EUR 345.2 million.

Budgetary neutral and other technical adjustments

Establishment of executive agencies for 2021-2027

The proposed adjustments result from the adoption of the Commission's implementing decision of 12 February 2021 setting up the new generation of executive agencies and the corresponding Commission delegation decisions, which define the main elements of the mandate of these agencies and the tasks entrusted to them.

The net increase in the running costs of the executive agencies, amounting to EUR 3 538 850, is fully offset by a corresponding net decrease in the administrative and/or operational appropriations for the programmes that these agencies will implement.

In addition, an amount of EUR 6 901 457 from the proceeds of NextGenerationEU is allocated to the support lines of three executive agencies (the Executive Agency for the European Innovation Council and SMEs, the European Executive Agency for Climate, Infrastructure and the Environment and the European Executive Agency for Health and Digital Affairs), in order to cover the administrative costs related to the implementation of NextGenerationEU's contribution under Horizon Europe in 2021.

Joint Undertakings

Following the Commission's proposal of 23 February 2021 to set up the new generation of Joint Undertakings under Horizon Europe, it is proposed to create the corresponding budget lines under the relevant clusters of Pillar II of Horizon Europe:

- Cluster 1 Health will finance the Innovative Health Initiative Joint Undertaking and the Global Health European and Developing Countries Clinical Trials Partnership Programme 3 (EDCTP3) Joint Undertaking; - Cluster 4 Digital, Industry and Space will finance the Key Digital Technologies Joint Undertaking and the Smart Networks and Services Joint Undertaking. This is in addition to the High-Performance Computing Joint Undertaking (EuroHPC), for which a budget line already exists;
- Cluster 5 Climate, Energy and Mobility will finance the Single European Sky ATM Research 3 Joint Undertaking, the Clean Aviation Joint Undertaking, the Europe's Rail Joint Undertaking and the Clean Hydrogen Joint Undertaking;
- Cluster 6 Food, Bioeconomy, Natural Resources, Agriculture and Environment will finance the Circular Bio-based Europe Joint Undertaking.

Decentralised bodies and the European Public Prosecutor's Office

The DAB covers the adjustment of the establishment plans of the European Union Space Programme Agency (EUSPA) and the European Public Prosecutor's Office, as well as the reinforcement of the European Fisheries Control Agency (EFCA) by EUR 2 million and the corresponding adjustment of its establishment plan, taking into account the impact of the latest legislative or policy developments on their operations for 2021.

European Fund for Sustainable Development (EFSD+)

Following the delays in the adoption of the legal basis for the Neighbourhood, Development and International Cooperation Instrument (NDICI) and the consequent need to complete the programming and project cycles, the Commission proposes, compared to the budget voted for 2021, to increase the provisioning of the EFSD+ by EUR 700 million in commitment appropriations, offset by a corresponding decrease in the later years of the period 2021-2027.

European Union Solidarity Fund (EUSF)

Under the provisions of Article 10(1) of the 2014-2020 MFF Regulation, it is proposed to carry over to the EUSF budget line in 2021 an amount of EUR 47 981 598 in commitment and payment appropriations, which corresponds to the unused part of the 2020 appropriations.

Amending budget 1/2021: financing the COVID-19 response and including refinements and updates related to the final adoption of the Multiannual Financial Framework

The European Parliament adopted by 660 votes to 32, with 4 abstentions, a resolution on the Council position on draft amending budget No 2/2021 of the European Union for the financial year 2021 to finance the COVID-19 response and including refinements and updates related to the final adoption of the Multiannual Financial Framework.

Parliament took note of the draft amending budget (DAB) No 2/2021 presented by the Commission, which has a twofold purpose:

- 1) to provide additional funding for the prevention, preparedness and response to the COVID-19 pandemic, safe and sustained re-opening and potential impact of further European initiatives related to the COVID-19 response;
- 2) to introduce technical changes stemming from the political agreements on sectoral legal bases following the adoption of the Multiannual

Financial Framework (MFF) in December 2020, as well as adjustments in relation to the provisioning of the External Action Guarantee.

Overall, the net effect of the proposal on expenditure in the 2021 budget is an amount of EUR 260 681 598 in commitment and EUR 252 581 598 in payment appropriations.

Parliament gave its full support to a robust Union response to the COVID-19 pandemic. It reiterated its view that no effort should be spared, including through all available possibilities under the EU budget and the Financial Regulation, to fight the pandemic and pave the way for a safe and sustained recovery in Europe.

However, Members recalled that to better respect the prerogatives of the budgetary authority, the Commission should present a draft amending budget for one purpose only and refrain from combining several purposes in one draft amending budget. They stressed that the adoption of draft amending budget No 2/2021, allowing in particular the start of the preparatory work to establish a common framework for a Digital Green Certificate, does not prejudice in any way the outcome of the negotiations between Parliament and the Council on the Green digital certificate Regulation.

The Commission is also invited to present a new draft amending budget that reflects the texts of the sectoral legal bases that have been agreed following the negotiations of the Neighbourhood, Development Cooperation and International Cooperation Instrument - Global Europe as regards the budgetary nomenclature of the geographical programmes in Asia.