















# Procedure file

Basic information		
INL - Legislative initiative procedure	<a href="#">2022/2051(INL)</a>	Procedure completed
Proposals of the European Parliament for the amendment of the Treaties		
Subject 8.10 Revision of the Treaties, intergovernmental conferences		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 <a href="#">Constitutional Affairs</a>		17/05/2022
		 <a href="#">SIMON Sven</a>	17/05/2022
		 <a href="#">BISCHOFF Gabriele</a>	17/05/2022
		 <a href="#">VERHOFSTADT Guy</a>	17/05/2022
		 <a href="#">FREUND Daniel</a>	
		 <a href="#">SCHOLZ Helmut</a>	
		Shadow rapporteur	
		 <a href="#">SARYUSZ-WOLSKI Jacek</a>	
		 <a href="#">ANNEMANS Gerolf</a>	
	Committee for opinion	Rapporteur for opinion	Appointed
	 <a href="#">Foreign Affairs</a>		11/05/2022
	 <a href="#">VAUTMANS Hilde</a>		
	 <a href="#">International Trade</a>	The committee decided not to give an opinion.	
	 <a href="#">Budgets</a>		17/05/2022
		 <a href="#">UŠAKOVŠ Nils</a>	
	 <a href="#">Budgetary Control</a>		27/09/2022



[HOHLMEIER Monika](#)

**ECON** [Economic and Monetary Affairs](#)

12/07/2022



[MARQUES Margarida](#)

**EMPL** [Employment and Social Affairs](#)



[PÎSLARU Dragoș](#)

**ENVI** [Environment, Public Health and Food Safety](#)



[CANFIN Pascal](#)

**ITRE** [Industry, Research and Energy](#)



[BUȘOI Cristian-Silviu](#)

**AGRI** [Agriculture and Rural Development](#)



[LINS Norbert](#)

**CULT** [Culture and Education](#)



[FARRENG Laurence](#)

**LIBE** [Civil Liberties, Justice and Home Affairs](#)



[LÓPEZ AGUILAR Juan  
Fernando](#)

**FEMM** [Women's Rights and Gender Equality](#)



[GÁLVEZ Lina](#)

**PETI** [Petitions](#)

The committee decided not to give an opinion.

European Commission

Commission DG

[Legal Service](#)

Commissioner

VON DER LEYEN Ursula

## Key events

09/06/2022	Committee referral announced in Parliament		
25/10/2023	Vote in committee		
07/11/2023	Committee report tabled for plenary	<a href="#">A9-0337/2023</a>	Summary
21/11/2023	Debate in Parliament		
22/11/2023	Results of vote in Parliament		
22/11/2023	Decision by Parliament	<a href="#">T9-0427/2023</a>	Summary

Technical information	
Procedure reference	2022/2051(INL)
Procedure type	INL - Legislative initiative procedure
Procedure subtype	Legislative initiative
Legal basis	Rules of Procedure EP 87
Stage reached in procedure	Procedure completed
Committee dossier	AFCO/9/09208

Documentation gateway					
Committee opinion	<b>CULT</b>	<a href="#">PE735.503</a>	05/10/2022	EP	
Specific opinion	<b>EMPL</b>	<a href="#">PE735.788</a>	02/12/2022	EP	
Committee opinion	<b>AFET</b>	<a href="#">PE735.826</a>	02/12/2022	EP	
Committee opinion	<b>FEMM</b>	<a href="#">PE736.540</a>	06/12/2022	EP	
Specific opinion	<b>ITRE</b>	<a href="#">PE740.662</a>	24/01/2023	EP	
Specific opinion	<b>ENVI</b>	<a href="#">PE737.338</a>	24/01/2023	EP	
Specific opinion	<b>CONT</b>	<a href="#">PE742.305</a>	31/01/2023	EP	
Committee opinion	<b>AGRI</b>	<a href="#">PE734.266</a>	01/02/2023	EP	
Committee opinion	<b>ECON</b>	<a href="#">PE736.556</a>	02/02/2023	EP	
Committee opinion	<b>LIBE</b>	<a href="#">PE736.602</a>	10/02/2023	EP	
Committee opinion	<b>BUDG</b>	<a href="#">PE739.657</a>	13/02/2023	EP	
Committee draft report		<a href="#">PE746.741</a>	22/08/2023	EP	
Amendments tabled in committee		<a href="#">PE753.699</a>	05/10/2023	EP	
Amendments tabled in committee		<a href="#">PE753.742</a>	05/10/2023	EP	
Committee report tabled for plenary, single reading		<a href="#">A9-0337/2023</a>	07/11/2023	EP	Summary
Text adopted by Parliament, single reading		<a href="#">T9-0427/2023</a>	22/11/2023	EP	Summary

## Proposals of the European Parliament for the amendment of the Treaties

The Committee on Constitutional Affairs adopted the report by Guy VERHOFSTADT (Renew, BE), Sven SIMON (EPP, DE), Gabriele BISCHOFF (S&D, DE), Daniel FREUND (Greens/EFA, DE), Helmut SCHOLZ (The Left, DE) on proposals of the European Parliament for the amendment of the Treaties.

This report follows Parliaments resolution of 9 June 2022 on the call for a Convention for the revision of the Treaties. It reiterates Parliaments call for the amendment of the Treaties and call on the Council to immediately and without deliberation submit Parliaments proposals to the European Council. Furthermore, it calls on the European Council to convene a Convention in accordance with the ordinary revision procedure provided for in Article 48(2) to (5) of the Treaty on European Union (TEU), as soon as possible.

The current Treaties entered into force on 1 December 2009.

The proposals in this report aim to reshape the Union in a way that will enhance the Unions capacity to act and strengthen its democratic legitimacy and accountability.

On 9 May 2022, the Conference on the Future of Europe (COFE) finished its work and presented its conclusions. Those conclusions contain 49 proposals and 326 measures, the European Parliament welcomed the conclusions of the Conference on the Future of Europe of 9 May 2022 and noted that several of the Conference proposals require amendments to the Treaties.

The proposed Treaty changes concern the following issues:

## Institutional reforms

- reform decision-making in the Union to more accurately reflect a bicameral system by further empowering the European Parliament, and by changing the voting mechanism in the Council;
- strengthen of the Unions capacity to act by considerably increasing the number of areas where actions are decided by qualified majority voting (QMV) and through the ordinary legislative procedure (OLP);
- Parliament to gain the right of initiative for legislation, in particular the right to introduce, amend, or repeal Union law, and to become a co-legislator for the adoption of the multiannual financial framework;
- introduce a European referendum on matters relevant to the Unions actions and policies; calls for the strengthening of instruments for citizens participation in the EU decision-making process within the framework of representative democracy.

## Competences

- establish exclusive Union competence for the environment and biodiversity as well as negotiations on climate change;
- establish shared competences on public health matters and the protection and improvement of human health, especially cross-border health threats, civil protection, industry, and education especially when transnational issues such as mutual recognition of degrees, grades, competences and qualifications are concerned;
- further develop Union shared competences in the areas of energy, foreign affairs, external security and defence, external border policy in the area of freedom, security and justice, and cross-border infrastructure.

## Subsidiarity

- extend the deadline for yellow card procedures to 12 weeks;
- a green card mechanism for legislative proposals by national or regional parliaments with legislative powers be introduced in order to make Union law more responsive to local needs.

## Rule of Law

- strengthen and reform the procedure in Article 7 TEU with regard to the protection of the rule of law by ending unanimity, introducing a clear timeframe, and by making the Court of Justice the arbiter of violations.

## Foreign, Security and Defence Policy

- decisions on sanctions, interim steps in the enlargement process and other foreign policy decisions to be taken by QMV;
- establish a defence union including military units, a permanent rapid deployment capacity, under the operational command of the Union;
- joint procurement and the development of armaments should be financed by the Union through a dedicated budget under parliamentary co-decision and scrutiny.

## Single Market, Economy & Budget

- reinforce QMV used for decisions on direct and indirect taxation;
- establish the multiannual financial framework for a five-year period.

## Energy Policy

- create an integrated European energy union.

## Area of Freedom, Justice and Security

- Europol should receive additional competences subject to parliamentary scrutiny.

## Migration

- common minimum standards for the acquisition of Union citizenship by third-country nationals, as well as for common standards for long-term visas and residency permits to prevent the sale and abuse of citizenship and residency.

## Proposals of the European Parliament for the amendment of the Treaties

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The European Parliament adopted by 291 votes to 274, with 44 abstentions, a resolution on proposals of the European Parliament for the amendment of the Treaties.

Members believe that the revision of the Treaties is necessary in the interests of all EU citizens, as it aims to reshape the Union so as to increase its capacity to act, as well as its democratic legitimacy and accountability. It should enable the Union to respond more effectively to geopolitical challenges.

The Union's institutional framework and, in particular, its decision-making process, notably within the Council, is barely adequate for a Union of 27 Member States. The prospect of future enlargements makes a reform of the Treaties inevitable.

The Conference on the Future of Europe has completed its work and presented its conclusions. The conclusions contain 49 proposals and 326 measures, many of which can only be implemented once the Treaties have been revised.

Parliament reiterated its call for the amendment of the Treaty on European Union and the Treaty on the Functioning of the European Union. It called on the Council to submit to the European Council, immediately and without deliberation, the proposals set out in its resolution.

It asked the European Council to convene a Convention as soon as possible in accordance with the ordinary revision procedure laid down in Article 48(2) to (5) of the Treaty on European Union.

The proposed amendments to the Treaties concern the following issues:

#### Institutional Reforms

- reform decision-making in the Union to more accurately reflect a bicameral system by further empowering the European Parliament;
- strengthen the Unions capacity to act by considerably increasing the number of areas where actions are decided by qualified majority voting (QMV) and through the ordinary legislative procedure (OLP);
- enable Parliament to gain the right of initiative for legislation, in particular the right to introduce, amend, or repeal Union law, and to become a co-legislator for the adoption of the multiannual financial framework;
- enable the Commission President (renamed the European Executive) to choose its members based on political preferences, whilst ensuring geographic and demographic balance;
- fix the size of the Executive to no more than 15 members whereby members are chosen from among the nationals of the Member States on the basis of a system of strictly equal rotation as already provided for in the current Treaties while undersecretaries are appointed among nationals of those Member States that have no national represented in the College;
- increase the transparency of the Council of the European Union by requiring it to publish those of its positions which form part of the normal legislative process, and to organise a public debate on the Councils positions;
- ensure the composition of the European Parliament become Parliaments competence subject to the Councils consent;
- strengthen instruments for citizens participation in the EU decision-making process within the framework of representative democracy.

#### Competences

- establish exclusive Union competence for the environment and biodiversity as well as negotiations on climate change;
- establish shared competences on public health matters and the protection and improvement of human health, especially cross-border health threats, civil protection, industry, and education especially when transnational issues such as mutual recognition of degrees, grades, competences and qualifications are concerned;
- further develop Union shared competences in the areas of energy, foreign affairs, external security and defence, external border policy in the area of freedom, security and justice, and cross-border infrastructure.

#### Subsidiarity

- extend the deadline for yellow card procedures to 12 weeks;
- a green card mechanism for legislative proposals by national or regional parliaments with legislative powers be introduced in order to make Union law more responsive to local needs.

#### Rule of Law

- strengthen and reform the procedure in Article 7 TEU with regard to the protection of the rule of law by ending unanimity, introducing a clear timeframe, and by making the Court of Justice the arbiter of violations;
- empower Parliament to bring cases of non-compliance with the Treaties before the Court of Justice of the European Union.

#### Foreign, Security and Defence Policy

- decisions on sanctions, interim steps in the enlargement process and other foreign policy decisions to be taken by QMV;
- establish a defence union including military units, a permanent rapid deployment capacity, under the operational command of the Union;
- joint procurement and the development of armaments should be financed by the Union through a dedicated budget under parliamentary co-decision and scrutiny.

#### Parliament also recommended:

- the development of common objectives and standards for education that promotes democratic values and the rule of law, as well as digital and economic literacy;
- the promotion of democratic values, good governance, human rights and sustainability, as well as foreign investment, investment protection and economic security should be included in the scope of the common commercial policy;
- expanding non-discrimination protections to gender, social origin, language, political opinion and membership of a national minority;
- adding climate protection and biodiversity to the EU's sustainable development objectives;
- the creation of an integrated European Energy Union;
- common standards for long-term visas and residence permits, to prevent the sale and abuse of citizenship and residence, and the strengthening of the Union's common immigration policy;
- the establishment by the EU of common indicators for health systems.

Transparency				
FREUND Daniel	Rapporteur	AFCO	18/12/2023	Institut Jean Monnet CesUE
SIMON Sven	Rapporteur	AFCO	08/11/2023	Deutscher

				Forstwirtschaftsrat
BISCHOFF Gabriele	Rapporteur	AFCO	06/09/2023	JEF Europe
FREUND Daniel	Rapporteur	AFCO	27/02/2023	Jacques Delors Centre Berlin
FREUND Daniel	Rapporteur	AFCO	30/11/2022	European Movement International
FREUND Daniel	Rapporteur	AFCO	29/11/2022	Alliance4Europe gGmbH
DELBOS-CORFIELD Gwendoline	Shadow rapporteur for opinion	FEMM	14/11/2022	Organisation Intersex International Europe e.V.
FREUND Daniel	Rapporteur	AFCO	25/10/2022	European Policy Centre
ANGEL Marc	Shadow rapporteur	PETI	25/10/2022	European Movement International
FREUND Daniel	Rapporteur	AFCO	27/09/2022	Union of European Federalists
MACMANUS Chris	Member	21/11/2023	Permanent Representation of Ireland to the European Union	