














Procedure file

Basic information		
BUD - Budgetary procedure	2022/0318(BUD)	Procedure completed
<p>Amending budget 5/2022: additional measures to address the consequences of the Russian war in Ukraine; Union Civil Protection Mechanism reinforcement; reduction in payment appropriations and update of revenues; other adjustments and technical updates</p>		
<p>Subject 8.70.52 2022 budget</p>		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	BUDG Budgets		05/10/2022
		 RESSLER Karlo	05/10/2022
		 BOESELAGER Damian	
		Shadow rapporteur	
		 HERBST Niclas	
		 NEGRESCU Victor	
		 UŠAKOVŠ Nils	
		 CHASTEL Olivier	
		 ȘTEFĂNUĂ Nicolae	
		 HAHN Henrike	
		 KUHS Joachim	
		 RZOŃCA Bogdan	
		 OMARJEE Younous	
		 PAPADIMOULIS Dimitrios	
	Committee for opinion	Rapporteur for opinion	Appointed
	AFET Foreign Affairs	The committee decided not to give an opinion.	
	AGRI Agriculture and Rural Development	The committee decided not to give an opinion.	
	TRAN Transport and Tourism	The committee decided not to	

		give an opinion.
ITRE	Industry, Research and Energy	The committee decided not to give an opinion.
ENVI	Environment, Public Health and Food Safety	The committee decided not to give an opinion.
	Commission DG	Commissioner
	Budget	HAHN Johannes

Key events

05/10/2022	Commission draft budget published	COM(2022)0351	Summary
17/11/2022	Vote in committee		
21/11/2022	Council position on draft budget published	14832/2022	
21/11/2022	Committee referral announced in Parliament		
21/11/2022	Budgetary report tabled for plenary	A9-0280/2022	
21/11/2022	Debate in Parliament		
21/11/2022	Draft budget approved by Council		
23/11/2022	Decision by Parliament	T9-0402/2022	Summary
29/12/2022	Final act published in Official Journal		

Technical information

Procedure reference	2022/0318(BUD)
Procedure type	BUD - Budgetary procedure
Procedure subtype	Budget
Other legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	BUDG/9/10216

Documentation gateway

Commission draft budget	COM(2022)0351	05/10/2022	EC	
Committee draft report	PE737.199	03/11/2022	EP	
Amendments tabled in committee	PE738.614	15/11/2022	EP	
Council position on draft budget	14832/2022	21/11/2022	CSL	
Budgetary report tabled for plenary, 1st reading	A9-0280/2022	21/11/2022	EP	
Budgetary text adopted by Parliament	T9-0402/2022	23/11/2022	EP	Summary

Final act

Budget 2022/2396
[OJ L 337 29.12.2022, p. 0001](#)

Amending budget 5/2022: additional measures to address the consequences of the Russian war in Ukraine; Union Civil Protection Mechanism reinforcement; reduction in payment appropriations and update of revenues; other adjustments and technical updates

PURPOSE: presentation of Draft Amending Budget No 5 for the year 2022 to provide additional measures to address the consequences of the Russian war in Ukraine.

CONTENT: the purpose of draft amending budget 5/2022 is to update the expenditure and revenue sides of the 2022 budget for the following purposes:

European defence industry reinforcement through the common procurement act

Russia's military aggression against Ukraine has dramatically underlined the need for adjustment of the European Defence Technological and Industrial Base (EDTIB) to structural change and for more cooperation between the Member States in the area of defence procurement. To address the most urgent and critical defence gaps, the Commission proposed to establish a dedicated short term instrument, the European Defence Industry Reinforcement through Common Procurement Act, with a total financial envelope of EUR 500 million for the period 2022 to 2024. The EU financial support to be made available through the new instrument should stimulate cooperative defence procurement involving several Member States and benefit the EDTIB while ensuring that the armed forces of the Member States are able to act, with security of supply and increased interoperability.

This DAB proposes to create a dedicated budget line for operational expenditure and to allocate in reserve EUR 83 million of the remaining unallocated margin in commitment appropriations under the expenditure ceiling of heading 5 (Security and Defence) in 2022.

Food chain strand of the single market programme

The Food Chain strand of the Single Market Programme (SMP) finances structural eradication measures as well as emergency measures to fight outbreaks of animal diseases and plant pests, for which it co-finances the eligible costs of the measures taken by Member States. Following a series of severe outbreaks of Highly Pathogenic Avian Influenza and African Swine Fever in the Member States, the Commission should reimburse the Member States for expenditure already incurred by them in years 2019 and 2020.

Against this backdrop, it is proposed to reinforce the funds available for emergency measures in the 2022 budget by EUR 73.8 million. Two sources of redeployment have been identified in heading 1 (Single market, innovation and digital) for a total amount of EUR 3.8 million, stemming from higher than expected fee income for the European Chemicals Agency (ECHA) and savings for the European Securities and Market Authority (ESMA). Consequently, the Commission proposes to finance EUR 70 million from the unallocated margin under the expenditure ceiling of heading 1.

Union Civil Protection Mechanism (UCPM/rescEU)

The draft amending budget proposes to frontload and reinforce the Union Civil Protection Mechanism (UCPM/rescEU), so as to continue channelling in-kind assistance to Ukraine. Additionally, helicopters and other light planes will be leased to increase Unions preparedness for aerial firefighting in 2023 and accelerate the procurement of permanent aerial capacities. The Commission therefore proposes to finance these actions through reinforcement and frontloading of the budgetary needs in the present DAB 5/2022 (EUR 138.6 million).

In parallel, continued UCPM assistance to people fleeing Ukraine has to be ensured for the last months of this year. Given the scale and duration of the needs, the reinforcement made available this year is insufficient.

European Monitoring Centre for Drugs and Drug Addiction (EMCDDA)

The Commission proposes to reinforce the EU contribution to EMCDDA by an amount of EUR 700 000 from the remaining unallocated margin under the expenditure ceiling of heading 5 (Security and Defence). This reinforcement is necessary to avoid further downsizing of key activities to cope with increased salary costs. The requested budget reinforcement will also allow the agency to make key ICT investments for cyber security.

European public administration

High inflation and rapidly rising energy prices have a major impact on the administrative expenditure of the institutions, as well as on pensions and European schools. Therefore, it is proposed to reinforce administrative expenditure and pensions in heading 7 for an amount of EUR 163 million as a result of high inflation and rapidly rising energy prices.

Reduced level of payment appropriations

It is proposed to decrease the level of payment appropriations for the European Agricultural Fund for Rural Development (EAFRD) and EU4Health by respectively EUR 775 million and EUR 129.2 million.

European aviation safety agency (EASA)

The ReFuelEU Aviation proposal aims to ensure a level playing field for sustainable air transport, which entails additional tasks for EASA, to provide data on the aviation fuel uplift at Union airports to competent national authorities. The 2022 budget includes a specific amount for this purpose on the reserve line of EUR 1.8 million. Given the observed delay in the legislative process, it is proposed to return the corresponding amount to the Connecting Europe Facility transport budget article 02 03 01, from which it was initially offset.

Update of revenues

DAB 5/2022 proposes to include in the 2022 budget an update of the estimates for Traditional Own Resources (TOR) as well as to incorporate the estimated impact of exchange rate differences. Overall, the revenue surplus is estimated at EUR 3 billion, which will reduce the Member States GNI contributions accordingly

Overall, the net impact of this DAB on expenditure amounts to an increase of EUR 447.5 million in commitment appropriations and a decrease of EUR 741.1 million in payment appropriations.

The overall impact on the revenue side is a net decrease in the GNI contributions of EUR 3 779 million.

Amending budget 5/2022: additional measures to address the consequences of the Russian war in Ukraine; Union Civil Protection Mechanism reinforcement; reduction in payment appropriations and update of revenues; other adjustments and technical updates

The Committee on Budgets adopted by 539 votes to 7, with 27 abstentions, a resolution on the Council position on Draft amending budget No 5/2022 of the European Union for the financial year 2022 providing additional measures to address the consequences of the Russian war in Ukraine, Union Civil Protection Mechanism reinforcement, reduction in payment appropriations and update of revenues, other adjustments and technical updates.

As a reminder, draft amending budget No 5/2022 covers updates on both the expenditure and revenue sides and includes changes for Section III (Commission) and other sections. It includes, but is not limited to, adjustments to address the consequences of the Russian war in Ukraine.

DAB No 5/2022 also includes two adjustments on the revenue side, namely an update of the estimates for Traditional Own Resources (TOR) and the estimated impact of exchange rate differences. The revenue surplus is estimated at EUR 3 billion. The net impact of draft amending budget No 5/2022 on expenditure amounts to an increase of EUR 447.5 million in commitment appropriations, and a decrease of EUR 741.1 million in payment appropriations. The overall impact on the revenue side (comprised of the revenue surplus and decrease in payments) is a net decrease in the GNI contributions of EUR 3.8 billion.

Parliament has repeatedly considered that a draft amending budget should have one purpose only.

It takes note of Draft amending budget No 5/2022 as submitted by the Commission and recalled that, due to the late adoption of the legal base for the European Defence Industry Reinforcement through common Procurement Act (EDIRPA), the Conciliation Committee on the general budget for the financial year 2023 agreed not to place any amount in commitment appropriations in the reserve for that purpose and not to create a corresponding budget line for the financial year 2022.

Given that the Union Civil Protection Mechanism (UCPM) has required significant reinforcements since the start of its implementation, Parliament indicated that the proposed frontloading/backloading of UCPM will have to be reassessed based on needs, notably in the context of the upcoming MFF revision.

Although approving the Council position on Draft amending budget No 5/2022, Parliament stated that to better respect the prerogative of the budgetary authority, the Commission should present a draft amending budget for one purpose only and refrain from combining several purposes in one draft amending budget.