
















# Procedure file

Basic information		
APP - Consent procedure	<a href="#">2018/0166(APP)</a>	Preparatory phase in Parliament
Multiannual financial framework for the years 2021 to 2027		
Accompanying procedure <a href="#">2018/0166R(APP)</a>		
Subject 8.70 Budget of the Union 8.70.02 Financial regulations		
Legislative priorities <a href="#">Multiannual Financial Framework 2021-2027</a>		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 <a href="#">Budgets</a>		23/07/2019
		 <a href="#">OLBRYCHT Jan</a>	23/07/2019
		 <a href="#">MARQUES Margarida</a>	
		Shadow rapporteur	
		 <a href="#">KÖRNER Moritz</a>	
		 <a href="#">ZANNI Marco</a>	
		 <a href="#">ANDRESEN Rasmus</a>	
		 <a href="#">ZĪLE Roberts</a>	
		 <a href="#">OMARJEE Younous</a>	
	 <a href="#">PAPADIMOULIS Dimitrios</a>		
	Former committee responsible		
	 <a href="#">Budgets</a>		16/05/2018
		PPE <a href="#">OLBRYCHT Jan</a>	16/05/2018
		S&D <a href="#">THOMAS Isabelle</a>	
	Committee for opinion	Rapporteur for opinion	Appointed
	 <a href="#">Foreign Affairs</a>	The committee decided not to give an opinion.	
	 <a href="#">Development</a>	The committee decided not to give an opinion.	
	 <a href="#">International Trade</a>	The committee decided not to give an opinion.	

CONT	<a href="#">Budgetary Control</a>	The committee decided not to give an opinion.	
ECON	<a href="#">Economic and Monetary Affairs</a>	The committee decided not to give an opinion.	
EMPL	<a href="#">Employment and Social Affairs</a>	The committee decided not to give an opinion.	
ENVI	<a href="#">Environment, Public Health and Food Safety</a>		07/10/2020
		 <a href="#">JARUBAS Adam</a>	
ITRE	<a href="#">Industry, Research and Energy</a>	The committee decided not to give an opinion.	
IMCO	<a href="#">Internal Market and Consumer Protection</a>	The committee decided not to give an opinion.	
TRAN	<a href="#">Transport and Tourism</a>	The committee decided not to give an opinion.	
REGI	<a href="#">Regional Development</a>	The committee decided not to give an opinion.	
AGRI	<a href="#">Agriculture and Rural Development</a>	The committee decided not to give an opinion.	
PECH	<a href="#">Fisheries</a>	The committee decided not to give an opinion.	
CULT	<a href="#">Culture and Education</a>	The committee decided not to give an opinion.	
JURI	<a href="#">Legal Affairs</a>	The committee decided not to give an opinion.	
LIBE	<a href="#">Civil Liberties, Justice and Home Affairs</a>	The committee decided not to give an opinion.	
AFCO	<a href="#">Constitutional Affairs</a>		24/09/2020
		 <a href="#">TAJANI Antonio</a>	
FEMM	<a href="#">Women's Rights and Gender Equality</a>	The committee decided not to give an opinion.	
PETI	<a href="#">Petitions</a>	The committee decided not to give an opinion.	
	Former committee for opinion		
AFET	<a href="#">Foreign Affairs</a>		10/07/2018
		ALDE <a href="#">SCHAAKE Marietje</a>	
DEVE	<a href="#">Development</a>		11/07/2018
		PPE <a href="#">ENGEL Frank</a>	11/07/2018
		PPE <a href="#">ZOVKO Željana</a>	
INTA	<a href="#">International Trade</a>		10/10/2018
		GUE/NGL <a href="#">SCHOLZ Helmut</a>	
CONT	<a href="#">Budgetary Control</a>		06/09/2018
		S&D <a href="#">AYALA SENDER Inés</a>	21/06/2018
			06/09/2018
		S&D <a href="#">AYALA SENDER Inés</a>	
		ALDE <a href="#">GERBRANDY</a>	

Gerben-Jan

**ECON** [Economic and Monetary Affairs](#)

**EMPL** [Employment and Social Affairs](#)

**ENVI** [Environment, Public Health and Food Safety](#)

29/05/2018

PPE [PETERLE Alojz](#)

**ITRE** [Industry, Research and Energy](#)

19/06/2018

PPE [BUZEK Jerzy](#)

**IMCO** [Internal Market and Consumer Protection](#)

**TRAN** [Transport and Tourism](#)

13/07/2018

ALDE [RIQUET Dominique](#)

**REGI** [Regional Development](#)

20/06/2018

S&D [VAUGHAN Derek](#)

**AGRI** [Agriculture and Rural Development](#)

**PECH** [Fisheries](#)

**CULT** [Culture and Education](#)

16/05/2018

S&D [KAMMEREVERT Petra](#)

**JURI** [Legal Affairs](#)

**LIBE** [Civil Liberties, Justice and Home Affairs](#)

**AFCO** [Constitutional Affairs](#)

24/05/2018

EFDD [CASTALDO Fabio Massimo](#)

**FEMM** [Women's Rights and Gender Equality](#)

**PETI** [Petitions](#)

Council of the European Union  
European Commission

Commission DG

Commissioner

[Budget](#)

OETTINGER Günther

## Key events

02/05/2018	Preparatory document	<a href="#">COM(2018)0322</a>	Summary
28/05/2020	Preparatory document	<a href="#">COM(2020)0443</a>	Summary

## Forecasts

23/11/2020	Indicative plenary sitting date, 1st reading/single reading
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## Technical information

Procedure reference	2018/0166(APP)
Procedure type	APP - Consent procedure
Procedure subtype	Legislation
Legal basis	Treaty on the Functioning of the EU TFEU 312-p2
Stage reached in procedure	Preparatory phase in Parliament

## Documentation gateway

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Preparatory document		<a href="#">COM(2018)0322</a>	02/05/2018	EC	Summary
Preparatory document		<a href="#">COM(2020)0443</a>	28/05/2020	EC	Summary
Committee draft report		<a href="#">PE660.266</a>	17/11/2020	EP	
Specific opinion	ENVI	<a href="#">PE660.306</a>	18/11/2020	EP	
Specific opinion	AFCO	<a href="#">PE660.284</a>	20/11/2020	EP	

## 2018/0166(APP) - 02/05/2018 Preparatory document

**PURPOSE:** to lay down the multiannual financial framework (MFF) for the years 2021 to 2027.

**PROPOSED ACT:** Council Regulation.

**ROLE OF THE EUROPEAN PARLIAMENT:** Council may adopt the act only if Parliament has given its consent to the act.

**CONTENT:** the proposal for the MFF Regulation and the [draft Interinstitutional Agreement](#) on budgetary discipline, budgetary cooperation and sound financial management follow the principles and the broad policy objectives set out in the [Commission Communication](#) A modern budget for a Union that protects, empowers and defends: Multi-annual financial framework 2021-2027", adopted on 2 May 2018.

These proposals provide for a date of application of 1 January 2021 and are presented for a Union of 27 Member States, taking into account the notification by the United Kingdom of its intention to withdraw from the European Union.

The main features of the proposed MFF are as follows:

**MFF structure and ceilings:** to support the Union's priorities in a context of EU 27, and to take into account the integration of the European Development Fund into the Union budget, the Commission proposes for the MFF 2021-2027 a ceiling for commitments of EUR 1 134.6 billion in constant prices of 2018 equal to 1.11% of EU GNI and a corresponding payment ceiling of EUR 1 104.8 billion in constant prices of 2018 equal to 1.08% of EU GNI.

The commitment ceilings for the period 2021-2027 are broken down into 7 headings:

- Heading 1: Single Market, Innovation and Digital: EUR 166 303 million;
- Heading 2: Cohesion and values: EUR 391 974 million;
- of which: economic, social and territorial cohesion: EUR 330 642 million;
- Heading 3: Natural resources and environment: EUR 336 623 million;
- of which: market-related expenditure and direct payments: EUR 254 247 million;
- Heading 4: Migration and border management: EUR 30 829 million;
- Heading 5: Security and defence: EUR 24 323 million;
- Heading 6: Neighbourhood and the world: EUR 108 929 million;
- Heading 7: European public administration: EUR 75 602 million.

The European institutions shall comply with the annual expenditure ceilings set out in the Annex.

**Own resources:** this proposal provides that the own resources ceiling should be respected for each of the years covered by the MFF. Should the ceilings for payment appropriations result in call-in rate for own resources exceeding the own resources ceiling, the ceilings of the financial framework have to be adjusted.

The Commission is proposing together with this proposal a legislative package for the reform of the Unions Own resources system, including a proposal for a Council Decision on the system of own resources of the European Union, including an increase of the ceiling for annual calls for own resources for payments to 1.29% of GNI, and 1.35% of GNI in commitments.

**Flexibility:** in the first years of the multiannual financial framework for the years 2014-2020, the Union was confronted with unforeseen challenges of an unprecedented scale resulting from instability in its neighbourhood occasioning security threats and mass migratory movements. In order to mobilise additional financial means for measures contributing to tackle the above mentioned challenges, the flexibility of the MFF was extensively used, in particular through the mobilisation of special instruments established as part of the MFF Regulation.

The Commission proposes to enhance and streamline flexibility mechanisms, to create a more agile framework while preserving the stability that the multiannual framework offers.

With regard to special instruments which allow entering appropriations in the budget over and above the ceilings set in the MFF, it is proposed to:

- maximise the use of the expenditure ceilings through specific and maximum flexibility between headings and years;
- increase from 10% to 15% the possibility to differ from the indicative amounts in the programmes adopted by ordinary legislative procedure in order to increase flexibility within headings;
- revise the scope of special instruments such as the European Globalisation Adjustment Fund and extend the scope of the Emergency Aid Reserve (e.g. to allow activation of the Emergency Aid Reserve in the event of an EU crisis), as well as streamlining mobilisation procedures;
- increase the maximum amounts available each year for the European Globalisation Adjustment Fund (EUR 200 million), the European Union Solidarity Fund (EUR 600 million), the Emergency Aid Reserve (EUR 600 million) and the Flexibility Instrument (EUR 1 billion). The flexibility instrument should also be allowed to use the unused part of the annual amounts allocated to the emergency aid reserve, as is already the case for the European Union Solidarity Fund and the European Globalisation Adjustment Fund.

**Adjustments and revision of the MFF:** the financial framework is presented at 2018 prices. The proposal lays down rules for annual technical

adjustments to the MFF to recalculate the ceilings and margins available.

It is proposed that the Commission presents by the end of 2023 a review of the functioning of the multiannual financial framework, accompanied as appropriate by relevant proposals for the remainder of the period, including a proposal for the revision of the MFF.

## 2018/0166(APP) - 28/05/2020 Preparatory document

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The Commission has presented an amended proposal for a Council Regulation laying down the multiannual financial framework (MFF) for the period 2021-2027.

Experience has shown that in the event of a sudden and general crisis such as the COVID-19 outbreak, the EU is called upon to act within a few days. It must provide rapid, flexible and direct support, based on the principle of solidarity, to address the serious public health consequences of the epidemic within the Union, as well as to support the efforts and strengthen the capacities of the most affected Member States and regions.

The comprehensive recovery package requires reinforcements and adjustments to the Commission proposals of May 2018 for the 2021-2027 multiannual framework, to include new facilities and programmes targeting the most pressing recovery needs, significant reinforcement to other programmes crucial to the response, and greater flexibility.

The Commission therefore proposes adjustments to the draft MFF Regulation and the [draft Interinstitutional Agreement](#) on budgetary discipline, cooperation in budgetary matters and sound financial management. These adjustments should allow for increased flexibility in implementation to take into account the need to activate the new provisions in emergency situations.

This amended proposal provides for :

- the review of national allocations for cohesion, which will take place in 2024, taking into account the latest statistics available at that time. This review will translate only in upwards adjustments, with a maximum overall amount of EUR 10 billion (2018 prices);
- the addition of the Just Transition Fund to the programmes under shared management for which 2021 commitment appropriations may need to be reprogrammed, and for which corresponding adjustment of the Multiannual Financial Framework ceilings should apply over the years 2022 to 2025;
- to increase the maximum annual amount of the European Globalisation Adjustment Fund to EUR 386 million (in 2018 prices) due to the economic and social effects of the COVID crisis;
- to increase the maximum annual amount of the European Union Solidarity Fund (EUSF) to EUR 1 billion (in 2018 prices). [Regulation \(EU\) 2020/461](#) extended the scope of the EUSF to include major public health emergencies among the disasters for which the Fund can intervene;
- renaming the special instrument of the Emergency Aid Reserve ?Solidarity and Emergency Aid Reserve? and increasing the maximum annual amount to EUR 3 billion (in 2018 prices), so that emergency funds can be mobilised at a level sufficient to respond to unforeseen challenges.

The Solidarity and Emergency Aid Reserve will be able to reinforce swiftly EU action, as and when needed, through EU instruments which provide for such emergency mechanisms, such as the Emergency Support Instrument but also Humanitarian Aid, RescEU, Health programme, the Single Market Programme (with its emergency veterinary and phytosanitary measures), or the Asylum and Migration Fund.