


# Procedure file

Basic information		
CNS - Consultation procedure Regulation	1995/0058(CNS)	Procedure completed
Fisheries sector: arrangements regarding Community structural assistance (amend Regul. 3699/93/EEC )		
Subject 3.15 Fisheries policy		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	<b>PECH</b> Fisheries		11/04/1995
		RDE <a href="#">GALLAGHER Pat the Cope</a>	
	Committee for opinion	Rapporteur for opinion	Appointed
	<b>BUDG</b> Budgets		19/04/1995
		PSE <a href="#">JÖNS Karin</a>	
Council of the European Union	Council configuration	Meeting	Date
	Culture	<a href="#">1884</a>	20/11/1995
	Fisheries	<a href="#">1855</a>	15/06/1995

Key events			
20/03/1995	Legislative proposal published	COM(1995)0055	Summary
25/04/1995	Committee referral announced in Parliament		
06/09/1995	Vote in committee		Summary
06/09/1995	Committee report tabled for plenary, 1st reading/single reading	<a href="#">A4-0197/1995</a>	
21/09/1995	Debate in Parliament		Summary
22/09/1995	Decision by Parliament	T4-0433/1995	Summary
20/11/1995	Act adopted by Council after consultation of Parliament		Summary
20/11/1995	End of procedure in Parliament		
25/11/1995	Final act published in Official Journal		

Technical information	
Procedure reference	1995/0058(CNS)
Procedure type	CNS - Consultation procedure
Procedure subtype	Legislation
Legislative instrument	Regulation
Legal basis	EC before Amsterdam E 043
Stage reached in procedure	Procedure completed
Committee dossier	PECH/4/06540

Documentation gateway					
Legislative proposal		<a href="#">COM(1995)0055</a> , <a href="#">OJ C 085 07.04.1995, p. 0003</a>	20/03/1995	EC	Summary
Economic and Social Committee: opinion, report		<a href="#">CES0591/1995</a> <a href="#">OJ C 236 11.09.1995, p. 0054</a>	31/05/1995	ESC	Summary
Committee report tabled for plenary, 1st reading/single reading		<a href="#">A4-0197/1995</a> <a href="#">OJ C 269 16.10.1995, p. 0010</a>	06/09/1995	EP	
Text adopted by Parliament, 1st reading/single reading		T4-0433/1995 <a href="#">OJ C 269 16.10.1995, p. 0194-0220</a>	22/09/1995	EP	Summary
Committee of the Regions: opinion		<a href="#">CDR0014/1996</a> <a href="#">OJ C 129 02.05.1996, p. 0001</a>	17/01/1996	CofR	Summary

Additional information	
European Commission	<a href="#">EUR-Lex</a>

Final act
<a href="#">Regulation 1995/2719</a> <a href="#">OJ L 283 25.11.1995, p. 0003</a> Summary

## Fisheries sector: arrangements regarding Community structural assistance (amend Regul. 3699/93/EEC) )

The proposal for a regulation was aimed at extending the range of socio-economic measures already available under the Structural Funds to provide aid to enterprises and persons in the fisheries sector and to areas which are dependent on the fishing industry, in order that this sector would not be deprived of its dynamic and skilled elements as a result of reductions in fishing capacity. It was therefore proposed to implement new measures at Community level, including actions in favour of older fishermen, in the context of existing FIFG provisions: - co-financing of national early-retirement schemes for fishermen (with the exception of support for retirement contributions paid pending normal retirement at the legal age); - granting of individual flat-rate payments to fishermen, based on an eligible cost which is limited to ECU 7,000 for each individual beneficiary, for the permanent cessation of fishing activities by the vessel on which the beneficiaries work; - aid for establishing a fund for unemployment due to bad-weather and mechanisms for providing financial compensation to fishermen in the event of dramatic fluctuations in the price of the products landed. The new measures were to be introduced on an optional basis and it would be left to the discretion of Member States themselves to define, in their own specific context, the legal framework needed for their implementation. ?

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According to the ESC, the measures proposed by the Commission were a first step towards establishing a genuine social policy in the fisheries sector affected by significant fleet restructuring. Aid for early retirement went some way to resolving the existing problems although the ESC felt that the scope of this aid was too limited.

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The Committee unanimously adopted the report by Mr Pat The Cope Gallagher on a Commission proposal for aid measures aimed at alleviating the socio-economic consequences of restructuring in the fisheries sector. The proposal provides for three possibilities: - subsidizing the early retirement schemes of the member states; - granting compensatory payments to fishermen for permanent cessation of fishing activities; - granting aid to compensate for unemployment due to bad weather or market fluctuations. While the report considered that the measures proposed were "totally inadequate in relation to the seriousness of the problems facing the fisheries sector", it nevertheless welcomed them as a first step. Two amendments were adopted. The first challenged the voluntary nature of the Commission proposal and seeks to oblige the member states to take up the proposed measures. The second addresses the limits which the Commission had sought to impose on the number of beneficiaries of compensatory payments from the permanent cessation of fishing activities, arguing that this should be calculated on an overall basis at member state level and not boat by boat as suggested by the Commission. ?

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The rapporteur noted that the Commission proposal envisaged three aid measures: subsidising the early retirement schemes of the Member States; granting compensatory payments to fishermen for permanent cessation of fishing activities; and granting aid to compensate for unemployment due to bad weather or market fluctuations. The report considered that the measures proposed were only a first step. Commissioner BONINO agreed with this comment and stated that they had to go even further. As far as the criticisms of the proposal were concerned, she stated that as the allocation of Structural Funds had been decided in Edinburgh, it was not possible to release additional funds. Mrs BONINO also highlighted the non-compulsory nature of the Structural Funds, which had been a precondition for adoption by the Council. Finally, as regards the amendment calling for compensatory payments to be calculated on an overall basis, the Commission felt that both versions (that of the Commission and that of Parliament) had the same meaning. Amendments Nos 12, 13, 14, 15 and 17 were rejected.

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The European Parliament approved the proposal amending the regulation, with the following amendments: - Member States are required to take up the measures proposed in the regulation (and are no longer free either to implement the measures or not); - the number of beneficiaries is counted in global terms and is only limited by the number of job reductions in the total fleet of each country (and not on a boat-by-boat basis). ?

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OBJECTIVE: to extend the range of socio-economic measures already available under the Structural Funds to provide aid to enterprises and persons in the fisheries sector and to areas which are dependent on the fishing industry, in order that this sector is not deprived of its dynamic and skilled elements as a result of the reductions in fishing capacity. COMMUNITY MEASURE: Council Regulation 2719/95/EC amending Regulation 3699/93/EC. SUBSTANCE: - Member States may adopt measures of a socio-economic nature in order to alleviate the consequences of restructuring in the fisheries sector. The financial instrument for fisheries guidance (FIFG) may be used to support the following measures: - cofinancing of national early-retirement schemes for fishermen (with the exception of support for retirement contributions paid pending normal retirement at the legal age); - granting of individual flat-rate payments to fishermen, based on an eligible cost which is limited to ECU 7000 for each individual beneficiary, for the permanent cessation of fishing activities by the vessel on which the beneficiaries work. ENTRY INTO FORCE: 26/11/95. ?

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The Council adopted by a qualified majority - with the United Kingdom delegation voting against and the Swedish delegation abstaining - the Regulation providing for new socio-economic accompanying measures linked to the restructuring of the fisheries sector in order to assist older fishermen (financing of early retirement). The Regulation, which amends Regulation (EC) No 3699/93, enables Member States to call on the financial assistance of the FIFG for the following measures: - part-financing of national early retirement schemes for fishermen, provided that the age of the beneficiaries of the measure is not more than ten years from the legal retirement age or the beneficiaries are aged at least 55 and the beneficiaries can show that they have worked for at least 10 years as fishermen; - granting individual compensatory payments to fishermen on the basis of an eligible cost limited to ECU 7 000 per individual beneficiary, provided the vessel on which the beneficiaries of the measure were employed has been the object of measures permanently stopping its activities or permanently transferring it to a third country in the context of the creation of a joint enterprise. No one fisherman may accumulate the benefits of the above two measures.

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The opinion went beyond the scope of the Commission's proposal for a set of accompanying socio-economic measures for the restructuring of the fisheries sector, examining in somewhat wider terms the impact of measures taken under the common fisheries policy and making observations of a more fundamental nature. The over-capacity of the fisheries fleet was incompatible with the decline in resources. The opinion was being expressed in the present context of diversification of the fisheries sector and retraining of the workforce. The opinion underlined the fact that the basic resources of the fisheries industries were often located some distance away from those regions that depended on them for revenue and employment. The nature of this link between a regional industry and its resource base was not at all conventional and this greatly complicated the situation affecting this sector. The opinion went on to denounce the centralised nature of the industry, which ran the risk of not being as sensitive to regional needs as those systems that closely combined 'users' with the implementation of decisions. There was also a need to attach greater importance to the differences that existed between the various coastal regions and their ecological systems. It was to be expected that the measures taken under the common fisheries policy would have an unpredictable and arbitrary impact on the territory of the Community. While the measures of support being provided were likely to improve matters in the short term, it appeared nevertheless that a more fundamental approach was needed. Any actions initiated should take greater account of capital resources management and incorporate this aspect more fully into the decisions taken, and should also include the users in the decision making process. In this way it was likely that respect for the regulations would increase in line with the level of involvement of 'users' in the regional management process. Finally, any solution in which responsibility for policy implementation was devolved to local level could constitute a more effective and more viable interpretation of the 'principle of subsidiarity', according to which responsibility was to be divided among the most appropriate levels, and could lead to greater success in achieving the general objectives of the common fisheries policy. The Committee of the Regions also called for new fisheries rights for Community fishermen operating in non-EU waters and recommended increasing the budget allocation for measures in favour of fishermen as provided by the FIFG fisheries fund and the PESCA initiative.