







Procedure file

Basic information		
INI - Own-initiative procedure	2021/2064(INI)	Procedure completed
Recommendation to the Council, the Commission and the Commission Vice President/High Representative of the Union for Foreign Affairs and Security Policy on the situation in Libya		
Subject 6.40.05.02 Relations with the countries of the Great Maghreb and Maghreb		
Geographical area Libya		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Foreign Affairs		04/03/2021
		 PISAPIA Giuliano	
		Shadow rapporteur	
		 NART Javier	
		 CECCARDI Susanna	

Key events			
20/05/2021	Committee referral announced in Parliament		
13/10/2022	Vote in committee		
18/10/2022	Committee report tabled for plenary	A9-0252/2022	Summary
22/11/2022	Debate in Parliament		
23/11/2022	Results of vote in Parliament		
23/11/2022	Decision by Parliament	T9-0407/2022	Summary

Technical information	
Procedure reference	2021/2064(INI)
Procedure type	INI - Own-initiative procedure
Legal basis	Rules of Procedure EP 118

Stage reached in procedure	Procedure completed
Committee dossier	AFET/9/06051

Documentation gateway					
Committee draft report		PE732.854	23/06/2022	EP	
Amendments tabled in committee		PE735.786	02/09/2022	EP	
Committee report tabled for plenary, single reading		A9-0252/2022	18/10/2022	EP	Summary
Text adopted by Parliament, single reading		T9-0407/2022	23/11/2022	EP	Summary

Recommendation to the Council, the Commission and the Commission Vice President/High Representative of the Union for Foreign Affairs and Security Policy on the situation in Libya

The Committee on Foreign Affairs adopted an own-initiative report by Giuliano PISAPIA (S&D, IT) on a European Parliament recommendation to the Council, the Commission and the Vice-President of the Commission / High Representative of the Union for Foreign Affairs and Security Policy on the situation in Libya.

Over the past decade, deep divisions and confrontations between major Libyan stakeholders, further exacerbated by interference from foreign actors, has led to continuous power struggles and significantly hindered the national reconciliation process. Since the beginning of July 2022, mass protests against the mismanagement of political institutions and the deterioration of living conditions have been held across the country with protesters calling for elections to be held without delay.

The EU has adopted a renewed partnership with the Southern Neighbourhood with an average of EUR 37 million per year between 2021 and 2024 allocated to state-building efforts, human development needs and basic health services in Libya.

In addition, Libya is also a key point of transit and departure for migrants attempting to reach Europe, particularly from sub-Saharan Africa. One of the objectives of the EUs support for border management in Libya is to prevent the loss of life in the Mediterranean.

Recommendations

Against this background, the committee recommended that, in implementing the EU policy on Libya, the Council, the Commission and the Vice-President of the Commission / High Representative of the Union for Foreign Affairs and Security Policy should:

- ensure that a UN-facilitated, Libyan-led and Libyan-owned inclusive national reconciliation process is given the strongest support possible in order to deliver longer-term stability and security;
- reinforce diplomatic channels with international actors and increase efforts to mediate and reach a unified international strategy towards a peaceful, stable and unified Libya;
- nominate, as a matter of priority, an EU special representative for Libya;
- increase support to the Libyan authorities for the implementation of a comprehensive security sector reform and for policies in the area of disarmament, demobilisation and reintegration of armed groups;
- allocate adequate EU funds to projects aimed at removing landmines and other unexploded ordnances;
- call on all actors to refrain from using oil as an instrument of political confrontation and keep all wells and oil terminals open;
- ensure that private vessels conducting search and rescue activities comply with relevant international and EU law, and cooperate with the competent authorities of Member States and Frontex in order to safeguard the safety of people in distress at sea;
- ensure that migrants rescued at sea are disembarked in places of safety, and that southern Member States are not left alone to carry the responsibility of disembarkation and reception;
- mobilise adequate EU funds based on reviews of previous programmes in the country under the Neighbourhood, Development and International Cooperation Instrument (NDICI) Global Europe;
- continue to provide humanitarian assistance to Libya, with a special focus on the most vulnerable groups;
- reinforce safe and legal pathways for migration to the EU.

The Libyan authorities are urged to:

- lift visa restrictions for members of the foreign and local press and to guarantee journalists safety;
- stop criminalising fundamental freedoms;
- introduce a moratorium on the use of the death penalty, with the objective of ultimately abolishing it;
- ensure fair, transparent, inclusive and sustainable redistribution of oil revenues by pursuing a vision of shared economic prosperity for all people in the country;
- ensure migrants, refugees and asylum seekers are protected, and guarantee full, safe and unhindered access to disembarkation points and to all rooms of detention centres for humanitarian organisations providing assistance to these vulnerable categories of people;

- enhance cooperation with other countries and the International Organisation for Migration regarding the voluntary, safe and dignified return to countries of origin of migrants stranded in Libya and their reintegration into the societies and communities that receive them.

Recommendation to the Council, the Commission and the Commission Vice President/High Representative of the Union for Foreign Affairs and Security Policy on the situation in Libya

The European Parliament adopted by 454 votes to 130, with 54 abstentions, a recommendation to the Council, the Commission and the Vice-President of the Commission / High Representative of the Union for Foreign Affairs and Security Policy on the situation in Libya.

Over the past decade, deep divisions and confrontations between major Libyan stakeholders, further exacerbated by interference from foreign actors, has led to continuous power struggles and significantly hindered the national reconciliation process.

The EU has adopted a renewed partnership with the Southern Neighbourhood with an average of EUR 37 million per year between 2021 and 2024 allocated to state-building efforts, human development needs and basic health services in Libya.

In addition, Libya is also a key point of transit and departure for migrants attempting to reach Europe, particularly from sub-Saharan Africa. One of the objectives of the EUs support for border management in Libya is to prevent the loss of life in the Mediterranean.

Recommendations

Against this background, Parliament recommended that, in implementing the EU policy on Libya, the Council, the Commission and the Vice-President of the Commission / High Representative of the Union for Foreign Affairs and Security Policy should:

- ensure that a UN-facilitated, Libyan-led and Libyan-owned inclusive national reconciliation process is given the strongest support possible in order to deliver longer-term stability and security;
- step up EU diplomatic efforts to restore peace and security in the country and nominate, as a matter of priority, an EU special representative for Libya;
- reinforce diplomatic channels with international actors and increase efforts to mediate and reach a unified international strategy towards a peaceful, stable and unified Libya;
- nominate, as a matter of priority, an EU special representative for Libya;
- increase support to the Libyan authorities for the implementation of a comprehensive security sector reform and for policies in the area of disarmament, demobilisation and reintegration of armed groups;
- allocate adequate EU funds to projects aimed at removing landmines and other unexploded ordnances;
- ensure that private vessels conducting search and rescue activities comply with relevant international and EU law, and cooperate with the competent authorities of Member States and Frontex in order to safeguard the safety of people in distress at sea;
- ensure that migrants rescued at sea are disembarked in places of safety, and that southern Member States are not left alone to carry the responsibility of disembarkation and reception;
- call on all actors to refrain from using oil as an instrument of political confrontation and keep all wells and oil terminals open;
- work towards a more stable energy partnership with Libya which would help to increase Libyas capabilities in the sector and diversify the EUs energy sources.

The Libyan authorities are urged to:

- lift visa restrictions for members of the foreign and local press and to guarantee journalists safety;
- stop criminalising fundamental freedoms;
- introduce a moratorium on the use of the death penalty, with the objective of ultimately abolishing it;
- ensure fair, transparent, inclusive and sustainable redistribution of oil revenues by pursuing a vision of shared economic prosperity for all people in the country;
- ensure migrants, refugees and asylum seekers are protected, and guarantee full, safe and unhindered access to disembarkation points and to all rooms of detention centres for humanitarian organisations providing assistance to these vulnerable categories of people;
- provide humanitarian actors with adequate financial resources to ensure an effective humanitarian response within the detention centres and in urban areas;
- enhance cooperation with neighbourhood countries regarding the creation of safe and legal pathways for migration;
- enhance cooperation with other countries and the International Organisation for Migration regarding the voluntary, safe and dignified return to countries of origin of migrants stranded in Libya and their reintegration into the societies and communities that receive them.