







# Procedure file

Basic information	
NLE - Non-legislative enactments	2022/0200(NLE)
EU/Ukraine Agreement on the carriage of freight by road	
Subject 3.20.05 Road transport: passengers and freight 3.20.15.04 Road transport agreements and cooperation	
Geographical area Ukraine	
Legislative priorities <a href="#">EU support to Ukraine</a>	
Procedure completed	

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 <a href="#">Transport and Tourism</a>	 <a href="#">MARINESCU</a> <a href="#">Marian-Jean</a>	17/05/2022
		Shadow rapporteur	
		 <a href="#">GHEORGHE Vlad</a>	
		 <a href="#">ZILE Roberts</a>	
	Committee for opinion	Rapporteur for opinion	Appointed
	 <a href="#">International Trade</a>	The committee decided not to give an opinion.	
Council of the European Union			
European Commission	Commission DG	Commissioner	
	<a href="#">Mobility and Transport</a>	VĂLEAN Adina-Ioana	

Key events			
17/06/2022	Preparatory document	<a href="#">COM(2022)0308</a>	Summary
26/07/2022	Act adopted by Council after consultation of Parliament		
27/07/2022	Legislative proposal published	11050/2022	Summary
12/09/2022	Committee referral announced in Parliament		
26/10/2022	Vote in committee		

27/10/2022	Committee report tabled for plenary, 1st reading/single reading	<a href="#">A9-0263/2022</a>	
10/11/2022	Results of vote in Parliament		
10/11/2022	Decision by Parliament	<a href="#">T9-0376/2022</a>	Summary
13/12/2022	Final act published in Official Journal		

### Technical information

Procedure reference	2022/0200(NLE)
Procedure type	NLE - Non-legislative enactments
Procedure subtype	Consent by Parliament
Legal basis	Treaty on the Functioning of the EU TFEU 091; Treaty on the Functioning of the EU TFEU 218-p6a
Other legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	TRAN/9/09372

### Documentation gateway

Document attached to the procedure	<a href="#">COM(2022)0307</a>	17/06/2022	EC	
Preparatory document	<a href="#">COM(2022)0308</a>	17/06/2022	EC	Summary
Legislative proposal	11050/2022	27/07/2022	CSL	Summary
Committee draft report	<a href="#">PE735.775</a>	02/09/2022	EP	
Committee report tabled for plenary, 1st reading/single reading	<a href="#">A9-0263/2022</a>	27/10/2022	EP	
Text adopted by Parliament, 1st reading/single reading	<a href="#">T9-0376/2022</a>	10/11/2022	EP	Summary

### Final act

[Decision 2022/2435](#)  
[OJ L 319 13.12.2022, p. 0005](#)

[Corrigendum to final act 32022D2435R\(01\)](#)  
[OJ L 335 29.12.2022, p. 0114](#)

## EU/Ukraine Agreement on the carriage of freight by road

**PURPOSE:** to approve the conclusion, on behalf of the European Union, of the Agreement between the European Union and Ukraine on the carriage of freight by road.

**PROPOSED ACT:** Council Decision.

**ROLE OF THE EUROPEAN PARLIAMENT:** Council may adopt the act only if Parliament has given its consent to the act.

**BACKGROUND:** in view of the important disruptions in the transport sector in Ukraine caused by the war of aggression undertaken by Russia, it is necessary to find alternative routes by road for Ukraine to export its stocks of grain, fuel, foodstuffs and other relevant goods.

Given that permits granted in the framework of the European Conference of Ministers of Transport (ECMT) multilateral quota system within the International Transport Forum and existing bilateral agreements with Ukraine do not allow for the necessary flexibility for Ukrainian road haulage operators to increase and plan ahead their operations through and with the European Union, it is crucial to liberalise the transport of freight by road for bilateral operations as well as for transit.

**CONTENT:** the purpose of this proposal is to approve the conclusion on behalf of the European Union of the Agreement between the

European Union and Ukraine on the carriage of freight by road.

The agreement aims at temporarily facilitating the road transport of goods between and through the territories of the European Union and Ukraine by granting additional transit and haulage rights between the Parties to carriers established in one of the Parties, taking into account the repercussions of the war of aggression waged by Russia against Ukraine and the significant disruption it is causing to the transport sector in the country.

The agreement also includes measures which aim to facilitate the recognition of driver documents. It provides for specific measures to exempt drivers from the requirement to present an international driving permit, recognise decisions taken by Ukraine to extend the administrative validity of driver documents and facilitate the exchange of information between the competent authorities of the two Parties with the aim of combatting fraud and forgery of driver documents.

This road transport agreement would therefore replace the existing bilateral transport agreements between the Member States and Ukraine and would facilitate the use of alternative road routes for transport operators, as bilateral operations and transit would be liberalised between the two parties.

## EU/Ukraine Agreement on the carriage of freight by road

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**PURPOSE:** to conclude, on behalf of the European Union, of the Agreement between the European Union and Ukraine on the carriage of freight by road.

**PROPOSED ACT:** Council Decision.

**ROLE OF THE EUROPEAN PARLIAMENT:** Council may adopt the act only if Parliament has given its consent to the act.

**BACKGROUND:** the agreement between the European Union and Ukraine on the carriage of freight by road was signed on 29 June 2022, subject to its conclusion at a later date.

In view of the important disruptions in the transport sector in Ukraine caused by the war of aggression undertaken by Russia, it is necessary to find alternative routes by road for Ukraine to export its stocks of grain, fuel, foodstuffs and other relevant goods.

Given that Member States European Conference of Ministers of Transport permits and the bilateral agreements between Member States and Ukraine do not allow for the necessary flexibility for Ukrainian road haulage operators to increase and plan ahead their operations through and with the Union, it is crucial to liberalise the transport of freight by road for bilateral operations and transit.

Furthermore, Russias war of aggression against Ukraine has compromised the possibility for many Ukrainian drivers to follow the administrative procedures related to driver documents, such as international driving permit applications or the issuance of new driver documents in the event they are lost or stolen.

The agreement should be approved on behalf of the Union.

**CONTENT:** the draft Council decision is aimed at approving, on behalf of the European Union, the Agreement between the European Union and Ukraine on the carriage of freight by road.

The agreement aims at temporarily facilitating the road transport of goods between and through the territories of the European Union and Ukraine. It also includes measures which aim to facilitate the recognition of driver documents. It provides for specific measures to: (i) exempt drivers from the requirement to present an international driving permit, (ii) recognise decisions taken by Ukraine to extend the administrative validity of driver documents and (iii) facilitate the exchange of information between the competent authorities of the two Parties with the aim of combatting fraud and forgery of driver documents.

The exercise of Union competence pursuant to this Decision and the Agreement will be limited to the period of application of the Agreement. After the end of that period of application, the Union shall immediately cease to exercise that competence and the Member States shall again exercise their competence.

The exercise of Union competence pursuant to this Decision will be without prejudice to the competence of the Member States concerning any ongoing or future negotiations for, or signature or conclusion of, international agreements related to the carriage of goods by road with any other third country.

## EU/Ukraine Agreement on the carriage of freight by road

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The European Parliament adopted by 586 votes to 1, with 7 abstentions, a legislative resolution on the draft Council decision on the conclusion, on behalf of the European Union, of the Agreement between the European Union and Ukraine on the carriage of goods by road.

Parliament gave its consent to the conclusion of the agreement.

Road freight transport between the European Union and Ukraine is currently governed by two main mechanisms, namely the bilateral transport agreements between EU Member States and Ukraine and permits granted in the framework the ECMT multilateral quota system within the International Transport Forum. Both these mechanisms impose quotas on hauliers from both sides, regarding transit and bilateral trade.

Since the increased use of the number of transport operations by road compared to normal times would exceed the quotas set out in the bilateral agreements between Member States and Ukraine and given via the ECMT within the International Transport Forum, this Agreement on road transport between the European Union and Ukraine would therefore replace existing bilateral transport agreements between Member States and Ukraine and facilitate the use of alternative transport by road for operators, as bilateral operations and transit would be liberalised between the two Parties.

In addition, since the beginning of the Russian-led war against Ukraine, many Ukrainian drivers are no longer able to follow the administrative procedures related to driver documents such as international driving permit applications or issuances of new documents in the event of lost or stolen documents. This Agreement will enable the two Parties to address these issues under exceptional circumstances.

The Agreement provides for measures that:

- exempt drivers from the requirement to present an international driving permit;
- recognise decisions taken by Ukraine to extend the administrative validity of driver documents and;
- facilitate the exchange of information between the competent authorities of the two Parties with the aim of combatting fraud and forgery of driver documents.