

# Procedure file

Basic information		
INI - Own-initiative procedure	2021/2007(INI)	Procedure completed
An intellectual property action plan to support the EU's recovery and resilience		
Subject		
3.50.04 Innovation		
3.50.15 Intellectual property, copyright		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 <a href="#">Legal Affairs</a>		12/04/2021
		 <a href="#">WALSMANN Marion</a>	
		Shadow rapporteur	
		 <a href="#">GARCÍA DEL BLANCO Ibán</a>	
		 <a href="#">SÉJOURNÉ Stéphane</a>	
		 <a href="#">BREYER Patrick</a>	
		 <a href="#">LEBRETON Gilles</a>	
		 <a href="#">STANCANELLI Raffaele</a>	
		 <a href="#">MAUREL Emmanuel</a>	
	Committee for opinion	Rapporteur for opinion	Appointed
	 <a href="#">Development</a>		17/02/2021
		 <a href="#">TOIA Patrizia</a>	
	 <a href="#">Internal Market and Consumer Protection</a>		09/02/2021
		 <a href="#">BOTOȘ Vlad-Marius</a>	
	 <a href="#">Agriculture and Rural Development</a>		19/05/2021
		 <a href="#">TOLLERET Irène</a>	
	 <a href="#">Culture and Education</a>		22/02/2021
		 <a href="#">SLBAKOV Andrey</a>	

## Key events

11/02/2021	Committee referral announced in Parliament		
30/09/2021	Vote in committee		
26/10/2021	Committee report tabled for plenary	<a href="#">A9-0284/2021</a>	
10/11/2021	Debate in Parliament		
11/11/2021	Results of vote in Parliament		
11/11/2021	Decision by Parliament	<a href="#">T9-0453/2021</a>	Summary

## Technical information

Procedure reference	2021/2007(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 54
Other legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	JURI/9/05282

## Documentation gateway

Committee draft report		<a href="#">PE693.593</a>	26/05/2021	EP	
Committee opinion	IMCO	<a href="#">PE680.981</a>	22/06/2021	EP	
Amendments tabled in committee		<a href="#">PE694.957</a>	23/06/2021	EP	
Committee opinion	DEVE	<a href="#">PE692.878</a>	15/07/2021	EP	
Committee opinion	CULT	<a href="#">PE693.629</a>	07/09/2021	EP	
Committee opinion	AGRI	<a href="#">PE693.745</a>	10/09/2021	EP	
Committee report tabled for plenary, single reading		<a href="#">A9-0284/2021</a>	26/10/2021	EP	
Text adopted by Parliament, single reading		<a href="#">T9-0453/2021</a>	11/11/2021	EP	Summary
Commission response to text adopted in plenary		<a href="#">SP(2022)91</a>	21/03/2022	EC	

## An intellectual property action plan to support the EU's recovery and resilience

The Committee on Legal Affairs adopted the own-initiative report by Marion WALSMANN (EPP, DE) on an intellectual property action plan to support the EU's recovery and resilience.

The report noted that balanced protection and enforcement of intellectual property rights (IPR) are very important to the European economy as well as to the EU's recovery and resilience, in particular to the COVID-19 pandemic.

Members welcomed the intellectual property action plan to support the EU's recovery and resilience, dated 25 November 2020, in which the Commission makes provision for such an overall strategy in order to make better use of the EU's innovative potential.

#### SMEs and intellectual property protection

Members highlighted that intellectual property rights have many benefits for small and medium-sized enterprises (SMEs) and micro-enterprises. It is noted that SMEs that own IPRs generate up to 68 % higher revenue per employee and pay wages that are 20 % higher than those in SMEs that do not. Members are therefore concerned that many SMEs have difficulties in determining their own IP strategy and managing their IPRs. In this regard, they welcome IP vouchers, the IP Scan and other Commission and EUIPO initiatives to support simple registration procedures and low administrative fees for micro-enterprises and SMEs and to help them make the most of their IP. The Commission, the European Patent Office (EPO) and the EUIPO are asked to consider extending these initiatives to all kinds of IP assets and to identify further measures to promote the benefits of IPR registration for the development of SME activities.

#### Unitary Patent package

The report stressed that the unitary patent package (UPP), which includes the European patent with unitary effect (unitary patent) and the Unified Patent Court (UPC), aims at making patent protection more efficient, as well as making dispute settlement across Europe comprehensible, by avoiding parallel procedures in Member States, and less costly, by reducing legal costs, as well as more accessible and efficient, thereby enhancing legal certainty.

Members asked the participating Member States which have not yet done so, therefore, to move forward on the ratification of the Protocol to the Agreement on a Unified Patent Court on provisional application (PPA), as soon as possible.

#### Supplementary protection certificates

The supplementary protection certificate (SPC) regime within the EU, while of great practical relevance, suffers from fragmented implementation across the Member States. Members urged the Commission to issue guidelines for the Member States and to address this fragmentation, including by legislative proposals based on an exhaustive impact assessment.

#### Standard essential patents

Acknowledging the importance of a balanced licensing system for standard essential patents, Members insisted on the importance of stable, efficient and fair rules for this. It underlined that fair, reasonable and non-discriminatory terms (FRAND) are vague legal terms that include legal uncertainty. The Commission is called on to monitor industry developments and provide more clarity on various aspects of FRAND as well as case law and including through designating an observatory (competence centre) for this purpose.

#### Geographical indications

Around 3 300 products are protected by the EU as geographical indications (GIs) and the yearly value of all these products has increased to over EUR 75 billion. Members welcomed the initiatives and actions to strengthen, modernise, streamline and better enforce the system of GIs for agricultural products, food, wines and spirits in order to make it more precise and effective, since they contribute to creating and protecting quality jobs, to the promotion of social, environmental and economic sustainability in rural areas, and to fostering European cultural diversity.

The report called for an EU-wide protection system for geographical indications for non-agricultural products, in particular as provision has already been made for this at international level.

#### Fighting IPR infringements

The report pointed out that counterfeit goods, such as, for example, counterfeit medicines or fake personal protective equipment or masks in the context of health crisis like the COVID-19 pandemic pose serious threats to the health and safety of EU citizens. Members also regretted the significant use of the internet for the distribution of counterfeit products, infringing content and IPR-infringing services, with significant adverse effects for EU manufacturing industry. They welcomed the fact that the Commission intends to come up with a EU toolbox against counterfeiting in order to improve cooperation between rights holders, public authorities, law enforcement authorities at national and EU level.

#### New challenges for IP policy-making

The report highlighted that intellectual property protection related to AI technologies is important and should be duly considered. Although current rules on the protection of computer-implemented inventions by patents may cover AI technologies, there is a need for clear criteria for the protection of inventions generated with the assistance of AI technologies.

## An intellectual property action plan to support the EU's recovery and resilience

---

The European Parliament adopted by 454 votes to 94, with 23 abstentions, a resolution on an intellectual property action plan to support the EU's recovery and resilience.

The COVID-19 pandemic has shown the importance of intellectual property protection policies since it illustrated the need for effective measures to address the shortage of vaccines against COVID-19.

Parliament supports the Commission in pursuing the objectives of its November 2020 IP action plan, as strong, balanced and robust intellectual property rights (IPR) protection at national, European and international levels is particularly important for the recovery from the pandemic. Members called on the Commission to support the ability of European businesses to innovate on the basis of a comprehensive intellectual property regime.

#### SMEs and intellectual property protection

Members highlighted that intellectual property rights have many benefits for small and medium-sized enterprises (SMEs) and micro-enterprises. It is noted that SMEs that own IPRs generate up to 68 % higher revenue per employee and pay wages that are 20 % higher

than those in SMEs that do not. Members are concerned that many SMEs find it difficult to determine their own strategy and manage their IPR. They called on the Commission, the European Patent Office (EPO) and the European Union Intellectual Property Office (EUIPO) to develop new measures to promote simple registration procedures and low administrative fees for micro-enterprises and SMEs.

In the context of economic recovery, they called for the implementation of support measures for SMEs, including the provision of a one-stop shop for access to IP information, services and advice.

#### Unitary Patent package

The unitary patent package (UPP), which includes the European patent with unitary effect (unitary patent) and the Unified Patent Court (UPC), aims at making patent protection less costly, as well as making dispute settlement across Europe comprehensible, by avoiding parallel procedures in Member States, and less costly, by reducing legal costs, as well as more accessible and efficient, thereby enhancing legal certainty.

Members asked the participating Member States which have not yet done so, therefore, to move forward on the ratification of the Protocol to the Agreement on a Unified Patent Court on provisional application (PPA), as soon as possible.

#### Supplementary protection certificates

The supplementary protection certificate (SPC) regime within the EU, while of great practical relevance, suffers from fragmented implementation across the Member States. Members urged the Commission to issue guidelines for the Member States and to address this fragmentation, including by legislative proposals based on an exhaustive impact assessment.

#### Standard essential patents

Acknowledging the importance of a balanced licensing system for standard essential patents, Members insisted on the importance of stable, efficient and fair rules for this. It underlined that fair, reasonable and non-discriminatory terms (FRAND) are vague legal terms that include legal uncertainty. The Commission is called on to monitor industry developments and provide more clarity on various aspects of FRAND as well as case law and including through designating an observatory (competence centre) for this purpose.

The Commission is called on to update the registration procedure to allow for new forms of design, such as graphical user interfaces, virtual and animated designs, fonts and icons, and those relevant following new developments and technologies.

#### Geographical indications

Around 3 300 products are protected by the EU as geographical indications (GIs) and the yearly value of all these products has increased to over EUR 75 billion.

Members consider that the issue of the administrative burden on producers in connection with the registration and management of GI and traditional specialities guaranteed product specifications should be a priority.

They consider it essential to protect intellectual property rights so as to promote research and innovation, in particular with a view to introducing more resilient agricultural varieties to cope with climate change and to establishing sustainable agro-ecological farming models.

The protection of plant variety rights is essential and requires a strong and enforceable protection system in the EU.

Parliament called for an EU-wide protection system for geographical indications for non-agricultural products, in particular as provision has already been made for this at international level.

#### Fighting intellectual property right infringements (IPR)

The resolution pointed out that counterfeit goods, such as, for example, counterfeit medicines or fake personal protective equipment or masks in the context of health crisis like the COVID-19 pandemic pose serious threats to the health and safety of EU citizens. Members also regretted the significant use of the internet for the distribution of counterfeit products, infringing content and IPR-infringing services, with significant adverse effects for EU manufacturing industry. They welcomed the fact that the Commission intends to come up with an EU toolbox against counterfeiting to improve cooperation between rights holders, public authorities, law enforcement authorities at national and EU level.

The Commission is called on to strengthen the protection and enforcement of intellectual property rights in third countries, including through increased funding for the EU's ongoing cooperation programmes with China, South East Asia and Latin America and the collective partnership with the African continent.

#### New challenges for IP policy-making

Parliament highlighted that intellectual property protection related to AI technologies is important and should be duly considered. It also recognised the high potential of blockchain technologies for the registration and protection of intellectual property rights and ensuring safety and securing every step against the dangers of counterfeiting at each level of the supply chain.