

Procedure file

Basic information		
INI - Own-initiative procedure	2021/2162(INI)	Procedure completed
The revision of the Financial Regulation in view of the entry into force of the 2021-2027 multiannual financial framework		
Subject 8.70.02 Financial regulations		

Key players			
European Parliament	Joint Committee Responsible	Rapporteur	Appointed
	 Budgetary Control		10/09/2021
	Budgets	 HOHLMEIER Monika	10/09/2021
		 UŠAKOVŠ Nils	
		Shadow rapporteur	
		 WINZIG Angelika	
		 MANDA Claudiu	
		 DURAND Pascal	
		 ȘTEFĂNUĂ Nicolae	
		 ANDRESEN Rasmus	
		 FREUND Daniel	
		 LAPORTE H�el�ene	
		 CZARNECKI Ryszard	
		 RZOŃCA Bogdan	
		 OMARJEE Younous	
	 Budgetary Control		
	Budgets		
	Committee for opinion	Rapporteur for opinion	Appointed
	 Agriculture and Rural Development	Chair on behalf of committee	02/09/2021

European Commission

 Commission DG
[Economic and Financial Affairs](#)

 Commissioner
 GENTILONI Paolo

Key events

07/10/2021	Committee referral announced in Parliament		
07/10/2021	Referral to joint committee announced in Parliament		
25/10/2021	Vote in committee		
28/10/2021	Committee report tabled for plenary	A9-0295/2021	Summary
22/11/2021	Debate in Parliament		
23/11/2021	Results of vote in Parliament		
24/11/2021	Decision by Parliament	T9-0469/2021	Summary

Technical information

Procedure reference	2021/2162(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54; Rules of Procedure EP 58
Stage reached in procedure	Procedure completed
Committee dossier	CJ13/9/07111

Documentation gateway

Committee draft report		PE696.550	13/09/2021	EP	
Amendments tabled in committee		PE697.826	06/10/2021	EP	
Specific opinion	AGRI	PE699.044	19/10/2021	EP	
Committee report tabled for plenary, single reading		A9-0295/2021	28/10/2021	EP	Summary
Text adopted by Parliament, single reading		T9-0469/2021	24/11/2021	EP	Summary
Commission response to text adopted in plenary		SP(2022)12	03/03/2022	EC	

The revision of the Financial Regulation in view of the entry into force of the 2021-2027 multiannual financial framework

The Committee on Budgets and the Committee on Budgetary Control adopted the own-initiative report by Monika HOHLMEIER (EPP, DE) and Nils UAKOVŠ (S&D, LV) on the revision of the Financial Regulation in view of the entry into force of the 2021-2027 multiannual financial framework (MFF).

The upcoming revision of the Financial Regulation is necessary following the entry into force of the MFF 2021-2027, including the NextGenerationEU instrument. It is also necessary for the proper implementation of the Interinstitutional Agreement on budgetary discipline, cooperation in budgetary matters and sound financial management and on new own resources (IIA).

Members believe that the revision should aim to modernise the rules applicable to the EU budget in line with its latest developments and in accordance with budgetary principles and the Union's values, as well as to improve parliamentary scrutiny, democratic accountability, transparency, civic engagement and the ability to respond to citizens' needs quickly and effectively, especially in times of crisis.

According to Members, the main objectives of the revision of the EU's financial rules should include:

- strengthening the protection of the Union's financial interests;
- aligning the regulation with the rule of law conditionality;
- strengthening public procurement rules to avoid potential conflicts of interest and improve transparency;
- reducing administrative burdens for beneficiaries;
- increasing the efficiency of spending to achieve higher European added value and;
- improving access to EU funding for citizens, SMEs and local and regional authorities.

Democratic accountability

The number and scope of off-budget instruments have grown considerably over the last decade. The NextGenerationEU instrument has taken them into a new dimension by significantly increasing the volume of the EU's budget in the form of external assigned revenue and by creating liabilities until 2058 through borrowing for lending and borrowing for direct EU expenditure.

As a branch of the budgetary authority, Parliament considers that it must be able to scrutinise and, where appropriate, authorise the Commission's use and management of external assigned revenue and its borrowing and lending operations. It proposes that the Financial Regulation be revised to specify that external assigned revenue and the assets and liabilities relating to borrowing and lending operations are included in the EU budget so that they are subject to audit and reporting by the European Court of Auditors and that the budgetary authority and the discharge authority can be duly informed of any suspected cases of misappropriation, corruption, fraud or breach of the rule of law.

Rule of law

Members recalled that when adopting the Conditionality Regulation, Parliament, the Council and the Commission agreed to consider including the content of the Conditionality Regulation in the Financial Regulation upon its next revision. Therefore, they called on the Commission therefore to make that proposal. The Commission should ensure that expenditure from the EU budget is allocated to projects or organisations that respect the values of the Union as set out in Article 2 of the Treaty on European Union.

Digital tools

In the light of the Pandora Papers, there is an urgent need to ensure transparency for beneficial owners. Members believe that compulsory centralisation of information in a single, interoperable reporting and monitoring system and in a public EU database, including information on direct and final beneficiaries of EU funds, would address the lack of transparency and increase public scrutiny and confidence in EU public spending.

The Financial Regulation should include provisions obliging the responsible actors to establish uniform records of economic operators and beneficial owners to allow their identification in all EU programmes, regardless of who implements them and regardless of the management mode (direct, indirect or shared management).

Public procurement

Members proposed to amend the financial regulation to include a definition of professional conflict of interest so that EU institutions can adopt mitigating measures against bidders with a financial interest in a policy-related service contract.

The revision of the Financial Regulation should take into account the EU's autonomous strategic interests, including fair competition, as well as the need to stimulate EU job creation in a range of industries that are key to achieving the Union's future policy goals while ensuring a level playing field.

The Commission is called on to ensure that ambitious awarding criteria are set, particularly taking into account the Union added value of projects and the principle of the most economically advantageous tender. Safeguards should be included in public procurement rules to evaluate the activities of companies that contradict the social and environmental objectives of the Union in the award decision.

Members also insisted that the budget should be gender-sensitive, that climate and biodiversity should be considered and that the Financial Regulation should allow for the proper implementation of the European Pillar of Social Rights.

The revision of the Financial Regulation in view of the entry into force of the 2021-2027 multiannual financial framework

The European Parliament adopted by 534 votes to 98, with 57 abstentions, a resolution on the revision of the Financial Regulation in view of the entry into force of the 2021-2027 multiannual financial framework (MFF).

The upcoming revision of the Financial Regulation is necessary following the entry into force of the MFF 2021-2027, including the NextGenerationEU instrument. It is also necessary for the proper implementation of the Interinstitutional Agreement on budgetary discipline, cooperation in budgetary matters and sound financial management and on new own resources (IIA).

Members believe that the revision should aim to modernise the rules applicable to the EU budget in line with its latest developments and in accordance with budgetary principles and the Union's values, as well as to improve parliamentary scrutiny, democratic accountability, transparency, civic engagement and the ability to respond to citizens' needs quickly and effectively, especially in times of crisis.

According to Members, the main objectives of the revision of the EU's financial rules should include:

- strengthening the protection of the Union's financial interests;
- aligning the regulation with the rule of law conditionality;
- strengthening public procurement rules to avoid potential conflicts of interest and improve transparency;
- reducing administrative burdens for beneficiaries;
- increasing the efficiency of spending to achieve higher European added value and;
- improving access to EU funding for citizens, SMEs and local and regional authorities.

Democratic accountability for a modern budget

Parliament noted that the NextGenerationEU instrument has taken off-budget instruments into a new dimension by significantly increasing, albeit temporarily, the volume of the Union's budget in the form of external assigned revenue by creating liabilities until 2058 through borrowing for lending and borrowing for direct EU expenditure.

As a branch of the budgetary authority, Parliament considered that it must be able to scrutinise and, where appropriate, authorise the Commission's use and management of external assigned revenue and its borrowing and lending operations. It proposed that the Financial Regulation be revised to specify that external assigned revenue and the assets and liabilities relating to borrowing and lending operations are included in the EU budget so that they are subject to audit and reporting by the European Court of Auditors and that the budgetary authority and the discharge authority can be duly informed of any suspected cases of misappropriation, corruption, fraud or breach of the rule of law.

Rule of law

Parliament called on the Commission to present a proposal to include the content of the Conditionality Regulation in the Financial Regulation upon its next revision and to examine opportunities to further improve the alignment of all EU instruments that aim to ensure sound financial management and the protection of the Unions financial interests, including the Commissions annual rule of law report.

The Commission should ensure that the Union budget is spent on projects or organisations that respect the Union values and to evaluate whether the relevant provisions of the Financial Regulation are sufficiently effective in preventing and addressing conflicts of interest in the implementation and control of the EU budget.

Digital tools

In the light of the Pandora Papers, there is an urgent need to ensure transparency for beneficial owners. Members believe that compulsory centralisation of information in a single, interoperable reporting and monitoring system and in a public EU database, including information on direct and final beneficiaries of EU funds, would address the lack of transparency and increase public scrutiny and confidence in EU public spending.

The Financial Regulation should include provisions obliging the responsible actors to establish uniform records of economic operators and beneficial owners to allow their identification in all EU programmes, regardless of who implements them and regardless of the management mode (direct, indirect or shared management).

Public procurement

Parliament called on the Commission to provide for a more explicit definition of professional conflict of interest and to ensure that its implementation rules on public procurement do not permit the awarding of policy-related service contracts to undertakings that are under the economic control of a parent company or a group that owns shares related to activities that are not in line with the EUs environmental, social and Green Deal objectives.

The Commission is also called on to strengthen the Financial Regulation in order to take account of professional conflicting interests and to further increase the accuracy and completeness of the voluntary notification thereof by applicants submitting tenders, such as developing adequate sanctions if voluntarily notifications are not complied with, including a temporary ban from public tendering in case of severe breaches.

The upcoming revision of the Financial Regulation should take account of the EUs autonomous strategic interests and ensure that ambitious awarding criteria are set, taking into account the European added value of projects as well as the principle of the most economically advantageous tender. Public procurement rules should include safeguards to evaluate the activities of companies that contradict the social and environmental objectives of the Union in the award decision.

Members also insisted that the budget should be gender-sensitive, that climate and biodiversity should be considered and that the Financial Regulation should allow for the proper implementation of the European Pillar of Social Rights.